SUPERIOR COURT OF THE STATE OF CALIFORNIA COUNTY OF SAN FRANCISCO UNLIMITED JURISDICTION

ELIEZER WILLIAMS, A MINOR, BY)		
SWEETIE WILLIAMS, HIS GUARDIAN)		
AD LITEM, ET AL., EACH)		
INDIVIDUALLY AND ON BEHALF OF)		
ALL OTHERS SIMILARLY SITUATED,)		
)		
Plaintiffs,)		
)		
vs.)	No.	312236
)		
STATE OF CALIFORNIA, DELAINE)		
EASTIN, STATE SUPERINTENDENT OF	ר ק'		
PUBLIC INSTRUCTION, STATE)		
DEPARTMENT OF EDUCATION, STATE)		
BOARD OF EDUCATION,)		
)		
Defendants.)		
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DEPOSITION OF KENJI HAKUTA, Ph.D.
San Francisco, California
Tuesday, March 18, 2003
Volume 2

REPORTED BY:
TRACY L. PERRY
CSR NO. 9577
JOB NO. 880709

Page 200 Page 202 SUPERIOR COURT OF THE STATE OF CALIFORNIA APPEARANCES (Continued) COUNTY OF SAN FRANCISCO 2 For California School Boards Association UNLIMITED JURISDICTION 3 CALIFORNIA SCHOOL BOARDS ASSOCIATION ELIEZER WILLIAMS, A MINOR, BY) BY: ABE HAJELA SWEETIE WILLIAMS, HIS GUARDIAN) AD LITEM, ET AL., EACH 4 Special Counsel INDIVIDUALLY AND ON BEHALF OF) 555 Capitol Mall, Suite 1425 ALL OTHERS SIMILARLY SITUATED,) 5 Sacramento, California 95814 916-442-1280 Plaintiffs, 6) 6) No. 312236 7 8 STATE OF CALIFORNIA, DELAINE) 9 EASTIN, STATE SUPERINTENDENT OF) PUBLIC INSTRUCTION, STATE 10 DEPARTMENT OF EDUCATION, STATE) 11 BOARD OF EDUCATION, 12 11 Defendants. 13 14 12 15 13 16 14 17 Deposition of KENJI HAKUTA, Ph.D., Volume 2, 15 taken on behalf of Defendants, at 275 Battery Street, 18 17 San Francisco, California, beginning at 9:10 a.m. and 19 ending at 4:33 p.m., on Tuesday, March 18, 2003, before 18 20 TRACY L. PERRY, Certified Shorthand Reporter No. 9577. 19 21 20 21 22 22 23 23 24 24 25 25 Page 201 Page 203 APPEARANCES: **INDEX** 2 WITNESS: **EXAMINATION** For Plaintiffs and the witness: 3 KENJI HAKUTA, Ph.D. MORRISON & FOERSTER LLP BY: JACK LONDEN VOLUME 2 5 Attorney at Law 4 425 Market Street San Francisco, California 94105-2482 415-268-7000 204 BY MS. KOURY 6 5 6 7 **EXHIBITS** PUBLIC ADVOCATES, INC. BY: JENNY PEARLMAN 8 8 **PAGE** LINE Attorney at Law *19 Document titled "California Teachers Survey," 298 1535 Mission Street dated September 2002, Bates numbered San Francisco, California 415-431-7430 10 PLTF-XP-KH 0228-0850; multi-paged 10 For Defendant State of California: 20 Email dated October 4, 2002, addressed to 300 11 O'MELVENY & MYERS LLP BY: VANESSA KOURY 12 hakuta@stanford.edu from John Affeldt; 13 Attorney at Law 12 1 page 400 South Hope Street Los Angeles, California 90071-2899 13 21 Email dated February 26, 2002, addressed to 14 213-430-6000 Patricia Stich Regan from Megan Auchincloss; 15 14 For Defendant Los Angeles Unified School District: 22 Document titled "A Survey of the Status of 15 16 PILSBURY WINTHROP LLP Equality in Public Education in California, 17 BY: CAROLINE N. MITCHELL 16 A Survey of a Cross-Section of Public School Attorney at Law Teachers"; 21 pages 18 50 Fremont Street San Francisco, California 94105-2228 17 415-983-1000 **EXHIBIT 19 WAS RETAINED BY COUNSEL 18 20 For Defendants Department of Education; State Board of 19 Education; Superintendent of Instruction: 21 20 STATE OF CALIFORNIA 21 22 BY: KARA READ-SPANGLER 22 Deputy Attorney General 23 1300 I Street, Suite 1101 23 Sacramento, California 95814 24 916-327-0356 25 25

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1 San Francisco, California 2 Tuesday, March 18, 2003 3 9:10 a.m. - 4:33 p.m.

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KENJI HAKUTA, Ph.D,

6 having been previously duly sworn, was further examined 7 and testified as follows:

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EXAMINATION (Further)

10 BY MS. KOURY:

- Q Good morning, Mr. Hakuta. How are you?
- 12 A Good morning.

considered controversial?

13 Q I just wanted to remind you that you're still under oath from your deposition. And do you recall the ground rules we went over yesterday?

A Yes.

Q Yesterday before we broke we were discussing the Thomas and Collier report, their 2002 report, and you had testified that there were some areas of controversy, in particular, and there were controversial parts of their study -- or one of the controversial parts of their study is a comparison of so-called two-way bilingual programs with other programs. And you stated that that was not your comparison of interest. However, why was that

prior report in 1995?

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A I was referring to their prior report.

Q Were there any other controversies regarding their data in the 2002 report?

A I don't know of any controversies that have come up regarding this particular report.

Q With respect to the not-intended finding that you rely on in your report from Thomas and Collier's 2002 studies, why do you consider it reliable?

A One of the strengths of the study was the collaboration of the school district in providing student data from the district to the researchers. And my understanding of the Houston School District, HISD, Houston Independent School District database, is that it is quite good.

So between the two things I know about, both the researchers collaborating with the school district individuals and the quality of the -- at least the reputation of the quality of the data in Houston Independent School District, on those two grounds I think that I consider the study to be reliable.

Q What confidence do you have in the methodology that the researchers used in making this finding?

A Wayne Thomas is a data modeler who has done a lot of work in the field of evaluation, and I believe

Page 205

A My understanding of that controversy was that two-way bilingual programs are programs that contain both -- or that serve both language minority children and native speakers of English speakers with the goal of developing biligualism in both groups of students, and that there was uncertainty about whether the data that they reported were for the English language learners of the group or for both groups together in the program.

Q Do you know why there was an uncertainty in the way they reported it?

A No, I don't know why, but I do know that that was one of the controversies around the way in which their data was reported.

Q Were there any other controversies regarding their data that you were aware of?

A They did not follow conventional procedures in their earlier paper of reporting sample size, nor did they offer what appear -- what would appear to be real data points, but rather their report showed idealized growth curves or idealized graphs showing growth of children in different -- students in different programs that did not reflect expected noises in real data that you would expect from statistical models.

Q To be clear, your testimony just now, was that referring to Thomas and Collier's 2002 report or their

Page 207 he's quite qualified to conduct competent analysis of the

2 3 Q Did you have an understanding that the

particular sample they used for this -- for the finding 5 on which you rely was sufficient in size, was an adequate

size? 6

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A They report the sample size in their tables, and the sample sizes are quite substantial.

9 Q You indicated that Houston is a national model 10 for teaching English learners. Do you know if California 11 has reviewed Texas's model?

A I do not know.

13 Q Have you made any sort of investigation to 14 determine whether California has reviewed any elements of Texas's model with respect to its English language 15

learner program? 16

MR. LONDEN: The question is vague. 17

18 BY MS. KOURY:

Q Do you understand the question?

20 A Could you rephrase it?

Q Sure. To the extent that you feel the Texas

22 model or the Houston model in particular is a national

23 model for English learners, have you investigated or done

24 any research to determine whether California has

considered using elements of that model?

Page 208 Page 210

A No, I have not -- I don't have any information about whether California has looked at Houston as a model. I also did not say that the school program in Houston would be a model. What I said was that the quality of their data, it would be a model in that my understanding is that is a database that researchers find useful and reliable.

Q With respect to your finding on page 7 regarding the Thomas and Collier 2002 report -- I'll just repeat it for the record.

These students -- I'm sorry. "Those data show that students who were enrolled in either transitional bilingual education or ESL services had extremely poor educational outcomes compared to those receiving services."

Do you know what kind of certification the teachers that were in classes providing transitional bilingual education or ESL services had?

MR. LONDEN: Asked and answered.

20 THE WITNESS: I'm relying on Thomas and Collier's

report about the certification of the teachers.

BY MS. KOURY: 22

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23 O Which was what?

24 A Which was that they have state certification for

bilingual or ESL. And I do know from the Texas education

because the teacher who is certified in teaching English

as a second language or teaching content would not be

3 able to withhold their -- what they have learned in instructing these learners. So I think it would be an

5 extremely unnatural situation.

6 Q Is it possible for a teacher who is not certified in ESL services or bilingual instruction to have the ability -- a bilingual ability and therefore

provide some sort of instruction in that regard?

10 MR. LONDEN: Calls for speculation.

11 BY MS. KOURY:

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Q In your expert opinion.

13 A In my opinion, teachers need something in 14 addition to just proficiency in the language of the 15 students.

16 Q Turning backwards to page 6 of your report where you cite the Hayes and Salazar study -- actually, I'm

sorry. Still on page 7, top paragraph, where you cite

the Hayes and Salazar 2002 study, in what academic areas 19

did the students of credentialed teachers outperform the

emergency-permitted teachers? And again, I'm referencing 21

22 only the 2002 report.

23 A In the 2002 report?

Q Correct.

A I would have to look at the Hayes and Salazar

Page 209

agency website that they do have those certifications.

Q In your opinion, if the students not receiving bilingual or ESL services had been taught by certified teachers but still had not received those services, would the student achievement gains remain the same?

A Could you restate that, please?

O Sure.

Do you want to repeat that?

(The record was read as follows:

"Question: In your opinion, if the students not receiving bilingual or ESL services had been taught by certified teachers but still had not received those services, would the student achievement gains remain the same?")

THE WITNESS: I still don't get it, but I think --BY MS. KOURY:

Q Let me rephrase it.

If the students who didn't receive -- the student group in classes not receiving ESL services nor bilingual services had been taught by teachers that were certified in those areas but they still weren't receiving those particular services, do you think their student achievement gains would have changed?

A I think that's a hypothetical situation that would be very difficult in reality to separate out

Page 211 report to answer that question, but I believe that it

would be in the areas of reading and language.

3 Q Were there some subject areas, as far as you 4 know, in which the comparison groups have the same 5 achievement levels?

A I would expect that there would be, yes.

Q Do you know what type of credentials the credentialed teachers had in this report?

8 A They would be BCLAD, CLAD, SB 1969, or the --9

10 what LA Unified calls the A level.

O Could you describe the A level?

11 12 A Well, according to the report, the A level 13 certifies language competencies of its teachers if they 14 do not already hold a BCLAD and indicates that they are 15 fluent bilingual.

Q Do you know what type of instruction the students that were taught by credentialed teachers were given? Do you understand my question?

A What kind of training?

20 Q No. What kind of methodology the teachers -the credentialed teachers used in instructing the 21 22 students.

23 A In which certification?

Q In the group of teachers that were credentialed.

In other words, you state that "students of credentialed

Page 212 Page 214

1 teachers outperformed students..."

Do you know what type of instruction those teachers or what methodology those teachers used?

A No, I don't.

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Q So you don't know whether they were using English immersion or English immersion with ELD support or whether they were using English immersion with primary native language support?

9 A Because the data would be post-Proposition 227, 10 I would imagine that they were not primary language support or that if LA Unified is like most school 12 districts, if they did provide native language 13 instruction, it would be less than 20 percent of the 14 instruction. So it would be primarily in English.

Q Do the researchers discuss, based on their observations, what attributes -- or what they attributed the differences in achievement to? Let me rephrase that.

Did the researchers discuss, based on their observations, various teacher characteristics to which they attributed the differences in achievement?

A I'm not certain on that.

22 Q Do you think that that -- that various teacher 23 approaches to instruction are important in determining what students' achievement -- or how to attribute certain

25 achievement? 1 Q Did the researchers find that there were any teachers without BCLADs or CLADs who had high gains in student achievements?

4 A No, they did not find any teachers without 5 authorization who showed high gains.

6 Q What do you mean by "authorization"? 7

A Without their category of no authorization, meaning that they had neither BCLAD, the CLAD, SB 1969, or A level.

10 Q What about any findings of teachers without a 11 BCLAD that had high gains in student achievement?

12 A No, there were no cases of teachers without a 13 BCLAD who showed high gains.

Q Can you turn to page 6 of your report? And if you could please review the first full paragraph that begins, "Another model for teacher development."

A Yes, mm-hmm.

18 Q And just let me know when you've reviewed that.

19 A Yes.

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used model.

study based?

20 Q Do you know of any jurisdictions that have 21 adopted the SIOP approach?

22 A I know of at least one district that bases its 23 professional development model for English language 24 learners on the SIOP or what's called SIOP model.

O Which district is that?

Page 213 Page 215

that I'm personally familiar with, but it is a widely

A Long Beach Unified. That's the only district

Q And the study to which you refer to, the Center

A I am not sure whether they reported the district

in which they conducted the study. They may have, but

I'm not aware of what district. My guess would be that

Q In your opinion, does the BCLAD capture any of

for Applied Linguistics, the 2001 study, where was this

1 MR. LONDEN: Vague.

BY MS. KOURY:

Q Do you understand that question?

4 A No.

> MS. KOURY: Can you repeat the question? (The record was read as follows: "Question: Do you think that that -- that

various teacher approaches to instruction are important in determining what students' achievement -- or how to attribute certain

achievement?")

12 THE WITNESS: I believe that instruction and 13 instructional approaches by teachers do make a difference in student learning. 14

15 BY MS. KOURY:

> Q With respect to the 2001 report, which you also cite by Hayes and Salazar, did the researchers in that report describe the various teaching strategies of those teachers who experienced the highest gain in student achievement?

A I believe that the purpose of that report was to compare different instructional approaches. These were -- the report focused primarily on outcomes, however, so I don't think that they went into great

detail on instructional characteristics.

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the SIOP strategies?

A Yes.

it would be Long Beach.

Q To what extent?

A The SIOP incorporates -- is a model that brings together years of professional wisdom about teaching 16

17 content to English language learners while at the same

18 time paying attention to their English language 19 development needs.

Many of the components of the SIOP are contained in effective CLAD and BCLAD training, and in many CLAD or

BCLAD training the SIOP model is used sometimes --

sometimes in whole, sometimes in part -- as part of the 24 training model. So I believe that many of the components

of SIOP are contained in BCLAD training.

Page 216 Page 218

1 Q What about with respect to the SB 1969 2 certification?

A The SB 1969 certification is a 45-hour -- I believe it's 45 hours. It's a very short-term training program. It may address some of these issues, but the SIOP model itself, when -- is a fairly involved training program. I think it takes about a week of full-time training for students -- for teachers just to address the SIOP training, just to get the basics of it. Then they continue to receive training after this intensive week.

And SB 1969 includes training in many of the components of CLAD. Therefore, I don't think that they would get -- while SB 1969 may address some of the strategies that are contained in SIOP, I don't think it would be in sufficient depth because of their need to cover a much broader range of topics that are required under 1969.

Q Can you please turn to page 10 of your report? If you would please review footnote 10. Just let me know when you've had an opportunity to do so.

(☐Witness reviews document.)

THE WITNESS: Mm-hmm.

23 BY MS. KOURY:

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24 Q Have you reviewed it?

25 A Mm-hmm.

that I get from students that I have trained who have gone on to teach in many of these institutions where they 3 feel like they're really the only one or one of few faculty in these schools of education who are 5 knowledgeable about issues of English language learners.

6 Q Other than those anecdotal reports, is there any 7 other evidence that you have to suggest that the faculty 8 is not capable -- or I'm sorry -- that faculty members in

9 these degree-granting institutions don't have CLADs or 10

BCLADs?

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A I would say that my observation of this is more than anecdotal in the sense that I've been quite systematic in asking my students and colleagues in various Cal State campuses, for example, about the demands on their time. And it's because of that observation that I'm doing projects right now, for example, to provide instructional materials to faculty in the CSUs in order to improve their capacity to provide instruction in these areas. And I'm collaborating with a number of these campuses through a federal grant now that tries to address this specific need, and this need is

22 recognized by actions such as the awarding of a federal 23 grant to address that need.

Q Could you explain what exactly you're doing in collaboration with these institutions in terms of

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Q Did you draft this particular footnote?

2 A Yes, I did.

3 Q And is this still your opinion?

4 A Yes, it is.

> Q Why are you concerned that, quote, "The degree-granting institutions may not have the capacity to staff the necessary courses for this training"?

A Many of the faculty in the degree-granting

institutions themselves have not -- do not hold the CLAD certification or may not be up to date on the research regarding English language learners, but they're in place as tenured faculty in these institutions and are offering courses in curriculum and instruction in content areas. And so it would be unlikely that they would address the need sufficiently in their courses.

Q How do you know that?

A I just base that on my general understanding of 18 human behavior that one is unlikely to teach something that they don't know.

Q Let me rephrase the question.

21 What I meant is, How do you know that the faculty in many of these degree-granting institutions 23 don't hold BCLADs or CLADs or otherwise are not updated 24 in current research? 25

A I have -- I base that observation on the reports

Page 219

1 providing them with instructional materials?

A I'm providing a -- providing both instructional 2 3 materials that can be useful in the providing of both ESL

and CLAD training by putting online a video -- videos of

5 effective instruction that is offered through a streaming

server with instructional -- with text materials 6

supporting the video. And these materials are being made

8 available to -- free of charge on a nonproprietary basis

to -- with the primary users of them intending to be

10 faculty in the CSU campuses, California State University

11 campuses, that offer these trainings.

And in addition, part of my grant is to hold workshops with faculty of Cal State campuses to learn how to use these materials most effectively in their training of teachers.

Q And your grant, is that a federal grant, did you say?

18 A Yes, it is.

Q Is it your understanding that faculty members 20 who currently don't hold a BCLAD or a CLAD will use your instructional materials and therefore gain the same skill 22 set that they would have if they had obtained a BCLAD or

23 CLAD in order to teach that to their students? 24 A We don't know that to be the case. We're hoping

25 to increase the capacity of the Cal State campuses to Page 220 Page 222

serve those needs by making these materials available and to provide as much support as possible for the effective use of these materials.

Q How do other states' degree-granting institutions compare to California's in terms of your concern as reflected in footnote 10?

A I have not made a systematic study of how other states provide this training. I believe Florida has a consent decree that requires training of all teachers who would be receiving this kind of training, but I don't know what -- who provides those services or the content.

O I didn't understand your comments about Florida.

A Yeah. Florida has a decree that involves -requires, I believe, 350 hours of training. It's known
as the -- I think it's called the META Consent Decree,
which requires considerable amount of training of all
teachers. But I don't know whether that's being provided
in preservice programs or whether it's provided as an
inservice.

Q When you say "preservice," you're referring to -- let me back up.

The 350 hours of training, is that for teachers that are faculty members in degree-granting institutions?

A No. No. These are teachers in -- well, I misunderstood your question then. If your question is,

The State also is aware of these efforts and has asked me to present to their network of bilingual directors about this program that we're doing. So they are aware of the fact that I'm doing this.

Q What do you think specifically the State of California should do in terms of resolving this issue?

7 MR. LONDEN: Vague.

BY MS. KOURY:

Q Do you understand the question?

A What is "this issue"?

