## SUPERIOR COURT OF THE STATE OF CALIFORNIA COUNTY OF SAN FRANCISCO UNLIMITED JURISDICTION

ELIEZER WILLIAMS, A MINOR, BY	)		
SWEETIE WILLIAMS, HIS GUARDIAN	)		
AD LITEM, ET AL., EACH	)		
INDIVIDUALLY AND ON BEHALF OF	)		
ALL OTHERS SIMILARLY SITUATED,	)		
	)		
Plaintiffs,	)		
	)		
vs.	)	No.	312236
	)		
STATE OF CALIFORNIA, DELAINE	)		
EASTIN, STATE SUPERINTENDENT OF	')		
PUBLIC INSTRUCTION, STATE	)		
DEPARTMENT OF EDUCATION, STATE	)		
BOARD OF EDUCATION,	)		
	)		
Defendants.	)		
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DEPOSITION OF KENJI HAKUTA, Ph.D.
San Francisco, California
Thursday, March 20, 2003
Volume 3

REPORTED BY:
TRACY L. PERRY
CSR NO. 9577
JOB NO. 880724

1 SUPERIOR COURT OF THE STATE OF CALIFORNIA COUNTY OF SAN FRANCISCO 2 UNLIMITED JURISDICTION 3 ELIEZER WILLIAMS, A MINOR, BY ) SWEETIE WILLIAMS, HIS GUARDIAN ) 4 AD LITEM, ET AL., EACH    INDIVIDUALLY AND ON BEHALF OF ) 5 ALL OTHERS SIMILARLY SITUATED, ) 6 Plaintiffs, ) 7 vs. ) No. 312236	Page 376	Page 378  1
1 APPEARANCES: 2 3 For Plaintiffs and the witness: 4 PUBLIC ADVOCATES, INC. BY: JOHN T. AFFELDT 5 JENNY PEARLMAN Attorneys at Law 6 1535 Mission Street San Francisco, California 7 415-431-7430 8 For Defendant State of California: 9 O'MELVENY & MYERS LLP BY: VANESSA KOURY 10 Attorney at Law 400 South Hope Street 11 Los Angeles, California 90071-2899 213-430-6000 12 For Defendants Department of Education; State Board of 13 Education; Superintendent of Instruction: 14 STATE OF CALIFORNIA BY: KARA READ-SPANGLER 15 Deputy Attorney General 1300 I Street, Suite 1101 16 Sacramento, California 95814 916-327-0356 17 THERE ALSO BEING PRESENT: 18 JENNIFER REISCH, LAW FELLOW 19 20 21 22 23 24 25	Page 377	Page 379  1 San Francisco, California 2 Thursday, March 20, 2003 3 9:42 a.m 1:45 p.m.  4 KENJI HAKUTA, Ph.D., 6 having been previously duly sworn, was further examined 7 and testified as follows:  8 EXAMINATION (Further) 10 BY MS. KOURY: 11 Q Good morning, Mr. Hakuta. 12 A Good morning. 13 Q Just wanted to remind you that you're still 14 under oath. Do you understand that? 15 A Yes, I do. 16 Q Did you have any discussions since the 17 deposition began on Monday regarding your deposition? 18 A No, I have not. 19 Q Have you reviewed any documents? 20 A No, I have not. 21 Q Could you tell me, without limiting your answer 22 to the English language learner context, your 23 understanding as to what Plaintiffs want in this case? 24 A My understanding is to for the State to 25 develop a system that addresses the adequacy of

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teacher -- qualified teachers, educational materials, including textbooks, and facilities for an educational 3 environment for students who are in schools that do not have such.

- Q These items that you just listed are also a concern for the English language learner students, as well: is that correct?
  - A That's correct.
- Q Keeping these items in mind, what is the 9 hierarchy of importance, in your opinion?
- A That's unclear to me what you mean by "hierarchy 11 of importance." 12
- 13 Q How would you prioritize these items?
- MR. AFFELDT: Objection; lacks foundation and 14 assumes facts not in evidence. 15
- 16 BY MS. KOURY:

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- 17 Q In your opinion, how would you prioritize these 18 items?
- 19 A I would put all -- I would not be able to prioritize them because I think that they all come 21 together in forming the basis of effective instruction 22 for the students.
- 23 O You've had some communications with other 24 experts in this case; isn't that correct?
- 25 A I know the other experts -- or I know some of

1 Q At the bottom of Table 8 there is a note which indicates, "Results exclude respondents who did not 3 answer question or answered 'not sure.' Results are weighted. All column differences are statistically 5 significant at .05 level or better." 6

Do you know whether the "not sure" responses were excluded from the statistical testing -- the significance -- I'm sorry -- the statistical significance testing that was done?

A I believe -- I don't know -- I do not know the specific analysis that was conducted of these data, but my presumption is that the "not sure" categories would have been excluded.

14 Q Why is that?

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15 A Because it says, and I'll quote, "Results 16 exclude respondents who did not answer question or 17 answered "not sure."

Q Do you think it would be problematic to exclude them from the statistical significance testing?

20 A No, I do not think that it would impose problems 21 on the statistical significance testing. 22

O Why is that?

23 A I believe we covered this issue yesterday.

Q My recollection was not specific to the

statistical significance testing, but perhaps I

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the other experts in this case, but I have not had extensive communication with them regarding this case.

- Q Do you know, based on your communications with the other experts and also your review of some of the other experts' reports, whether any of the other experts in this case have prioritized what they want in terms of a remedy?
- A I do not know what their -- their opinions are regarding priorities. I do know that they have areas of expertise that they hold, and therefore I read their testimony with the understanding that they are speaking to areas of expertise that they have, but I don't know nor expect them to believe that their area of expertise would have a higher priority than other areas.
- Q Do you know whether Plaintiffs want to prioritize any of the items that you've listed?
  - A No. I do not.
- Q Turning to your expert report, which I think is Exhibit 17, could you please turn to page 26?

20 Reviewing Table 8, could you please just review 21 that and let me know when you've had an opportunity to do 22 so?

(□Witness reviews document.)

24 THE WITNESS: Yes, I have.

BY MS. KOURY:

1 misunderstood your answer.

A Okay. Well, let me address that with respect to the statistical significance testing, which is that the statistical significance testing takes into account the sample size, and therefore if a response is not included because the respondent responds "not sure," the sample size would be smaller. And statistical significance testing takes into account the sample size in determining whether the result is -- exceeds the statistical probability error of a type 1 error or not.

- Q Looking at Table 8, is it your understanding that the "not sures" were also excluded from the percentages that are listed here in Table 8?
  - A You're going to have to repeat that.
- O Sure. All the percentages that are listed in the columns here in Table 8, is it your understanding that the "not sures" were excluded from those percentages, the represented percentages?

A The note says results exclude respondents who 20 did not answer question or answered "not sure," and therefore I assume that those numbers represent the data 22 excluding the "not sure" cases.

Q And turning to Page 27 of your report and reviewing Table 10, if you would for me. Just let me know when you've had an opportunity to do so.

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- 1 ( Witness reviews document.)
- 2 THE WITNESS: Okay.
  - BY MS. KOURY:
- 4 Q Is your understanding as to the exclusion of
- 5 "not sures" for purpose of testing or statistically
- 6 significant testing -- is that the same with respect to
- 7 Table 10?

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- Let me repeat that.
- 9 In other words, is it your understanding that
- 10 Gandara and Rumberger excluded the "not sures" when they
- conducted the statistically significant testing for
- purposes of Table 10? 12
- 13 A That is my understanding.
- 14 Q Did you have any discussions regarding
- significant testing? 15
- 16 A No, I did not.
- 17 Q Would you please turn to page 32 of your report
- and review Table 14, and just let me know when you've had
- 19 an opportunity to do so?
- 20 (☐Witness reviews document.)
- 21 THE WITNESS: Okay.
- 22 BY MS. KOURY:
- 23 Q At the bottom of page -- I'm sorry. At the
- bottom of Table 32 there is also a notation indicating 24
- that "Results exclude respondents who did not answer

- within the all teachers group and probably within the EL
- teacher -- or within the teachers who have EL students.
- there were probably some who answered "not sure" and were excluded.
- 5 The discrepancy between the upper part and the
- 6 lower part is -- I understand is because of a
- 7 difference -- because not all teachers have English
- 8 language learners in their classrooms.
- Q So is it your understanding that both the upper 10 and lower part of Table 14 excluded "not sure" answers?
  - A That would be my understanding.
- 12 Q And is it also your understanding that in terms
- 13 of conducting significance testing that the "not sure"
- 14 answers were also excluded from those tests?
  - A That would be my understanding.
- 16 Q I believe it was yesterday you testified
- regarding your opinion that there are studies which 17
- reported a generally known fact, which is that scores
- increased from pre-Proposition 227 to post-Prop 227. Do 19
- 20 you recall that?

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- 21 A Yes, I do.
  - Q And you provided an analysis of that and your
- 23 explanation for it. Do you recall that?
  - A Yes, I do.
- 25 Q Why wasn't that known fact included in your

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question or answered 'not sure.' Results are weighted.

- All column differences are statistically significant at
- 3 .05 level or better."

4 Looking specifically at the upper portion of

- 5 Table 14, it indicates "reported by all teachers,
- 6 N=1071."

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Is it your understanding or do you have an

- 8 understanding as to whether the percentages in this upper
- portion of the table that are listed in these three
- 10 columns include or exclude "not sures" -- "not sure"
- 11 responses?

12 MS. READ-SPANGLER: I'm sorry. Just so the record

13 is clear, Table 14.

14 THE WITNESS: You said Table 32. It's on page 32.

- 15 Table 14.
- MS. KOURY: I'm sorry. Table 14. 16
- MR. AFFELDT: Objection; document speaks for itself. 17
- 18 BY MS. KOURY:
- 19 Q Can you answer that question?
- 20 A The sample size that the data are based on --
- the upper part of the table is based on 1071, and for the
- 22 lower portion of the table, it's 775.
- 23 Q What does that mean to you?
- 24 A It means that there were -- not all teachers in
- the survey had students who were EL students. And then

- 1 report?
- A Included in my report of --2
- 3 Q I'm sorry. Your expert report, which you've
- submitted in this case. Why didn't you include that
- 5 discussion regarding student achievement with respect to
- pre- versus post-Prop 227? 6
- 7 A I did not think that that's a relevant fact to
- 8 the questions that my testimony addressed because that
- fact is only pertinent to a highly specific question of
- 10 interpretation of the change in SAT-9 scores, and
- especially whether that change might have been due to the 11
- schools that were affected versus those that were not 12
- 13 affected by Proposition 227.
- 14 Q In your opinion, both in your expert report and
- 15 what you testified in the last couple days of deposition,
- 16 you believe that California needs to recruit and retain
- more qualified teachers for English language learners; 17
- 18 isn't that correct?

