SUPERIOR COURT OF THE STATE OF CALIFORNIA FOR THE COUNTY OF SAN FRANCISCO

ELIEZER WILLIAMS, et al.,))	
Plaintiffs,)	
vs.)) No.	312 236
STATE OF CALIFORNIA, DELAINE, EASTIN, State Superintendent of Public Instruction, STATE DEPARTMENT OF EDUCATION, STATE BOARD OF EDUCATION		
Defendants.)))	
STATE OF CALIFORNIA, Cross-Complainant,))	
vs.))	
SAN FRANCISCO UNIFIED SCHOOL DISTRICT, et al.,)))	
Cross-Defendants.)))	

DEPOSITION OF HENRY DER

San Francisco, California

Friday, November 9, 2001

Volume II

Reported by: ASHLEY RESSA CSR No. 12019 JOB No. 29529

1 SUPERIOR COURT OF THE STATE OF CALIFORNIA 2 FOR THE COUNTY OF SAN FRANCISCO 3 4 ELIEZER WILLIAMS, et al.,) 5 Plaintiffs,) 6 vs.) No. 312 236 7 STATE OF CALIFORNIA, DELAINE,) EASTIN, State Superintendent) 8 Of Public Instruction, STATE) DEPARTMENT OF EDUCATION,) 9 STATE BOARD OF EDUCATION,) 10 Defendants.) 11 STATE OF CALIFORNIA,) Cross-Complainant,) 12) vs.) 13 SAN FRANCISCO UNIFIED SCHOOL) DISTRICT, et al.,) 14 Cross-Defendants.) 15 16 17 Deposition of HENRY DER, Volume 2, 18 taken on behalf of the Plaintiff, 19 at 425 Market Street, 33rd Floor, 20 San Francisco, California, beginning 21 at 10:00 a.m. and ending at 22 2:35 p.m., on Friday, November 9, 2001, 23 before ASHLEY RESSA, Certified 24 Shorthand Reporter No. 12019.	Page 151		APPEARANCES (Continued): For Defendant STATE OF CALIFORNIA: DEPARTMENT OF JUSTICE OFFICE OF THE ATTORNEY GENERAL BY: MARGARITA ALTAMIRANO Attorney at Law 1300 I Street, Suite 1101 P.O. Box 944255 Sacramento, California 94244-2550 (916) 323-8638	Page 153
1 APPEARANCES: 2 For Plaintiffs Williams, et al. 4 LAW OFFICES OF PUBLIC ADVOCATES, INC. BY: JOHN T. AFFELDT 5 Attorney at Law 1535 Mission Street 6 San Francisco, California 94103 (415) 431-7430 7 For Defendant/Cross-Complainant: 8 OMELVENY & MYERS, LLP 9 BY: DAVID L. HERRON Attorney at Law 10 400 South Hope Street Los Angeles, California 90071 11 (213) 430-6000 12 For the LA Unified School District and Pajaro Valley Unified School District: 13 1 LOZANO & SMITH 14 BY: SARAH LEVITAN KAATZ Attorney at Law 15 20 Ragsdale Drive, Suite 201 Monterey, California 93940 (6 (831) 646-1501 17 For the Intervenor: 18 CALIFORNIA SCHOOL BOARDS ASSOCIATION: BY: ABE HAJELA 19 Attorney at Law 3100 Beacon Boulevard 20 West Sacramento, California 95691 (916) 371-4691	Page 152	3 1 4 5 6 7 8 1 10 :: 11 :: 12 ::	INDEX WITNESS: EXAMINATION HENRY DER Volume 2 BY MR. AFFELDT 156 EXHIBITS DEPOSITION: PAGE 50-A "California Department of Education 169 Special Education Division"; 1 page 51-A "Focus-17 of 88 Stories" dated 188 March 29, 2000; 3 pages 52-A "San Francisco Education Fund"; 201 10 pages 53-A "Focus-52 of 88 Stories" dated 211 January 28, 1998; 6 pages 54-A "State of California Improvement 239 Plan"; 52 pages	Page 154

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1 San Francisco, California, Friday, November 9, 2001 2 10:00 a.m. - 2:35 p.m.

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HENRY DER.

5 having been first duly sworn, was examined and 6 testified as follows:

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EXAMINATION

9 BY MR. AFFELDT:

- Q Good morning, Mr. Der. How are you?
- 11
- 12 Q Have you reviewed your last deposition transcript? 13
- 14 A No, I didn't.
- 15 O So you haven't read it at all?
- 16 A No.
- Q How are you feeling this morning? 17
- 18 A I'm trying to get over a cold so if I cough,
- 19 that's the reason why, but other than that I'm fine.
- 20 Q Are you on any medication that might impair
- 21 your ability to answer questions truthfully?
- 22 A No.
- 23 Q And will your cold impair your ability to
- 24 answer questions in any way?
- 25 A I hope not.

last time, but you can have that today.

2 MS. KAATZ: I'm there now.

MR. AFFELDT: Well, why don't we just proceed and see if there's a problem.

5 The letter identifies his current and former position dealing with education as part of the -- the

7 facts may have changed, but the scope of the letter is 8 the same.

9 MR. HERRON: Except the letter is dated as of 10 July 13th and that letter deals then with his duties as

of that date not that may have occurred subsequently. 11

And we've had, you know, what, four intervening months 12

or three and a half intervening months and if you've 13

decided that you want to change the scope of the

deposition, we certainly expected a letter, but again 15

16 I'll let him answer the question.

17 MR. AFFELDT: Well, you know, it's certainly --18 we are not -- it's not an acceptable position that any

facts regarding special education or anything that 19

occurred since the last deposition is somehow out of

21 bounds.