Q The issue we've been discussing, which is reflected in footnote 10, which is your opinion that the degree-granting institutions in California may not have the capacity to teach teachers to instruct English language learners.

A I think they would need to, in the course of the review of the teachers' education programs, make sure that the curriculum under standard -- that is Standard 7, which is on page 9 of my testimony, that speaks to the English language development needs -- that courses that address Standard 7 are taught by individuals knowledgeable about the content.

Q How do you think the State of California should go about ensuring that teachers who are knowledgeable in that area are teaching these courses?

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do I know of any states in which they provide training to teachers or faculty in degree-granting institutions for CLAD, I do not know of any such.

Q Actually, thank you. My question more specifically was, How do other states' degree-granting institutions and their faculties compare to California?

A On what dimension?

Q Your concern in footnote 10 is that California's degree-granting institutions may not have the capacity to teach teachers to teach English language learners.

A Right.

Q How do other states' degree-granting institutions compare?

A I have not made a systematic study of how California compares against other states.

Q With respect to your efforts that you testified about with the online services for degree-granting institutions or in particular at the CSUs, do you know if the State of California has been involved at all with that or have you had any interaction with them?

A As a matter of the requirement in making an application, I've informed the State of California that I'm applying for the grant. All federal grants under Title 3, which is what this was submitted under, it requires notification to the State.

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A I believe one mechanism for enforcement is through the CTC review for accreditation of teacher education programs and that a thorough review of whether Standard 7 is being addressed, not just through the syllabus but through looking at the curriculum vitae of the faculty, would be an important element of ensuring that these issues are addressed in the preservice programs.

Q What about the efforts that you're making in terms of providing online instruction to faculty members? Do you think that's something the State of California should expand on?

A I consider my efforts to be boutique efforts and that I offer them, and people will use them as they please. And to the extent that it's successful, it will be incorporated by larger, more systemic efforts.

But I really do think that -- and that has always been the intent of federal involvement in efforts to improve instruction for English learners, which is to develop demonstration boutique efforts that might be copied or replicated in other sites. But I still believe that it is the State's responsibility to have the kind of systemic environments where they would be widely used.

Q With respect to your comments earlier about the CTC and the accreditation of the programs, do you know

Page 224 Page 226

- whether the CTC has considered that as an option in terms of its accreditation requirements?
- A I know nothing about what the CTC has considered in this area.
 - Q Also in footnote 10 you indicate that there may be capacity issues with respect to placement of student teachers with supervising teachers who, themselves, hold EL certifications.

9 What do you base this concern on or on what 10 basis --

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- A I base this on the difficulty that the placement supervisor in our own teacher education program at Stanford has in putting our student teachers in supervision situations where their supervisors are knowledgeable about CLAD.
 - Q Is there anything else that you base this on?
- 17 A I've heard that this is a problem in other 18 campuses, as well.
- 19 Q From whom have you heard this?
- 20 A Students that I've had who teach in those
- 21 campuses, teachers involved in professional -- or
- 22 individuals involved in professional development
- statewide who work with teacher education programs and inschool districts.
- Q Do you have an opinion as to what steps the

A Could you reframe that?

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Q Sure. Do you know what efforts the State has made in order to ensure that there are sufficient supervising teachers who themselves hold EL certifications?

6 A I believe the effort that the State has made is 7 by establishing the CLAD certification.

- Q What about recruitment efforts? To the extent that there are more teachers with BCLADs and CLADs, do you think that that helps resolve the lack of supervising teachers who hold BCLADs and CLADs?
 - A That would certainly help, yes.
- Q What about the -- you indicated earlier that you haven't reviewed what steps the CTC has taken in developing the accreditation process. Do you know in particular whether the CTC has considered what you suggested for the accreditation process in this respect; in other words, to ensure that there are sufficient supervising teachers with EL certifications?

 A I have not been involved with the CTC in the
 - A I have not been involved with the CTC in the development of those policies or issues. My only involvement with CTC is through my courses that they approve for CLAD, and also indirectly through our teacher -- the supervisor of our teacher education program, who represents Stanford to the CTC.

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State should take to resolve this concern that there may be capacity issues with respect to placement of student

3 teachers with the supervising teachers who themselves

hold EL certifications?

A I think that, again, this is an issue that could be addressed in the accreditation process in which one looks to see whether there is a match between the student teacher's needs and the capacity of the supervising teacher, cooperating teacher to provide CLAD certification.

So I think initially what you would minimally need to do is begin by collecting information on that and to encourage the districts to -- not the districts but the schools, the training programs to make appropriate placements.

And then in addition to that, these are issues that time would solve by having more teachers who hold these certifications in place and that the time would be shortened to the extent that one would have larger numbers of well-certified, CLAD-certified teachers in place.

Q Do you know what efforts the State has made in order -- or what steps the State has taken to ensure that there is sufficient supervising teachers who hold EL certifications to place student teachers?

- Q Do you have an understanding or opinion as to
 what California's English language learner program is?
 MR. LONDEN: Vague.
- 4 BY MS. KOURY:
 - O Do you understand that question?
- 6 A No.
 - Q Do you want me to rephrase it?
- 8 A Yes
- 9 Q When I say California's English language learner 10 program, do you have an understanding as to what that 11 means?
- 12 A I can describe a system that attempts to address 13 the English language learners. Are you referring to the 14 instruction, per se?
- 15 Q No. What you just stated is fine. Could you 16 describe that?
- 17 A The -- there has to be some -- a program that 18 addresses the -- both the language and the content need 19 of students.
- Q I'm sorry. I didn't want to interrupt but I just want to clarify. Are you describing what exists in California or are you describing the model --
- A I'm describing what exists in California,
- because what exists in California was really in response
 - to federal law, which is that it has to be a program that

Page 228 Page 230

is more than just the same educational program as offered 2 to native English speakers.

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And there are a number of program models that are available, and the common ones would be bilingual education models, structured English immersion models, or -- and some programs that combine various elements of English as a second language.

And because of Proposition 227 there is now a complex process by which districts choose and report the kind of program that they have and ways in which parents can choose to waive their children from the different -from the Proposition 227-proscribed model.

There is a teacher certification process, which includes the various categories of teacher authorizations to offer instruction through either bilingual CLAD or 1969 authorizations. The BCLAD certificate can be obtained either through a program or through an exam.

There is a review process of compliance that is conducted by the State periodically of some programs for English learners that is -- the Comite review that is conducted in addition to the CCR review.

And would you like me to keep going? Is that sufficient? I guess what I'm saying is that there is a system that involves both a -- both -- sort of specification of theories that -- or programmatic

1 Q I think my follow-up question will clarify perhaps the point or at least my question.

Is it fair to say your answer that you just provided us with respect to the system of teaching English language learners in California -- is it fair, just in terms of referring to it throughout this

deposition, to refer to that as a system of teaching 8 English language learners in California?

MR. LONDEN: I object to that. That was a very long answer, and that would lead to a great deal of confusion. BY MS. KOURY:

12 O Do you have an understanding as to whether or 13 not California has a system of teaching English language 14 learners?

A When I talk about California, I usually refer to it in the context of it having a non-system. It is not -- I would not characterize it as a system but as a distributed entity.

Q And the distributed entity that you just referred to, is it fair to say that the description you provided in your last answer is that distributed entity? Is it fair to label your answer as a distributed entity?

23 MR. LONDEN: That was a very long question. I 24 object to the question as compound and vague.

25 BY MS. KOURY:

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approaches that are defined. There is a set of teacher certifications that have been defined by the State over time, and there is a review process in place to see whether the programs comply with those standards.

It's complicated by the fact that it is a highly

distributed system of governance. To an outsider you have to spend quite a bit of time explaining the fact that there is a school board, you know, which has a different set of charges and authorities than the CTC, than does the Department of Education and the Superintendent of Public Instruction, than does the Governor, Secretary of Education. And most visitors to

14 MR. HAJELA: Vanessa, can I ask for clarification? 15 Because I'm confused by the question and the answer.

the state would be bewildered by the system.

The question was California's English language learners program. There's no such thing, is there? Were you asking him just to describe general actions that California takes related to English language learners? MS. READ-SPANGLER: He started out saying system --THE WITNESS: I asked whether she wanted a description or the system.

23 And I gave you a characterization of the system because that's what you asked for.

25 BY MS. KOURY: 1 O You can answer that.

> A Yeah, I would stick to the definition that I provided earlier, and I would characterize it as a complex and opaque entity.

Q Have you reviewed other states' systems or non-systems for teaching English language learners?

A I have reviewed and assigned to my students every year a comparison of California and Texas as two systems. I've also looked at other states with respect to the area of my interest, which is the inclusion of English language learners in the reform efforts, standards-based reform efforts in states.

Q Why do you compare or why have you looked at California and Texas?

A Because both are large states with large English language learner populations, and they contrast markedly in some of the ways in which they are structured.

Q In your opinion, does Texas have a system for teaching English language learners?

A Texas has a much -- has a structure that is much more inclusive of English language learners than does California.

23 Q I understand that you've looked at other states 24 to determine what reforms they've made, but have you reviewed any other state's entire system or non-system of

Page 232 Page 234

- 1 teaching English language learners other than Texas and
- 2 California?

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- MR. LONDEN: The question is vague.
- 4 THE WITNESS: What do you mean by "entire system"?
- 5 BY MS. KOURY:
- 6 Q Well, other than -- what other states have you
- 7 looked at in terms of how they teach English language
- 8 learners other than California and Texas?
- 9 A I am knowledgeable of aspects of New York State, 10 aspects of North Carolina.
- 11 Q Any others?
- 12 A I'm also aware of surveys that have been
- 13 conducted of states in specific aspects of systems, such
- 14 as assessment and accountability.
- Q Are you aware of those states only in terms of the surveys that you've reviewed; in other words, other
- 17 than Texas, New York and North Carolina?
- A I've read about many, many states in the course
- 19 of reading about research in reform efforts in other
- 20 states.
- 21 Q Have you reviewed how they teach English
- 22 language learners in others states other than Texas,
- 23 New York and North Carolina?
- A I've been -- I've followed some developments in
- 25 Massachusetts, Arizona, Colorado.

- 1 A Right. But I meant California. What do you 2 mean by California?
- Q Oh, I'm sorry. The State of California and all of its entities, as well as the State of Texas and all of its agents and entities.
- 6 A I can only answer that with respect to
 7 specifically agencies within -- Texas has a Texas
 8 education agency which oversees the programs. So I can
 9 talk about that structure and its accountability
 10 structure and so forth.

But in the case of California, the structures operate independently and are loosely affiliated.

13 Q With California's structure, do you think it 14 needs to be more centralized?

A I believe there are pros and cons to centralization and that that's a complex question to answer, that it's too complex a question to answer.

18 Q What do you think are the pros of 19 centralization?

A I think you can have better accountability and monitoring of students, would be one. You can account

22 for student mobility or to serve mobile populations

23 better. You can have a broader impact in terms of

24 professional development and sort of improvement efforts

25 for districts. The State can play a greater role. So

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- 1 MS. KOURY: We're coming up to a break. Can we take
- 2 a ten-minute break?
- 3 MR. LONDEN: Sure.
 - (Recess taken: 10:02 until 10:21 a.m.)
- 5 BY MS. KOURY:
- 6 Q Dr. Hakuta, do you have an opinion as to whether
- 7 Texas's structure is better than the structure for
- 8 teaching English language learners that is in place in
- 9 California?

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- 10 MR. LONDEN: Vague.
- 11 THE WITNESS: Could you restate that?
- MS. KOURY: Sure.
- Could you restate that?
 - (The record was read as follows:
- 15 "Question: Dr. Hakuta, do you have an
- opinion as to whether Texas's structure is
- better than the structure for teaching
- English language learners that is in place
- in California?")
- THE WITNESS: Can you define for me what the State
- 21 of Texas and the State of California are under your -- in
- 22 your question?
- 23 BY MS. KOURY:
- Q In terms of how California teaches its English
- 25 language learners --

- those would be three among probably a large number of advantages.
- 3 Q What are some of the cons to centralization?
- 4 A You give up or would sacrifice local control and
 - some of the positive things that come with local control.
- 6 If you make a mistake, you make a big mistake because it
- 7 gets replicated throughout.8 Q Any other cons?
- 9 A Any other pros or cons?
- 10 O Cons.
- 11 A Cons? To a decentralized system? Was that what
- 12 we were talking about?
- 13 Q To a centralized system.
- 14 A The cons to a centralized system. So the
- 15 advantages of a decentralized system --
- 16 Q I'm sorry. I was asking about the disadvantages 17 to a centralized system.
- 18 A Right. The disadvantages to a centralized 19 system?
- 20 Q Right.

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- 21 A Yeah. I mean, as I said earlier, you give up
- 22 some local control.
- Q Is there anything else?
 - A I'm sure there are others, but it's --
- 25 Q None that come to mind to you right now?

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- 1 A No, I can think of others. I think that by
- 2 having local control you buy greater local interest in
- 3 the educational process, and therefore you would be able
- 4 to generate greater political capital for schools by
- 5 having a decentralized system.
- 6 Q Anything else?
- 7 A That's fine.

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- Q In your review and examination of other states
- 9 and how they approach teaching English language learners,
- 10 such as Texas, aspects of New York, aspects of
- 11 North Carolina, Massachusetts, Arizona, and Colorado, do
- 12 you have an opinion as to whether any of those approaches
- 13 to teaching English language learners is an approach that
- 14 California should adopt?
- MR. LONDEN: Very vague and compound question.
- 16 BY MS. KOURY:
 - Q Is that too vague? Did you understand that?
- 18 A What I understood was whether there are any
- 19 states that are better than California in addressing the
- 20 needs of -- or instructing English language learners.
- 21 Q Yes.
- A And the answer is that, yes, there are states
- 23 that are doing a better job of instructing English
- 24 language learners than California, in my opinion.
- Q Which states are those?

- 1 English language development, and also from the
- 2 statistics, it appears that they have a better pool of
- 3 qualified teachers. And finally, they are much more
- 4 flexible in the types of programs that are allowed for
- 5 English language learners in the sense that they do not
- 6 disallow bilingual education except under waiver of
- 7 provisions.

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- Q Anything else?
- A Those would be my key elements.
- 10 Q Do you know whether anyone at the State level or
- 11 the CDE or the CTC has reviewed aspects of Texas's
- 12 approach to teaching English language learners --
- 13 MR. LONDEN: Vague, lacks foundation.
- 14 MS. KOURY: I actually wasn't finished. Let me 15 start over.
- 16 Q Do you know whether anyone at either the State
- 17 level or the CTC or CDE has reviewed Texas's approach to
- 18 teaching English language learners to consider whether to 19 adopt it?
- MR. LONDEN: Asked and answered, vague, lacks foundation.
- 22 Answer if you're able.
- 23 THE WITNESS: I don't know whether anybody has
- 24 looked at it.
- 25 BY MS. KOURY:

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- 1 A In my opinion, I believe Texas does a better
- 2 job. New York State has a better system.
- 3 Q Any others?
- 4 A It's hard to say with the smaller states because
- 5 I think the appropriate comparisons are with larger
- 6 states.

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- Q And why is that?
- 8 A Large states have more students and they have
- 9 issues that are probably more common to systems than,
- 10 say, Montana, which has a small number of students.
- 11 Q What aspects of Texas's approach to teaching
- 12 English language learners do you think California should 13 adopt?
- 13 adopt?
- 14 MR. LONDEN: Assumes facts.
- 15 BY MS. KOURY:
- 16 Q You can answer that.
- 17 A What aspects of Texas's system should California
- 18 adopt?
- 19 Q If any.
- 20 A I believe that Texas has more centralized
- 21 control over the curriculum. Texas has an assessment, an
- 22 accountability system that is more inclusive of English
- 23 language learner population. Texas has a mechanism for
- 24 assessing students through their -- through Spanish.
- 25 Texas has a better approach to addressing academic

- Q When you said that Texas has a more centralized
- 2 control over its curriculum, what do you mean by that?
- 3 A My understanding is that the textbook selection
- 4 in Texas is more conducted by the Texas Education Agency.
- 5 Q What do you mean textbook selection is conducted 6 more by the State agency?
 - A That it is -- that there is a centralized
- 8 selection process.
- 9 Q And with respect to Texas having an assessment
- 10 and accountability system that is more inclusive to
- 11 English language learners, what did you mean by that?
- 12 A The Texas Assessment of Academic Skills, TAAS,
- 13 which is their state accountability test, is available in
- 14 Spanish as well as in English. And students who are
- 15 instructed through the native language are allowed to
- 16 take the TAAS in Spanish for a period of up to three
- 17 years after entering the state.
- And if that is not available, there are
- 19 accommodations that are allowed for students taking the
- test, such as additional time and opportunities to take
 the test under more valid circumstances that would
- 22 the test dider more valid effectinistances that would
- increase the valid -- the probability of the test beingvalid.
- Q What did you mean by -- I'm sorry.
- 25 A That's not all I meant by it, actually.

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- 1 Q Sorry. Go ahead.
- 2 A By comparison, in California there is no test in 3 the native language of students, even in Spanish, that would be used for purposes of accountability, and

5 students must take the English language test after a 6 period of one year.

Q Anything else?

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A I believe that the reading proficiency test is an appropriate and better -- is a more appropriate measure of academic English skills than the measure that's used in California.

O What did you mean by Texas has a mechanism for 12 13 assessing students through Spanish?

14 A The TAAS is available in both English and in 15 Spanish.

Q What did you mean when you said that Texas has a better approach to addressing English language development?

19 A They have a test of -- they have a test of 20 reading and writing skills, which is fairly efficient and 21 does not involve individual administration, which is a --22 which I regard as -- backtrack.

23 I regard an individually administered oral 24 proficiency test as being an unnecessary and burdensome assessment that has to be made of students when it could

emphasize the bilingual proficiency of the faculty in at least some of their programs. I know that from just 3 experience of students who have interviewed for jobs in places such as University of Texas, San Antonio teacher 5 education program.

So the State allows and encourages, as seen through their hiring practices, teachers who are bilingual, and that is also reflected in their accountability and assessment system.

Q What aspects of New York's system do you think is better than California's?

A The regent's exam in New York State is offered 13 through accommodation in a large number -- in about eight 14 or nine languages, I believe.

Q What is the regent's exam?

16 A It's their state assessment system.

O Anything else?

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18 A New York City, which contains a large proportion 19 of English language learners in the state, has a data

20 system that enables the tracking of students over time.

21 Q Anything else?

22 A I've looked at New York primarily through the 23 progress of their students over time, and so I -- both

24 through the data systems and the regent's exam. So I

have not looked at other aspects that are important for

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easily be replaced or could be easily substituted for or proxied by measures of reading and writing.

Q And with respect to your comment that Texas has a better pool of qualified teachers, what did you mean by "qualified"?

A I base that statement on my understanding of the teacher qualification rates in Houston. So my statement would apply to Texas only to the extent that Houston is representative of the state of Texas.

10 Q Do you know how representative Houston is of the rest of the state? 11

A Houston has a large proportion of English language learners of the state.

Q When you said that Texas has more flexibility with programs that are allowed -- and I think you referred to not disallowing bilingual education, what did you mean by that?

A I think I meant exactly what that said. So could you reframe what part of that that is not clear?

Q Yeah. How does Texas allow for bilingual education or what kinds of programs do they have with respect to bilingual education?

23 A I believe their bilingual education models are 24 primarily transitional bilingual education models, and

the -- I certainly know that teacher education programs

English language learners, such as teacher certification.

2 Q Do you know whether anyone at the state level, 3 whether it be the State, the CDE or the CTC, has reviewed aspect of New York's system for teaching English language 5

learners and considered whether to adopt them?

MR. LONDEN: State of California? MS. KOURY: Did I say a different state?