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- A That's correct.
- 20 Q And you testified that you've seen reference to
- California's efforts to recruit qualified teachers in 21
- 22 some of the expert testimony that's been offered in this
- 23 case; is that correct?
- 24 MR. AFFELDT: I'm just going to object generally to
- questions about what he testified to. The testimony will

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speak for itself and that will be the record. This isn't a memory test here.

3 BY MS. KOURY:

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4 Q Is that correct generally? I'm not trying to 5 test your memory of what your testimony is. I'm trying to set up the next question.

A Let me test your memory of what it is that you asked me then.

Q Sure. I asked you whether you had investigated any of California's efforts to recruit qualified teachers. And your response was that you had spoken to other experts or it was based on your review of other expert testimony.

A I reviewed other expert testimony.

Q Other than that have you done any research to determine what efforts California has made to recruit

qualified teachers? A I base most of my other evidence on my personal knowledge of individuals who work in school districts who report to me about the difficulties they have in recruiting and retaining teachers and my participation in discussions at the State Department of Education meetings, which have addressed some of these issues. Q Have you reviewed any documents which indicate

opinion -- I'm sorry -- as reflected in your expert 2 report?

3 MR. AFFELDT: Objection; vague.

4 THE WITNESS: I don't understand the question. 5 BY MS. KOURY:

Q To what extent are your opinions, as reflected in your expert report, dependent on the assumption that English language learners take between three to five years to become proficient?

A It would be pertinent to the extent that the -if students take, on average, less than between three to five years to become proficient in English, that the numbers of students requiring English language learner services would be reduced, and so that the magnitude of the so-called problem of English language learners would be reduced.

Q Is that the only way it would impact your opinion, as reflected in your expert report?

19 A I believe so.

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MS. KOURY: Can we take a two-minute -- off the record.

(□Recess taken: 10:03 until 10:09 a.m.)

**EXAMINATION** 

BY MS. READ-SPANGLER:

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recruitment of teachers by the State?

A I have not reviewed any documents that break down efforts by categorical funding levels.

the breakdown of categorical funds or funding for the

Q Are you familiar with the various programs by the State to recruit teachers in terms of the funding that goes along with those programs?

A No, I'm not.

8 Q So you don't have an opinion as to whether or 9 not the particular programs that the State has in place have been effective or not in terms of recruiting 10 11 teachers?

A I'm not familiar with the programs. I do know that there is an insufficient supply of teachers who are qualified.

Q Again, I'm not trying to test your memory as to 16 your testimony yesterday, but I have a follow-up question.

You had testified -- and correct me if I'm wrong -- that you're not aware of any research by experts which contradicts your opinion that it takes three to five years for English learners to become proficient in English; is that correct?

A That is correct.

24 Q Assuming that you were wrong, how would that impact your opinions as reflected in your expert

1 Q Good morning, Professor Hakuta. I'm Kara 2 Read-Spangler, and I represent the Department of 3 Education, the State Board of Education and the

4 Superintendent of Public Instruction.

I notice on your C.V. that it says you're the Vita Jacks professor of education, and I was wondering what that meant. Is that just an endowed chair or --

8 A Yes, it's just an endowed chair that the -- that 9 belongs to the school of education, and it's just a name. 10 I don't know who Vita Jacks is, but that is what I was 11 given as an honorary title.

Q So does that have any additional 13 responsibilities than you had before you were the 14 Vita Jacks professor of education?

A No, it does not.

16 Q I was also wondering -- from looking at your C.V. I ended up having a question on the difference between sociolinguistics and psycholinguistics, and I was wondering if you could explain the difference to me.

A Psycholinguistics is a cognitive characterization of language, which means that it has to

21 22 do with the structure of language as represented in --

23 ultimately in the brain, but in the mental system. It

24 may have -- some of it is very specific to language and

is correlated with neurologically organized --

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neurological organization.

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Others have to do with the relationship between the linguistics system of your cognition and other aspects of cognition, such as memory and attention and visual information.

So psycholinguistics refers to the scope of research and inquiry that goes into the -- that characterizes an individual's knowledge and representation of language.

Sociolinguistics is more of a social phenomenon so it has to do with interpersonal and group characterizations of language. Groups of people who speak a dialect, for example, are people who would be characterized sociolinguistically rather than psycholinguistically because that group's use of a language is determined by identification and membership in a social group.

Q And in terms of teaching English language 18 learners, having a background in which or both would be 19 20 required, or neither, I suppose I should add?

A Both, is my answer.

22 O And what's your background?

23 A I have done research in both of those domains,

24 although primarily my -- an area of my doctoral training

was in the area of psycholinguistics.

1 Q When you say you're an expert as defined by your 2 professional experience in the area of education, that 3 sounds pretty --

4 A In the research -- research in the field of 5 education.

6 Q That still sounds pretty broad to me. When you 7 say "research of education," what exactly do you mean by 8 that?

9 A It is very broad --

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(Telephonic □interruption in the proceedings.)

MS. READ-SPANGLER: I'm so sorry. I apologize for 11 12 not turning that off.

THE WITNESS: It is a very broad field, but there are a handful of individuals who are concerned about the capacity of the field as a whole in education in conducting research that has credibility and can affect the -- especially policy and practice in the field of education.

And so issues such as how quality is regulated -- defined and regulated by the field of knowledge known as education, which itself has multiple components and multiple areas of expertise, is itself a -- is a policy issue. That is an issue that Congress concerns itself about in the development and funding and -- of the federal office of education.

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Q And then you sort of later evolved into having expertise into sociolinguistics?

A That is correct.

4 Q What do you consider to be your areas of 5 expertise? And I'm not limiting it to just this case.

A I'm --

MR. AFFELDT: Objection; asked and answered.

8 BY MS. READ-SPANGLER: 9

Q You can go ahead and answer.

A I'm an experimental psychologist, which covers areas of learning and conditions of learning, theories of learning as -- especially as tested under empirical methods that include the use of experiments and other empirical methods.

I consider myself to be an expert in the development of second language in children and in the psychology and sociology of bilingualism.

I also have expertise in policies and policy development regarding the instruction of English language learners, especially in the context of educational reform, primarily in the United States.

22 I have taught courses in statistics and research 23 design, and I am also an expert, as defined by my professional experiences in the advancement of the field of research, in the area of education.

1 And so I have been very active in the promotion 2 of that set of issues in the profession of educational 3 researchers.

4 BY MS. READ-SPANGLER:

5 Q If I use the term "psychometrics," would you know what -- or would you have an understanding of what I 6 7 meant?

A Yes, I would.

Q And what would your understanding be?

A Psychometrics is the measurement of mental abilities that range from simple capacities, such as speed of information processing of very simple tasks, to

13 basic skills such as the recognition of letters or sounds

14 or the correspondence between letters and sounds, to more

15 complex functions such as the comprehension of a text.

IQ tests, achievement tests, the SAT are examples of 16

17 psychometric -- are examples of products that use the 18 knowledge from the field of psychometrics.

Q So would I be correct in -- I mean would I be incorrect if I thought like the SAT-9 doesn't involve psychometrics?

I'm sorry. That's like a huge double negative. I guess when you do achievement testing, like with the SAT-9, you don't strive for like psychometric validity?

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- 1 MR. AFFELDT: Objection; vague.
- 2 You can answer if you can understand that 3 question.
- 4 THE WITNESS: The SAT-9 is a test that is based --
- 5 developed using psychometric principles.
- 6 BY MS. READ-SPANGLER:
- 7 Q Do you have a teaching credential?
- 8 A No, I do not.
- 9 Q So do you have a CLAD certification?
- 10 A No, I do not.
- 11 Q And then how about a BCLAD certification?
- 12 A No. I do not.
- 13 Q But you think that you're qualified to teach
- 14 CLAD courses?
- 15 A I am qualified to teach components of CLAD
- 16 courses. And whenever I teach CLAD courses, I
- 17 collaborate with people who have -- who hold or have held
- 18 CLAD, BCLAD or similar credentials.
- 19 Q But it's not required to effectively teach CLAD
- 20 or CLAD-component courses to hold a CLAD or BCLAD?
- A I think it's important that somebody who is part
- 22 of the instructional team that offers CLAD or BCLAD be --
- 23 that they hold that credential or the equivalent of the
- 24 knowledge and practice components that go into the CLAD
- 25 or BCLAD credential. But I do not think that every

- Q And as I understand it, your concern isn't with any strengths or weaknesses of Standard 7 itself; it's with capacity of teacher education programs to teach the standard; is that correct?
- 5 A That is a main concern that I have about the 6 strategy of increasing the number of CLAD-certified
- 7 teachers through the infusion of these skills in
- 8 preservice programs.
- 9 MS. READ-SPANGLER: Could you read that answer back, 10 please.
  - (The record was read as follows:
- 12 "Answer: That is a main concern that I have
- 13 about the strategy of increasing the number
- of CLAD-certified teachers through the
- 15 infusion of these skills in preservice
- programs.")THE WITNESS:
  - THE WITNESS: And the "that" meaning -- the "that"
- 8 referring to the concern that I have, being the adequacy
- 19 of the delivery of these components through preservice
- 20 programs.

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- 21 BY MS. READ-SPANGLER:
- 22 Q I'm wondering, you were asked what the State
- 23 should do to address that concern, as I recall, and I'm
- 24 not trying to misstate the testimony. I'm just trying to
- 5 get us back to where we were when we were discussing it.

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member of a team that offers a CLAD retention needs to

- 2 have that knowledge.
- 3 Q We touched briefly, I think, on SB 1059, which
- 4 is -- we didn't call it that, but that's the
- 5 requirement -- the new requirement where teachers who are
- 6 currently in the credentialing pipeline will come out
- 7 with something that's very similar to a CLAD. Do you
- 8 recall that discussion?
- A Yes, I do.
- 10 Q And have you looked at the requirements for that
- 11 new -- I guess we were calling it CLAD-infused
- 12 requirement.
- 13 A I think we were calling it Standard 7 --
- 14 Q Oh, okay.
- 15 A -- which is on -- let me look for the table that
- 16 has it.
- MR. AFFELDT: It's on page 9.
- 18 THE WITNESS: I'm sorry. Page 9. Right. Page 9 of
- 19 my testimony.
- 20 BY MS. READ-SPANGLER:
- Q So I guess the answer to my question is yes,
- 22 you've looked at the requirements for --
- A Yes, I'm familiar with that requirement and have
- 24 participated in the implementation of Standard 7 within
- 25 my own teacher credentialing program at Stanford.

So you can correct anything I'm saying.

2 Your response was that you thought the CTC and 3 its accreditation process should try to ensure that there

were people who were capable of teaching the standardsthat were seeking to be taught.

My question is, What, if anything, do you think that the Department of Education should do with respect to your concern about the capacity to teach the new standard?

- 10 A Of the capacity of whom?
- 11 Q Teacher education programs.
- 12 A In California?
- 13 Q Correct.
- 14 A I think the CTC accreditation process needs to
- 15 look into that, as I suggested in my testimony on
- 16 Tuesday, I believe, and so I won't repeat what I think
- 17 should be done through the CTC accreditation process.