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22 MR. HERRON: We are not taking that position.

23 You're asking him about a new topic. Go ahead.

24 THE WITNESS: As stated, administrator at Emery

Unified, E-M-E-R-Y. As state administrator at Emery

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Q Will you let us know if it does?

2 A Yeah.

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(Mr. Hajela enters the deposition room.)

MR. AFFELDT: Good morning, Abe, we're just getting started.

6 Q I think you've changed jobs since our last 7 deposition; is that correct?

A That's correct.

Q What is your current position now?

A I'm currently serving as the state

11 administrator at Emery Unified School District. 12

Q And what are your duties in that position?

MR. HERRON: Well, I'm going to object. At this point, it is going beyond the scope of the items that you identified in your July 13 letter as being the subject of the deposition. If you just wanted to recite where he's at right now, I suppose that's fine.

You may answer the question.

19 MS. ALTAMIRANO: I'm joining in the objection.

20 Can we get a stipulation that I will be joining you?

21 MR. AFFELDT: We have that continuing 22 stipulation from last time.

23 MS. KAATZ: I think that I'm only on that as to 24 objection to form.

MR. AFFELDT: I'm not sure if that's true from

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Unified School District, I serve on behalf of the state 2 superintendent of public instruction, Delaine Easton,

3 who is the governing board for the school district.

4 On April the 6th, the Emery Board of Education 5 voted to accept a loan from the state, and as such, the state superintendent assumes responsibility for the

7 district.

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8 BY MR. AFFELDT:

Q And what are your duties in that position?

10 A I have the responsibility to administer all of 11 the affairs of the district, fiscal education and other 12 problematic issues.

Q Would it be fair to say that your position is 14 equivalent to that of a superintendent?

15 A No.

16 Q How is it different?

A The position of state administrator really is a 17 combination of the state superintendent and the local 18 19 governing board.

20 Q So your position encompasses the duties of a 21 local governing board which go beyond the duties of 22 merely a local superintendent?

A That's correct.

24 Q And with respect to the state superintendent

25 portion of your duties, what are those? Page 159

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- 1 A I serve on her behalf because she is by law the 2 governing board.
 - Q Have you had any -- strike that.

4 Last time we talked about special conditions 5 that the Federal Department of Education had negotiated with the State Department of Education for receiving 6

7 Part B funding for various fiscal years. Do you recall 8 that?

9 MR. HERRON: Did you say federal government? 10 MR. AFFELDT: Yeah.

THE WITNESS: Can you specify the year? 11

12 BY MR. AFFELDT:

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13 Q My question just went to -- for any years at all. Do you recall our discussions? 14

A Yes, I do. 15

16 Q And we -- you testified that special conditions were negotiated for the '99/2000 year and 2000/2001 17 grant year. Do you recall that? 18

19 A Yes, I do.

20 Q Are there any special conditions that have been put in place for the current fiscal year 2001/2002? 21

22 MR. HERRON: Objection. Calls for speculation.

23 THE WITNESS: I don't know.

24 BY MR. AFFELDT:

25 Q When did that fiscal year begin? were put on Part B funding by the federal government for

grant years '99/2000 and subsequently 2000/2001 so

presumably you had some knowledge as to the time period

of the Part B grant year. So I'm asking you what is the

5 Part B -- when does the Part B funding grant year run

from? 6

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A I believe July 1 to June 30.

8 Q Thank you. And you were still in your former 9 position as deputy superintendent until what time 10 period?

11 A Until August 6th.

12 Q And as of August 6th, had any special

conditions been placed on the 2000/2001 Part B funds? 13

14 MR. HERRON: Objection. Asked and answered.

THE WITNESS: Not to my knowledge.

16 BY MR. AFFELDT:

17 Q Are you aware of any special conditions being 18 placed on those funds subsequent to August 6?

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20 O Has there been an agreement with the federal

21 government not to place any additional special

22 conditions on IDEA funding?

23 MS. ALTAMIRANO: Objection. Calls for

24 speculation.

25 MR. HERRON: During this grant year?

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MS. ALTAMIRANO: I'm going to object that it's vague. Which fiscal year are you talking about?

3 MR. AFFELDT: The current fiscal year related 4 to the previous question.

5 THE WITNESS: Is that 2001/2002?

6 BY MR. AFFELDT:

Q Yes.

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8 A Which fiscal year? Are you talking about the 9 state or federal?

10 Q The grant year that pertains to Part B funding 11 under the IDA.

MS. ALTAMIRANO: I'm going to object. The question is still vague. Mr. Der's question was correct. There are two separate fiscal years for federal purposes and for state purposes. So are you asking for the federal fiscal year?

MR. AFFELDT: I'm asking for whatever fiscal 18 year attaches to Part B funding under the IDEA.

MS. ALTAMIRANO: Thank you.

20 THE WITNESS: Well, you know, generally,

I worked on the July to June fiscal year so that would

be the state fiscal year. And can you ask -- if we are 22

referring to that, can you then ask your question again. 24 BY MR. AFFELDT:

Q Last time you testified that special conditions

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MR. AFFELDT: Subsequent to the last special 2 conditions.

3 THE WITNESS: I don't know.

4 BY MR. AFFELDT:

5 Q You have no idea one way or another?

6 A No.

7 Q What was the status, according to your

understanding, when you left that position as to whether

or not the federal government was going to place special

10 conditions on California IDA funds?

11 A As of -- up to August 6th there were

preliminary discussions, but I don't know what happened to those discussions. 13

14 Q What was the status of those preliminary

15 discussions as of August 6th? 16 MR. HERRON: Objection. Asked and answered the

question. 17 18

You may respond again.