8 MR. LONDEN: You just said "at the state level."

9 BY MS. KOURY:

10 Q I'm sorry. The State of California.

A At which agency? 11

MS. KOURY: Could you repeat my question?

(The record was read as follows:

14 "Question: Do you know whether anyone at 15 the state level, whether it be the State,

16 the CDE or the CTC, has reviewed aspect of

17 New York's system for teaching English 18 language learners and considered whether to 19

adopt them?")

20 THE WITNESS: I know that there has been interest at 21 the State Department level in one particular program in

New York. I don't know whether that represents an 22

23 institutional systemic interest -- individual or systemic

24 interest.

25 BY MS. KOURY:

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- 1 Q Which program was that in New York?
- 2 A That would be a program at International High 3 School in Queens, which is a newcomer high school.
- 4 Q What's your understanding as to California's 5 interest in that program?
 - A I have done some work filming instruction in that school, and when I mentioned International High School, there's a general recognition of that program by people in the State Department of Education.
 - Q How did they acknowledge that interest to you?
- 10 A By expressions of oohing and ahhhing -- however 11 12 you want to spell that -- about the fact that I'm
- 13 collecting videos of instruction in that school.
- 14 Q How is it that you came about interacting with people at the State level regarding International High 15
- 16 School? 17 A I think it had to do with telephone conversations where they were asking me to be part of
- 19 some group or other. I can't -- it probably was -- when
- 20 I talked about that, I think it was when I was describing
- the kinds of videos that I have to the consultant at the 21
- 22 State Department of Education, who was bringing together
- 23 the bilingual directors around the state.
 - Q Why were they bringing directors together?
- 25 A They meet regularly to talk about issues, I

- framework for English language learners?
- 2 A Which framework are you referring to?
- 3 Q Well, I'm going to ask you that right back.
- Which frameworks have you reviewed -- which California
- 5 curriculum have you reviewed for English language
- 6 learners, if any?

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- MR. LONDEN: The question is vague.
 - Answer if you're able.
- 9 MS. KOURY: I'll rephrase that.
- 10 Q Have you reviewed California's -- meaning the State of California -- curriculum that is adopted by the 11
- 12 Department of Education for English language learners?
 - A What do you mean by "reviewed"?
- 14 O Are you familiar with it?
 - A I'm familiar with it.
- 16 Q What is the extent of your familiarity?
 - A I see it mostly from what I see in school
- 18 districts. I also have seen it from the perspective of
- 19 State task forces that I've been on, have been part of.
- 20 I know it from the perspective of the standards
- 21 in the curriculum, in terms of the curriculum frameworks
- 22 in the content areas. They are the same for English
- language learners as for all native English speakers, but 23
- there are English language development standards by the 24
- 25 State with which I have some familiarity.

- Page 247 1 Q Has the curriculum with respect to ELD and for
 - 2 English language learners changed in the last couple
 - 3 years?

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- 4 MR. LONDEN: Ambiguous.
 - Go ahead if you can.
- BY MS. KOURY: 6
- 7 Q Has there been a new adoption for the curriculum 8 of English language learners?
- 9 A There has been an adoption of the English
- 10 language development, which was the framework for the
- CELDT test. C-E-L-D-T. There has been a change in the 11
- curriculum that I'm aware of from Proposition 227 to the 12
- 13 extent that instruction through the native language is no
- 14
- longer allowed except under provisions of a waiver.
- 15 Q The self (sic) exam that you referred to -- self 16 exam?
- MS. READ-SPANGLER: CELDT. 17
- 18 BY MS. KOURY:
 - Q CELDT, C-E-L-D-T?
- 19 20 A Yes, California English Language Development 21 Test.
- 22 Q What is your opinion of the CELDT?
- 23 A The test is still primarily based on an older
- 24 test known as the LAS, Language Assessment Skills, and it
- is, in theory, consistent with the standards developed by

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- 1 believe, that -- I've never been to these meetings, but that's my understanding. They're probably not called
- 3 bilingual directors anymore. They're probably called
- directors of programs for English language learners, but
- 5 they're the same thing, just different label.
- 6 Q Going back to what you outlined with respect to 7 Texas's system, do you have an opinion as to whether or 8 not California should adopt the various aspects of
- Texas's system that you think are better than
- 10 California's?

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- MR. LONDEN: Vague. 11
- 12 MS. KOURY: Let me rephrase that.
- 13 Q You listed six various factors of Texas's system that you think are better than California's, and we can 14
- have those read back to you if you want. Do you have an 15
- 16 opinion as to whether or not California should adopt
- 17 those aspects?
- 18 A I have an opinion about the importance of a
- 19 system needing to show a commitment to the education of
- English language learners, and I don't have an opinion --20 21 or I do have an opinion to the extent that I don't think
- 22 that piecemeal adoption of aspects of a successful system
- 23 would result in systemic change. So -- well, that's --24 period.
- 25 Q Have you reviewed California's curriculum and/or

Page 248 Page 250

- a task force to develop English language development
- standards that was adopted by the State Board of
- 3 Education. But the adoption process for the standard
- itself went through a number of iterations that were
- 5 unfortunate because they really modified substantially
- 6 the rigor and level of specification of the standards. 7

And the California English Language Development Test is currently still under development because I

believe the State agency that developed the test does not believe that it is adequately standard-based. 10

I also believe that the test requires an oral 11 12 language assessment that has to be individually

13 administered, and it is an inefficient use of

instruction -- time that would otherwise go to

15 instruction because the test is administered by teachers 16 in most circumstances.

17 Q Have you reviewed the State Board's recent adoption of the new K-through-8 textbook program? 18

19 A No, I have not.

20 Q Do you know when that adoption occurred?

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22 Q Let me ask it more specifically.

Have you reviewed the State Board's adoption for 23 24 new K-through-8 textbook programs, which includes

textbooks for EL students so that they have access to the

you gained any knowledge from them about this particular program, the reading intervention program?

A Have I gained any knowledge?

Q I should say, Have you heard anything from other experts regarding this particular program?

A No.

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Q In your discussion with other experts, have you learned anything about the State Board's adoption in 2002 of instructional materials?

A No.

11 Q On page 30 and I believe 31 of your report you indicate that -- at the bottom of page 30 that "English 12 13 learners need appropriate materials to access grade-level academic content." And -- I'm sorry. I apologize. 14

Beginning in the last paragraph on page 30 you state, "The need for appropriate materials has become all the more important with the imposition of new grade promotion requirements and the high school exit exam based on the State's curriculum standards."

20 What did you mean -- first of all, did you draft

21 this particular paragraph?

A No.

23 Q Do you know who did draft it?

A No, I don't.

25 Q Is this your opinion?

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State's content standards?

A Which -- what are you making reference to? I don't know what you're making reference to.

Q Are you familiar with the State Board's adoption cycle of instructional materials?

A Textbook adoption is not my area of expertise.

Q Have you ever reviewed what materials -- what instructional materials the State Board has adopted and, in so doing, has authorized teachers of English language

10 learners to use?

11 A No.

Q Why not?

13 A It's not my area of expertise. It is not one

14 that I -- it's one in which I will rely on other 15 individuals who pay attention to those matters.

Q Are you familiar with the State Board's adoption 16 of the reading intervention programs for English language 17 18 learners?

19 A Are you talking about Reading First initiatives 20 or just of --

21 O No, the reading intervention programs that were 22 adopted in 2002 for English language learners.

23 A Again, I rely on experts in the area of reading 24 for that.

Q In relying on other experts in that area, have

A Yes.

Q What is your understanding as to the State's 2 3 curriculum standards?

A What I base this on is the findings of the evaluation of -- conducted by the American Institutes for Research, on which I was an advisor, and the information that we got from -- that the report got from people in school districts.

Q My question, Dr. Hakuta, was more specific as to what is meant by "State's curriculum standards."

11 A Where are you --

Q In the last paragraph of page 30 where your report indicates, "The need for appropriate materials has become all the more important with the imposition of new grade promotion requirements and the high school exit 16 exam based on the State's curriculum standards."

What is meant by "State's curriculum standards"?

A Well, the State curriculum standards are the curriculum frameworks for the content areas on which the State graduation tests are based.

Q I apologize if I'm repeating the same question, but I want the record to be clear.

23 Are you familiar with the State Board of

Education's 2002 adoption of the curriculum framework for

25 these content areas?

Page 252 Page 254

1 A I have not --

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2 MR. LONDEN: The question is vague.

Go ahead.

4 THE WITNESS: Okay. I have not studied the 5 documents of the 2002 adoption. I'm basing this 6 statement based on my understanding of the State 7 curriculum standards in the content areas as I've

recently seen them in the last two years or so.

9 BY MS. KOURY:

Q So prior to 2002?

A Prior to 2002. 11

12 O So to the extent that those content standards in that framework have changed, would your opinions 13 14 similarly change?

MR. LONDEN: Calls for speculation. 15

16 THE WITNESS: Yeah, my comment here is that the imposition of a test -- being able to pass a test that's 17 based on a standard which is getting more rigorous over time would be a need that has to be addressed through 19 20 appropriate instructional materials.

21 BY MS. KOURY:

22 Q Do you know if newly adopted for --23 instructional materials for English language learners include the content standards? 24

A If the newly adopted materials for -- no.

1 Q On page 37 of your report, the third bullet point down, you state -- you quote the former directive 3 of CDE's bilingual compliance unit as stating, "The second major barrier to the improvement of instructional 5 programs for English language learners is the scarcity of 6 materials for providing content instruction in 7 non-English languages, English language development 8 instruction, or specialized materials for use with 9 sheltered English approaches." 10

Did you -- the portion citing Norm Gold, the former director, from the bottom of page 36, through the middle of page 37, is that something you drafted, Dr. Hakuta?

14 MR. LONDEN: It's a quote.

15 BY MS. KOURY:

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Q Is that something that was included -- is that something that you added to the draft, or was that included in the initial draft that you reviewed?

A I believe it was in the initial draft.

20 Q Do you have an opinion as to whether this 21 particular bullet that I just read -- whether this 22 particular issue still exists still?

23 A I believe that it does, based on some fairly 24 recent evidence.

O What evidence is that?

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1 Q Assuming that instructional materials do contain information and are aligned with the State's content 3 standards for English language learners, would that change your opinion?

MR. LONDEN: It's vague, incomplete hypothetical.

Answer if you're able.

THE WITNESS: Yeah. It would matter -- the content is -- I assume and I would fully hope that the content that English learners are exposed to would be the same as the content for native English speakers.

What's important for English language learners is the -- whether the formatting of the information is appropriate to give access to that content to English language learners.

15 BY MS. KOURY:

16 Q So assuming the textbooks for English language learners had the same content as was provided to 17 non-English language learners but also included 19 additional strategic, for example, English language development assistance, would that satisfy you? 20

MR. LONDEN: Same objections.

22 Answer if you're able.

23 THE WITNESS: I couldn't say without seeing the

kinds of instructional supports that would be provided.

BY MS. KOURY:

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A The -- I would base this based on the findings 2 of the AIR evaluation of the effectiveness of

3 Proposition 227, as well as the Harris survey, as well as

my contact with teachers in various school districts.

5 And I would also base it on Mr. Gold's continuing

activities. And he's now retired from the Department of

7 Education, but he continues to be engaged in these 8 issues.

9 Q Does an AIR evaluation discuss or provide -- I 10 should say does the AIR evaluation provide an assessment 11 of the State of California's 2002 adopted instructional 12 materials for English language learners?

A I don't know.

14 Q With respect to your evaluation of the curriculum framework for the content areas that are 15 provided by the State -- and I think you indicated that 16 the last time you reviewed that framework was two years 17 18 ago? About two years ago?

19 A Yes. And then I was in discussions of these 20 issues with the directors of the Professional Development

21 Institutes as recently as this last spring.

Q I'm sorry. The directors of the? 22

23 A Of the California Professional Development

24 Institutes, who address content areas for -- professional

development of teachers and standards in the content

Page 256 Page 258

areas. This is the University-of-California-operated institute for the State of California, which tries to 3 align professional development with State content frameworks.

- Q Did they discuss the State's content standards and curriculum for English language learners?
- A That was not a big -- that was not a part of the discussion of this group and in their frame of thinking.
- 9 Q To the extent that you have reviewed the State's 10 curriculum framework, what's your assessment of its focus on core classes?
- 12 A On what?
- 13 Q What's your assessment as to its focus on developing vocabulary and grammar?
- A Of the State frameworks --15
- 16 O Correct.
- A -- in the content areas? 17
- 18 O Yes.

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- 19 A They do not address the instruction of language
- issues, their language needs for English language
- 21 learners through the content areas.
- 22 Q What about its focus on developing both
- 23 vocabulary and grammar?
- 24 A I believe that there is some concern about the
- 25 development of specialized vocabulary within the content

- reframe that. But I will say that that's a policy issue
- that I don't really, you know, have any personal
- 3 experience in doing. So I have opinions as to how a
- reasonable person might go about doing that, but I don't 5
 - see why that would be relevant to this.
- 6 Q With respect to California's system, do you 7 think, compared to Texas, that it should centralize more
- control over its curriculum with respect to English
- 9 language learners? 10

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- A I believe that the State could give guidance to publishers in ways in which they could develop supporting materials for making the content accessible to English language learners beyond what is currently done.
- Q And you haven't reviewed what's most recently been done in that regard, have you?
- A I've seen textbooks -- examples of textbooks that are available that are recent social studies books, recent -- you know, specific science lessons which are presented as good examples and have not been satisfied with them. Usually they involve a glossary that would help with vocabulary items in a content area.
- 22 Q Do you think that California should take steps 23 to improve its assessment and accountability system so 24 that it is more inclusive towards English language
 - learners in a manner that Texas has or in a similar

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areas. I do not think that they address grammar or uses of language in that -- that are specific to the content

3 areas.

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Q What is your understanding as to the process, if any, in which the State's curriculum is translated into instruction materials?

MR. LONDEN: Vague.

8 BY MS. KOURY:

- Q Do you understand that question?
- 10 A No.
- Q Do you have an understanding as to how the 11 State -- what the process is that the State undertakes in 12 13 order to have its curriculum and framework or its content 14 standards then somehow published into textbooks?

A I don't really follow the process by which that 16 comes about. I believe that publishers are responsive to the frameworks. Publishers try to be responsive to frameworks.

- 18 19 Q How do you suggest or what is your opinion as to how the State of California could centralize control over 21 its curriculum?
- A How could it centralize its control over the 22 23 curriculum?
- 24 Q Do you want me to rephrase that?
- 25 A Sure. But I would say -- you don't need to

1 manner as Texas?

2 MR. LONDEN: The question is vague, but answer if 3 you're able.

4 THE WITNESS: Do I think that the California 5 assessment and accountability system can be improved by 6 taking elements of the accountability system in Texas? 7 BY MS. KOURY:

Q Yes.

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- A And the answer is yes, I do.
- 10 Q What steps should California take in that 11 regard?

12 A I think that the assessment of students who have 13 been here for less than two to three years as a minimum, 14 it would be inappropriate using the same tests, and 15 therefore that practice should be stopped and substituted 16 by something that gives a more reasonable picture of how -- of the kind of academic progress that they're 17 18 making.

I think if there is going to be assessment through the native language, that it should be included in the accountability system, which it currently is not. California requires assessment -- does not require, but allows assessment in Spanish in using a standardized reading and math test in Spanish, but that test -- the scores on those tests are not included in the API index.

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- 1 I think that there are things that the State
- 2 could do to ensure appropriate inclusion of students in
- the State accountability, which Texas manages to do.
- 4 MS. READ-SPANGLER: Are you talking about the SABE?
- 5 THE WITNESS: Yes, SABE.
- BY MS. KOURY: 6
- 7 Q Is it your opinion that California needs to
- increase its pool of qualified teachers for English 8
- language learners? 9
- 10 A Yes.
- Q Are you familiar with the efforts that 11
- California has made to recruit qualified teachers? 12
- 13 MR. LONDEN: Assumes facts, vague.
- 14 BY MS. KOURY:
- 15 O You can answer that.
- A I understand that California has made some 16
- 17 efforts to recruit teachers.
- 18 Q What's your understanding as to its efforts?
- 19 A I have seen reference to those efforts in some
- of the expert testimony that's been offered in this case.
- 21 Q Do you have any opinions as to what particular
- 22 steps California should take to recruit qualified
- 23 teachers for English language learners in particular?
- 24 A I know of specific individuals who have wanted
- to teach in California who have certification in other

learners, but to all students in California. So I would think of the English learner issues as being sort of a 3 layer on top of that issue.

The only other sort of specialized issue pertaining to English learners might be the recruitment of teachers from abroad, from overseas, especially Spanish-speaking countries who might be recruited to teach in this country.

Q Do you know if the State of California or the CTC in particular has made any efforts to recruit teachers from abroad?

A I know of districts that have tried to do it. I 13 don't know if the State itself tried that, nor do I think that that's across the board a good solution. I think there are some real questions that that raises as to 16 appropriateness.

Q What do you mean by that?

18 A Just that teachers from abroad can themselves 19 have -- may experience culture shock when they come here. The kinds of teaching conditions they may find themselves 21 in may be quite different from what they might expect in 22 coming here.

23 There may be certain class and social biases 24 that teachers from abroad can bring with them that, say,

a teacher from a middle or upper class background in a --

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states who have been frustrated because of the lack of their ability to transfer their credentials from other

3 states to California, who would be fabulous teachers if they were allowed to teach in this area.

So I think that the ability to make it easier for teachers who have other certificates in other states would be good as long as they could meet our standards for CLAD or comparable certificates.

Q Have you ever investigated or researched the CTC's reciprocity requirements?

A No, I have not personally looked at that.

Q Are there any other steps that you think 13 California should take to recruit qualified English

14 language learners teachers?

A I think in the case of California you are --16 we're in a policy environment in which all teachers being certified within California will have the CLAD certificate. And so an important step would be to really

18 make sure that that process is a serious one and one 19

which can produce teachers who are qualified to teach 20 21 English learners.

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This should also be thought of as an effort on 23 top of State efforts to recruit professional certified teachers nationwide; that is, this is not an issue that

is only -- that only pertains to English language

say, from Mexico may have -- may carry with them. Just

because they speak Spanish doesn't mean they would

3 understand or be sensitive to the issues faced by

4 immigrant students from Mexico.

5 Q How many languages are represented, if you know, among English language learner students in New York --6 7 I'm sorry -- in Texas? 8

A In Texas? I think in Texas, about 80 percent or somewhat under 70 or 80 percent are native speakers of Spanish. Then the other 20 percent is as diverse as the language groups in California.

Q What about for New York?

A I believe Spanish is about 60 percent or maybe a little bit less. New York is the most linguistically diverse state, from what I understand.

Q With respect to New York's data system, you stated that it tracks students over time. Is that something that you think California should try to adopt, a data system similar to New York's?

A I think it's important to be able to track the progress of students over time.

22 Q What is your assessment or what kind of 23 investigation have you done to determine what type of 24 tracking system California has?

A I have -- most of the data systems at the

Page 264 Page 266

- individual student level are really only available at the district level, and I say this just from personal 3 experience in trying to obtain data like that at levels of aggregation larger than the district.
 - Q Do you have an opinion as to how -- or as to how California should improve its data systems then? Based on your understanding of what that system is, do you have an opinion as to how California should improve it?
- 9 A It's not -- yes. It's not a difficult matter to 10 try to track and create a data system in which you track students over time, but it does take resources and 11 12 willpower.
- 13 Q Do you know why California hasn't done that?
- 14 A I do not know.