But I think that the State also, in addressing
the CLAD needs of the State, also needs to look not just

- 20 at how CTC-accredited programs address it, but other
- 21 teachers who enter the profession through alternative
- means or from other states. That would also need to be
- 23 addressed by the State.
- Q You're talking about teachers to whom we give reciprocity?

Page 400 Page 402

- 1 A Yes.
- 2 Q Ensuring that they meet CLAD or the new 3 Standard 7?
  - A Yes.

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Q I'm not sure your answer really addressed my question, which was directed specifically towards whether you think there was anything that the Department of Education should be doing. And maybe you can't be that specific, but if you can, I'd like you to try to answer.

10 MR. AFFELDT: Objection; vague and overbroad. THE WITNESS: Are you including CTC within the 11 Department of Education? Because yesterday we had a 12 13 discussion about the system and whose system it was, and it was very unclear who the "it" was that you were referring to. 15

## 16 BY MS. READ-SPANGLER:

O Right. Well, maybe I should make it clear that the CTC is not within the Department of Education.

19 A I think that the role of the State Department of 20 Education should be in this particular case to encourage 21 the innovation and implementation of effective practices 22 within the CSUs and the UCs and other bodies that offer 23 preservice education.

I think the Department of Education should follow up on the preservice that the student teachers are one of the issues that has been raised to me whenever I

have had contact with teachers who are in the induction

3 phase is that they need more help in addressing the needs

of English language learners. They don't believe that

5 they have sufficient help in that area.

Q What's the Santa Cruz New Teacher Center? Is that what you called it?

A Yes.

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O What is that?

A It's a center that is based -- that is affiliated with the University of California at Santa Cruz and began as a relatively small program that offers extensive support to induction-stage teachers in -- initially in the Santa Cruz and Pajaro Valley schools.

It is directed by Ellen Moir, M-o-i-r, who started the program, and has grown. It received foundation funding, and I believe it now gets some BTSA money and has been expanding its services to San Jose and even as far east as Hayward.

21 It is a -- the people who develop that program 22 are in great demand because of its -- it is perceived as 23 being quite successful.

So my understanding is that a program like that, if it could be replicated broadly, would be very

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receiving, and once they're in schools teaching, during 2 the induction phases especially, but even after the 3 induction phase, continue to provide appropriate and targeted professional development programs to support the 5 teachers as they try to implement the strategies that

they have been exposed to in their preservice programs.

I think there is a role for the Department of Education to play in making sure that what gets started in the preservice training of these teachers is amplified and have an opportunity to really establish itself in the practices of teachers as they become professionals, as they grow in their professional abilities.

Q Are you familiar with BTSA?

A I'm -- I do know what BTSA is.

15 Q Do you have an understanding as to whether BTSA provides any induction services with respect to training 16 for teaching English learners? 17 18

A I do know that they are aware of it, and I do know that some programs, such as the Santa Cruz New Teacher Center, are highly aware of the issues of English language learners, but I do not know the extent to which they are addressing those needs.

23 Q When you say you know that they're aware of it, 24 what do you mean when you say "they're aware of it"?

A I know that one of the big needs addressed --

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successful. The problem with it, although I don't know the -- I don't know all of the cost factors involved, is

3 that it is quite expensive to maintain their model for a

much larger group or population of new teachers.

Q I want to go back over and expand on some other things we talked about before. So if it seems like I'm kind of jumping around, it's because I am.

On the first day we talked about your depo orientation meetings, and I was wondering if during the course of that you discussed any strengths or weaknesses of your report.

12 A Any strengths or weaknesses of my report. Not 13 that I recall.

14 Q Do you think that your expert report has any 15 weaknesses?

A My expert report is -- represents everything that I'm willing to stand behind as based on the best judgment I can offer, based on my understanding of the research, supporting research and my own professional experiences and observations.

21 O So there's no areas where you would want to go 22 back and elaborate on anything or bolster any of your 23 testimony, rereading it today?

24 MR. AFFELDT: Objection; vague and inaccurate. He hasn't reread his report today that I'm aware.

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## BY MS. READ-SPANGLER:

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- Q Well, if you were to reread it. You've reread it in the past week, correct?
  - A I read it prior to beginning my deposition, yes.
- Q When you did that, did you note any areas where you thought -- where you might want to add anything, supplement anything, or bolster anything?
- A It did not occur to me. However, you know, any document that one writes is always -- you know, it's the best guess that you can make to date on what your opinions are. And so I would not necessarily say that I would stand behind every word as the best foot forward that I would put, but I'm willing to stand behind this testimony.
- Q Have you done any additional research in any of the areas addressed in your report since you finalized that report?
- A I continue to read documents and books in this area, but I have frankly not been reading too much in this area because I've been doing research in other areas recently that are quite apart from this field.
- Q And I apologize if this was asked, but I don't think this specifically was asked.

Given that, have you changed or would you add to any of the opinions set forth in your expert report?

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So that's a particular instance I can think of
 where maybe some additional information might have been
 helpful for this report.

Q Anything specific?

A One might be the area of national

7 board-certified teachers. North Carolina has -- as a

8 matter of state per capita per student ratio, has a very

9 large percentage compared to other states of nationally

board-certified teachers because of incentives that thestate put in place for the recruitment of those teachers.

The board certification has a specialization in English as a new language, and so the strategy that I was recommending to North Carolina was to try to increase the number of board-certified teachers in the area of English as a new language and to then try to provide -- use those teachers to provide leadership to other teachers in the state who serve English language learners.

So I may have included in my testimony greater

attention to that -- the recruitment of board-certified
teachers, specifically in this area, and how they might
help in providing especially building-level or
district-level leadership and how the State might play a
role in the expansion of incentives.

Q Do you know if California does have any

Page 405

- A Would I add or change anything?
- Q Right.
- 3 A There are -- there is evidence probably that I
- 4 might have used in here that occurred to me that I didn't
- 5 include that I had thought of and wished that -- or might
- 6 wish if I were rewriting it today, I would certainly
- 7 probably add to try to change things, but I -- nothing
- 8 that would substantially alter the -- my conclusions or
- 9 recommendations.
- 10 Q So none of your opinions have changed?
  - A Correct.
    - Q What evidence might you include?
- 13 A I was -- two weeks ago I was in North Carolina
- speaking to the education cabinet of the state, and because that is a state that is experiencing a large
- 16 influx now of immigrant students, they are very
- in minux now of miningram students, they are very
- 17 interested and concerned about how to serve these18 students.

And so I spoke quite expansively about the research in this area and about how the state could

- 21 improve -- could be prepared or could prepare themselves
  - 2 for addressing the needs of these students. And as I
- 23 spoke expansively about issues with them, there were some
- 24 things that I mentioned to them that maybe could have
- 25 helped additionally or might have changed nuances in this

1 incentives for teachers to become nationally

2 board-certified?

3 A I believe there are some incentives, but

4 certainly the -- I believe some of those incentives are

5 at a district rather than state level. Los Angeles

6 Unified, I believe, has some special incentives, but I

7 don't know the specifics of it. But North Carolina

8 certainly stands out as being a state that is quite

9 aggressive in that regard because of the leadership in

10 that area exercised by former Governor Jim Hunt.

Q Going back to your depo orientation, did you review any documents before -- well, in preparation for your deposition or at that meeting?

A During the depo preparation?

15 Q Or in preparation -- on your own in preparation 16 for your deposition.

A Certainly I reviewed many documents that back up the testimony because I expected to be asked questions about documents that support the testimony and not the testimony alone.

O Did counsel show you any documents?

A No, no documents were shown to me at the deposition preparation.

Q Did counsel read you any documents?

A No, not that I recall.

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- Q Other than what's reflected in your C.V., do you have any other formal education or training which bears on your testimony in this case?
  - A Other than what's on my C.V.?
- 5 Q Correct.

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- 6 A Any formal education, no.
  - O Like training seminars or...

8 A I have participated in various conferences and 9 participated in workshops in conferences that offer workshops on specific areas of English -- of the teaching of English language learners that I have participated in. 11

- 12 Conferences such as the National Association for
- 13 Bilingual Education, California Association of Bilingual
- Education, California Association of Teachers that are
- speakers of -- California Association of Teachers to 15
- 16 Speakers of Other Languages, TESOL. 17

I have sent members of my staff to receive training in specific areas such as S-I-O-P or SIOP, because that is one area in which my courses offer

- 20 training. I've been trained to be on an audit committee.
- 21 I don't know if that's relevant.
  - O An audit committee? Auditing what?
- 23 A I am on an audit committee, so I've been trained
- 24 to be a member of an audit committee.
- 25 Q What are you auditing?

developed ESL standards.

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O Which states have used it or have used it as a 3 foundation for their standards, if you know?

A I have not made a systematic comparison of the TESOL standards against standards adopted by different states. I personally know that it was quite influential in the development of San Francisco Unified's English language development standards, so that's at a district level.

The New York state standard for ELS I believe is quite closely aligned to the TESOL standards because the same person who developed the TESOL or had a leadership role in the development of TESOL standards played an active role in New York state's development of standards.

Q Any other states of districts of which you're aware?

17 A California's ESL, ELD standards, in its initial 18 form of development, I believe, certainly must have -- I

was not part of that committee. That was chaired by 19

- 20 Adel Nadeau, N-a-d-e-a-u, of the San Diego County Office 21 of Education. Actually, she was at the San Diego City
- 22 Schools but on loan to San Diego County Office of
- 23 Education when she did this, chaired the committee that
- 24 developed it. And my -- she is aware of and familiar
- with the TESOL standards, and I'm sure that at some

Page 409 Page 411

A It's -- I'm just on a board on which I'm on an 2 audit committee. These are financial audits.

Q Okay. I don't care about that.

What exactly is TESOL?

5 A It's an international organization. It stands

for Teachers of English to Speakers of Other Languages.

It's an international association and a national 7

8 association of ESL teachers.

9 Q And what's the nature of your participation with 10 that?

11 A I attend -- periodically I attend their national conferences, which is an annual event. Periodically I'm

13 asked to speak at them. That is what they are. TESOL

14 has developed -- is notable because it has developed a

set of standards for the teaching of English as a second 15

language, known as the TESOL standards. And that was the 16

first, in a sense -- it is important because it's been 17

the foundation or at least an important resource for

19 state efforts to develop their own ELD standards.

20 Q And maybe that just kind of answers my next 21 question, but has anyone specifically adopted or -- any

entity or state specifically adopted those standards for

23 teaching second languages?

24 A No. But it has been influential in being

incorporated into state standards of states that have

- earlier point the TESOL standards were made reference to. 1
  - Q Any other states or districts?

3 A I don't know of any other -- of the alignment of

other states with the TESOL standards because I do not

5 know the individuals who are associated with the

development of those standards in those states. 6

Q Do you know if there's a national ESL standard, like a federal ESL standard?