19 THE WITNESS: The feds, you know, indicated 20 that they wanted to look at special conditions and that

21 was about as much as I knew at that time.

22 BY MR. AFFELDT:

23 Q When you say they "indicated that they wanted

24 to look at special conditions," does that mean that they

had expressed an interest in still pursuing special

Page 163 Page 165 1 conditions? 1 Q Anyone else? 2 2 MR. HERRON: Same objection. MR. HERRON: Objection. Calls for speculation. 3 MR. HERRON: Asked and answered. 3 THE WITNESS: I would imagine maybe Alice's 4 THE WITNESS: That was my understanding that 4 staff would have some knowledge of the special 5 they gave me indication. 5 conditions in the special ed division. 6 BY MR. AFFELDT: 6 BY MR. AFFELDT: 7 7 O Were you part of those discussions with the Q When you were negotiating special conditions 8 Federal Department of Education? 8 with the Department of Education, which you identified 9 A No. 9 last time as -- what you testified last time as 10 10 participating in almost every discussion. What Q Who was, in the department? MR. HERRON: Objection. Calls for speculation. 11 11 percentage of your time was spent on that issue? MS. ALTAMIRANO: Objection. Could you be 12 THE WITNESS: I believe Alice Parker, who was 12 the division director for special ed, had preliminary 13 13 specific as to which issue? conversations with the feds. 14 MR. HERRON: Vague and ambiguous. Calls for 14 15 15 BY MR. AFFELDT: speculation. Mischaracterizes prior testimony. 16 Q And is it your testimony that you have no 16 Mr. Der, simply because Mr. Affeldt says that 17 knowledge as to what the current status of those you testified to something or not, you need not agree 17 18 conversations regarding special conditions are? with him or believe that that's the fact. You can rely 18 19 MR. HERRON: Objection. Vague and ambiguous. 19 on your own recollection as to what you testified to and 20 THE WITNESS: No. did not. Simply focus on the question he's asking you 21 21 and respond as best you can. BY MR. AFFELDT: 22 22 MR. AFFELDT: Can we have the question Q No, that's not your testimony? 23 A No, I have no knowledge of what, if any, 23 repeated, please. 24 special conditions there may be. 24 (Record read as follows: 25 Q Have you had any conversations with 25 "Question: When you were

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ambiguous.

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negotiating special conditions with the

Department of Education, which you identified

Page 164 Alice Parker regarding whether or not -- regarding special conditions in any respect since our last 2 3 deposition? 4 A No, I don't recall any conversations with her about special conditions for the O1/O2 year other than she had indicated there was some discussions that the 6 7 feds were interested. 8 Q Other than Alice Parker, who else in the 9 Department of Education, if anyone, would have knowledge 10 about the current status of the special conditions? 11 MR. HERRON: Objection to the extent it calls 12 for speculation. 13 THE WITNESS: Who else would have knowledge of 14 it? 15 BY MR. AFFELDT: 16 Q Yes. 17 A Well, I would imagine the state superintendent 18 should have knowledge and chief deputies would have 19 knowledge. 20 Q Which chief deputies?

A Both chief deputies, Scott Hill and

THE REPORTER: Leslie who?

THE WITNESS: Fausset, F-A-U-S-S-E-T.

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Leslie Fausset.

BY MR. AFFELDT:

3 last time as -- what you testified last time 4 as participating in almost every discussion. 5 What percentage of your time was spent on that 6 7 THE WITNESS: I would ask you which year of 8 '99/2000 or 2000/2001? BY MR. AFFELDT: 10 Q Why don't you answer for both years. 11 MR. HERRON: If you're able to. If you're not, 12 vou can break it up. 13 THE WITNESS: The question was how much of my 14 time was spent on special conditions? 15 MR. HERRON: Percentage. 16 THE WITNESS: I don't want to guess. I can't 17 remember, you know, my specific schedule and what else was going on at the time. So it would be difficult for 18 19 me to paint a specific percentage. 20 BY MR. AFFELDT: 21 Q Would you say it was a peripheral issue, would 22 you characterize it as a substantial amount of your

MR. HERRON: Objection. Compound. Vague and

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1 THE WITNESS: It was not a peripheral issue. 2 It was a substantial issue, but what amount of time I spent, I really would have to look back on my calendar

and logs as to meetings that we had or telephone 5 conversations, something like that.

6 BY MR. AFFELDT:

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O And why is it that, given your characterization this was not a peripheral issue, why is it that you do not have knowledge as of August 6th as to whether or not special conditions were going to be imposed even though we're already into the current grant year?

MS. ALTAMIRANO: Objection. The question is argumentative and speculative and it is irrelevant.

14 MR. HERRON: Asked and answered. It's 15 harassing as well.

THE WITNESS: When the state superintendent 16 17 asked me to assume the responsibility of state 18 administrator of the Emery Unified School on August the 19 7th, I no longer held any responsibilities for the

20 deputy superintendent in the education equity branch.

21 And as such, I had no authority or responsibility

22 whatsoever for special education for the Department.

23 BY MR. AFFELDT:

24 Q I understand. My question was as of August 25 6th.

existing Plaintiff's exhibit, we'll make it 50-A and do 2 so for other exhibits as well.

3 Let me know when you've had a chance to finish 4 reviewing this.

A Okay.

MR. HERRON: I object to the use of this deposition. It's dated 8-1, 2001. It's certainly been requested -- it's been requested at prior discovery and has not been produced and it's being used here as a surprise exhibit. This follows our motion on this exact issue on Tuesday. It's alarming and incredible to me that we are facing these kinds of surprise exhibits at deposition still.

14 MR. AFFELDT: A motion on this point you lost 15 and faced --

MR. HERRON: Actually didn't lose.