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- Q Does New York's data system provide 15 16 classroom-level information with respect to textbook 17 availability?
- 18 A I do not know whether -- I know that there is 19 data on resource availability at the classroom level, but I don't know how connected those data are with other data 21
- 22 Q Do you know if their data system -- New York's data system provides classroom-level information about 23 credentialed teachers? 24
 - A I believe that there is information at the

- but school districts vary in how they go about doing
- 3 Q Do you have a general sense that, to a certain extent, all the school districts have some basic
- 5 approaches towards teaching English language learners?
- 6 MR. LONDEN: Vague.
- 7 BY MS. KOURY:
 - Q Do you understand that?
- 9 A No. I don't.
- 10 Q Is there anything in particular about that question that you don't understand? 11
 - A You said a general approach?
- 13 Q Do they -- in general, do the school districts 14 have the same basic approach to teaching English language
- 15 learners?

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- 16 A I wouldn't say that they have. Some things that
- 17 they do in common, such as the identification of students using State-authorized instruments and survey forms. 18
- They have State reporting requirements about the students 19
- that they do in common -- on the academic status of
- 21 English learners that they have in common. And they need
- 22 to identify what kind of approach they're using for the
- 23 students, but they differ and vary tremendously on
- 24 dimensions such as degree of implementation, staffing of
- the programs, materials used.
- 1 Q Other than what you've already testified to,
- what other areas do you think that the district --2 MS. KOURY: Can we take a two-minute break? 3 districts in California are involved or -- other than
 - MR. LONDEN: Sure. what you've testified to, how else do you see the

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- 5 district's role in terms of teaching English language
- 6 learners?
 - MR. LONDEN: Vague.
- 8 BY MS. KOURY:
 - Q Do you understand that?
- 10 A No.
- Q What aspect of that question do you not 11 12 understand?
- 13 A It seems like a very broad question.
- 14 Q You just identified three things that school
- 15 districts generally do in terms of teaching English
- language learners. Other than these three items that 16
- 17
- you've listed, what else generally do school districts do
- 18 to teach English language learners? 19
 - A What do they do in common?
- 20 O Yes.
- 21 A They place them in classrooms with teachers.
- 22 They -- students -- English language learners are
- 23 given -- are supposed to be given the same curriculum as
- native speakers of English, so they attempt to do that. 24
 - But districts vary tremendously in how they implement it

- Page 265
- classroom level on credentialed teachers, but I don't have firsthand knowledge of that.
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- 5 (Recess taken: 11:24 until 12:34 p.m.)
- 6 BY MS. KOURY:
 - Q Welcome back from lunch, Dr. Hakuta.
- 8 A Thank you.
- 9 Q Do you have an understanding as to what school
- districts do in terms of approach towards English
- language learners -- I'm sorry -- in terms of teaching or their approach towards teaching English language 12
- 13 learners?
- 14 A Are you referring to school districts in 15 general?
- 16 Q Yes, in the state of California. I can rephrase 17 that.
- 18 A The school districts vary in how they approach 19 it.
- 20 Q What do you mean by that?
- 21 A Well, they work under the general constraint of
- 22 having to adopt an approach to instruct English language
- 23 learners and know they have to address English language development needs in addition to their content language 24
- needs -- not content language -- content learning needs,

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with respect to teachers and materials. I think I 2 already said that.

Q When you --

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4 A So their similarity is that they vary a lot from 5 each other.

Q When you stated that school districts are involved with the identification of students using State-authorized materials, what did you mean by that?

A They have to use a number of language -- English language proficiency tests, the most common ones being the IPT, LAS, and BSM, and a number of other tests that the State recognizes.

And a student, upon being identified in a home language survey for being -- for speaking -- as coming from a home where a language other than English is spoken, has to be tested in one of those instruments and then a determination made whether their English proficiency is at or above a threshold level, and otherwise they're required to be provided some language-related assistance from the school.

21 Q Do you think this is an appropriate role for the 22 district, or do you think this is something that the

23 State should handle, the identification of students? 24

A It's actually required by federal law.

Q Do you think the way it's handled right now by

1 for any compelling reason.

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O What did you mean by the State reporting on 2 3 academics as a second item that you listed that districts 4 do?

MR. LONDEN: Would you repeat it?

THE WITNESS: Could you go back to what I said in the second possibility or is that --

MR. LONDEN: That doesn't correspond to anything I took down.

MS. KOURY: Can you read his answer back? (The record was read as follows: "Answer: I wouldn't say that they have.

13 Some things that they do in common, such as 14 the identification of students using

State-authorized instruments and survey

16 forms. They have State reporting requirements about the students that they do 17

18 in common -- on the academic status of 19

English learners that they have in common. And they need to identify what kind of

20 21 approach they're using for the students, but

they differ and vary tremendously on 22 23 dimensions such as degree of implementation,

24 staffing of the programs, materials used.")

THE WITNESS: And which of those were you hoping

Page 269

the districts is appropriate? 1

2 MR. LONDEN: Compound.

3 THE WITNESS: Do I think the way the testing is handled by school districts is appropriate --

5 BY MS. KOURY:

6 O Correct.

A -- for the identification of students?

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9 A That's hard to say. I think obviously it has to 10 be done at a district level.

O Why is that?

12 A Well, I don't think that you can assign State 13 personnel to go and, you know, assess students

14 individually.

Q Why not?

A Because education is provided locally in the same way that the State tests are administered by local teachers and educational personnel.

Q Do you think it's better that way? I mean 20 pretending that you had the authority to make any changes you wanted, do you think it's better the way it is now, in other words, the school districts handle that process,

23 than having State officials handle it just in terms of

24 identifying English language learners?

A I don't think one way is better than the other

1 to --

2 BY MS. KOURY:

3 Q The second item, State-reporting requirements 4 about students.

A Well, the schools have to test or participate in the State testing program and provide the staffing to administer the tests and then to -- I assume -- I've never seen it done, but to send the test booklets to the test publisher for scoring.

O In your opinion, have you observed any school districts in California that present a good approach towards teaching English language learners?

A A good approach towards teaching English language --

Q An approach that in your opinion is satisfactory?

A I've seen schools and aspects of programs that are effective.

Q Could you give me an example of a school district that you think has been effective in teaching English language learners?

MR. LONDEN: District at this time rather than 22 23 schools?

BY MS. KOURY: 24

25 Q School district.

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- A A school district? I believe that the Evergreen School District in South San Jose would be a district which manages its English language learner program quite effectively.
 - Q Any other school districts?
- A School districts, not schools?

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- O Correct: school districts.
- A From what I understand, Long Beach is another school where -- school district where my understanding is that it is managed effectively.
- O What about the Evergreen School District do you 12 think is effective?
 - A They have a well-implemented English-as-asecond-language program that is staffed by highly experienced professionals, and they provide students with classroom aids who speak the language of the home of the students, and they make efforts to integrate the reading program for their second language learners for what they have for native speakers of English.

They assess their students on a yearly basis for possible re-classification into the R-FEP designation. R-F-E-P, with a dash actually between R and FEP.

- 22 Q What did you mean by -- could you be more
- 23 24 specific about the well-implemented ESL program? 25
 - A They adopt a curriculum which -- with careful

engage in trying to -- or adopting a curriculum allow them to tailor their curriculum towards the particular 3 needs of their English language learners?

A There are two senses of the word "tailor." One is tailoring in the particular instruction to a group of students in which one student may have a particular need versus another student.

There's another sense of tailoring, which is to think about grouping students or offering instruction for students who are from a particular level of English as a second language or particular needs. Which one is it?

- Q Why don't you start with the first definition that you gave me.
- 14 A The first definition is they -- that's conducted at the individual teacher level. 15
- 16 O That's not taken into account at the district level? 17

A I think teachers generally are instructed to tailor their instruction to the needs of individual students, but the particular decisions that are made by teachers is really at the level of the teacher.

Q What about with your second definition?

A The district would identify groups of students who have special -- who they feel would have special needs. I believe that, for example, the summer school

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- consultation with staff. There is a curricular framework and approach, and the teachers are provided with a support of the curriculum, as I have seen it.
 - Q I'm sorry. Were you done?
 - A As I have seen it.
- Q Is that curriculum aligned to the State's 6 7 curriculum?
 - A I believe it is.
 - Q And do you know, in terms of adopting this curriculum for the Evergreen district, in consulting with a staff, have you ever been a part of those consultations or do you have an understanding of what goes on?
 - A I witnessed some of those consultations.
 - Q Could you describe that generally; in other words, where they get their input from, how they decide how to -- how to develop their curriculum?

A Well, there is an ESL coordinator there who is quite engaged, and she spends part of her time as an instructor, as well as manager of their instructional program. And I've been in her office where she's been sitting around tables with other instructors of ESL, planning the curriculum for the year, as well as planning on the kinds of summer school programs that will be offered to their English language learners.

Q In your opinion, does the process that they

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program that they adopted -- whose name I cannot remember -- this last summer was a reading series that 3 was appropriate, especially for the early -- those at the

4 beginner English-as-a-second-language level.

So in that sense, that would be tailored because the district decides that that's a particular group of students who they feel they could -- or that they should pay attention to that year.

Q With respect to providing classroom aids that speak the students' home language, why do you think that's an effective aspect of their program?

- A Ineffective?
- 13 Q Effective.
 - A Why is it effective?
- 15 Q Effective.
- 16 A Because it facilitates communication with the student around the content areas of instruction. Because 18 especially in the beginning stages of English language
- 19 acquisition, no amount of slowing down or repetition or
- support of context would provide access to the content of 20
- 21 what's being provided, and it certainly helps when you
- 22 have the -- an adult or an aid who can offer access to
- 23 that information through the native language of the 24 student.
- Q These classroom aids are not credentialed 25

Page 276 Page 278

1 teachers, are they?

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- A No, they certainly are not.
- Q And do you know how the Evergreen School District integrates its reading program for English learners with what the other students are -- with the other students' English program?

7 A I can give you a for instance, which is that 8 there is a program called the Results Program for Reading 9 that's available for native English speakers, and it's a 10 training program that's offered for teachers in improving reading for native English speakers. And I believe that 11 12 that district has also offered those -- training to their 13 teachers of English language learners to be part of that 14 training so that while not all parts of that program will be applicable to English language learners, that they 15 16 would know about it and be able to try to give as much 17 access to that program as possible for English language learners, especially the English language learners who 19 are in the intermediate/advanced stages of English 20 language development.

21 Q What about the Long Beach School District's 22 program makes it effective?

23 A I think that's a -- there's a staff development 24 model there. This is -- there is a mentor teacher or I guess what's called a coach there, who is an expert, has 1 A I believe that there are other university-based 2 faculty who have worked with the district in school 3 improvement models for the district that incorporate many of the characteristics of effective schools that were 5 outlined in the National Academy of Sciences report that 6 I co-authored -- co-headed and co-chaired.

Q In your expert opinion, what do you think the school district's role should be in terms of providing English language learner education?

10 MR. LONDEN: Vague.

11 BY MS. KOURY:

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- O Do you need me to rephrase that?
- 13 A Sure, please.
- 14 Q Is it your opinion that California's system right now in terms of teaching English language learners 15 16 has room for improvement?
 - A Yes.

18 Q Is it -- do you have an opinion as to whether or not its approach in terms of allocating or delegating 19 20 authority to school districts is -- has room for 21 improvement?

A It's hard to say which aspect of it needs more improvement than others. I think that the whole system needs improvement. And by "the system," I mean the set

of relationships between what a school's responsibility,

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been trained in the SIOP program for delivery of content

instruction to English language learners, while at the 3 same time paying -- while at the same time paying

attention to the English language development needs of

5 these students. So you balance the content and language 6 development.

And the SIOP is a program that is notable for its -- the ease with which it can be adopted by teachers as a framework for analyzing and evaluating and formulating and improving the instruction of academic content.

And this coach is very involved in working with teachers in that -- throughout the district in disseminating that model.

- Q Do you know how that model began?
- A The SIOP model?
- Q No, the particular -- how the program came to be 18 in Long Beach, the program that you just --
- 19 A No, I do not. I believe that it is through the actions of a Professor Jana Ecchevarria, J-a-n-a
- 21 E-c-c-h-e-v-a-r-i-a -- two Rs -- r-r-i-a -- Ecchevarria,
- 22 who is at Cal State Long Beach, who is one of the authors
- 23 of the SIOP training book.
- 24 Q Are there any other aspects of the Long Beach program that you think make it effective?

Page 279 what an LEA or local district's responsibility is and

- what the State's responsibility is and how they interact. 3 Q Have you researched or investigated and drawn
- 4 any opinions as to how those interactions should be? 5 A No, I have not personally researched the, say,

6 implementation of changes in patterns of authority 7 between the different levels of governance.

8 Q Have you formulated any opinion as to what the 9 school district's role should be in an ideal educational 10 system with respect to English language learners?

MR. LONDEN: Vague. 11

BY MS. KOURY: 12

- 13 Q You can answer that.
- 14 A Do I have an opinion about -- can you fill in 15 the blank?
 - Q What the school district role should be in an ideal educational system.
- 18 MR. LONDEN: As to English language learners? 19 BY MS. KOURY:
- 20 Q As to English language learners.
- 21 A I think that an appropriate district role is to
- 22 serve as the managing role -- to serve a managing role in
- 23 helping the schools within its jurisdiction improve its
- instructional practice; to do its best to attract and 24
- retain teachers who work in that district; to seek help

Page 280 Page 282

and gain help from the State in technical assistance and funding for improving the ability of its schools to provide services to English language learners.

4 Q Under the current system, in your opinion, what 5 is the county office of education's role as to English 6 learners?

A In California?

O Right.

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9 A For English language learners, you're asking an 10 interpretation of what is the system or a recommendation 11 of --

MS. KOURY: Well, I don't think the question was all that vague. If you want to read it back.

MR. LONDEN: Please.

(The record was read as follows:

"Question: Under the current system, in your opinion, what is the county office of education's role as to English learners?")

19 MS. KOURY: Maybe it was vague.

20 Q I don't mean -- under the current system, in your opinion, how -- or what is the County Office of 21

22 Education's role? Not what it should be, but what it is.

23 A I think they vary a bit from county to county. 24 My experience with specific county offices of education

is that some of them play a role more -- principally play

I made note of for several reasons. The first is that it

was -- it had the form of being research-based because of

3 the evidence from the state of Tennessee in which

research was conducted under ideal or close to ideal

5 circumstances for judging whether class size reduction

6 results in improved student achievement, which that study showed that there was a statistically significant

8 increase in student achievement as a result of class size

9 reduction. 10

Another thing I thought about class size reduction is I thought it was a politically masterful initiative, in that parents of students who are affected by class size reduction really like it, and so it's a great way to get parents to support an educational initiative when they see their classes going from classes of 25 to classes of 18.

I also saw class size reduction as a problem for school districts that are -- that have poorer working conditions, and I saw this almost immediately in a personal situation in which my son's school in Palo Alto gained a bilingual -- certified bilingual teacher from Redwood City, which is a district next to Palo Alto, who was a bilingual teacher there. And because of class size reduction, several positions opened up in our school, and

it was occupied by this teacher, who found this to be a

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a role around special education and special needs populations. They -- they can offer 1969 training for -they can be the locus around which 1969 training is offered to teachers in the county. Some of them establish professional networks. There are networks for professional development for teachers.

But my sense is that they don't play a very active role compared to the role played by the school districts.

Q Do you think that they should play a more active role?

A I cannot say whether that would help or not. I think it would depend on jurisdiction to jurisdiction. My sense is that county offices play a larger role in rural areas than in urban areas, but I shouldn't say that because I believe the LA County Office of Education is quite active, and so that certainly is not a rural area.

Q Do you have any opinions as to whether or not the educational system the way it stands now should be modified or changed so that county offices of education generally have a larger role as to English learners?

A I don't have a comment.

Q What do you think of class size reduction? 23

24 A What did I think of class size reduction? I

thought that class size reduction was an initiative that

better teaching situation than in Redwood City.

And so when I saw what a wonderful teacher she was but was not serving English language learners, I thought, well, this is a potential problem because the districts would be -- such as Palo Alto would be siphoning off good teachers from districts that are less desirable. And it appears to have been substantiated by some subsequent empirical evidence.

So I'm -- I do believe that class size reduction, all these equal, can be helpful and probably especially helpful for English language learners to be in small classes, but -- and that it is an initiative that is very popular among parents, but that there are unintended policy consequences of implementing it that negatively impact English language learners.

16 O I take it you are an opponent of Prop 227, correct?

18 A Yes, I was. I believe that Proposition 227 was 19 barking up the wrong tree. 20

Excuse me. Let me get some water here.

MS. KOURY: Off the record.

22 (Discussion off the record.)

23 THE WITNESS: Should I continue --

24 MS. KOURY: Please.

25 THE WITNESS: -- why I was an opponent of

Page 284 Page 286

Proposition 227? 1

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2 MS. KOURY: Correct.

3 THE WITNESS: The fields of -- the issue of educating English language learners I believe has been 5 dominated by the issue of bilingual versus English-only 6 instruction since its beginnings in the 1960s. And I 7 believe that the research evidence is quite conclusive 8 that methodology of instruction, either English-only or bilingual, only makes a small difference, and that far 10 more important is the effective implementation of the 11 models that are adopted by a school district. 12

That was the conclusion of the National Research Council report that I chaired, that we don't need to have anymore -- or we should not spend as much effort at comparing bilingual versus English-only programs. It only serves to fuel the political battles over language -- around language politics, and that that was draining resources away from paying attention to capacity development in school districts that neither implement bilingual or English only or whatever, and that it was distracting to the effort of school improvement.

22 And so I felt it was a bad idea, that it was one 23 that was specifically geared to promote political issues, 24 and therefore was misguided. And I thought that the 25 timing was unfortunate because the field of educating

the exclusion of another, except under conditions of waiver that are highly restrictive, and so it eliminates 3 choice. And having prescribed a program in terms of what 4 it cannot do, it does not specify what ought to be done 5 and therefore does not give guidance on implementation. 6

Q With respect to the first front you mentioned, prescribing one kind of program with an exclusion to the other, with waivers that are restrictive, what would you propose as an alternative to that?

A I would propose something that resembles Castaneda.

Q Can you describe that?

A Castaneda is a Fifth Circuit Court decision, 1981, I believe, upon which much federal policy is based. And forgive me in a roomful of lawyers, so I don't mean to presume any expertise over your domain, but Castaneda was an interpretation of what defined appropriate action under the Equal Educational Opportunities Act of 1974 and defined the standards for appropriate action for English language learners as based on the meeting of three or probably four standards.

The first is that the program must be based on sound educational theory, that there has to be some sort of credible body of research or experts believing that the theory is -- articulating the theory and believing

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English language learners was ready to move on and away from this politically divisive issue.

BY MS. KOURY:

Q I'm not quite clear on your reason for being an opponent of Prop 227. Tell me if I'm wrong. It wasn't -- was the fact that the initiative eliminated bilingual education problematic to you?

A Yes, because it was highly prescriptive in saying what a district cannot do without really specifying what it should be doing in the area of English language immersion programs, and that the evidence is that -- the research evidence is that bilingual education programs can be effective; that all things being equal, it is more effective than English-only programs, and -but that the battle over whether a program should be bilingual or English only is not worth the payoff that would result from adopting the bilingual over an English-only program. That was my belief and my understanding of the research literature.

20 Q In your opinion, would it be beneficial if 21 policies after Prop 227 provided more restrictive or more 22 specific instructions on how to implement instruction to 23 English learners?

24 A I believe that Proposition 227 is misguided on two fronts. One is by prescribing one kind of program to that it would be effective.

The second standard would be the implementation of the program with adequate resources so that if you're going to have a bilingual program, you should have a program that has bilingual teachers, bilingual materials. If you're going to have an English-only program, you need to have materials that support the content learning for English language learners of varying levels of English language proficiency.