9 A No, there are no federal ESL standards, just 10 like there are no federal content standards in any area.

The federal government has chosen to stay away from 11 12 curriculum standards.

13 Q Do you know if there's a reason they've chosen 14 not to do that?

A The reasons are political.

16 Q We discussed -- and I use the term "we", meaning you and Ms. Koury -- your interactions with some of the experts before. And I'm wondering if you have had any 19 interactions, communications with any of the consultants in this case.

A Who are the consultants? I don't know the -who the consultants are.

O Have you had any interaction with Gary Blasi?

24 A No, I do not know Mr. Blasi.

25 Q Is there anything that is not set forth in your Page 412 Page 414

C.V. other than what you've already testified to that you consider qualifies you as an expert regarding your 3 report?

4 A My resume does not -- other than possibly a 5 reference to the federal grant that I have with San Francisco union -- Unified School District, which is a Title 7 professional development grant, and recently a 8 Title 3 grant to provide CLAD certification through the use of technology and enhance the capacity of the CSU 10 faculty in delivering these services, it does not elaborate on or does not represent the extent of my 12 development in -- the extent of my participation in the 13 development of materials that would be useful in the teaching of English language learners because the resume, to a large extent, reflects more my academic research 15 16 publications.

So that the resume -- it insufficiently represents the qualifications that I feel I have to testify regarding the qualities of the training of CLAD.

20 Q I notice you're on the board of directors of 21 META.

22 A Yes, I am.

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23 Q What's the extent of your involvement with META?

A META is a nonprofit advocacy organization for

language minority children, in particular, limited

answers that might be -- and how I could go about addressing them. So it was more on the form rather than 3 on the substance. But, of course, they -- you know, they 4 involved asking questions about the substance of my 5 testimony.

Q Right.

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A But I don't recall any particular areas that would suggest that Mr. Affeldt did a poor job by not preparing me for this deposition.

Q Well, that wasn't what I was trying to suggest. When Ms. Koury asked you about Russ Rumberger and Patricia Gandara's qualifications, you answered that Russ Rumberger is very qualified and you didn't mention Gandara. And I wanted to know if it was just that you never got around to answering or if there's something about her qualifications that you have reservations about.

A I believe that statement was with reference to the analysis of the large data sets that were reported here; that is, the reference to the Harris survey and the CBEDs data from the Department of Education. And Russ 22 Rumberger's expertise is in the analysis of large data sets of that sort. That is not Professor Gandara's area

23 24 of expertise. Rather, she is more in the field of policy

25 analysis and development.

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English-proficient children. I'm on the board, which

2 meets only by telephone. In my experience I've not

3 participated in a physical board meeting but through the

telephone. So it's not a very engaged board other than

5 to hear reports and receive documents of activities of

META, but I am a -- I can't remember whether it's a

director or trustee, one of those, that I am on the board 7 8 of that organization.

Q Other than as a member of the board, have you been involved in the Comite litigation in any way?

A I have not been involved in the Comite litigation. However, I have served as an expert in their court cases and offered declarations for them.

Q Going back to your depo orientation, you indicated that you and John Affeldt had some sort of mock deposition questions, and I'm wondering if you covered any areas in that mock depo -- which is my term, of course -- that we haven't discussed.

19 MR. AFFELDT: Objection; vague and overbroad and 20 ambiguous.

21 BY MS. READ-SPANGLER:

Q You can answer if you're able.

23 A It may take me a while to try to remember what 24 all the areas were. The intent of this mock deposition

was to try to orient me to the kind of questions and

1 She is the best in the field in that area. She

has -- is extremely impressive in her ability to relate 2

3 research to policies and policy analysis and policy

development. She has participated in national

5 discussions on issues of the inclusion of English

6 language learners in standards-based reform. She has

7 looked at and evaluated the programs to bridge English

8 language learners and immigrant students into the

9 University of California system, so the recruitment into

10 higher education, and she has recently worked quite

actively as the expert on issues related to English 11

12 language learners with the Harvard Civil Rights Project,

13 which is a national project trying to address issues of

14 civil rights law and minority students. So that is her

15 area of expertise.

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And to the extent that the questions that you asked were about the quantitative analyses of the report rather than the parts of the report that addressed the chasm system of teacher certification and inclusion issues, reform issues as addressed by that report, I didn't speak about her expertise. I did not expand on her expertise because the questions were less on that aspect of her report.

24 Q Is it your understanding, if you have one, that Russ Rumberger did the analysis of the Harris survey and

Page 416 Page 418

- that -- well, let me just stop there.
- 2 A Yes, my understanding is that Russ Rumberger 3 himself did the analysis for the report.
  - Q Okay. We also -- I'm sorry. Go ahead.
- 5 A I base that on the fact that he is -- he -- when
- I've talked to him about the data, he had firsthand 7 knowledge of the data and the analysis.

8 Q And we also talked about some white papers and 9 there was a lot of confusion with that term, and I just want to try to clear up exactly what the white paper or white papers were so that's very clear. 11

You said you helped prepare some white papers or a white paper. Was that only the Linda Darling Hammond

- 15 A No. The white paper would also refer to the 16 paper by Rumberger and Gandara.
  - O Okay.

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- 18 MS. PEARLMAN: Off the record for a second.
  - (□Recess taken: 11:03 until 11:15 a.m.)
- 20 MS. READ-SPANGLER: We're back on the record.
- 21 Q You mentioned just a little bit ago that you had
- 22 conversation with Russ Rumberger; is that correct, about
- 23 his analysis?
- A Yes, mm-hmm. 24
- 25 Q What exactly did you discuss with him?

Q Right. Okay.

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- 2 A And he agreed that those points are just
- 3 estimated means, and therefore it's fine to draw the line
- 4 without the points on there.
- 5 Q Are you aware that other experts are receiving 6 compen- -- or received compensation for preparing their 7 expert reports?
- 8 A I -- I believe that experts were compensated in some form, and that was made clear to me by Mr. Affeldt.
  - Q And why did you agree to prepare your report for no compensation?
- 12 A I have never received compensation for
- 13 participation in legal cases.
- 14 Q And why is that?
- 15 A I find it easier to discriminate between cases
- 16 that I would be involved in or not, and I consider it
- 17 part of my job as a researcher to have research be useful
- in cases that make a difference for public policy. 18
- 19 Q Do you have an estimate of how much time you 20 spent preparing your expert report?
- 21 A No, I don't have an estimate.
- Q Was it more than a week? 22
- 23 A Yes.

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- Q More than a month?
- 25 MR. AFFELDT: Objection; vague and ambiguous to the

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- A I think I -- one thing we discussed was the inability of the data -- the state data set to get down
- 2
- 3 to the classroom level, and we also discussed the
- representation of the table -- or of the figure that
- 5 shows the percentage of qualified teachers as a function 6
- of percent EL students in the school controlling for SES,
- 7 in which I suggested that he change the formatting of the
- 8 way that the figure looked.
- 9 Q What -- how did you suggest that he change the 10 formatting?
- MS. KOURY: Point of clarification. Are you 11 12 referring to Figure 1, which -- of the report, which we
- 13 discussed?

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- THE WITNESS: Yes, uh-huh.
- MR. AFFELDT: Then objection; asked and answered. 15
- 16 BY MS. READ-SPANGLER:
- Q This question wasn't asked and answered, but you 17 18 can answer it.
- 19 A Well, I actually answered it or described it
- earlier, which is the figure as he had it -- because I 20
- 21 wanted to use it in the testimony to incorporate it. The
- 22 way in which the figure presented itself was to put
- 23 points along the line representing the -- what would be
- the estimated means on the regression line. And I didn't
- want those points in there.

- extent we're talking -- are you talking about the
- 2 exhibit, the white papers --
- 3 MS. READ-SPANGLER: No.
- 4 MR. AFFELDT: -- all of that?
- 5 BY MS. READ-SPANGLER:
- 6 Q Exhibit 17, your expert testimony. And when I 7 say "more than a month," I'd say of full-time work.
- 8 A It would not be more than a month, no.
- 9 Q Referring you to Exhibit 2.
- 10 A Which is?
- Q In that pile someplace. It's a stack of 11
- e-mails. 12

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- 13 A Oh, yes, mm-hmm.
  - Q And specifically the page ending in LDH 11428.
- 15 A Yes.
- MS. PEARLMAN: I'm sorry. What exhibit? 16
- 17 MS. READ-SPANGLER: 2.
- 18 MR. AFFELDT: LDH --
  - MS. READ-SPANGLER: 11428.
- 20 Q Looking at the e-mail at the top of the page
- that starts "John, just wanted to keep you updated on the 21
- ACLU paper." It continues on. In about the middle 22
- 23 there's a sentence that reads, "I have found the
- 24 necessary citations we discussed and reworked some of the
- numbers to be more clear and 'legally defensible.' Kenji

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is reviewing my edits now and will forward the completed document next week." And it's signed "MBG."

Is it your understanding that that's from your research assistant, Michele?

A Yes, it is.

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- Q Do you have any understanding of what she meant by -- or what was needed to make it, quote, "legally defensible"?
- 9 A I'm sure what it's referring to is that it's a 10 documentable number.
  - Q What do you mean by a documentable number?
- 12 A That it's backed up by numbers. That would be 13 your data that would be publicly accessible, such as the 14 Department of Education at Data Quest or some such 15 source.
- Q And just so the record's clear, the ACLU paper this is referring to is Linda Darling Hammond's paper, correct?
- 19 MR. AFFELDT: Objection; lacks foundation.
- 20 THE WITNESS: I think this is -- that's probably
- 21 what she meant.
- 22 BY MS. READ-SPANGLER:
- Q You testified before that John Affeldt wrote the initial draft of your report. Why didn't you write it?
- 25 A I -- the paper, as he drafted it, was based on

1 things that I believe to be true.

- 2 BY MS. READ-SPANGLER:
- Q When you sign a declaration, you sign it under penalty of perjury. When you do your expert report, you make no such oath. Does that help you differentiate
- 6 between the two?

7 MR. AFFELDT: Objection; calls for a legal 8 conclusion.

9 MS. READ-SPANGLER: Well, I think he knows if he 10 signs something under penalty of perjury.

11 MR. AFFELDT: Well, I wouldn't necessarily agree 12 with your characterization.

13 MS. READ-SPANGLER: Okay. Whatever. It's not that 14 important.

Q Did you ever have an understanding as to whether
 Russ Rumberger or Patricia Gandara would act as experts
 in this case?