17 MR. AFFELDT: -- an unsympathetic judge is not 18 about to order us to turn over our work product.

19 MR. HERRON: You know, what, Mr. Affeldt, you 20 people and your sand bagging is just incredible. I mean producing 162 declarations, 564 pages of them, many of 21 22 them you have had for over a year and a half that were 23 expressly requested by request 506, 507 and 508 over ten 24 months ago is outrageous. This is in keeping with

that -- that same conduct and you may characterize it as

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So as of that point in time, why didn't you

know what's going on? Given that we're already within 2 3 the grant year. 4

MS. ALTAMIRANO: Same objections.

THE WITNESS: I mean I knew what was going on. It was Alice Parker, as I best recollected, indicated to

6 me that there was preliminary discussions between the 7

feds and her and that was it. And that they were going

to get specific at some future time as to what they

10 wanted to do.

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11 BY MR. AFFELDT:

Q Was that common practice for the federal 12 government to negotiate special conditions during the 13 14 actual grant year as opposed to prior to it?

A Yes. 15

16 Q I'm going to hand you what will be marked as -with an exhibit number. 17

(Off the record discussion.)

19 (Plaintiff's Exhibit 50-A was marked for

20 identification by the court reporter.)

21 BY MR. AFFELDT:

22 Q I'm handing you what has now been marked as

23 Plaintiff's Exhibit 50.

24 Just for the record, we stipulated off the

25 record, if this exhibit number overlaps an already Page 170

a lost, but I can guarantee we will be back before the court with these very same kind of documents because 2

this conduct has got to end.

4 BY MR. AFFELDT:

5 Q Have you had a chance to review the exhibit,

6 Mr. Der?

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A Yes, I have.

8 Q The document is entitled "Governor Prevents

Expansion of Quality Assurance and Focus Monitoring

10 Program." And describes the deletion from the 01/02

11 state budget of certain funds related to the quality

12 assurance program. Were you familiar with the

governor's deleting those funds from the budget? 13

14 MR. HERRON: Objection. Relevance. Assumes

15 facts not in evidence. Calls for speculation.

THE WITNESS: Generally.

17 BY MR. AFFELDT:

Q What was your general level of familiarity with 18 19 the governor's action?

20 MR. HERRON: Objection. Asked and answered the 21 question before.

22 THE WITNESS: At the time that he signed the 23 budget, I was in a meeting in Hawaii. And after I came

24 back, I was informed that he had vetoed some money out

and which is not -- that he had vetoed some money out

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- and at that particular time I was actually, you know,
- 2 trying to get caught up with all my work that had
- 3 piled -- you know, that had accumulated during the time
- I was gone because I was gone for about ten days. End
- 5 of July or early -- end of July early August.
- 6 BY MR. AFFELDT:

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- Q What were the 2 point 3 million dollars in
- 8 funds to be used for?
- 9 MR. HERRON: Objection.
- 10 MS. ALTAMIRANO: Go ahead.
- MR. HERRON: Vague and ambiguous. Calls for 11
- 12 speculation. The document speaks for itself.
- 13 THE WITNESS: Well, this document reiterates
- Provision 12 and states what the funds would have been 14
- used for had it not been vetoed. 15
- 16 BY MR. AFFELDT:
- 17 Q And I'm asking did you have knowledge about
- 18 what these funds were to be used for beyond what's
- 19 stated in this document?
- 20 A No. other than what's stated here.
- 21 Q Who would have that knowledge in the
- 22 Department of Education.
- 23 MS. ALTAMIRANO: Objection. Calls for
- 24 speculation.
- 25 THE WITNESS: The special ed staff.

- 1 MR. HERRON: Objection. Calls for a legal
- 2 conclusion. Irrelevant. Asked and answered.
- 3 THE WITNESS: As I stated, I have a contract
- 4 with her to carry out my duties.
- 5 BY MR. AFFELDT:
- 6 Q So who is your current employer? 7
 - MR. HERRON: Same objections.
 - THE WITNESS: Can you define employer?
- 9 BY MR. AFFELDT:

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- Q Well, I'm trying to get your understanding.
- You said you're not an employee of the State Department 11
- of Education. Are you an employee of anyone? 12
- 13 MR. HERRON: Objection. Calls for a legal
- 14 conclusion. It's irrelevant to the case. He's already
- answered the question. 15
- 16 THE WITNESS: The -- you know, I have a
- 17 contract with her and Emery Unified School District pays
- 18 for that cost of the contract.
- 19 BY MR. AFFELDT:
- 20 Q Do you consider yourself employed by Emery
- 21 Unified?

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- 22 A No.
- 23 Q Do you consider yourself employed by the State
- 24 Superintendent of Public Instruction?
 - MR. HERRON: Same objections. You know, John,

Page 172

- 2 O Would that include Alice Parker? 3 A Yes.

1

- 4 Q Anyone else?
- 5 MR. HERRON: Objection. Calls for speculation.
- 6 THE WITNESS: It's possible that people will 7
 - follow the state budget.

BY MR. AFFELDT:

- 8 BY MR. AFFELDT:
- 9 Q I'm sorry, could you repeat your answer.
- MR. HERRON: Well, anything is possible. Just 10
- 11 answer with the knowledge that you have.
- 12 THE WITNESS: It's possible the people in the
- state budget office, our budget office. 13
- 14 BY MR. AFFELDT:
- Q That's an office within the Department of 15
- 16 Education?
- 17 A Yes.
- 18 Q During your -- strike that.
- 19 You're still an employee of the State
- 20 Department of Education; is that correct?
- 21 A No.
- 22 Q Who is your current employer?
- 23 A I have a contract with the state superintendent
- 24 to serve as state administrator.
- 25 Q Does that make you an independent contractor?