The third standard is the -- that after a period of time, the program must be shown to have addressed the disadvantage of limited English proficiency for students, and if that is not case, that you -- that's a fourth prong, that you need to go back and either re-examine the implementation of the program or revise the theory.

I believe that that level of specification is much more appropriate than to say you must have a bilingual program or an English-only program.

Q So the approach taken by the Fifth Circuit is just not compatible with Prop 227; is that correct? Is that a fair assessment?

A That is correct.

Q And regardless of what -- actually, that's it. Did you cite in your report to the American Institutes research study?

Page 288 Page 290

- 1 A The implementation of Proposition 227 study?
- 2 Q Correct.
- 3 A Yes.
- 4 Q So you're familiar with that study?
- 5 A Yes, I am.
- 6 O In that study was there any discussion about teacher satisfaction with the type of training that they were receiving in terms of teaching English language
- 9 learners?

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- A I believe that the teachers -- these were case studies of a number of districts where the teachers were interviewed. And in that study, teachers felt that they did not have adequate materials or support for implementing English-only programs.
- Q Were there any findings made by the AIR study that teachers were, in fact, satisfied with the type of training they'd received post-Prop 227?
- 18 A I did not --
- 19 MR. LONDEN: It's ambiguous.
- 20 BY MS. KOURY:
- Q In other words, you just articulated some 21
- 22 negative results that the study found with teacher
- 23 satisfaction. Were there any positive results found by
- that study in terms of the teacher satisfaction in terms 24
- 25 of the type of training they were receiving?

1 English speakers in the district.")

2 BY MS. KOURY:

3 Q My question was more specific to a comparison of student achievement between English learners before

5 Prop 227 was passed and after Prop 227, and whether

6 student achievement had either stayed the same for

7 English learners or improved or decreased.

8 MR. LONDEN: And your question is whether there's 9 something in the report that he remembers that addresses 10 that?

MS. KOURY: Correct. 11

12 THE WITNESS: Yeah, I don't remember that -- the 13 study -- whether the study reported it or not, but it is 14 a generally known fact that scores increased from

15 pre-Proposition 227 to post-Proposition 227.

BY MS. KOURY: 16

17 O Scores --

- 18 A In reading and mathematics achievement.
- 19 Q -- among English learners?
- A Yes, among English learners. 20
- 21 Q What do you attribute that to, if anything?
- 22 A As a matter of public record, I have papers on
- 23 my website which people have used. And the analysis for
- 24 that website says what I believe, which is that those
- 25 gains were -- cannot be attributed to the implementation

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A In other words, were there any teachers that said, "We're happy with what we're receiving"?

- Q I don't know if "happy" is necessarily the word, but satisfied.
- 5 A I do not know.
- 6 Q Did the study indicate what student achievement among English learners were post-Prop 227? Let me 8 rephrase that. 9

Did the study provide a comparison between student achievement pre-Prop 227 and post-Prop 227?

A I believe that in the second study that they conducted, the second year of evaluation, they provided some comparisons between pre and post or the previous year and the year of the study in improvements and SAT-9 scores, reported as a gap between English learners in the district and native English speakers in the district.

Q I'm sorry. Can you read that back? 17 18 (The record was read as follows: 19 "Answer: I believe that in the second study 20 that they conducted, the second year of 21 evaluation, they provided some comparisons 22 between pre and post or the previous year 23 and the year of the study in improvements 24 and SAT-9 scores, reported as a gap between 25 English learners in the district and native

Page 291 of 227 or English-only programs because the gains can be

shown for English-only programs as well as for bilingual programs, and the gains can be shown for -- even for 3

school districts that never had a bilingual program to

5 begin with, and therefore nothing really changed.

And so most of the gains I attribute in the English learners has to do with the overall improvement in the test scores for all students, which is not --

9 which is a common trend in State testing programs. 10

The year before Proposition 227 was passed was the first year of the implementation of the SAT-9 as part of the STAR testing program. And the -- most state testing programs show improvement over the course of the 14 years of implementation because students become familiar with the test format, as well as with the -- and teachers 15 become familiar with the test content. 16

Q We discussed a little bit of the Harris data vesterday --

19 MS. READ-SPANGLER: Do you want to take a short 20 break before you get into that?

MS. KOURY: Sure.

22 (Recess taken: 1:26 until 1:36 p.m.)

23 BY MS. KOURY:

24 Q Dr. Hakuta, do you know who was involved in 25 designing the Harris survey?

Page 292 Page 294

- 1 A No, I do not.
- 2 Q You don't. So do you know either way whether
- 3 Russ Rumberger was involved in some aspects of designing 4 the survey?
- 5 A I do not.

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- 6 Q Do you know if Professor Darling Hammond was 7 involved in any way with the survey?
- 8 A I do not know.
- 9 Q So I take it you were not involved?
- 10 A I was not involved.
- 11 Q Do you know who conducted the survey?
- 12 A I believe it was conducted by the Harris
- 13 organization, but I don't know whether that was done
- 14 through subcontract or who then implemented the survey.
- 15 Q Do you know how many school districts were 16 surveyed?
 - A School districts were surveyed? I don't know.
- Q Do you know when the survey was conducted?
- 19 A I'm sure it's in the report.
- I believe it was conducted in January of 2002 or at least early in 2002.
- Q Do you know how the school districts that were surveyed were chosen?
- A I don't think the districts were surveyed. The districts came along with the teachers, who were the

elaborate in your data collection.

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- Q Do you know whether the survey defined "evidence that cockroaches, rats or mice have been a problem in your school"?
 - A Do I know if the survey defined?
 - Q Right; defined what that meant or provided any other definition for that as a category.
 - A The survey -- that question sounds self-evident. I don't think you want to say "mice" as in a mammal that -- you know.
 - Q What about -- how do you define the term "been a problem"? In other words, this particular survey question asks "Have you seen evidence that cockroaches, rats or mice have been a problem in your school?"

How do you define "evidence of a problem"?

- 16 A I would define it exactly as natural language 17 would define it.
 - Q What is that to you?
- A To me, a problem is that it is a -- an issue of magnitude such that there is a concern, it has caused some kind of a disruption or something -- that it is something out of the ordinary beyond expectation or
- outside of expectations.
 Q What about how would you define "enough books

25 and other reading materials that are in the home language

Page 293

1 primary unit of sampling.

- Q Do you know how the teachers were chosen?
- A I believe there were several databases of teachers that were available to the Harris organization, and they were sampled on the basis of that database.
- Q With respect to the survey, do you know how the study or the survey defined the term "enough books" with respect to the survey questions? One of the survey questions was, "Do you have enough books and other reading materials that are in the home language of the children in your class: Not enough or none at all?"

Do you know how the survey defined "enough books"?

MR. LONDEN: Assumes facts.

THE WITNESS: No. I believe the surveys are read over the telephone in this case, and I don't think they would provide an expanded definition. The questions are

18 pretty much as you see them on the survey form.

19 BY MS. KOURY:

- Q Why do you say that?
 - A That's how surveys are done.
- Q Why is that?
- A Because you need to communicate questions in a
- 24 limited amount of time over a restricted channel, such as
- 25 a telephone, so you go for simplicity and nothing

1 of the children in your class"? What does that mean to 2 you?

A Again, I would interpret that in natural language terms. So "enough" would mean such that it is

5 not an obstacle to be able to provide educational

experiences for the child that are adequate -- that I
 would consider adequate.
 Q Do you think that standard would vary from

- Q Do you think that standard would vary from teacher to teacher?
- 10 A It probably would, yes.
- 11 Q Do you know if the survey -- for what factors 12 the study controlled? I could rephrase that.
- 13 A Sure. Please.
- Q There are two questions in one there. For what factors did the study control, if any?
 - MR. LONDEN: Ambiguous.

Go ahead.

18 BY MS. KOURY:

- Q Do you understand that question?
- 20 A Yeah. I mean the goal of the survey was to --
- was to provide as representative of a sample of schools
- 22 in California. That's my understanding of the survey,
- and what the teaching conditions were and the learning
- 24 conditions were of the students in those schools.
- So in a survey where you're trying to define the

Page 296 Page 298

characteristics of that -- of a population, what you primarily try to control is the sampling to make sure that the sampling is as fair and accurate as possible to the population you're trying to define.

Q Do you know what factors the Harris study controlled for in trying to control the sampling?

A I believe they controlled certainly for interviewer effects and for -- I believe there were several sites that conducted data collections of the sites, that is, where the telephone surveyors worked.

Q Anything else that you're aware of?

A It has been awhile since I saw the survey. I read the technical report of that survey, and if you provided that to me, I'd be happy to tell you more if I noticed something from it.

Q Do you have any knowledge, other than reading the report, about how the survey was conducted?

A No. I base my opinions exclusively on reading 18 the technical report and looking at the data tables from 19 20 the survey.

21 Q The data tables that John Affeldt sent you?

22 A Yes. He sent me a file that contained all the

23 data.

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24 Q So the testimony that you provided yesterday 25 with respect to the Harris survey, to the extent that you 1 MS. KOURY: I thought perhaps we could share because 2 I'm not going to ask that many questions.

3 MS. READ-SPANGLER: If you just say the Bates ranges --

5 MS. KOURY: Which I'm about to. I'm going to mark 6 this as Exhibit 20.

THE REPORTER: 19.

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(Deposition Exhibit 19 was marked.)

9 MS. KOURY: And we'll -- this is Bates stamped

10 PLTF-XP-KH 0288 all the way through 0850.

11 MR. LONDEN: I would further suggest that we not ask

12 the court reporter to make copies, but that depends on

13 everyone's willingness to agree that it's a sufficient

record to note the document production identification

15 numbers. Is that all right?

16 MS. READ-SPANGLER: That's fine with me.

MS. KOURY: That's fine.

18 MS. READ-SPANGLER: Other people not being here

19 don't have the right to object.

20 BY MS. KOURY:

21 Q Professor Hakuta, could you review that? I'm

22 not going to ask you detailed questions about it.

23 A Yes. This is what Mr. Affeldt sent in a

24 compressed file.

Q So this is what you have been referring to as

Page 297

1 the data tables that he sent you?

A Yes.

3 MS. KOURY: That's really my only question about 4 this exhibit.

5 (Discussion off the record.)

6 BY MS. KOURY:

Q Professor Hakuta, what did you use this

8 Exhibit 19 for, if anything?

A I used it for my amusement by looking through 9 10 the survey table -- the tables. I looked through to see

if -- you know, just because I like to look at numbers. 11

Statistics is one of the areas that I work in. 12

But I did not rely on this itself to make -draw any conclusions, because this is close to the raw data for the survey. That's Lou Harris's organization's business.

Q Did you receive Exhibit 19 as a hard copy or in electronic form?

A Electronic form.

Q And just to be clear, you didn't generate any of 20 21 your own tables based on this data, did you?

22 A That is correct; I did not generate my own 23 tables from this.

24 Q Do you know if the researchers spoke to anyone at the school sites or at the schools in the course of 25

said that you were discussing the overrepresentation of

credential teachers and the effects that that may have,

was all of that testimony you provided based on your 3

knowledge from the Harris study itself and the data 5 tables that John Affeldt provided you?

MR. LONDEN: I think that's a question that's 6

7 compound because of the number of questions that were 8 asked and the way they were asked yesterday. 9

But that said, go ahead.

10 BY MS. KOURY:

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Q Can you answer that?

A I base my opinions of the Harris survey on the technical report that was provided by the Harris organization, a summary of the survey that was provided on the Decent Schools website of press releases and news reports, news coverage, the data tables that were supplied by Mr. Affeldt, by Russ Rumberger's analysis.

Q As stated in his report?

A As stated in his report. Yeah, those are my

20 sources. 21 MS. KOURY: Counsel, I did not make copies of this

because I didn't want to unnecessarily -- because it's so

23 voluminous I only made one copy. If it's a problem, let 24 me know.

25 MR. LONDEN: Okay.

Page 300 Page 302

- conducting their survey?
- 2 MR. LONDEN: Ambiguous.
- 3 BY MS. KOURY:

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- 4 Q Do you understand the question?
- 5 A In the course of conducting the survey? What do 6 you mean by that?
- Q In the course of conducting the survey, presumably -- or they did -- the researchers called and spoke with teachers; is that correct? Is that your understanding? 10
- A My understanding is that in most cases the 11 researchers called the teachers at home, but I don't know 12 13 whether some of them might have been contacted at school.
- 14 O Do you know if the researchers spoke to anyone other than the teachers at the school sites in conducting 15 16 the surveys?
 - A No, I don't.
- 18 MS. KOURY: I'll mark this as Exhibit 20.
- 19 O I'll hand you what we've marked as Exhibit 20.
- It's an October 4th, 2002 e-mail from John Affeldt to
- you. Could you just let me know when you've had an
- 22 opportunity to review this?
- (Deposition Exhibit 20 was marked.) 23
- BY MS. KOURY: 24
- 25 Q Is this familiar to you, this e-mail?

1 I'm going to mark as Exhibit 21 another e-mail dated February 26th, 2002, an e-mail from John Affeldt to 3 you. Could you just let me know when you've had an opportunity to review that? 5

(Deposition Exhibit 21 was marked.)

6 THE WITNESS: Is the question am I familiar with 7 this?

BY MS. KOURY:

9 Q Yes.

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- A I'm not familiar with this.
- Q You're not. Let me just ask one follow-up 11 12 question -- or a couple follow-up questions.

13 There appears to be attachments in this e-mail.

14 The first appears to be "Final Programmed Cal Teachers,"

and then "Qaire." That doesn't seem familiar to you, 15

16 that particular attachment?

- A No.
- 18 Q You have no understanding as to what that 19 attachment was for?
- 20 A No. I don't.
- 21 Q There appears to be another attachment which is
- titled or reads "cajan 31." Do you have any 22
- understanding as to what that attachment was? 23
 - A No, I don't.
 - Q You didn't conduct any cross-tabulations of any

Page 301

of the underlying data that was provided to you or any of

- the underlying data from the Harris study?
- 3 A No, I did not.
- 4 Q And did you review any of the statistical tests
 - that were run based on that underlying data? I
- understand that you yourself didn't manipulate the data 6 7 in any way; is that correct?
- 8 A My analysis of and my interpretation of the
- Harris data is based on the analyses conducted and
- 10 reported by Lou Harris, as well as that by Russ
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- 12 Q Okay. You testified a little earlier that -- a
- 13 little bit about the sample that was -- or the sample
- 14 design of the Harris study to the extent that the
- 15 teachers' names were provided by certain databases. Is
- that a misstatement of what you said? 16
- 17 A I understand that the way in which they obtained
- 18 the home telephone numbers of teachers in constructing
- 19 the sampling frame was through some commercial databases
- 20 in which teachers identify themselves as being in the
- 21 teaching profession, and then that generates a population
- 22 or a group of potential teachers to be sampled from which
- 23 selection is made on some kind of statistical basis.
- 24 My understanding is also that that is the kind 25
 - of work that Harris has done before, and I was impressed

1 A Yes. I just laughed because I remembered trying 2 to open up this zip file. The z-i-p refers to the fact 3 that it comes as a compressed file. And what happens with zip files is that when you open it, it expands and 5 then it goes somewhere, and I couldn't find it. I didn't 6 know where it was, so I kept double clicking it and I ended up making about 15 copies of it in my hard drive 8 because -- and eventually I found it and I found 15 9 copies of it. And as you know, it's a very big file. 10

Q It must have crashed your system.

Do you recall whether this -- actually, could you tell me -- there's two attachments that appear in this e-mail. The first is titled "Revised September 30, '02, Posted 3-co..." Do you have an understanding of what that attachment was?

- A I don't remember what that is.
- Q What about the other attachment, "Cal" -- I'm 17 18 sorry?
- 19 A Yeah, the "CATEAC 1 9-13-02.zip" is the compressed file that contained the document that's in 20 21 Exhibit 19.
- 22 Q Thank you.
- 23 A Now, I cannot verify for you whether, page for page, what is in there corresponds with Exhibit 19. 24
- 25 Q I understand.

Page 304 Page 306

- by the extent to which they have developed a science around which to sample from a particular profession, group of professionals in a situation where information 3 such as home telephone numbers are otherwise difficult to 5 access.
 - Q Based on your understanding, do you recall that one of the lists from which they used was the Cal Teach 321? Does that sound familiar to you?
 - A That sounds familiar to me, yes.
- 10 Q Was it your understanding that they only surveyed teachers who called back after the surveyors made the initial calls? 12
- MR. LONDEN: Best evidence. 13
- 14 THE WITNESS: I don't recall.
- 15 BY MS. KOURY:

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- 16 Q To the extent that that would be true, in other 17 words, that they only surveyed teachers that called back -- called the surveyors back, do you think that that would reduce the randomness of the survey sample? 19 20 MR. LONDEN: Incomplete hypothetical.
- 21 THE WITNESS: Let me correct your language by saying
- 22 that randomness is what you want --
- 23 BY MS. KOURY:
- 24 Q Correct.
- 25 A -- from a survey.

1 results. It may bias your results, but you cannot say without further analysis whether it does bias or not. 3 BY MS. KOURY:

4 Q You can say, however -- and correct me if I'm 5 wrong -- that if you have a selective sample, it's no 6 longer random; is that correct --

7 MR. LONDEN: Incomplete hypothetical. 8

BY MS. KOURY:

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Q Or it's less random?

10 A It's not that important whether the sample is random or not if the characteristic on which it is not 11 12 random, the characteristic in which the selectivity 13 occurs is not correlated with your issue of concern.

All samples involve some deviation from an idealized randomness. And it's -- so it's a matter of judgment that pollsters have to make as to whether a sample is random or not.

O What if the selection does correlate with the 18 19 analysis -- or I'm sorry.

A Well, actually, it would be if it's correlated with the dependent variable.

O Exactly.

23 A If it is correlated with the dependent variable, 24 then you need to make a determination as to whether you

want to correct for that in making your estimates, which

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1 Q Correct.

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A And so you want random -- there to be a randomness that results in the representative sampling -representatives of your sample to the population that you're trying to generalize to. And, generally speaking, to the extent that your sample is going to be selective and to the extent that that selectivity is correlated with the parameters that you're trying to estimate, then it would bias the results that you obtain.

Q In other words, if you're only surveying those teachers or your sample is limited to those teachers that have called back the surveyors, you've reduced the randomness and introduced some bias; is that correct?

MR. LONDEN: Incomplete hypothetical. THE WITNESS: Let me try to say what a selective sample would do, which is that the selective sampling would cause the researcher, if it gets to a certain point, to ask whether those who responded are different from those who did not respond, to determine whether they're different in any way. Because it may be that that's not a problem for making estimates, or it may be that it is. We don't know. And one would need to make a determination as to whether it was or was not.

24 But you cannot automatically assume that because a sample is selective that it's going to bias your

1 is what probably occurs in most cases, or if you decide

that the study is too flawed to be useful. And that's

3 the reason why you rely on professional polling

organizations, so that they can conduct those quality 5 controls to make sure that the inferences you're trying

6 to draw are -- have a basis.

Q Do you know if the Harris survey picked the same number of teachers at each school?

A No, you would not want to pick the same number of teachers at each school. Then it wouldn't be a random sample.

Q Why is that?

A Because, I mean, if you limited -- it has to do with the constraints that you put on your sampling. If you put a constraint saying there has to be one teacher per school or two teachers per school, then it deviates from randomness, if what you're doing is sampling from teachers.

Q What about making the number of teachers selected at each school correlate proportionately with the number of students at each school?

22 MR. LONDEN: Ambiguous.

23 BY MS. KOURY:

Q Do you understand that?