- A I had no expectations that were preformed.
- 19 **Q** Is that a "no"?
- A I did not have an expectation about whether they would serve as expert witnesses until the point which I was asked to be the expert witness in this case.
- Q So you have no understanding -- or do you have an understanding as you sit here today that either
  - 5 Patricia Gandara or Russ Rumberger will be experts in

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- 1 discussions that we had about the format and the content
- of the document. I didn't have the time to put into
- 3 preparing the draft. And in this particular case I
- 4 believe I expressed a preference that the paper be put in
- 5 the form that is maximally useful for the case, as long
- 6 as I was able to react and respond and revise the 7 testimony.
- Q I know you've prepared declarations before.Have you prepared an expert report for any case before?
- 10 A I don't draw any distinction, I guess, between
  11 an expert report and a declaration, and so I don't know.
  12 I've prepared declarations or what I thought were
  13 declarations that I would have thought is more like an
  14 expert testimony. So I don't know how I would be able to
  15 answer your question.
  - Q Well, a declaration is prepared on pleading paper and submitted directly to the court. Does that help you at all?
- MR. AFFELDT: Objection; calls for a legal conclusion.
- 21 THE WITNESS: Yeah, I really don't have the 22 expertise. What I do is I write and offer opinions that
- are useful for legal cases. And as an academic or as an
   expert, I personally don't distinguish between
- 25 declarations and expert testimonies. In both cases I say

1 this case?

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- A I believe they will not.O Do you consider yours.
  - Q Do you consider yourself -- well, strike that.

Earlier we discussed your areas of expertise, and you did not indicate that you consider yourself to be an expert in psychometrics. Do you consider yourself to be an expert in test design or psychometrics or test validity?

A I don't -- that answer really depends on one's definition of "expertise." Psychometrics is a specialized application of statistics and science but uses methodologies from statistics and research design that are common across areas.

And so the -- while I have not constructed a test from the ground up, I am an expert in the sense that I can evaluate whether the construction and the application of a test is appropriate or not.

So I can determine -- make an expert determination of whether a test being used, for example, has valid use and has been developed according to professionally adopted standards for validity and fairness, for example.

I also for over five years, on the board of the

Educational Testing Service, which is the largest testing
 organization in the world -- I serve on that board. And

Page 424 Page 426

one of the reasons I'm on the board is because of my knowledge and understanding of construction and test usage. So in that sense I consider myself an expert who can speak to issues of psychometrics.

Q When you said you're knowledgeable of issues of validity and fairness, what do you mean by those terms in the context of tests?

A Well, in this particular case related to English language learners, validity has to do with whether a test measures the intended construct, the intended thing to be measured in the context of students whose English language proficiency is limited. So a test validity would be threatened to the extent that, for example, if you're trying to measure math, the test becomes more of an English measure rather than of math by virtue of the student's English language proficiency.

So that's what I mean by issues of validity.

What was the other word?

Q Fairness.

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A Yeah. Fairness, again, is a concept having -you know, it's whether a test response is prejudiced in any way for reasons other than its intended purpose. So in fairness reviews, all test companies that have any serious quality control standards subject their items to fairness review, both subjective through the use of

that ring a bell at all? 2

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A Yes, it is does.

3 Q Okay. Good. I want you to explain to me if you could, first of all, what you meant by "California system" in the context of that sentence. 6

A I believe I was referring to the use of the SAT-9 as an accountability mechanism and as the primary instrument for the STAR program. So I wasn't referring to the California educational system per se, but rather just to the system of testing and accountability as formulated under the STAR program. Those are S-T-A-R, all in caps.

The standard I was referring to was the APA, AERA NCME standards, which is the American Psychological Association, American Educational Research Association National Council for Measurement in Education Standards, who have set forth a set of standards for fairness and validity in educational measurement.

And there are a number of standards which the -including the issues such as the need for multiple measures of multiple assessments and not reliance on a single test. And that the test should be measuring what it's intended to measure and not, in the case of English language learners, for example, becoming inadvertently a measure of English language development rather than of

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expert or panels that look at experts -- so, you know, if there's an item about tanks and guns, it would likely be excluded because boys would be more likely to respond to that item than girls. Or if it's about Barbie dolls, it would probably be excluded for the other reason.

So fairness review of items are done both through the judgment of panels that look at the items, as well as statistically by the differential responses of categories of people.

In my particular case, this would be whether the fairness has -- you know, can be applied to English language learners or not. There are race and culture fairness, judgments that are exercised as well, and those are all things that test makers worry about.

Q There's a little boy on our street who loves Barbie dolls, so --

17 A Well, there you go. 18 Q I hope I can give you enough context for you to 19 answer this question because I don't have a transcript to 20 refer you to. But we were talking on the first day about 21 standards for test practices in the National 22 Psychiatric -- or something that starts with "psych,"

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because that's all I put in my notes -- organizations and 24 their standards for test practices. And you said

California's system violates those test standards. Does

Page 427

the content that it is trying to address; that if you apply those standards to the way in which California 3 is -- has been solely -- not solely but virtually solely relying on, the SAT-9, as the measure for achievement, 5 that it would be in violation of those standards.

Q When you say that California virtually solely relies on the SAT-9, what do you mean by "virtually solely"?

A Well, there are other measures that are used. The graduation test, for example. But by "virtually solely," I guess I mean -- the emphasis is on "solely" -the SAT-9 is the measure, that is, the annual test that's used upon which API scores are assigned.

For English language learners whose native language is Spanish and who have been here for less than one year, there is the opportunity to take SABE, S-A-B-E, in Spanish, but that test is not included in the API, and therefore it is solely the measure that's used, and that would be not good practice as far as the use of test to, say, make educational decisions.

O With the exception of students taking the SABE, is it your understanding that API scores are based exclusively on the SAT-9?

A Looking at the improvement in SAT-9 scores, taking into account the socioeconomic status of the

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- school, I believe -- I'm not -- I'm not a user of API
- scores, but my close colleague at Stanford, Professor
- 3 Haertel, H-a-e-r-t-e-l, is on the State committee that is
- the advisory committee for API, and my understanding from 5 him is that that's what it is.
- Q So your understanding is 100 percent of a 6 7 school's API score is based on SAT-9 scores?
  - A Or derivatives.

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- 9 Q What do you mean by "derivatives"?
- 10 A Well, adjustments that are made on the basis of 11 SES, for example.
- Q You're not familiar with the California 12 13 Standards Test?
- 14 A Yes, I -- well, I'm familiar with its existence, and I'm also familiar with the fact that there's an 16 extremely high correlation between the SAT-9 score and
- 17 the standards test because the standards test is really a
- separate measure -- it's separately reported, but many of 19 the items that go into the standards test is selection of
- items that are contained within the SAT-9, such that when
- 21 you do a correlation between the SAT-9 score and the
- 22 standardized test, there is an almost perfect correlation
- 23 between the two because they're really subsets of the
- other -- one is a subset of the other with a few items
- added to fill in a few gaps in the test where the

- incomplete. So I think what I suggested was just that
- the sections that seemed complete in that, because there
- 3 was some sort of deadline approaching, that those were
- the ones that they concentrated on rather than the
- 5 sections that were incomplete. I was just giving them
- 6 collegial advice there, because I was not an author of 7
  - Q I know at one point you queried John Affeldt as to whether or not Rumberger and Gandara couldn't be the experts because there was a lot going on in your life, and I'm wondering if you were ever told whether they were asked if they could be the experts.
    - A I was not told either -- one way or another.
- 14 Q And you told us that one reason why you thought Patricia might not be as good -- well, that's probably 15
- 16 the wrong word, but as desirable an expert is that she's
- 17 identified too much with the bilingual versus structured
- English immersion debate, and that that might be 18
- 19 perceived as a negative. Aren't you identified with that 20 debate, as well?
- 21 A Yes, I am. But I'm also identified with the
- 22 National Research Council report, which acknowledged that
- 23 bilingual, all things equal, would yield better outcomes
- 24 than English only, that there were many other things that
- one ought to be paying attention to in school improvement

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standards may not have been addressed by the SAT-9 test.

- Q Did you participate in the litigation in San Francisco, which I know as the STAR litigation, but where it was based on English learners complaining about having to take the SAT-9?
- A No, I don't believe I did. I did receive -- I think I talked to some people who were involved in the case, but I don't think I was personally involved in it.
- Q Are you familiar with the process whereby 10 parents can waive their child out of having to take the SAT-9?
- 12 A I know that parents can waive their children 13 from taking the SAT-9.
  - Q Going back to the Rumberger and Gandara 2002 paper, you testified that the final version was quite polished and you thought that some items had been eliminated. Do you recall testifying to that?
  - A No. I don't. I think I said that some sections of what had been in the draft had been eliminated.
- 20 Q Do you recall what sections you -- were 21 eliminated?
- A No. 22
- 23 Q Do you recall whether they were sections that 24 you thought weak sections?
- 25 A I believe there were sections that were

rather than the bilingual versus English-only debate.

And so I think that as seen by the fact that the report's conclusions were embraced by opponents of bilingual education just as much as it was embraced by and even criticized by advocates for bilingual education, I think the record of my own writings would suggest that I'm -- that I would be seen as and perceived as somebody who is more in the middle rather than on one side of the debate.

The grounds on which I was opposed to Proposition 227 had just as much to do with the fact that the approach advocated by Proposition 227 was inflexible and that the program it was advocating did not have a sound theoretical basis rather than by the advocacy for bilingual education programs.

- Q So you wouldn't necessarily be opposed to English-only if it were done in a supportive, more flexible manner?
- A All things being equal, I still believe that bilingual education will yield the better outcome than an English-only. So I would still say that all things being equal, one ought to try to implement bilingual programs.

23 But given the difficulty of doing that through 24 the difficulty of recruiting bilingual teachers, for

example, or possibly just the costs associated with heavy

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- 1 political opposition, that one has to be more realistic
- 2 and look for programs that are -- that can be implemented
- 3 with adequate resources, adequate staffing. And, you
- 4 know, that would be where I would put my energy rather
- than hanging all of the debates on English-only versusbilingual.

I still believe that the research is quite clear that the bilingual approaches are superior to English-only if you control for all of the background

10 characteristics of students.
 11 Q Do you know how many different languages are
 12 spoken in California by public students?

A Somewhere in the 150 to 175 range, I would imagine, but about 75 percent of it would be Spanish.

15 Q I think you stated you gave a deposition in the 16 Theresa P. case: is that correct?

A Yes, I did.

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declaration?

18 Q Do you have a transcript of your deposition 19 testimony?

A I do have it. I believe you have been given it.

21 Q I apologize if I already asked this. I don't

22 think I have, but if I did, just tell me.

Have you ever worked on any other case as a non-testifying expert or consultant?

A As a non-testifying -- as in providing a

l you've previously told us about, which I think was --

2 A I did list a few the other day.

3 Q Yeah, Angie V., Valeria J., same case.

4 Theresa P., the Colorado Center -- Colorado Federal

5 Mediation Services thing, and then something -- the

6 English regents in New York State.

A Right.

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MR. AFFELDT: I would issue the same instruction as to cases that are resolved.

MS. READ-SPANGLER: I'm just asking him if he's worked on any others. That's not privileged.

MR. AFFELDT: It might be. I don't know the answer to the question. But if he's working on stuff that is currently going on as a consulting expert, then that is

15 work product.

THE WITNESS: No cases that have been resolved, other than what you've listed.