- Page 174
- I've been doing labor and employment law for ten years 2 and I couldn't answer your question. You're asking him
- 3 to speculate. You're asking him to draw legal
- 4 conclusions about something that is not relevant.
 - You may respond again.
- 6 THE WITNESS: I have a contract with her to
 - carry out the duties of a state administrator.
- 8 BY MR. AFFELDT:
- 9 Q I understand that. Have you retained the
- benefits that you had as a deputy superintendent in your 10
- 11 current position?
 - A No.
- 13 Q Are you provided benefits by Emery Unified?
- 14 MR. HERRON: Objection. Relevance. It also
- calls for private personal information about this 15
- witness that isn't possibly relevant to the case.
- 17 I think you're going to an area where his right to
- 18 privacy outweighs your right to know.
- 19 BY MR. AFFELDT:
- 20 Q You can answer.
- 21 MR. HERRON: No, he can't, not unless you are 22 going to tell us why that's possibly relevant.
- 23 MR. AFFELDT: Because your witness is not
- 24 telling me who his employer is, I have to ask him
- 25 questions that inform me what his current status is with

Page 175 Page 177

- 1 respect to his employment.
- 2 MS. ALTAMIRANO: John, why don't you ask him
- 3 what his current status is with respect to the
- 4 Department of Education? If that's what you want to
- 5 know.
- 6 MR. AFFELDT: Let's start there.
- 7 THE WITNESS: I'm sorry. What?
- 8 BY MR. AFFELDT:
- 9 Q What is your current status with respect to the
- 10 Department of Education?
- 11 A I am on leave of absence from my current
- 12 position.
- 13 Q How long do you expect to be at Emery Unified
- 14 in your current position?
- 15 MR. HERRON: Calling for speculation.
- 16 THE WITNESS: I don't know.
- 17 BY MR. AFFELDT:
- 18 Q Have any terms been discussed in terms of time
- 19 period?
- 20 A With whom?
- Q With Delaine Easton, since she's the one that's
- 22 contracting with you.
- A The contract goes to the end of June of 2003.
- 24 June of 2003, I believe. I really don't recall
- 25 specifically.

- 1 Go ahead, Mr. Der.
- THE WITNESS: I don't know what will happen in
- 3 my current position as state administrator.
- 4 BY MR. AFFELDT:
 - Q So you really don't know how long you're going
- 6 to be there?

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- A That's correct.
- 8 MR. HAJELA: Can we go off the record for a
- 9 second, John?
 - MR. AFFELDT: Sure.
- 11 (Off the record discussion.)
- 12 BY MR. AFFELDT:
- 13 Q During your tenure with the Department of
- 14 Education, are you aware of any other occasions on which
- 15 Governor Davis had vetoed funding for the Department of
- 16 Education?
- 17 MS. ALTAMIRANO: Objection. Vague and
- 18 ambiguous. Calls for speculation.
- 19 THE WITNESS: I can't answer that question.
- 20 BY MR. AFFELDT:
- 21 Q Why not?
- A Because the Department is very large and we
- 23 have many different programs for which I have no
- 24 responsibility. I really don't know or can recall
- 25 whatever vetoes, if any, that are made.

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- 1 age
- 2 contract ends?
- 3 MS. ALTAMIRANO: Objection. Calls for
- 4 speculation.

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5 MR. HERRON: Were you done with the question?

Q What is your current expectation after the

- 6 MR. AFFELDT: Uh-huh.
 - MR. HERRON: Vague and ambiguous.
- 8 THE WITNESS: Can you ask your question again?
- 9 BY MR. AFFELDT:
- 10 Q Sure. After the contract ends, is it your
- 11 current expectation that you will return to the
- 12 Department of Education when your leave of absence is
- 13 over?
- 14 A I don't know.
- 15 Q You don't have a current expectation, is that
- 16 your testimony?
- MR. HERRON: He just answered the question.
- 18 THE WITNESS: I don't know what will happen
- 19 come June 30th, 2003.
- 20 BY MR. AFFELDT:
- 21 Q It is your current expectation that you will be
- 22 in your current position at least until June 30th, 2003?
- MR. HERRON: You're asking him to speculate and
- 24 I object on that basis. It's vague and ambiguous. It's
- 25 not relevant to anything.

- Page 178
- Q Well, that was my question. I understand it's a big department, but do you recall sitting here today
- a big department, but do you recall sitting here today
 other occasions on which the governor has used his line
- 4 item veto authority to delete funding for the Department
- 5 of Education?
- 6 MR. HERRON: Objection. Vague and ambiguous.
- 7 Calls for speculation. Calls for a legal conclusion.
- 8 Assumes facts not in evidence.
 - You may respond.
- 10 THE WITNESS: I -- honestly I cannot recall
- 11 what veto that he's made to the Department.
- 12 BY MR. AFFELDT:
- 13 Q Based on your knowledge and experience in your
- 14 various positions, can you tell us whether you think
- 15 there's a teacher shortage for special education
- 16 students in California?
- MR. HERRON: Objection. Vague and ambiguous.
- 18 Calls for speculation. Calls for an expert witness
- 19 opinion, which on this particular topic this individual
- 20 is not able to render.
 - MS. ALTAMIRANO: I object to relevance
- 22 specifically on the part of this lawsuit.
- MR. AFFELDT: What was that last objection?
- MS. ALTAMIRANO: Objection that you're asking
- 25 questions about special education which is not part of

Page 179 Page 181

1 this lawsuit.

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- 2 MR. HERRON: We've understood it until today.
- MS. ALTAMIRANO: If there's a difference, can 3 4 you tell us today?