25 A Could you try to restate that? I'll try to

Page 308 Page 310

1 answer it, but...

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Q Okay. My question was, Is it important or -let me just ask it this way: Do you know if the Harris survey tried to or did select the number of teachers at each school so that they were proportionate with the number of students at the school? In other words, if there's one teacher per hundred students at a school. that the selection of teachers at that school correlated?

A I don't think that it did. I think what it did was each teacher -- in a sense, if you have a population of teachers, that itself is going to include information about the number of students per school because there are going to be more teachers in a school that's large than teachers in a small school. So you don't need to make that -- impose that condition in order to get something that represents sort of the general condition of schools and students within those schools.

Q Wouldn't you need that to have a proper representation of the teachers?

20 MR. LONDEN: Vague.

21 THE WITNESS: To have proper representation of

22 teachers in --

23 BY MS. KOURY:

24 Q Right. To have them correlate with -- I'm going 25 to withdraw that question.

1 into the sample.

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2 That would also be true of students. And 3 because the student/teacher ratios tend to be about the 4 same across schools, you basically end up getting the 5 same thing.

6 Q Did the Harris survey oversample teachers that 7 live in low socioeconomic areas?

8 A I don't recall. They probably -- actually, they 9 probably did. 10

Q Do you know why they chose to oversample teachers that live in as opposed to teachers who work in low socioeconomic areas?

A Did they over -- I'm sorry. I maybe have misheard there. I don't know whether it was oversampling where they live in low socioeconomic areas or teach in low socioeconomic areas. I don't remember. I didn't pay attention to that.

Q Do you know whether the Harris survey oversampled teachers from schools with high concentrations of minority students?

21 A I believe that they did.

Q In your opinion, why did they do so?

23 A Generally speaking, to -- the reason for

oversampling is that random sampling would not yield a

large enough sample size in low frequency or less

Page 309

A But the answer is no.

O Why not?

A Because the students -- the teachers themselves are equally distributed across schools. Numbers of teachers and numbers of students are highly, highly correlated. So if you're sampling teachers, you'll be just as well easily -- just as effectively sampling the students.

Q So would you need -- on the other hand, would you need the number of teachers at each school to be designed so that it correlates proportionately to the number of teachers at that school as a whole?

13 MR. LONDEN: Ambiguous.

BY MS. KOURY: 14

Q Did you understand that?

16 A You're asking if one needs to constrain the sampling so that you -- those two are correlated, and the 18 answer is no.

19 Q Why not?

20 A Because of the same reason I mentioned earlier 21 that -- you probably don't want to hear a whole lecture 22 on this, but basically each teacher has a probability of 23 being selected into the sample, and what you try to 24 accomplish is a sampling condition in which each sample, each teacher has an equal probability of being selected

Page 311 commonly occurring situations or individuals. And so you

2 need to oversample from that category in order to get a 3 large enough number to draw inferences about it.

4 You could do it through random sampling, but 5 then your overall sample size would have to be much

bigger. So it's done for purposes of efficiency.

Q Do you know if the Harris survey oversampled teachers from schools with high concentrations of English learners or limited English proficiency students?

A I don't recall.

Q Could you flip to page 18 of your report?

A Could we take a break after this question?

13 Q We can take a break right now.

(Recess taken: 2:10 until 2:20 p.m.)

15 BY MS. KOURY:

Q Dr. Hakuta, do you know what type of 16 significance testing was done with respect to the Harris 17 18 survey? 19

A I don't know. Surveys usually are not done with significance tests. They're not reported with significance tests, although -- and usually the -- if the

22 results are large enough, the differences are large

23 enough, you assume they're significant.

24 Q In your opinion, was the Harris survey large enough that it wouldn't require significance testing? Page 312 Page 314

1 MR. LONDEN: Assumes facts.

THE WITNESS: Yeah, I believe that it comes with a margin of error, which is -- the standard is about plus or minus three percent percentage points, and that would apply to all cells.

So you would look at them, and if there is a difference that looks marginal, then you'll ask the question whether they're significant or not, but otherwise you don't really worry about it because the only thing that a significance test tells you is that the difference is greater than zero, but it doesn't tell you really about the magnitude of the difference.

13 BY MS. KOURY:

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Q Well, the margin of error that you just mentioned, what does that mean?

16 A The margin or error means that given the 17 variability in surveys from one survey to another, you can expect that the differences in the results, if you were to, say, repeat the survey or do it multiple numbers 19 20 of times, that you're likely to -- that the responses are 21 likely to vary by that margin of error. It's another way 22 of saying that you can be fairly confident that the true 23 population value lies somewhere within that margin of 24 error.

Q Do you know if the survey included more than one

1 Q Why wouldn't it matter -- with respect to 2 weight, why wouldn't that matter if what you were trying to find out or trying to generalize about was the 3 conditions of the schools?

A Because the number of overlaps is pretty -- it would be pretty small. Also it would be a matter of interpretation as to whether, in considering the condition of schools, one ought to weight your statement based on the size of the schools.

So if you have in the population big schools and little schools, if you weight for schools, you use weight so that you're using schools as your unit of measurement, then you're basically representing small schools as much as big schools and give it equal weight. If you go by teachers, then you're in a sense adjusting for the size of the school. So it really is -- I think you can go either way as long as you kind of know what you're procedure is.

Q I'm not sure that I understood you correctly, but do you know if the Harris survey took a larger number of teachers from larger schools and the flip side, took smaller numbers of teachers from smaller schools?

A I believe in the procedure that they used that in circumstances in which a teacher -- more than one teacher was sampled from a given school, that that

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teacher from any particular school?

A The number of teachers and the number of schools don't quite match up, and so, yes, I'm sure that some schools ended up with more than one teacher.

O To draw conclusions about the schools from the Harris data, do you think it's necessary to appropriately weight that data to correct for the overrepresentation or underrepresentation of any particular school in the survey?

MR. LONDEN: Asked and answered.

MS. KOURY: I don't believe this particular question was asked and answered.

13 MR. LONDEN: I think we went over this exactly 14 yesterday, but go ahead and answer.

THE WITNESS: I think that if you -- let me put it this way: If you are interested in making a statement about the percentage of schools, then one should weight the answers. If you're trying to make a statement about the conditions in which students find themselves as represented by teachers, then you do not need to weight the sample.

But in either case, it probably doesn't matter because the two -- you pretty much have a one-to-one mapping between teachers and schools, judging from the numbers.

circumstance would be much more likely to occur in large

2 schools than it would in small schools.

3 Q Can you flip to page 24 of your report? On page 24 you state, "According to a statewide cross-sectional 5 survey" -- at the bottom of the page. I'm sorry. It

states, "According to a statewide cross-sectional survey 7 of 1,071 teachers constructed by Louis Harris in January

8 2002, 28 percent of the 775 respondents who indicated

that they had at least some English learners in their

10 classes lacked State-authorized training needed to teach 11 ELs."

Did you get this particular figure from the 13 Harris study itself -- or the Harris report itself? I'm

15 MR. LONDEN: Ambiguous.

16 BY MS. KOURY:

> Q Did you understand that? I'm sorry. Let me rephrase that.

18 To the extent that you state in your report, 20 quote, "28 percent of the 775 respondents who indicated

21 that they had at least some English learners in their 22 classes lacked State-authorized training needed to teach

23 ELs," did you get that from the Harris report?

24 A I do not recall whether that is directly from 25 the Harris report or from the Gandara and Rumberger

Page 316 Page 318

- 1 numbers, or it could have been from both.
- Q I'm going to mark as Exhibit 22 a document
 bearing the Bates stamp PLTF-XP-JO 11599 through 11619.

4 I'm handing you what's titled as "A Survey of 5 the Status of Equality in Public Education in 6 California."

Is this the Lou -- I'm sorry. Is this the Harris survey that we've been referring to?

A Mm-hmm, yes, it is.

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15 16 Q Could you review it and tell me if you think this particular figure or sentence on page 24 and 25 of your report was cited from this report?

(□Deposition Exhibit 22 was marked.)

THE WITNESS: Yeah, I don't see it in this report, and so it probably comes from Rumberger and Gandara. BY MS. KOURY:

Q Is there any possibility that you got this figure from looking at the data in Exhibit 19?

19 A It's possible. I did not look at this 20 particular number from Exhibit 19.

21 Q I'm sorry. I'm not clear on that. My question

22 was, Is it possible that you got this particular sentence

23 from your report at the bottom of page 23 -- 24 to 25 --

4 is it possible that you got that sentence, "28 percent of

25 the 775 respondents," from looking at the data contained

learner teachers surveyed reported that they did not have
 enough books and reading materials in the home language
 of their students, and nearly a quarter reported not
 having enough materials in English appropriate to their
 English learner students' reading levels."

Do you recall where you got that figure from, or there was actually two -- where you got that information from?

A Again, that number probably comes from the Rumberger and Gandara report.

Q Why do you say that?

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A Because it -- well, I just looked at this exhibit, the Lou Harris report that I looked at, which is a report that shows gaps between schools that have the highest at-risk category versus the majority, and what -- and so these data are really about the sample as a whole rather than about teachers who teach in those two different categories of schools.

So Gandara and Rumberger conducted the analysis of Harris, so that's most likely where it comes from.

21 Q In your opinion, what would Russ Rumberger -22 what would he have had to do in order to obtain that
23 information from the Harris data?

A This is a very straightforward analysis to do.
If you have the data in your computer, you can do it on

Page 317

1 in Exhibit 19?

A It is possible that that's where it comes from.

Q And previously I had asked whether you had looked at that data to draw conclusions from it, and perhaps I wasn't clear. Did you -- are any of the conclusions drawn in your report based on data that you found in Exhibit 19?

A It may or it may not be. It's likely that where that number comes from is from the Gandara and Rumberger report.

Q In order for you to have drawn this conclusion that 28 percent of the 775 respondents who indicated that they had at least some English language learners in their classes lacked State-authorized training -- in order for you to have drawn that conclusion from Exhibit 19, what would you have had to do?

17 A I would just have to look at the table that 18 reports the percentage of teachers in their sample. This 19 is a statement about an unweighted percentage of 20 respondents who report that they have credentials or 21 don't have credentials.

Q And you can't recall whether you did that?

23 A No.

Q Turning to page 31 of your report, you state,

25 "In the Harris survey, 50 percent of the 775 English

1 an Excel spreadsheet.

Q Is that referred to as sort of doing a cross-tabulation?

A A cross-tabulation would certainly yield the numbers, but Russ probably did something a little more sophisticated than that.

Q Can you turn to page 26 of your report?

8 A Mm-hmm.

Q You state in your report, "Focusing on English learners' concentration alone, Gandara and Rumberger similarly found, analyzing the Harris survey, that schools with EL populations over 25 percent report poorer working environments, higher turnover in their schools and greater school difficulty attracting long-term teachers and substitutes."

Is this something that you included in your -- is this something that you drafted, or was it included in the initial draft that you received in your report?

A This was included I believe in the initial report -- in the initial draft.

Q And looking at -- did you have any discussions with Gandara or Rumberger with respect to this particular portion of your report that I just cited?

A No, none.

Q Did you do anything to verify the accuracy of

Page 320 Page 322

1 that conclusion?

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A I would use or I would resort to relying on the 3 expertise of Mr. Rumberger, who is an expert in this field, whose reputation I know quite well, and anything that he produces I would take it at face value. And the data set that is being analyzed is extremely straightforward to analyze.

Q Looking at Table 8, at the bottom of Table 8 there's a note that says, "Results exclude respondents who did not answer question or answered 'not sure'."

Do you know whether the survey had an option for 11 12 the respondents to mark "not sure"?

A Probably did, mm-hmm.

Q Why do you say that?

A Because in most surveys it's a standard matter of course when it comes to -- especially questions that try to get at fact rather than opinion, would have a "not sure" category so that it gives -- it makes the percentages for the other categories cleaner. The

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20 answer -- it doesn't get contaminated, by people who

21 really don't know or don't have the information, from

22 checking one of those categories because they really are

23 uncertain. And so unless you are in a situation where

24 you absolutely want to force people into one or the other

response, you would have a "not sure" category.

the "not sure" -- artificially eliminates the "not sure" category?

MR. LONDEN: Objection to the "artificial."

4 THE WITNESS: Even I was going to point that out. 5 BY MS. KOURY:

6 Q What I mean by artificial is it wasn't -- the 7 "not sure" category was part of the survey, correct?

8 A That's correct, but the "not sure" response category is in there in order to be eliminated when you 10 do the analysis.

Q What do you mean by that?

11 12 A Because "not sure" represents noise. It just 13 means that it just represents a random noise, and so the 14 effect of adding it in is probably nothing -- trivial. 15 But by removing it, you are at least being sure that the 16 other cells yield cleaner estimates.

Q So in your opinion it doesn't have any effect on the reliability of the data by eliminating the "not sure" category?

20 A It would probably increase the reliability of 21 the data.

O That's because?

23 A Because the data are based on people who are 24 able to offer judgments on this rather than on people who are uncertain about the intent of the question or about

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Q What's the effect of eliminating the "not sure" 1 category the way Rumberger did? 2

3 MR. LONDEN: Vague.

4 THE WITNESS: What is the effect -- could you ask me again in terms of what the effect would be on? And then I'll try to answer your question. 6

7 BY MS. KOURY:

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8 Q I'm asking you, just in terms of your experience in relying on research, what effect do you think that that has, excluding the "not sure" in -- let me ask you -- did you not understand the original question I asked? Did you want me to rephrase the question I asked. 12 13 Or did you want the court reporter to read it back? 14

A I could try to reframe what I think you're asking, which is, if you had not had a "not sure" category in there as a response, would the numbers of -in these cells look different?

18 Q No, that's not my -- I don't think that was my 19 question.

My question is, How does it change the results of the survey by manipulating the data so that you exclude the "not sure" from the results?

23 A The "not sure" category is included in order to 24 increase the accuracy of your estimate.

Q So what happens now when Rumberger eliminates

1 what's being asked.

Q In terms of drawing conclusions on the data, by 2 3 eliminating the "not sure" category, aren't you changing the denominator? Let me back up. Do you understand 4 5 that?

A You might need to -- which denominator are you talking about? Yes, the total number is different. Is that what you mean by the denominator?

Q Right. The total number is changed then. What effect does that have?

A It doesn't. They say the results are weighted and these are percentages of teachers, so it shouldn't affect the conclusion that you would draw.

I would also suggest that the magnitude of the difference between these two columns, 18 and 13, 13 and 32, is so large that sort of no amount of what statisticians call torturing of the data, by playing around with things like the "not sure" category and so forth, would be likely to yield a different outcome than what was the conclusions offered in this table, in Table 8.

22 MS. KOURY: Can we take a two-minute break? 23 (
Recess taken: 2:45 until 2:52 p.m.) 24

BY MS. KOURY:

25 Q Dr. Hakuta, to the extent that the Harris data

Page 324 Page 326

is inaccurate, your opinions which rely on the Harris data, would you find those to also be inaccurate?

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MR. LONDEN: Vague and incomplete hypothetical. THE WITNESS: What do you mean by "inaccurate"? BY MS. KOURY:

Q To the extent that the Harris data overrepresents or underrepresents certain schools and therefore its conclusions are not representative of the population at large of schools in California, would your opinions, as well, which rely on the Harris data, be overrepresentative or underrepresentative of certain schools?

13 MR. LONDEN: That's an improper hypothetical in 14

15 THE WITNESS: Let me offer a general observation 16 that I -- with which I begin my statistics class at 17 Stanford, which is that statistics is about the 18 understanding of error. It's basically -- it is not --19 statistics is about the characterization of error, which 20 you describe as inaccuracies. It's about quantifying, measuring, understanding and controlling errors or

extent that every study is a sample, it is not the real 24 thing. 25 So to characterize changes in the data depending

inaccuracies in the data. And data are inaccurate to the

1 BY MS. KOURY:

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Q In other words, you didn't make any measurements for errors on your own? You didn't weight samples or otherwise, as you put it? You simply relied on the Harris survey for that -- for those purposes; is that correct?

7 A That wasn't your question.

8 Could you read the question back? 9 MS. KOURY: No, you're right. It wasn't my 10 question. It was my follow-up question. 11

Is that correct?

MR. LONDEN: Could you read that question back, please?

(☐The record was read as follows: "Question: In other words, you didn't make any measurements for errors on your own. You didn't weight samples or otherwise, as you put it? You simply relied on the Harris survey for that -- for those purposes; is that correct?")

21 BY MS. KOURY:

Q To control the noise, as you put it, I think?

23 A I relied on the ability of the Harris

24 organization and Russ Rumberger to conduct those

analyses, yes. I did not analyze the data myself.

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on ways in which you would analyze it or in terms of the confidence interval one might place around a particular estimate is itself not a useful characterization of what statistics and data analysis are about.

All data have turbulence associated with them because they represent sampling situations, and sampling situations are never the same twice.

8 If the -- and so statistical tools allow you to 9 detect and spot errors that are unexpected or problematic. They give you the tools to understand whether they may have introduced biases that need to be controlled and accounted for. And that's why when you 12 13 look at statistics, you also have to look at the quality 14 of the person conducting the analysis, the thoroughness with which they look at alternatives, the professional credentials they bring to it. And a good statistician goes and analyzes data with an eye to understanding error. And in my opinion, the Harris organization and 19 Russ Rumberger are the best in the business.

20 And so while I can read their work and 21 understand what it is, I rely on their ability to detect the unexpected turbulence in the data that might have 23 occurred as a result of sampling procedures and other 24 aspects of the design of the study. 25

MS. READ-SPENGLER: Move to strike as nonresponsive.

Q Do you know if -- and stop me if I've already asked this question. Do you know if Russ Rumberger -actually, I know I did so I'm going to move on.

What is your assessment of the II/USP program?

A Can you tell me what that refers to?

Q Yes. I can do better than that.

I'm going to start with something else. Can you give me your assessment of the CCR program or the CCR process?

A It's the Coordinated Compliance Review?

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12 A Right. What is my assessment of it?

13 O Yes.

14 A I know that districts, when they are given a

15 CCR -- my assessment of it is based on the responses that

16 school districts have had to a CCR, which my experience 17

has been with districts that they take that process 18 seriously. They respond and they prepare for the CCR.

I have personally not participated in a CCR activity, so I don't have sort of a firsthand basis of that review process.

Q Can you turn to page 45 of your report, looking at section 2 on page 45, which is headed -- the heading on that is "The CCR/Comite oversight system has failed to redress EL access to qualified teachers and appropriate

Page 328 Page 330

1 instructional materials."

2 Could you just review section 2 for me and let 3 me know -- I think it continues to page 47 -- when you've 4 had an opportunity to do so?

A Mm-hmm.

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(☐Witness reviews document.)

7 THE WITNESS: Okav.

BY MS. KOURY:

Q Was section 2 included in the initial draft of your report that John Affeldt sent you? 10

A Yes, it was.

Q Did you have any input into this particular 12 13 section?

14 A We discussed the Comite compliance unit issues based on my understanding of the -- some of the obstacles 15 facing that compliance review process. Yeah, that was -that was my recollection of how this section came about. 17 We had a discussion, and then this was draft -- in the

initial draft that was provided to me. 19 20 Q To the extent that you -- or I should ask, do 21

you think that -- does your opinion still hold as your opinion -- is your opinion as articulated in section 2 --23 I'll start a third time.

24 A Yes.

25 Q Is it still your opinion, that which is districts are held accountable?

2 A My understanding of the CCR process is that 3 while districts take the review process seriously, that once the review is over, they wait for the next review to 5 happen. That is my understanding, based on conversations 6 with people who have worked with districts, who have been 7 in districts, and my understanding formed by 8 conversations with Mr. Norm Gold.