18 BY MS. READ-SPANGLER:

Q Okay. Have you given any other testimony in the area of teaching of English learners or second language acquisition, for example, to any legislative bodies?

A Yes, I have.

Q What -- to whom and what was the nature of the testimony?

A I've testified to both houses of Congress

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Q Or even working behind the scenes and not -- as a consultant?

A Not as a paid consultant. I have offered several declarations, which are -- actually, all the declarations that I think I've made are posted on my website.

Q How about just as a consultant where you've provided research assistance or anything of that nature beyond what you've already testified to, which I think was declarations?

MR. AFFELDT: I'm going to object to the extent that that may seek to invade attorney work product and people on those cases. I don't know if that's a proper area of

inquiry.
 MS. READ-SPANGLER: Are you instructing him not to

17 answer?18 MR. AFFELDT: Yeah, at this point, I think I will.

19 MS. READ-SPANGLER: Well, I think if the cases are

20 resolved, he can answer.

21 MR. AFFELDT: If the cases are resolved, you can answer.

23 MS. READ-SPANGLER: Well, let's ask this first, and

24 we may not even need to go down that road.

Q Have you worked on any cases other than what

Page 435

1 regarding the reauthorization of the Elementary and

2 Secondary Education Act, not No Child Left Behind, prior

3 to No Child Left Behind, in the Improving America's

4 Schools Act. I've testified to the State Board of

5 Education in California, Connecticut.

I've offered written testimony to New York

7 State -- no, not New York State but New York City Board

 $8\,$   $\,$  of Education. I've spoken in seminars of legislators,

9 the Aspen Institute, which are congressional leaders from

the Senate and the House, bipartisan, in the area ofeducation.

12 I just mentioned earlier I spoke to the

13 education cabinet of North Carolina State. In

14 Massachusetts I believe I've spoken to their Board of

15 Education. I can't recall. I'm sure there are others,

16 but that's what I can recall right now.

Q On how many occasions have you spoken to or testified before the California State Board of Education?

A I believe it must be just once or maybe twice.

20 O And when was or were those occasions?

1 A T

21 A I cannot remember.

22 Q Was it --

A It was regarding bilingual education, however.

Q Was it within the last year?

25 A No.

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- 1 Q Was it pre-Prop 227?
- 2 A Yes.
- 3 Q Was it in regard to Prop 227?
- 4 A No

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Q And what was the nature of your testimony -- I guess we should start with the House, regarding the reauthorization of the SEA?

8 A It was around the various provisions of Title 1 9 and Title 7 as they pertain to -- well, Title 7 is all 10 about English language learners, but Title 1 has provisions that pertain to English language learners, and 11 12 so it had to do with the importance of assessment and 13 accountability provisions that were being developed in Title 1 for the inclusion of English language learners. 15 It was about the improvement of and the importance of professional development efforts in Title 7, which -- a 17 large part of which is federal funding to improve professional development and develop the teaching force for English language learners. 19 20 They were -- I was testifying in my capacity as

the chair of a group that was known as the Stanford Working Group. The Stanford Working Group had no affiliation with Stanford other than it was -- that it was through a grant administered by Stanford from a number of private foundations to bring together experts

the theories and larger framework around which we
understand the learning needs of students. It's a
program that helps teachers use assessment, not for
accountability-type assessments like tests, but ongoing
assessments of students to understand what their current
level of development is, both in language and in academic
content to bring them to the next level.

And I would say it's one that allows teachers an opportunity to be reflective about their teaching. But I think that an effective professional development is one that is generative of more than a bag of tricks. That is, that if you're taught a specific strategy for teaching English language learners, that there's something — that the teacher understands that it's more than just a trick or a particular strategy to be done but is understood within a larger framework of instruction.

- Q And what do you think -- what, if anything, do you think that the Department of Education should do in terms of supporting or creating such professional development programs?
- A For creating such programs?
  - Q Supporting or creating.
- A I think that it should create incentives through participation in such professional development programs.
- 25 Where they do provide such programs, they ought to --

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and proponents of programs for English language learners

- and trying to improve the federal law in services for
- 3 English language learners.
- 4 Q Was the nature of your testimony to the Senate 5 similar?
- 6 A Yes.
- 7 MS. READ-SPANGLER: Let's go off the record.
- 8 (Discussion off the record.)
  - (Recess taken: 12:00 until 12:42 p.m.)
- 10 BY MS. READ-SPANGLER:
- 11 Q We're back. I think we have about an hour, 12 so...

Who is the director of the teacher education program at Stanford?

- A Rachel Lotan, L-o-t-a-n.
- Q We talked on the first day about professional development, and you said that effective programs are the exception, not the rule, and you discussed a couple different programs, Evergreen and San Francisco Unified.

20 I'm wondering, what constitutes an effective 21 professional development program, in your opinion?

- A It's one that addresses both the English
- 23 language development needs and the content area language
- 24 needs for English language learners; that enables
- 25 teachers in the course of their practice to reflect on

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1 specifically in the area of English language learners,

- 2 they should try to encourage programs that lead to
- 3 certification in that area, that is, a class
- 4 certification.

They should be -- have a developmental sense as some professional development programs may be more appropriate for beginning teachers than for more experienced teachers.

The department could help districts to find resources to pay for strong professional development.

- 11 Q What, if any, role do you think the State Board 12 of Education should have in creating and supporting such 13 programs?
  - A The State Board of Education as opposed to the State Department of Education? It could develop standards for -- that are specific to professional development programs for the students and ask the State Department of Education to monitor and enforce the provision of professional development programs that conform to those standards.
  - Q And what, if any, role do you think the superintendent of public instruction should have in creating and supporting such professional development programs?
    - A Well, as I understand it, the state

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1 superintendent of public instruction is the chief administrator and leader and provides leadership to the 3 Department of Education and therefore would place -through all of the tools available, exercise leadership 5 in those areas, direct the units within the department to 6 enforce the development and provision of appropriate 7 professional development for English language learners.

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- Q Do you have an opinion as to whether such professional development programs like you described are more appropriately created and supported by districts or by state-level entities?
- A I think that it's really a two-way responsibility. The districts are the ones who know better what they need, but the State also needs to remind districts of what it is that they should be doing in exercising their responsibility in professional -appropriate professional development for students.

The State also should take its responsibility in the distribution of federal funds, such as Title 1, to school districts in ways that maximally encourage professional development that helps teachers be better trained to teach English language learners.

23 O We discussed before that there's not -- or that 24 all educational researchers agree that it takes three to five years to acquire full English proficiency. Is that

to the point where they have developed oral proficiency in English. 3

So even for those students, it seems to take three to five years. It may take longer for older students to develop proficiency. But there's actually an argument to be made that for older students who already know -- have a lot of academic content knowledge, that some of those students may actually paradoxically learn English more quickly because they're learning it in the context of academic subject matter that they understand.

So just to answer your question, it's not necessarily the case that the younger kids take a shorter period of time.

Q Who are the main scholars -- what scholars' research do you look to in the field of English language learners and second language acquisition? Who is preeminent?

A The work that I've relied on are -- well, much of it is my own data collection, the data that I've collected. I've also found useful research conducted by -- through case study research conducted by

22 researchers in second language acquisition, such as 23 Leo Van Lier, L-e-o, V-a-n L-i-e-r, at the Monterey

24 Institute for International Studies. I've looked at the

work of Catherine Snow, who is a professor at Harvard.

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an accurate restatement of what you said before?

A Yes, it would be. I would say three to five years or longer.

Q I'm not trying to be argumentative, but wouldn't that be somewhat age-dependent? I mean wouldn't it take less time for a younger student to learn just by virtue of the fact that they have smaller vocabularies and less grammar and stuff like that?

A The research shows that the younger the students, the more likely they are ultimately to attain proficiency in English that is as close as possible to that of native English speakers. But the best evidence that exists for how long it takes kids to learn English are for kids who begin early. That is, most of the data that exists are for children who begin school in kindergarten, entering as English language learners, and it tracks how long it takes those children to development English proficiency.

Based on that evidence, and I would specifically point to a school district, Evergreen, which I pointed to as having a well-organized English language development program, and also a school in which many of the conditions of poverty do not exist -- of high poverty do not exist -- that in those students it takes up to three to five years or it takes from three to five years to get

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I've looked at the work conducted at the Center for Applied Linguistics in Washington, D.C. Virginia Collier

3 conducted a study awhile back, but nevertheless it's

still good, on students learning English.

5 In a paper that I wrote I gathered primary data 6 from a number of other sources, data reported by 7 James Cummins, data reported by a gentleman who I can't 8 remember who is -- works at the North York School

District in Canada. That would be international data. 9

O Anyone else?

11 A I'll leave it at that.

O Not Patricia Gandara?

13 A Patricia Gandara does not do research in second 14 language acquisition.

15 Q What's the area of her research?

16 A She does mostly policy research, policy 17 analysis, programs for English language learners. She is

an expert in the area of school reform. She has also 19

looked at programs for the transition of minority

20 students from high school to institutions of higher

21 education, such as the University of California. She has

22 been also an analyst in education in I believe the

23 Assembly Office of Research in California, and so she's

24 really a policy expert.

25 Q So would it broaden the field from the list of Page 444 Page 446

names you gave before if I said sort of education of English learners? Would that be a bigger group of people 3 that would be the main people in the field than what you gave me before?

- A The name you gave me before, you asked people on whom I might rely to offer the opinion that it takes students three to five years to master English.
- 8 Q That wasn't my question, so I'm glad you 9 clarified that.

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- A That's how I understood your question.
- Q It was a totally different subject. I just 11 wanted to know just main people in the field of English 12 learners and second language acquisition in general. So 13 14 education of English learners.
- 15 MR. AFFELDT: Objection; vague and overbroad. 16 BY MS. READ-SPANGLER:
- 17 Q So whose research -- when you're doing a paper, like if you're going to do a META analysis or something like that of education of English learners and second 19 20 language acquisition, who besides who you've already 21 listed would you look to? 22 MR. AFFELDT: Same objection.
- 23 BY MS. READ-SPANGLER:
- 24 Q You can go ahead and answer.
- 25 A You could look at the roster of the National

1 A It really would depend on the specific topic that I would be interested in. So I don't feel -- the 3 field of education of English language learners is not really a field. It is a field of specialization of a 5 particular population but around whom people with expertise and in other areas of education may touch upon 7 because in almost any sample of English language 8 learners, you would -- you know, they would be included 9 in your sample.

And so that would almost be like saying, well, you know, who -- it's really no different than if you were asked, even within a field of law, such as litigation, to say, well, who are the preeminent people in the field of litigation that you would point to? And really it depends on the specialized area of litigation.

16 So if you were to ask me who in the area of 17 English language assessment, I could answer that. Who in 18 the area of English language professional development, I 19 might be able to answer that.

20 So on those grounds, I don't feel I can answer 21 the question you're asking.

- 22 Q Is second language acquisition a specialization 23 that you could answer that for?
  - A Sure.