5 THE WITNESS: Can you ask your question again? 6 BY MR. AFFELDT:

O Based on your knowledge and experience, is there a shortage of credential teachers for special education in California?

MR. HERRON: Same objections.

THE WITNESS: I believe that there's a shortage 11 of credential special ed teachers. 12

13 BY MR. AFFELDT:

- 14 Q Do you know how long that shortage has been going on in California? 15
- 16 A No.
- 17 Q Has there been a shortage during your time at 18 the Department of Education?
- 19 MR. HERRON: All the same objections that 20 I posed to that question two questions before.
- MS. ALTAMIRANO: Same objections. 21
- 22 THE WITNESS: The question was, what, during
- 23 the time that I've been with the Department?
- 24 BY MR. AFFELDT:
- 25 Q Correct. Have there been a shortage of

- 1 MR. HERRON: A report entitled what?
- 2 MR. AFFELDT: "Sunset Review Report to the 3 Legislature."

4 THE WITNESS: You know, when I was deputy 5 superintendent we forwarded several reports to the

legislature so I would have to look at -- you would have 6 7 to specify the report by name and subject, I mean

8 specific subject within special ed, as to whether I've

9 seen it or did not see it.

10 BY MR. AFFELDT:

11 Q And without my so specifying, you're not sitting here recollecting a Sunset Review Report that 12 13 was annually submitted to the legislature?

A I don't recall. Because when you say "Sunset," 14 is Sunset referenced to what? To what law? Usually 15 16 when a law is Sunset, for it to be Sunset, there's a call for a report of Sunset legislation. 17 18

Q And without my --

19 Is there some notes that you're passing to

20 Mr. Der?

21 MS. ALTAMIRANO: No, I'm not passing him a 22 note.

23 MR. AFFELDT: I thought I saw you pointing to 24 something.

25 MS. ALTAMIRANO: Yes.

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credential special education teachers? 1

A I believe -- during the time that I was there, I was informed or told that there was a shortage of credential special ed teachers.

Q What about with respect to textbooks and curriculum materials, has there been a shortage of text books and curriculum materials for special education students in California?

9 MR. HERRON: Objection. Vague as to time. 10 Vague and ambiguous as phrased. Calls for speculation. Ask him to testify for which on this particular item he

11 is not capable of doing. It is irrelevant to any issue

13 in the case.

14 THE WITNESS: That I don't know if there's been 15 a shortage or not.

16 BY MR. AFFELDT:

Q Are you familiar with the Sunset Review Report 18 that the Department of Education delivers to the 19 legislature from time to time on special education?

20 A You would have to show me a copy of the report

21 that you're referring to for me to comment. 22 Q My question is, on your own knowledge as the

23 deputy superintendent of a division that oversees 24 special education, are you familiar with the existence 25 of such a report?

BY MR. AFFELDT:

2 Q So are you familiar with -- without more it sounds like you're not familiar with a Sunset Report 4 with respect to special education?

5 MR. HERRON: He just answered the question, 6 John.

7 THE WITNESS: No, not unless you show me the 8 report.

BY MR. AFFELDT:

10 Q Okay. Thank you.

11 Are you familiar with any Sunset Provisions 12 surrounding special education in California?

13 MR. HERRON: Objection. Vague and ambiguous as to time. Vague and ambiguous as phrased. Calls for 15 speculation. Calls for a legal conclusion.

16 MS. ALTAMIRANO: John, if you have a particular 17 report in mind, it might be valuable to present it now and discuss it directly. 18

MR. AFFELDT: Thank you.

20 MS. ALTAMIRANO: Just in case.

21 MR. AFFELDT: Right. Yeah, I'm trying to probe 22 his personal knowledge at this point on his position on stuff he should know.

23

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24 MR. HERRON: What he's asking you is when you 25 were deputy superintendent, did you have knowledge of

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- 1 that provision?
- 2 MR. AFFELDT: Of any Sunset Provisions

3 regarding the special education program in California.

- 4 THE WITNESS: When I was deputy superintendent,
- 5 there was state law that Sunset Special Ed, the state
- 6 special ed program. And there was a Sunset Provision,
- 7 but I can't recall more than that. There was a Sunset
- 8 Provision to state special or the state special ed
- 9 program.
- 10 BY MR. AFFELDT:
- 11 Q As part of your duties at the Department of
- 12 Education, did you ever attend conferences and make
- 13 speeches at conferences?
- MS. ALTAMIRANO: Objection. It's quite vague.
- MS. KAATZ: And compound.
- THE WITNESS: Do you want to ask the question
- 17 again?
- 18 BY MR. AFFELDT:
- 19 Q Sure. As part of your duties at the Department
- 20 of Education, were you ever called upon to deliver
- 21 speeches at conferences on education topics?
- 22 A Yes.
- 23 Q Do you recall how often that would occur?
- A Not really. It depends on who invited me to
- 25 speak.

- 1 that test, and then applying that training and
- 2 experience to the determining of whether or not it
- 3 appropriately ranks schools in California over which he
- 4 has no responsibility in his official duties for the
- 5 state.

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- You may respond.
- THE WITNESS: My understanding is that the
- 8 academic performance index is based on students'
- 9 performance on the SAT 9 tests on the various components
- 10 on the SAT 9 test, English, language art and math.
- 11 BY MR. AFFELDT:
- 12 Q Do you think the academic performance index is
- 13 an appropriate measure by which to rank schools in
- 14 California?
- MR. HERRON: All the same objections as to the
- 16 last two questions.
- 17 THE WITNESS: Well, it's state law.
- 18 BY MR. AFFELDT:
- 19 Q My question was, for your personal opinion
- 20 based on your training and experience whether you
- 21 thought it was an appropriate measure by which to rank
- 22 schools in California.
- 23 MR. HERRON: All the same objections.
- MS. ALTAMIRANO: There's been no establishment
 - 5 that he has training and experience to form his opinion.