So that I really think that a big part of the solution to this problem would be in ensuring that there's adequate oversight after the review process.

Q By the CCR --

13 A By the State.

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Q Oh, by the State.

Before I continue, was there anything else other 16 than the four points that you just mentioned?

A I guess the comments would apply to 17 18 instructional materials as well as to instructional 19 personnel.

20 Q I'm sorry. I'm not quite clear. Do you mean in 21 terms of encompassing that within the CCR?

A Yes, uh-huh.

23 O So the CCR should review the instructional

24 materials used by the school districts?

A It should make judgments as to the adequacy of

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reflected in section 2? 1 2

A Yes.

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Q To the extent that you think the CCR and Comite process are not adequate, what steps do you propose the State should take to try to make them more effective?

A I think one thing that -- one step that can be taken by the State is to enforce the intent of certification; that teachers in training should not be considered as having met a standard for the needs of -addressing the needs of English language learners.

Increasing the frequency of the compliance review -- and --

Q I'm sorry. Increasing --

A -- the frequency of the compliance review or at least the monitoring -- follow-up monitoring of compliance to see whether steps are being taken to address the needs identified in the review process would be important.

19 Q Is there anything -- I'm sorry. Is there 20 anything else?

A I think -- how would I characterize it? I would characterize it as the degree to which districts would be held accountable for meeting the weaknesses identified in the review, would be important.

Q What do you mean by that, the degree to which

the instructional materials for English language 1

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3 Q Is there anything else? 4

A I think as the three -- what's that number? I'm sorry. I can't get my numbers straight at this time of the day.

Q I totally understand.

A Yeah -- the 1969/395 authorization is phased out, which it will be phased out, that adequate protection -- or that there be an appropriate replacement that bolsters or reinforces the training that would be contained in such an authorization. So I think that -the extent to which the 1969/395 training is included in this needs to be revisited.

Q Did you state that the SB 1969/395 is being phased out? Is that what you said?

A My understanding is that this is a program that is sunsetting in several years. I looked into it in the course of preparing my -- a research -- not a research but a federal grant to provide CLAD training. And the approach taken by the county offices of education that I contacted in talking about it seemed to be, oh, this is something that's kind of going away anyway. It's kind of there as a temporary appendage.

Q So to the extent it is being phased out --

Page 332 Page 334

A Something needs to replace it. And if you're going to replace it, it needs to be something that's stronger.

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- Q With respect to the items that you just listed, in particular with item one, enforce the intent of certification, and specifically towards the in-training personnel, what kind of impact do you think -- or let me back up and ask you, Are you familiar with the No Child Left Behind Act?
- A I am familiar with the general framework of the legislation. I do not implement or work with the law itself, and so I'm not familiar with all of the detailed provisions within it. It's a big law.
- 14 Q Are you familiar with any of the State of 15 California's efforts to become in compliance with the 16 NCLB?
 - A Only in what I've read in Education Week or in the journals. I don't know that -- I'm not familiar with the State Title 1 unit efforts.
- 20 Q So you're not involved with anyone at the State 21 level, whether it be the CTC or the CDE, in terms of 22 discussions about becoming in compliance with NCLB?
- 23 A I'm not in any conversations with the State.
- 24 Q With your second item -- in terms of your second item, increasing the frequency of compliance review, how

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- 2 A Probably I would say one or two.
- 3 Q Are you familiar with what type of follow-up the CCR team makes after it's provided its findings to a 5 district?
 - A Only what I've been told.
 - O And who have you been told by?
 - A People who are in districts, as well as people in the State.
 - Q What additional steps would you like to see in terms of monitoring?
- 12 A I think that one of the -- I'd like to see more 13 either direct visitation by State Department of Education 14 personnel or of a group that's empowered or impaneled by 15 the State to conduct site reviews.

And in an ideal world you would have something like an inspectorate system that has been talked about in policy circles, although rarely implemented and in practice.

- Q Was that the inspector (sic) system?
- 21 A It's the British inspectorate system, school
- 22 inspectorate system. In New York they've talked about it
- 23 seriously. Elements of it have been attempted in the
- 24 States, such as through the PIP program improvement peer
- review process. Something that would stimulate a

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- often do you think it should be -- the CCR process should be underwent by a district, for lack of a better word?
- 3 How frequently should a district undergo the CCR process?
 - A I don't have an opinion as to frequency.
- 5 Perhaps you could have a CCR review that's less frequent
- if there's the ongoing monitoring going on. So I would
- want the balance off -- I wouldn't want to say it has to 7 8 happen every hour on the hour.
 - Q With respect to your suggestion of increasing the monitoring to see if the steps are actually being taken, are you aware of what steps are currently taken to monitor districts that have undergone the CCR process?
- 13 A I believe reports are submitted, but, again, not 14 being a district personnel individual, I am not aware.
- Q What has been your -- what is the basis of your 15 familiarity with the CCR process? 16
- A I've spoken to people who have participated in 17 it from both ends.
- 19 Q Have you ever reviewed any particular district's 20 CCR self-review?
- 21 A Yes, I have.
- Q And have you reviewed any findings by the CCR
- 23 team with respect to any particular district's review?
- 24 A I believe I've seen at least one district's.
- 25 Q About how many have you seen? One? Two?

- reflection in change and result in the professional development of people conducting such visits.
- 3 I think there are many additional side benefits 4 to a system like that.
 - O Are you familiar with how successful the inspectorate system in Britain has been?
 - A I have read papers and reports about it, but I don't think that there's any research that has looked at whether that system does better compared to some comparable system, since this is a universally implemented system in England.
 - Q With respect to your -- I'm sorry. Were there any other steps that you would suggest the State take in terms of increasing its monitoring in the context of the CCR process?
- 16 A I think if you're going to have a category of teacher in training, which I hope does not count towards 17
- 18 CLAD, I would want to see some continuous
- 19 characterization of what efforts are being made to
- 20 appropriately certify those teachers. What steps are
- 21 actively being taken rather than just counts of the
- 22 numbers of teachers in those categories.
 - Q Anything else?
- 24 A Well, I think the other thing would be in the 25 area of student-level data. You know, in the earlier

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part of this deposition we talked about a data set that allows you to track students over time, and there's really no ability for a data tracking system to look at students where the data points have a memory so you can go back from one year to the next and where you can identify students in terms of the kinds of services that they're receiving at the classroom level.

So the data that exists in the State is really at the school-wide level of aggregation, which is fine. That's a good first step, but you then don't have the ability to try to relate student information to the teacher -- specific teachers, the qualifications of teachers.

So data systems in terms of student monitoring or student progress that one can correlate both across -- not correlate -- that one can index for the same student across time, as well as index relative to the kinds of instructional situations that they're in would be desirable.

Q With respect to your fourth -- I'm sorry -your -- yeah, your fourth point, increasing the degree to
which districts are held accountable for the weaknesses
found in the CCR process, what steps do you think the

24 State should take to increase that?

A I think the State needs to think about

teachers could receive the CLAD certificate, for example,
 that might make use of existing resources or
 technologies.

The State might encourage school districts to

The State might encourage school districts to seek additional federal funding or support for those kinds of efforts. There are funding available, for example, for partnerships between school districts and university campuses to promote professional development of teachers. So the State could offer technical assistance by way of helping them write and prepare proposals and gain access to materials.

Q Have you investigated what type of technical support the State is currently providing to districts in this regard?

A Some of the assistance that the State provides is through the Professional Development Institutes. There are professional development monies, I believe, that are available through federal funding through No Child Left Behind.

The State makes grant opportunities or Title 3 available through announcements that they circulate to school districts and universities, but it does take a little bit of proactive behavior on the part of the State because certain -- some federal funding, such as Title 3

5 professional development, are not available to local

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1 incentives and sanctions if districts do not comply 2 with --

Q What kind of sanctions?

A I personally do not work in the area of incentives and sanctions. I would leave that up to people who know what causes districts to change behaviors.

Q Do you generally think, though, that incentives and sanctions is a good approach for the State to take in terms of trying to increase the degree of accountability?

A Generally I would just speak as a policy maker, that the various roles in which I've sat and worked in a policy-making or policy-development capacity, that some combination of sanctions and incentives is an appropriate way to think about solutions to problems.

Q Are there any other steps that you think the State should take to increase the degree of accountability other than incentives and sanctions?

MR. LONDEN: Again, in connection with the CCR?

MS. KOURY: Yes.

21 THE WITNESS: One could provide technical support 22 and one could --

23 BY MS. KOURY:

Q What do you mean by that? Sorry.

A Well, the State could offer ways in which

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1 school districts unless they work in consortium with an

2 IHE, institute -- a university, Institute for Higher

3 Education.

So that would require proactive steps on the part of the State rather than just saying, "Here, apply for this," because they need to be connected to universities and so forth to apply for such opportunities.

So there are what I would consider to be missed targets of opportunity that are out there which the State could help facilitate.

Q Could you turn to page 34 of your report and review the middle of that page, the first full paragraph that states, "Similarly, many of the reports received by the State" and review -- just let me know when you've had an opportunity to review that.

A Mm-hmm.

18 Q Did you draft this particular section?

A No, I did not.

20 Q This paragraph refers to the Immediate

Intervention Underperforming Schools Program, II/USP.

22 A Right.

23 Q Are you familiar with the II/USP program?

A I have a close friend who does research on this

5 area who works at AIR, but I am not an expert on

Page 342

Closing Schools or whatever -- the II/USP, which is often called the Closing Schools, or has various nicknames, but 3 ves.

Q Do you have an opinion as to the value of II/USP to English learners -- or actually, let me rephrase it.

Do you have an assessment of whether the II/USP program is beneficial?

A I only have a general opinion that such a program is both necessary in some cases, but is also in other cases one of shooting the messenger or where the school really could be trying but the conditions under which the school exists or the population of the school it's drawing from makes it very, very difficult to perform. But I consider it a necessary part of the school system reform process.

Q Do you think the II/USP does a good job of tracking the conditions of the schools?

18 MR. LONDEN: Vague.

19 THE WITNESS: I can't comment on that. I don't have 20 an opinion.

21 BY MS. KOURY:

22 Q Could you review Table 15 for me in your report 23 and let me know when you've had an opportunity to do so?

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(□Witness reviews document.)

under which this program is operating and its possible impact. And pending research like that, I doubt -- I 3 think these are basically policy initiatives, and, like many policy initiatives in education, are founded on 5 grounds other than research evidence.

Q Can you turn to page 48 of your report? And the paragraph I'm interested in is the first full paragraph. The first sentence of that paragraph states, "The State must first establish a standard that requires each English language learner be taught by a teacher qualified to teach them."

Do you think that the NCLB -- the impacts of the NCLB -- I'm sorry. Do you think the NCLB will have an impact on how the State -- let me ask you a different question.

What impact do you think the NCLB will have in terms of what you're requesting here in this first sentence or your suggestion in this first sentence?

A It has a potentially positive impact because 20 NCLB does pay attention to teacher qualifications. But I do not know what the enforcement patterns are around the 22 specific provisions of NCLB.

Even just in the last few days, one reads in the 24 newspaper that some members of Congress are concerned that the department -- the U.S. Department of Education

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Q Did you create Table 15? 2

3 A No, I did not.

BY MS. KOURY:

Q Did you review Table 15 before submitting your report?

6 A Yes, I did. I also reviewed backup materials 7 for this.

Q That support Table 15?

9 A That support Table 15.

10 Q In your opinion -- and you identify various textbook issues from those II/USP action plans; is that 11 12 correct --

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A Yes.

Q -- as reflected in Table 15?

15 A Yes.

16 Q Do you have any opinion as to whether or not the State should expand the II/USP program? 17

18 A I do not have an opinion as to whether the State 19 should expand it. I believe that there is ongoing 20 research to look at the effects of II/USP. I don't know 21 if they're state, federally, or foundation-funded.

22 I've got three -- a combination of funding 23 sources. The American Institutes for Research, I believe in consortium with some other educational research

organizations, are trying to understand the conditions

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is only differentially enforcing parts of No Child Left

Behind and paying more emphasis to issues such as prayers

3 in school and less emphasis on precisely this issue of

teacher quality.

5 And so I do not know. I think one impact the NCLB will ultimately have on the State will probably 6 depend on the extent to which the State takes up that 8 opportunity to improve its teaching quality for -teachings for quality.

Q Have you tried to allocate or quantify how much money it would require in order for the State to establish a standard such as the one that you have articulated here in this paragraph?

A No. I'm not a finance expert, so I do not --

15 I've not tried to put a dollar figure on this.

16 Q In the next -- could you review the next paragraph on that page, which is subsection 2, titled, 18 "Building the Capacity of Schools to Implement the

19 Standard"? Actually, if you'd go back to page 47 and

20 look at a section in general which is titled, "Policies

21 exist whereby the State could redress ELLs' lack of

access to qualified teachers and appropriate

23 instructional materials."

24 If you could briefly review section 5, which 25 goes from page 47 to page 52 of your report, and just let Page 344 Page 346

- me know when you've had an opportunity to review it.
- 2 (☐Witness reviews document.)
- 3 THE WITNESS: Section A?
- BY MS. KOURY:
- 5 Q No, section 5 in general. Page 47 to page 52.
- 6 A Okay.
- 7 O Was this section in the initial draft that
- 8 John Affeldt sent you?
- 9 A This section I believe had -- I don't recall
- 10 which of it came from him and which came from me and how much of it came from Gandara and Rumberger.
- Q What do you mean by that, "how much of it came 12
- 13 from Gandara and Rumberger"?
- 14 A The Gandara and Rumberger report itself has some
- 15 remedies, recommendations. And that report, that got
- 16 incorporated into this --
- Q How did it get -- I'm sorry. How did it get 17
- incorporated into your draft -- into your expert report 18
- 19 A I believe both Mr. Affeldt and I had that report
- 20 as we were drafting this recommendation.
- 21 Q As far as you know, did Gandara or Rumberger
- 22 review your draft report?
- 23 A I do not know. I know they eventually saw it,
- but I don't know whether they reviewed it in the process
- as it was being edited. They did not offer me input into

- 1 a resource document for this case.
- 2 MS. KOURY: Thank you.
 - Can we take a quick five-minute break?
- 4 (□Recess taken: 3:37 until 3:45 p.m.)
- 5 BY MS. KOURY:

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- 6 Q Dr. Hakuta, if you could please turn back to 7 page 48 of your report under the second section on that
- 8 page -- actually, it's titled "Section 2, building the
- 9 capacity of schools to implement the standard."
- 10 In the second sentence it states, "The State
- 11 needs to undertake a labor market analysis to determine
- 12 how salary and working conditions in high-need, high-EL
- 13 schools contribute to their inability to attract and
- 14 retain qualified teachers."
 - Is that still your opinion today?
- 16 A I believe that a labor market analysis would be 17 useful.
- Q What is that based on, your opinion that you 18 19 just described?
- 20 A My opinion?
- 21 Q Yeah, that you just articulated.
- 22 A Because it is particularly challenging to
- 23 attract and retain teachers of English language learners,
- 24 that there are incentives that, if we understand it, we
- - can use to understand what would make English language

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- the framework. 1
- 2 Q But you don't know whether they offered John

A Ongoing feedback beyond their paper that they

- 3 Affeldt feedback on your --
- 5 wrote. I was just -- I shouldn't have done that. I was
- 7 Q My question? Well, now you can answer it.
- 8 A That's right. And my answer was, I do not
- 9 know -- maybe we can take a little short break after 10 this.
- 11 MS. KOURY: I actually like this.

just completing your sentence.

- THE WITNESS: We're all getting a little punchy. 12
- 13 MS. READ-SPENGLER: Maybe we'll just let you ask all
- the questions. 14

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- 15 MR. LONDEN: I vote for that.
- THE WITNESS: Didn't Woody Allen do this in 16
- "Bananas"? He became the prosecutor and the deponent at 17
- 19 MR. LONDEN: I've been in a case in which my
- 20 deponent actually said -- off the record.
 - (Discussion \square off the record.)
- 22. THE WITNESS: So back on record, what I was saying
- 23 is that I do not know whether Gandara and Rumberger
- offered input into that -- that resulted in this -- in my
- expert testimony, beyond the paper that they submitted as

- learners more likely -- or I'm sorry -- to make
- CLAD-certified or BCLAD or appropriate certified teachers
- 3 more likely to teach in schools where their services
- 4 would be needed.
- 5 There's evidence that there are CLAD-certified
- 6 teachers who are not teaching in schools where their
- 7 services are needed, and so the question is, How will we
- 8 be able to attract them to those schools?
- 9 I have -- I recognize the importance of this. I
- 10 have talked, for example, about doing a similar kind of
- analysis with -- in New York, using New York data sets,
- looking at what causes teacher mobility with State 12
- 13 bilingual credentials in the New York State system with
- 14 one of my colleagues and getting a better understanding
- of how teachers move from one school to another. 15
 - O Right.

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- 17 A What attracts them would be quite useful.
- 18 Q As far as you know, has the State conducted any
- 19 such studies?
- 20 A Of the --
 - Q Like the type that you suggest in your report
- 2.2. should be undertaken.
- 23 A I think the last time anything like this might
- 24 have been conducted -- I'm not aware of any recent ones.
- Last time something like this might have been conducted

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was the Berman-Wiler study in California in the early '80s -- no, this was in the late '80s, which conducted costs, looked at the teacher pool, looked at the cost of bilingual education, looked at some of the effectiveness. It was a comprehensive State-funded study.

And then I believe there was -- at least there was a labor economist who worked in it. I don't know whether it ended up being a labor -- a labor market analysis, per se.

- 10 Q What was the name of that study that you just 11 referred to?
- 12 A I do not know. It's frequently called the Berman-Wiler. 13
- 14 O Berman-Wiler?

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- 15 A Uh-huh -- study. And it was a State-funded 16 study. It was by Berman-Wiler or BW Associates, which 17 you will not find anymore because they've gone out of -they've re-formed. And the principal was Paul Berman. And a labor economist who worked on it was a guy by the 19 20 name of Tom Paris, who is now at AIR.
- 21 Q Did you review the Berman-Wiler study?
- 22 A Yes, I did.
- Q Would you consider that -- the Berman-Wiler 23
- 24 study a model that the State should try to replicate in
- terms of creating a study now?

this case, as well, because of her expertise in that 2

3 Q To the extent that you think the working conditions in high-need, high-EL schools need to be 5 improved, and in particular, the various ways that you've 6 included that you think they need to be improved by 7 quoting Professor Darling Hammond, have you attempted to 8 quantify the amount of money that that would require for 9 the State?

A No, I have not.

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11 Q Do you know if Professor Darling Hammond has?

12 A She probably has, but I don't know what that is.

13 Q Moving on to the next paragraph on this page, 14 page 49, could you review that paragraph for me and let 15 me know --

A "As concerns"? 16

Q Correct.

18 (☐Witness reviews document.)

THE WITNESS: Yes.

20 BY MS. KOURY:

21 Q We've already discussed professional development 22 a bit yesterday, and you mentioned in terms of 23 professional development as provided by the UC system.

What, if any, suggestions do you have with respect to professional development at the district

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A I think that the State systematic analysis of 2 the condition of its education of English language 3 learners is an important activity for it to undertake periodically. The Berman-Wiler study was an analysis 5 that was developed under that intent. The legislature wanted to know what the condition was, not just test 6 score data, but what the condition of the schools and so 7 8 forth was.

So, yes, not exactly what they did, but something like that that is periodically done by the State would be very useful.

Q And in the next -- in the following paragraph, still on page 48, so that would be the last paragraph, it states, "Working conditions in high-need, high-EL schools will need to be improved substantially to attract and retain sufficient numbers of EL-qualified teachers."