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Q How about let's take it for second language

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Academy of Sciences committee that I chaired, which was a 1

broad roster that had been developed by the National

3 Academy of Sciences to form the question of English language learners.

And included in that are -- the study director for that study was Diane August. There are people on that committee, such as Professor Richard Duran, who is at University of California, Santa Barbara, and Lucinda Pease-Alvarez, who specializes in teacher preparation at the University of California, Santa Barbara. Catherine Snow, who is at Harvard University.

There's a roster there that one could begin if you needed to formulate in this. But it's a very large list of people that I -- and I would be happy to go through my Rolodex and name them for you if you'd like.

Q I'm just wondering who you think are the most respected or who you find to be the people whose research you -- like if an article or paper comes out by someone, you put it at the top of your pile because it's, "Oh, Catherine Snow published something. I want to look at that because I respect her work." Who is sort of preeminent in the field in your mind?

23 MR. AFFELDT: Objection; vague and overbroad. 24 BY MS. READ-SPANGLER:

25 Q You can answer.

acquisition?

2 A Well, I would look at Professor Lily

3 Wong-Fillmore at University of California, Berkeley,

Ellen Bialystok, B-i-a-l-y-s-t-o-k, at the University

5 of -- at York University. Professor Fred Genesee,

6 G-e-n-e-s-e-e, at McGill University, Professor Hugo

7 Baetens-Beardsmore, H-u-g-o, B-a-e-t-e-n-s

8 B-e-a-r-d-s-m-o-r-e, who is at the -- I believe

9 University Of Belgium. Professor Guus Extra, G-u-u-s,

10 E-x-t-r-a, who is at the University of Tilburg,

T-i-l-b-u-r-g, in the Netherlands. I would list 11

Professor Patsi Lightbown, L-i-g-h-t-b-o-w-n, at McGill 12

13 University. Michael Long, L-o-n-g, at the University of

14 Hawaii at Manoa. And there are many others, but those

15 come to mind.

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Q Would you include yourself in that group?

A In second language acquisition? Yes, I would.

18 Q Who do you consider to be preeminent in the 19

field of English learner assessment?

A English learner assessment. There is assessment of English language, and then there is assessment of English learners in the content area.

23 Q Let's start with English language assessment.

24 A Okay. In the area of English language

25 assessment, I guess I would list Lyle Bachman, L-y-l-e,

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- 1 B-a-c-h-m-a-n, at UCLA. Frances Butler at -- who is
- also -- at a different unit but also at UCLA. Dorry
- 3 Kenyon, K-e-n-y-o-n, at the Center for Applied
- Linguistics in Washington.
- 5 There are experts at the -- that work with the
- 6 English language assessments at the Educational Testing
- 7 Service, whose unit is headed by Mari Perlmann, although
- 8 she herself is not an expert. There are a large number 9 of psychometricians there who work in the area of English
- 10 language assessment. Ed De Avila, D-e A-v-i-l-a, who is
- an independent consultant but has created -- is the
- 12 creator of the Language Assessment Scales, the most
- widely used test of English language proficiency used in 13
- 14 this country.
- Do you want more? 15
- 16 Q That's okay. How about assessment of content?
- 17 A In that area there is Jamal Abedi, J-a-m-a-l,
- A-b-e-d-i, who is at UCLA. There is -- the problem is I
- 19 have such a hard time remembering names of people.
- 20 But --
- 21 Q Just your best recollection.
- 22 A I'm just trying to think of the person. Just
- 23 give me a second and I'll come up with a name. Why can't
- I think of her name? Anyway, there's a professor at
- George Washington University who has worked quite a bit

- is at Georgetown University. David Ramirez, who is at Cal State, Long Beach.
  - Q Lots of good names. Interesting names.
- 4 A Interesting names. It's a diverse field.

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6 We talked about the Wong-Fillmore and Snow

research discussing that all teachers of English learners

should have a minimum of seven college-level or a range

of these seven college-level-type courses. And you had

10 indicated that these were addressed in the CLAD, BCLAD

- training; is that correct, that those areas were? 11 12
  - A Yes, I believe so.
- 13 Q Is it your understanding or your opinion that
- 14 those areas are also addressed in the new Standard 7 CLAD
- 15 infused standard?
- 16 A They could be. They could be.
  - Q What do you mean by that?
- 18 A They're not specified or they're not -- you
- 19 know, if you read what those seven courses are, they're
- not enumerated in the Standard 7, but to the extent that
- 21 Standard 7 talks about language acquisition, the theory
- 22 underlying it, its uses in social situations and so
- 23 forth, you could -- you know, a curriculum that follows
- 24 Standard 7 could incorporate the elements of what
- Wong-Fillmore and Snow say would be what every teacher

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- in this area. Diane August, who was at the Center for
- Applied Linguistics, who has worked on this topic. A guy
- 3 by the name of Olson, whose first name I can't remember,
- who is at the American Institutes for Research. There is
- 5 Rebecca Kopriva, K-o-p-r-i-v-a, at the University of
- Delaware. That's about it. 6
- 7 Q And just because we've talked about it a lot,
- 8 how about preeminent scholars in the field of English
- 9 language professional development?
- 10 A I would put in there Aida Walqui, A-i-d-a
- W-a-l-q-u-i, who currently works at West Ed, an
- 12 educational organization in San Francisco. Alba Ortiz,
- 13 O-r-t-i-z, at the University of Texas at Austin. I would
- 14 put Else Hamayan, E-l-s-e, H-a-m-a-y-a-n, who is at the
- 15 Illinois Resource Center. As a practitioner, I would put
- 16 Ellen Moir, M-o-i-r, who is the director of the
- Santa Cruz New Teacher Project, who also maintains a 17
- research staff there. One researcher who works with her
- 19 is a Michael Strong, S-t-r-o-n-g.
- 20 Q Anyone else?
- 21 A Sure. The -- I guess I would put in there --
- 22 include in there Debbra Short, as in long and short, from
- the Center for Applied Linguistics. Jana Ecchevarria,
- J-a-n-a, E-c-c-h-e-v-a-r-r-i-a, from Cal State,
- Long Beach. Ana Uhl Chamot, A-n-a U-h-l C-h-a-m-o-t, who

- should know about language acquisition into their courses
- that satisfy Standard 7. 2
- 3 Q So, in your opinion, would a teacher receiving
- 4 the Standard 7 training or certification -- would that
- 5 teacher be at least minimally qualified, as you used the
- term on the first day, to teach English learners? 6
- 7 MR. AFFELDT: Objection; improper hypothetical,
- 8 insufficient facts upon which to form an opinion.
- 9 BY MS. READ-SPANGLER:
- 10 Q Well, let me back up a little.
- 11 On the first day you talked about that CLAD and
- BCLAD -- teachers with CLAD and BCLAD certifications had 12
- 13 at least minimally met -- were minimally qualified to
- 14 teach English learners, and you said "minimally" because
- 15 you'd hope they'd keep getting professional development.
  - A Yes, I did.
- 17 Q So my question is, Would the new Standard 7
- 18 training provide the same or a similar sort of minimal
- 19 qualification, in your opinion, to teach English
- 20 learners?
- 21 MR. AFFELDT: Same objection and lacks foundation,
- 22 as well.

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- 23 BY MS. READ-SPANGLER:
- 24 Q You can go ahead and answer.
- 25 A I stated my concerns about the extent to which

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1 programs will be able to provide sufficient coverage of the elements of Standard 7, given their capacity or lack 3 of capacity. So my -- I would only be able to say that it would meet the minimum requirement if they're able to 5 fully staff and resource the programs to address all of 6 those elements. But I have questions about whether --7 how realistic that is as a possibility.

Q But it's a good first step by, first, we create a standard, and then we'll get people to teach a standard and mentors to -- who are trained to mentor the students?

A I believe --

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12 MR. AFFELDT: Objection; vague and ambiguous and 13 compound.

14 BY MS. READ-SPANGLER:

15 Q You can answer. 16 A I believe that if you look back at the history of where the State has been, that it has been a series of 17 first steps that have never been followed by a second 19 step, and so the issue of English language learners 20 really became -- came to the State's awareness in the 21 '70s, and first steps were taken to try to address the 22 needs of these students. So by those grounds you can say 23 that, yes, many first steps have been taken. 24 The state department in 1981 published a

1 A Well, I think maybe I shouldn't say just accountability, but supports that go along with it so 3 that improvement can happen. So by "accountability," I mean asking whether improvement is taking place in the 5 quality of the kinds of services that are being provided 6 for professional development, the -- and, in the preservice programs, whether that is actually resulting 8 in improvements in the number of students that are being served by these certified teachers, indicators whether 10 that is actually having a positive outcome on the achievement of these students, both short-term and 11 12 long-term, and improvement and changes in the process if 13 those outcomes are not being achieved. 14 THE WITNESS: Can I take a quick run to the 15 bathroom? 16 MS. READ-SPANGLER: Sure. 17 (Recess taken: 1:20 until 1:22 p.m.) 18 THE WITNESS: Can I go back and add that name I was

19 trying to remember? 20 BY MS. READ-SPANGLER:

21 Q Oh, please.

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A It's Sharlene Rivera.

23 Q Which group was she in?

A She was in experts in content area testing for

English language learners. R-i-v-e-r-a.

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learners and took steps to try to develop professional development efforts to meet those standards. There was never a second step.

So I think, you know -- I think what one is

theoretical framework for dealing with English language

looking for are assurances that several steps could be put together. But there is really no reason from the history of things that even the best of intentions are carried through. And so that's my own beliefs about first steps, is that unless there is serious accountability for things that happen beyond the first step, that efforts are inadequate.

Q What do you mean by "serious accountability for things that happen beyond the first step"? Actually, I think I may have misquoted you.

Can you read back what he said, "from serious accountability" on?

Could you read from "serious accountability" on? (The record was read as follows:

19 "Answer: ...unless there is serious accountability for things that happen beyond 20 21 the first step, that efforts are 22 inadequate.")

23 BY MS. READ-SPANGLER:

24 Q What do you mean by "serious accountability for things that happen beyond the first step"?

Q And you know we're going to contact all these people and tell them you gave us their names? No, I'm just kidding.

A I'm more worried that she'd see that I couldn't 5 remember her name. I'll hear from them then.

O When we were talking about capacity issues with teacher education programs and the -- regarding the placement of student teachers with supervising teachers with English learner certification -- certifications, you

10 were -- do you remember that general topic? 11

A Yes, I do.

12 Q You were asked what the State should do to help 13 remedy that capacity issue, and I'd like to know if you 14 have any thoughts on what, if anything, the Department of Education specifically could or should do to help remedy 16 that particular capacity issue. 17 A I think that --

18 MR. AFFELDT: I'm just going to object as vague and 19 ambiguous. 20

You can answer.