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- Q Are you familiar with the academic performance index that the Department of Education has developed?
- 3 A Yes.

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- Q Based on your training and experience, what is your opinion of the validity of the academic performance
- 6 index for ranking public schools in California?
 - MR. HERRON: Objection. Vague and ambiguous as
- 8 phrased and in the use of the term "validity." Calls
- for speculation. Calls for him to testify as an expert
 on a manner in which you've already taken testimony over
- 11 the people who actually deal with this on a day-to-day
- 12 basis. It's inappropriate. It's overbroad. A waste of
- 13 time.
- 14 You may respond.
- 15 THE WITNESS: Can you ask your question again?
- MR. AFFELDT: Can you read the question?
- 17 (Record read as follows:
- 18 "Question: Based on your training and
- 19 experience, what is your opinion on the
- validity of the academic performance
- 21 index for ranking public schools in
- 22 California?")
- MR. HERRON: Also assumes familiarity not in
- 24 evidence that he's had training and experience in terms
- 25 of administering a test or determining the validity of

- 1 MR. HERRON: Are you asking for his personal 2 opinion outside of his official duties for the State of
- 3 California?
- 4 MR. AFFELDT: I'm asking him based on all his
- 5 training and experience, which includes everything he's
- 6 done to date in the education area.
- 7 MR. HERRON: But you're asking for his personal
- 8 opinion, is the way you phrased the question.
 - MR. AFFELDT: Uh-huh.
- 10 MR. HERRON: So in your personal capacity,
- 11 what's your view on that is what he's asking.
- THE WITNESS: My personal capacity? How I feel
- 13 about it?

9

- 14 BY MR. AFFELDT:
- 15 Q Yes, let's start there.
- 16 A Well, the academic performance index is based
- 17 on SAT 9 scores, but the legislation envision more than
- 18 just test scores. They envision other indicators. But
- 19 to date, other indicators have not been included in the
- 20 construction of the API. Academic Performance Index.
- 21 BY MR. AFFELDT:
- Q And my question was: What is your opinion on
- 23 the appropriateness of the API to rank schools in
- 24 California?
- MR. HERRON: All the objections that I

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interposed for the first question that was asserted in 2 this line of questioning.

MS. ALTAMIRANO: I believe the question has changed. The question has changed from the validity to appropriateness.

THE WITNESS: Well, my personal feelings about the API, not in my capacity as deputy superintendent, my personal take on the API, it's based on a standardized normal reference test and such tests tend to reflect -such tests and the performance of students on such test

11 tend to reflect the socioeconomic status of the

12 students. They tend to reflect the English or non

English speaking ability of the student. 13

14 BY MR. AFFELDT:

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15 O Would it -- I'm going to hand you Exhibit 51-A 16 and ask if you can identify that.

17 (Plaintiff's Exhibit 51-A was marked for 18 identification by the court reporter.)

19 BY MR. AFFELDT:

20 O Have you had a chance to review the exhibit?

21 MR. HERRON: John, I haven't quite. Can we

22 take just a minute more?

23 MR. AFFELDT: Sure.

24 MR. HERRON: Thanks.

BY MR. AFFELDT:

1 A Freshman admission into Lowell High School is 2 based on students' performance on course work and also 3 on students' performance on standardized, you know, 4 standardized normal reference test. Historically the --5 San Francisco has used CTBS tests which is similar to 6 the SAT 9. And as such, because it's a norm reference 7 test, there will always be 50 percent of the students 8 will be above the 50 percentile and 50 percent will be 9 below 50 percentile. There's always a top and a bottom.

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Low income kids tend to not to do as well on standardized norm reference test as non poor students. English Language learners tend to not do well on the test relative to native English speakers.

14 And to the extent that Lowell High School 15 selects -- makes its freshman admission based on 16 students' performance on standardized norm reference 17 testing, it has a negative impact on English Language 18 Learners and poor students, immigrant students.

19 Q And with the academic performance index is used 20 to rank Lowell High School and, indeed, all schools in 21 California; isn't that correct?

22 MR. HERRON: Objection. Calls for speculation. 23 THE WITNESS: Yes.

24 BY MR. AFFELDT:

Q And when the academic performance index serves

Page 188

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Q Exhibit 51-A purports to be a news article

dated March 29, 2000 from Asian Week. And reporting on 2

3 a March 17th APA Educational Summit meeting, took place

at Golden Gate Club in the Presidio in the year 2000.

5 Do you recall attending such an APA summit meeting on

6 that day?

7 A Yes.

8 Q And then the second page it identifies you as

the keynote speaker, state deputy superintendent of

10 public instruction. Were you the keynote at that

11 event?

12 A I guess I was.

13 Q And it quotes you as criticizing the academic

performance index, as a quote, Index of family wealth,

15 end quote. Is that an accurate quote of your statements

16 on March 17, 2000?

17 MR. HERRON: Objection. Vague and ambiguous.

18 Calls for speculation.

19 THE WITNESS: In the context of Lowell High

20 School.

22

21 BY MR. AFFELDT:

Q Can you explain that, that last statement?

23 A About Lowell High School?

24 Q Yeah, what you meant in the context of Lowell

25 High School. Page 190

as an index of family wealth, does it serve that way only with respect to Lowell High School or with respect

3 to all schools which are being ranked by API?

MR. HERRON: Objection. Calls for speculation.

5 You're asking him to speak as an expert on this issue

6 which he's not able to do. Vague and ambiguous as 7 phrased. Vastly overbroad.