Is that still your opinion today?

- Q You go on to cite Darling Hammond's 2002 report, which lists various ways that -- actually, let me ask you, Why do you cite Darling Hammond's report here?
- A Professor Darling Hammond is a nationally 22 23 recognized expert in advancing the thinking in the
- professionalization of the teaching force, and I respect her opinions. She's also offering expert testimony for

level -- school district level?

A School district level. I think that that would -- could take the form of, for example, the provision of training that leads to a CLAD certification or BCLAD certification for teachers, but even after they have received that training, it -- teachers need support as they go through the -- an induction phase, a phase after they've received the certification, a period when

they're still new at that particular approach.

So ongoing professional development training could also be conducted at the district level. That could be done with -- in collaboration with organizations such as the Santa Cruz New Teacher Project or BTSA programs, B-T-S-A. So there are a number of ways in which districts could seek partnerships and provide professional development.

Q How do you see the State's role in trying to bring that about?

A I see the State's role as being both through the compliance review process --

O That we've already discussed?

22 A That we've already discussed.

23 They could require and oversee the

implementation of a professional development program at

the district level. The State could offer technical

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assistance to school districts, either directly or indirectly, by encouraging school districts to apply for other foundation or federal training grants.

Or the State could -- I had a third one. But the -- well, the State could directly provide some of the training.

O How?

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21 22 A It could do so through an expansion of something like the California Professional Development Institutes to work more vigorously with the school districts if that could be efficiently organized in such a way that the content areas are integrated with the needs of -- integrated with the professional development efforts that address the needs of English language learners.

Q And have you attempted to quantify how much money this would require from the State's budget?

A I think the recommendations that I've suggested here are -- much of it can be accomplished through the reallocation or rethinking of existing resources by leveraging other professional development efforts so that they're specifically geared and targeted towards English language learners.

Some of these will, however, involve new costs.

Getting CLAD certification, for example, is -- no matter what route is taken, will require additional funding. So

prestige to the activity, very few University of California faculty are engaged in these institutes.

So I think I just wanted to correct that to say
that it's really not -- it's really not that much a UC
effort as it is a State effort at professional
development that is administered through the University
of California.

Q Yesterday you also indicated that a way to resolve that issue would be just for the State to demand -- through the accreditation process, demand that the professional development infuse the importance of teaching English language learners into all subject matters. Do you recall that?

A I'm sorry. Could you repeat that? That was more my attention wavering than the clarity of it. I'm just spacing out.

(The record was read as follows: "Question: Yesterday you also indicated that a way to resolve that issue would be just for the State to demand -- through the accreditation process, demand that the professional development infuse the importance of teaching English language learners into all subject matters. Do you recall that?")

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- I I'm not saying that everything can be done with existing
- 2 money. But, for example, large amounts of efficiency
- 3 could be gained by the State simply paying attention to
- 4 how English language learner needs are interwoven through
- 5 their professional development institutes, how the
- 6 districts think and spend and allocate their professional
- 7 development monies, how -- by encouraging them to look
- 8 for external resources, such as federal funding, to help
- 9 them get training. So I don't think that this is an
- 10 unrealistically expensive proposition.

11 Q With respect to professional development 12 institutes and the testimony that you gave yesterday 13 about the UC -- I can't recall now. I think it's UC --14 UC's in general, you had indicated that you think the

15 State should require them to infuse the importance of

16 teaching English language learners into all subject

17 matters. Is that an accurate characterization of your18 testimony?

19 A That would be an accurate portrayal, except for 20 that it's really -- the UC is just a --

Q An example?

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A No. It is the agent through which the State

23 dispenses the money and -- through the office of the

24 president. And so it really does -- while it has the

25 imprimatur of the University of California and adds some

1 MR. LONDEN: I don't think that's the phrasing

2 Dr. Hakuta used.

3 BY MS. KOURY:

Q Correct me where I'm wrong on that. Well, let me try to rephrase it to simplify it.

My only point was that yesterday when we discussed this issue, you stated that one way to resolve it would be to have the State or the CTC require, through the accreditation process, that professional development infuse the importance of teaching English language learners into all subject areas.

A The effect of that is what the CTC has declared is that all teacher preparation programs accredited in the state of California will now have CLAD infused in it, and that is -- and what I said yesterday is that that would be a very good step, were it not for the fact that I have questions about the capacity of the teacher preparation institutions to deliver a high-quality curriculum that would enable the teachers to really learn aspects of teaching English language learners.

Q Leaving aside your concerns about whether or not the higher-education institutions are capable of doing that, the CTC has taken this particular step that you want with respect to infusing the importance of teaching English language learners into all subject matters?

Page 356 Page 358

1 A It is not a step that I asked for, not that anyone would care what I want.

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- Q What I meant was -- what I meant was to the extent that you -- that it was your opinion or is your opinion that that's necessary, the CTC has already taken that step in demanding that of the higher institutions?
- A It has taken part of the step, because the really key piece of it is -- that's missing is quality assurance.
- Q In other words, making sure that the higher institutions can handle it?

A Yes, that's right. And that there are personnel in place for the institutions that -- all of whom will be accredited if they meet Standard 7 for addressing the needs of English language learners.

So that's why yesterday in my testimony I talked about in the accreditation process it really emphasizes the importance of having, first of all, on the review team, a sufficient number of individuals who understand what that training involves.

21 And that they would look at the curriculum, the 22 curriculum vitae of the faculty teaching at those 23 institutions, at the capacity of the institution to place 24 their students in student teaching situations where their 25 supervising teacher also understands the basics of CLAD that takes place there.

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Q Do you know what steps the CTC or the State is taking in order to implement this operation?

A I have been through a CTC process through our accredited program at Stanford.

Q When was that?

A Last year. That included the examination of Standard 7 in our program. So I'm aware of that process from the point of view of an organization that's being reviewed.

Q Do you know whether they were considering either of the two points that you just made, which is to offer an ideal curriculum to the higher institutions or offer additional training for its faculty?

A No, I do not think that those things are happening.

Q What do you base that opinion on?

18 A I believe that during the review process that 19 they would have told me if they were doing such things.

Q In terms of acknowledging that there would be some new costs involved in your suggestions for increasing professional development at the district level, have you tried to quantify what amount that would

be in terms of dollar amounts? 24

25 A No. I have not.

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or similar instruction.

So all of those pieces would have to be there. So just declaring that this is infused, which is what that CTC declaration is, is insufficient.

O And other than what you already testified to earlier about this issue, what steps do you think that the State needs to take in order to ensure that these higher education institutions are capable of actually implementing this declaration?

A I think the State could help with the development of curriculum for those programs; that is, not for English language learners, but for these -- in these institutions of higher education. And presently there is a very sporadic set of books and materials available. I think the State could exercise some leadership and offer an ideal curriculum or a set of curriculum material that could lead to high-quality instruction.

The State could also try to provide additional training to the faculty who teach in those institutes by offering incentives for either fellowship grants or research grants that would develop and professionalize the core faculty teaching in those institutions.

There's many things that the states could be doing to really improve the quality of the instruction 1 Q Do you have a general -- could you give me your 2 general opinion of the API, if you have one?

A The API is -- as currently constructed, it relies on the SAT-9 scores and improvement in SAT-9 scores from one year to the next. And as such, to the extent that the SAT-9 is not a very sensitive indicator of academic progress for English language learners, because in many cases it measures English language proficiency rather than the academic content of the test 10 it's intended to measure, I do not think very highly of the API for purposes of understanding English language learners. But it is the only measure that's available by 12 13 the State, which is an unhappy situation, but we're 14 forced to rely on it.

Q Do you think that English language learners should be excluded from the API?

A No. I think that the cost of exclusion is worse. I should clarify. By cost, I mean the potential harm done to English language learners of being excluded from a system because the incentives in the system and the resources are driven by that accountability system. But the potential harm of exclusion is higher than the potential harm that is caused by poor measurement of their academic progress.

Q So how would you propose or do you have an

Page 360 Page 362

1 opinion as to how to create a more accurate accountability system while still including English 3 language learners?

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A For certain groups of English language learners, one can create a more valid condition for assessment by allowing the same sorts of accommodations in testing that are offered to students with disability: increased time, additional opportunity to take breaks, perhaps testing in a separate room, perhaps the use of a dictionary or at least a glossary. That's not for disabilities, but that could be an accommodation that could be offered.

12 Although I don't think this would apply to all 13 students, at least the opportunity to have side-by-side 14 translations of the tests one is taking. That's an option that has been tried in NAEP, the National 15 Assessment of Educational Process, a federally used and 17 highly regarded testing program run by the U.S. Department of Education. 18 19

So there are a number of accommodations that could be made to try to make the testing more valid for English language learners, and that would be one step that could be taken to improve -- to increase access.

23 Obviously assessment through the native language 24 if the students are receiving a bilingual program would be another option. And a further option would be to

many other states that have testing programs.

O Do you know whether the State of California. 3 either the State or the CDE or the CTC, has considered these options?

A I would think that if they are aware of what is going on in other states, that they would have considered them as options, but I do not know if they have or not.

Q With respect to section 4 of -- on page 50, "Assisting and Enforcing the Standard to Ensure Compliance," do you see the expansion of the CCR program as you had articulated it to me as being a component of assisting and enforcing the standard to ensure compliance?

A Yes, I do.

Q Could you please review for me paragraph -actually, the third paragraph on that -- in that page and let me know when you've had a chance to do so?

18 A The "State laws should restrict"?

19 Q No. "During the interim in which the State is building..." 20

21 A Oh.

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(□Witness reviews document.)

23 THE WITNESS: Yes.

24 BY MS. KOURY:

25 Q Is that still your opinion?

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estimate the student's performance, each individual student's performance based on some other criteria than the test where the student's score might be included, and that would be possible if one had a criterion-based assessment system.

It's harder to do with the SAT-9 because that's a norm reference test, but if there are certain criteria as to whether students can do this or that, one could at least create proxy scores for students as a temporary measure that would be more desirable than exclusion or inappropriate testing.

So, anyway, there are examples where that exception has been made in Texas and North Carolina and places, so it's not an unrealistic possibility.

Q Do you know why California hasn't undergone -or hasn't --

A Attempted?

Q -- attempted to take any of these -- attempted to adopt any of these accommodations, including the list that you just provided, which were accommodation of side-by-side translations, assessments through the native language, estimate of a student's performance with criteria other than the test?

24 A I do not. And it is a situation that baffles me 25 because these are options that are widely available in

1 A Yes. That would be a helpful -- a helpful 2

standard to have. 3 Q Is that a standard that you wrote, or was that 4 in your initial draft by John Affeldt?

A It was in the initial draft, and it may have come from the Rumberger and Gandara paper.

Q For the record, it states -- the first sentence states, "During the interim in which the State is building its EL teacher pool, high-EL schools with the greatest needs for qualified teachers should be prohibited from having more than the state average proportion of unqualified EL teachers."

What does that mean, in your opinion?

A In my opinion, you need to set some kind of a target, a numerical target, a quantifiable target for change of a situation that is undesirable as having a high need for qualified teachers. And so by setting it at the State average, that at least pulls up the bottom of distribution and will create incentives for recruitment.

It does not have to be 50 percent. It could be 55 percent, it could be at the 45th percentile, but the general policy mechanism here is to set it at some point that is going to move the entire state upwards and have it be realistic and attainable for districts to do --

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1 attainable for districts, period.

Q In your opinion, is this particular paragraph or at least this particular sentence seeking some sort of immediate relief, something that would happen in the short term as opposed to the long term?

A In the long term one wants a situation of zero tolerance for unqualified teachers teaching English language learners.

Q So, in other words, this is something suggesting a change in the immediate future, in the short term?

A Yes.

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Q And how do you propose, in your opinion, that the State go about ensuring that no school has more than the state average proportion of unqualified EL teachers?

A I think that's --

16 MR. LONDEN: I think to the extent that purports to 17 quote or characterize it, it leaves out part of what it's quoting or characterizing. 18

But you can answer it if you're able.

THE WITNESS: It has to be some combination between the district figuring out how to get there, but figuring it out with the assistance from the unit that is

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23 mandating it to change, which would be the State. 24

I think it's a district responsibility to organize itself to make those changes, but I think it's a would count that as non- -- as a non-qualified teacher.

Q In terms of State assistance, which you refer to in your prior answer, what type of State assistance do you think is necessary in order to establish the standard?

A The State could provide funds or capacities to provide CLAD certification. The State could assist districts in finding federal or other funding to obtain such certification. The State could provide incentives for individuals to pay for or subsidize individuals who would go to institutions of higher education that offer CLAD certification courses to receive that.

The State could also encourage the district to hire students who -- hire new teachers who are -- who have gone through CLAD certification programs.

Q How much money do you think that would require from the State? The answer you just gave, in other words, the funds --

19 A I don't know. I've not estimated how much money 20 that would require.

Q To the extent that that's not sufficient to -in other words, assuming that there's a finite budget for the State and assuming that the State did take some sort of steps in order to provide more funding for CLAD certification incentives to recruit, incentives to

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State requirement -- if the State is requiring that, then

the State should also provide the assistance to get 3 there.

4 BY MS. KOURY:

> Q How do you define high-EL schools with the greatest need for qualified teachers?

A That would be identifying schools that have high percentages of English language learners, which is data that's available. And the qualified teachers,

EL-certified teachers is also available, so you would -you could identify -- even on a database as simple as something available from Data Quest -- the schools.

Q How do you define "unqualified EL teachers"?

A Minimally unqualified would be those who do not have CLAD, BCLAD, or some other authorization. For the --

17 Q What do you mean -- I'm sorry. I didn't mean to 18 interrupt you. Go ahead. 19

A For the interim, I think that one could look at the 1969 authorization as being a minimalist step and would probably want to condition that with receiving ongoing professional development in this area in addition to having that certification.

24 But those three categories would fit under EL-qualified. If you do not have one of those, then I Page 367

recruit new certified teachers, as well as incentives to

have teachers go through the certification process --

3 assuming that despite steps taken, that doesn't work,

what else would you suggest that the State do in terms of 5 assisting the districts to meet the standard which you've

6 articulated?

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MR. LONDEN: Vague and incomplete hypothetical. Go ahead.

THE WITNESS: I don't think that the steps that I'm suggesting are unattainable at all. I think that these are all -- I mean I think that, you know, they may not be immediately attainable tomorrow, but they are certainly the kinds of things that could be attained through all kinds of alternatives that are being offered now for CLAD certification through universities' extension programs, through online courses, district professional development efforts. And so I find it difficult to accept that this is an unrealistic goal.

I should also point out that these are at present what the State's own standards are for the teaching of English language learners. It is not a new thing that was invented as a remedy to address these issues. CLAD certification has been around for many years. So it's not as though this is new information or a new requirement that has arrived upon the State or

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school districts.

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Q The particular steps that you articulated in terms of assisting districts to hire more certified teachers so that high-EL schools or -- I'm going to start

The steps that you articulated in terms of the State assistance, such as increased funding for CLAD certification and incentives to recruit certified teachers, is it your opinion that the State has already made some efforts in that regard? You began to articulate certain things that are already in the process.

A I think what I said is that there are -- the certification, the CLAD certification is something that has been around for a long time. And I believe that the State, based on my understanding of what California is trying to do, is trying to establish reciprocity agreements with other states. I'm not an expert on looking at what those arrangements are, but it's very clear that in doing that and implementing it well is an important part of addressing this issue.

Q Do you think to a certain extent that the State's efforts in that regard to recruit credentialed teachers into high-need schools and to provide reciprocity with other states are programs that perhaps 1 A Yes. The standard is quite important in this 2 area, ves. 3

Q And looking into the next paragraph, it states -- actually, it's titled subsection 2, "Building the Capacity of Schools to Implement the Standard."

In the second sentence it says, "The State will need to increase funding for English learner materials to the extent lack of funding is a precipitating factor."

Is that your opinion?

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A Based on the report of Oakes and Saunders and --I would say that that would be a supportable statement.

Q What do you mean, "based on the reports of Oakes and Saunders"?

A That their opinion is that textbooks are underfunded in the state of California, and that given what I know of the state of textbooks and materials in the state for English language learners, as seen through my encounters with curriculum materials in school districts and also based on the reports of teachers in the Harris survey, that lack of materials -- certain materials is a concern and should be addressed.

MS. KOURY: Could you read back his answer for me? (The record was read as follows: "Answer: That their opinion is that textbooks are underfunded in the state of

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need a little more time to develop in order to know what the progress of those programs -- to determine what is the progress of those programs?

A I cannot --

MR. LONDEN: Lacks foundation.

6 THE WITNESS: I cannot give you an opinion on that. 7 BY MS. KOURY:

Q Why not?

A That's not something -- it's not my area of expertise. What I do know is that there is a large number of teachers who need to have this credential, and that this requirement has been around for a long time and we have not succeeded in getting there, based on existing policies and practices.

Q Can you turn to page 51 of your report? Under

section B, "Ensuring EL Access to Appropriate Instructional Materials," the first sentence states, "The State must first establish a standard that requires each English language learner be provided with appropriate instructional materials for use in class and to take home for homework."

Is that something that was in the initial draft of your expert report?

24 A I believe it was.

Q Is that your opinion?

1 California, and that given what I know of 2 the state of textbooks and materials in the 3 state for English language learners, as seen 4 through my encounters with curriculum 5 materials in school districts and also based 6 on the reports of teachers in the Harris 7 survey, that lack of materials -- certain 8 materials is a concern and should be 9 addressed.") 10

BY MS. KOURY:

Q To what extent have you reviewed curriculums and -- through your encounters with school districts and teachers?

A When I teach my courses at San Francisco Unified School District for their CLAD certification of teachers, I routinely look at -- ask students to bring in the materials that they use in their classroom work with the school district resource office of what's called their

19 language academy, which is the office that serves English

20 language learners, and they're full of book resources 21 there. And so I am familiar with books. And usually

22 lack of appropriate instructional materials is one of the

23 first things that all of the teachers that are in my

24 course tell me about as a concern.

25 So it's not as though the findings of the Harris

1	Page 372 survey was new information. In fact, it's resonated	Page 374 1 STATE OF CALIFORNIA)
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	quite well to my own experiences of having taught now in San Francisco, even in that district alone, for four years, encountering probably 50 teachers a year through that program. So that would be based on my experiences with 200 teachers in San Francisco alone. Q And have you attempted to quantify in terms of dollar amount how much is needed in increased funding for EL materials? A No, I have not. Q Do you know if Oakes and Saunders have? A No, I don't. Q With respect Actually, can we go off the record for a minute? (Whereupon, the proceedings were adjourned, to be reconvened Thursday, March 20, 2003.)	COUNTY OF CONTRA COSTA) I, the undersigned, a Certified Shorthand Reporter of the State of California, do hereby certify: That the foregoing proceedings were taken before me at the time and place herein set forth; that any witnesses in the foregoing proceedings, prior to testifying, were placed under oath; that a verbatim record of the proceedings was made by me using machine shorthand which was thereafter transcribed under my direction; further, that the foregoing is an accurate transcription thereof. I further certify that I am neither financially interested in the action nor a relative or employee of any attorney of any of the parties. IN WITNESS WHEREOF, I have this date subscribed my name. Dated: TRACY L. PERRY CSR No. 9577
	Page 373	
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	I, KENJI HAKUTA, Ph.D., do hereby declare under penalty of perjury that I have read the foregoing transcript of my deposition; that I have made such corrections as noted herein, in ink, initialed by me, or attached hereto; that my testimony as contained Herein, as corrected, is true and correct. EXECUTED this day of, 20, at, (City) (State)	
20 21 22 23 24 25	KENJI HAKUTA, Ph.D.	