21 THE WITNESS: What the Department of Education might be helpful in here is in trying to identify the teachers

23 who with -- who would be in such situations where they

24 might be cooperating teachers with preservice providers,

like the CSUs or the UC teacher education programs, and

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identify those who quite readily could obtain themselves a CLAD certification and work with them so that they can be placed with -- so that they could adequately supervise students with -- adequately service preservice student teachers who would work with them.

The State Department could maintain a database of teachers where they could offer teacher education programs or they could afford teacher education programs the ability to more readily identify teachers who could serve as cooperating teachers.

So that would be another mechanism that the 11 12 State Department could do by maintaining better records 13 and keeping track of specific teachers.

14 BY MS. READ-SPANGLER:

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Q Other than just leading the Department of Education, would you have anything to add if I asked the same question about the superintendent of public instruction?

19 MR. AFFELDT: Same objection. And objection to the 20 extent it calls for a legal conclusion.

21 THE WITNESS: Yeah, I would just say that that is

22 beyond my expertise because I would be able to answer

23 that if I really had an understanding of the leadership

characteristics of particular individuals, but those

leadership characteristics, like that in any industry, 25

English learner certifications, I'm wondering if you have an opinion as to anything that the State Board of 3 Education could do to help remedy that.

4 MR. AFFELDT: Same objections. 5

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THE WITNESS: I think that, you know, to the extent that the State Board can request, can require of the

7 Department of Education the maintenance of better

8 information, better database of teachers so that it can

have a better sense of the resources that are out there

10 in the existing teacher force for the improvement of the professional, that is, improvement of the profession to 11

12 teach English language learners, I think that they could

13 be quite helpful because that would provide the

14 motivation and authority for the State Department of 15

Education to gather statistics. 16

And I mentioned in my testimony the importance of doing a labor market analysis of teachers for English language learners, and this falls within that domain. It's not just about the attraction of teachers to teach in these schools, but also the motivation of teachers to

21 work as cooperating teachers if they're CLAD-certified.

22 And so I think that the State Board could ask 23 for analyses of data -- first, a collection of data, but

24 analyses of the data to try to improve the situation.

25 BY MS. READ-SPANGLER:

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vary from individual to individual. So I think that this would be -- I don't think I can answer that question. BY MS. READ-SPANGLER:

Q That's fine. What, if any, role do you think the State Board of Education could or should have in terms of helping to resolve the capacity issues with regard to the placement of student teachers with supervising teachers with English learner certifications?

MR. AFFELDT: Same objections.

10 BY MS. READ-SPANGLER:

Q You can answer if you can.

A I think I'm not sure that I would like to answer that question or that I would -- that may be an answer that requires more thinking than I can offer spontaneously. It's not -- it's a hypothetical situation that I'm not ready to answer.

Q Is there some way I can clarify it for you?

A Sure. Why don't you repeat the question?

Q I'm just trying to get a sense, since I

19 20 represent different people than Ms. Koury does or different entities, what different roles you might see my 22 clients playing in terms of trying to remedy some of the 23 issues you've presented.

And so with regard to this -- the problem of placing student teachers with supervising teachers with

Page 459 Q Is it fair to say that you don't have a good

understanding of the delineation of roles and 3 responsibilities between the superintendent, the State

4 Board, and the Department of Education?

A I have a -- I have an understanding that they are separate entities, but I also understand that decision making and policy development is a -- I guess the kind word would be an interactive process, but that ultimately it really comes down to the political process involved in the policy making between these different

Q What do you mean that ultimately it comes down to the political process in the policy making between these boards?

A Well, any policy regarding the English language learners is -- there are multiple voices that speak, in this case, State Board, superintendent, Department of Education, and who raises an issue and how it gets addressed is a matter of negotiation between those bodies and the CTC.

So unless one is actually in the middle of that process of decision making, one is never certain as to how or what the right levers are to be the most effective in advocating for a change. And my understanding is that those things change from moment to moment. And the

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personalities of particular individuals -- you know, there's a very effective member of the State Board of 3 Education who may, you know -- and personalities do matter in these cases.

And that's why I say that my understanding of -in -- trying to make a general case based on the specific instance, based on specific personalities and individuals 8 is not -- it's a waste of time trying to specify what the exact decision-making process is because we're dealing 10 with a distributed system of governance, and much of that, therefore, rests on the negotiation of power and deals that are made between those bodies. 12

13 Q Did I hear you correctly when you said there's a 14 very effective member of the Board of Education?

A I'm hypothesizing that if there is --

Q Oh, if there is.

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A If there were a particular individual, and I could even name an individual, such as Marian Joseph, who has been a very effective member of the board in terms of impacting curriculum and impacting various policies.

20 21 Now, if -- and all I'm saying is that there are 22 things like that which are the effects of strong and effective individuals or policy-makers. And if that 23 individual goes away, that affects the power and political relationship between entities.

1 BY MS. READ-SPANGLER:

Q Well, in any event, the other day you said 3 "highly distributed system of governance" or words to that effect.

Do you think that you've fully elaborated on that, or could you elaborate on that more fully than you have today or in previous days?

A I think I would --

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9 MR. AFFELDT: Objection; vague and overbroad --10 BY MS. READ-SPANGLER:

Q You can answer.

12 MR. AFFELDT: -- and calls for a narrative.

13 THE WITNESS: I think I will stand by what I've 14 said, and I don't feel like I need to elaborate further.

15 BY MS. READ-SPANGLER:

Q Yeah, that's all I'm asking.

A It is something that is particularly well understood if you contrast it with other systems of governance, in places like -- that are in states or countries that are centralized.

20 21 Q And, in fact, when you were asked whether 22 California needs to be more centralized, we discussed the 23 pros and cons, and one of the cons, you said, was you 24 lose -- you sacrifice local control and some of the

25 positives.

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So that is my understanding of how the system works. That's the way in which -- it's not a -- you know, a top-down system like Texas, where the commissioner really can have certain authority -- there's a more top-down system.

So, anyway, that is just my own opinion that I've formed from working with various parts of the system. That would be my characterization of the system as I understand it.

Q You just used the term "a distributed system of governance," and the other day you used the phrase "highly distributed system of governance." I don't want to beat a dead horse so let me just ask, Do you think that you've explained between today and your other previous days' testimony what you mean by "highly distributed system of governance" in California education?

18 MR. AFFELDT: Objection to the extent it misstates his testimony. 19

BY MS. READ-SPANGLER: 20

21 O Have I misstated your testimony?

22 MR. AFFELDT: I thought what he said was 23 "distributed system of power."

24 I'm not sure what you said the other day, but the record will speak for itself.

Do you remember having that sort of discussion?

A I remember the discussion.

3 Q What are the positives that you were referring to in terms of local control?

MR. AFFELDT: Objection; asked and answered. THE WITNESS: I think I elaborated on that the other dav.

8 BY MS. READ-SPANGLER:

9 Q If you did, I don't recall. Would you mind at 10 least beginning to elaborate again so you can refresh my 11 memory? Because I don't think you did.

12 A Well, one of them was the fact that you get 13 greater political participation locally in the 14 educational process --15

Q Are there any -- I'm sorry. Go ahead.

16 A -- and to that -- and then there are some

important derivative effects of that, of local engagement 17

in educational process, which is that you'll get more

19 interesting -- when educational issues come up, there 20 will be a greater interest on the part of individual

21 citizens in educational process.

22 I'm just conjecturing this just from my 23 knowledge of how politics works. So there could be some 24 very positive effects coming from local governance.

25 I personally believe that it's important for

Page 464 Page 466 innovations is positive, I think. There should be the democracy to have issues that are going on at the local level where people can feel more participative in it and 2 ability of a school district to develop such programs, 3 3 school boards and local control there can contribute to and that would be a positive. greater local participation in the democratic process. 4 Q Anything else? 5 5 Now, that's a very abstract statement, but I do A I'm done. 6 think that the issue of local-controlling governance is 6 MS. KOURY: Let's go off the record. 7 7 important there. Of course, the problem with that sort // 8 of a system is that inequities can happen that do not or 8 // 9 cannot get addressed. 9 10 10 Q I was just focusing on the positives. Can you think of any other positives right now? 11 11 12 A Positives of? 12 13 O Local control. 13 14 MR. AFFELDT: Objection; inadequate hypothetical. 14 THE WITNESS: What do you think? No. 15 15 16 BY MS. READ-SPANGLER: 16 17 Q Wait. I get to ask the questions. I mean, if 17 not, that's fine. I'm just -- I get to keep saying, "Any 18 more? Any more?" until there's no more. 19 19 20 A Sure, if you give me time to think. 20 Q Well, let me ask you this: Did you talk to 21 21 22 counsel about your deposition when we broke for lunch 22 23 today? 23 24 A No. 24 25 Q Did you review any more documents or any 25 Page 465 Page 467 documents at lunch today? 1 2 2 A No. 3 3 Q Any other positives? 4 4 A I think one of the things, you know -- again, 5 5 these are all having to do with positives of citizens 6 participating in this process, but there are local 7 7 circumstances that local communities can get engaged in 8 8 quite effectively. 9 I, KENJI HAKUTA, Ph.D., do hereby declare 9 In my own area, for example, the ability to form 10 under penalty of perjury that I have read the foregoing 10 innovative language education programs locally, because 11 transcript of my deposition; that I have made such there happens to be a source of students who speak a 11 12 corrections as noted herein, in ink, initialed by me, or 12 particular language that the native speakers of English 13 attached hereto; that my testimony as contained Herein, 13 want to know or want to learn by forming what are called 14 as corrected, is true and correct. two-way bilingual programs, is a local decision that is 15 EXECUTED this \_\_\_\_\_ day of \_ 16 encouraged, that's desirable, and is sometimes negatively 20\_\_\_\_, at \_\_\_ 15 16 impacted by certain State policies. 17 (City) (State) 17 So, for example, two-way bilingual programs were 18 18 impacted by Proposition 227 by making it more difficult 19 19 for the language minority participants in those programs 20 to participate in them because they would have to sign a KENJI HAKUTA, Ph.D. 20 21 waiver -- they would have to go through a waiver process. 21 And so there's a situation where the program that has 22 23 great local interest is negatively impacted by a 23 24 statewide policy. 24 25 So the ability to develop locally-brewed 25

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1	STATE OF CALIFORNIA )	
2 3	: ss COUNTY OF CONTRA COSTA)	
4 5	I, the undersigned, a Certified Shorthand Reporter of the State of California, do hereby	
6	certify:	
7 8	That the foregoing proceedings were taken before me at the time and place herein set forth; that	
9 10	any witnesses in the foregoing proceedings, prior to testifying, were placed under oath; that a verbatim	
11	record of the proceedings was made by me using machine	
12 13	shorthand which was thereafter transcribed under my direction; further, that the foregoing is an accurate	
14 15	transcription thereof.  I further certify that I am neither	
16	financially interested in the action nor a relative or	
17 18	employee of any attorney of any of the parties. IN WITNESS WHEREOF, I have this date	
19 20	subscribed my name.	
21	Dated:	
22 23		
24	TRACY L. PERRY	
25	CSR No. 9577	
23		