8

MS. ALTAMIRANO: Misstates his testimony. He was talking about CTBS testing in relation to Lowell High School.

11 BY MR. AFFELDT:

12 O You can answer.

13 A As I stated, my personal belief is whenever an 14 admission system uses test results from a standardized

15 normal reference testing, there's going to be an

16 advantage for certain kind of kids over others, and

17 I personally believe that any system that used

standardized norm reference results will reflect that 18 19 difference.

20 Q That difference being socioeconomic difference?

21 A Uh-huh.

22 Q And here in this article on page 2, it's not

23 talking about CTBS or admissions, but quoting you as

referring to the academic performance index ranking. Is 24

that an accurate description of the topic you were

Page 191 Page 193

discussing on March 17th, 2000?

2 MR. HERRON: Asked and answered. Vague and ambiguous. 3

4 THE WITNESS: I mean if I recall, prior to your 5 showing it to me, I have not read this article, but what 6

I recollect from my presentation was really a major discussion about Lowell High School and Asian students

7 8 in general in San Francisco Unified School District

9 because the attendees at this particular conference were

10 all San Francisco educators and community

representatives. And, you know, I have a view about 11

12 Lowell High School in how they select freshman students.

13 MRS. ALTAMIRANO: Would it be possible to take 14 a break?

15 MR. AFFELDT: Yeah, sure in a couple of 16 minutes, sure. I will make it quick.

17 Q Did you also discuss the academic performance 18 index rankings on March 17th, 2000?

19 MR. HERRON: Objection. Asked and answered. 20 Calls for speculation.

21 THE WITNESS: I can't recall to what extent

22 I discussed the API, but my general recollection of my

23 presentation was people need parents, Asian parents,

24 especially of middle class -- as this article

suggested -- middle class Asian parents need to look at

1 THE WITNESS: What was your question?

2 BY MR. AFFELDT:

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3 Q Were you speaking in your official capacity as 4 the deputy superintendent of public instruction?

A No, I was not speaking on behalf of the

department on special ed or adult ed or state school or for that matter on behalf of our assessment of division 8

on accountability.

Q I understand you're expressing your personal opinions. Were you attending the conference in your official capacity?

MR. HERRON: Objection. Asked and answered.

13 THE WITNESS: They invited me to speak to

14 address these issues.

15 BY MR. AFFELDT:

16 Q Did you take the day off at work to go to the 17 conference?

18 MR. HERRON: Objection. Relevance. Calls for 19 an awfully good memory.

20 THE WITNESS: Under state law one can set one's 21 own schedule during the day and because I was a 4-C, I'm

22 a 4-C employee, as long as you get all your work done

23 within the day, you're considered to have worked the

24 day. And in this capacity they did not invite the state

superintendent to speak. And if they had invited the

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more than API index ranking or they need to look at more than how students' perform on standardized test. 2

MR. AFFELDT: Why don't we take a break.

(Short recess taken.)

5 BY MR. AFFELDT:

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6 Q Mr. Der, were you attending the March 17th, 2000 conference as part of your duties at the Department 7 8 of Education?

9 A The conference attendees invited me. They know 10 what my position is at the Department. But when I'm 11 invited and I speak, I express my personal opinions,

12 unless I specify this is the Department of Ed's position and so and so's position because I have spoken at 13

14 conferences prior to going to the Department of Ed. And

15 often times, people will ask me to speak because of my history in the community and working in public policy

17 issues.

Q I understand. But were you on company time, as it were, or were you taking a vacation day?

MS. ALTAMIRANO: Objection. Compound.

21 MR. HERRON: He's asking if you were speaking 22 in your official capacity on behalf of the Department of

Education when you gave the speech referencing Exhibit

24 51-A. Is that right?

MR. AFFELDT: We can ask that question.

state superintendent to speak and she couldn't go, she

would then ask me to speak on her behalf. I was 2

3 speaking on my own behalf when I was speaking at this

4 conference.

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19

5 MR. AFFELDT: Can you read back the last answer 6 before we took a break.

(Record read.)

8 BY MR. AFFELDT:

Q Is it your personal opinion based on your 10 training and experience that the API would be a better 11 instrument for ranking schools if it included more

12 factors than a single standardized test score?

13 MR. HERRON: Objection. Assumes facts not in 14 evidence. Vague and ambiguous as phrased. Calls for

15 speculation. Calls for him to testify as an expert.

Calls for testimony outside the scope of his

17 responsibilities with and for the Department of

Education and the State. 18

You may respond.

20 THE WITNESS: My personal feeling is if there 21 are other indicators used to rank schools, it would give

22 a more accurate picture of what a school is doing or not

23 doing for its students. And having said that, then one

24 has to consider how you weigh these indicators or how

they are considered in whatever formula that is used for

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the API. You know, I've expressed my personal feelings 2 to people within the Department about API. What I've 3 stated here. They know.

4 BY MR. AFFELDT:

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- Q You have made your views on standardized testing known within the Department?
 - A Yes, but they don't listen to me.

8 Q And do you believe that it's appropriate to 9 rank schools based on a single standardized test score?

MR. HERRON: Objection. Asked and answered. And all the other objections that I interposed to the question one or two before.

13 THE WITNESS: You know the law calls for multiple indicators. And to date there are none. 14

Multiple indicators are not part of the API. 15

16 BY MR. AFFELDT:

- Q To date there's a single indicator, the SAT 9?
- 18 A (Witness nods head.) To date.
- 19 Q Is it your opinion that that is not an

20 appropriate measure to rank schools based on a single

21 standardized test score?

22 MR. HERRON: Objection. Asked and answered.

23 And all the same objections interposed previously.

24 THE WITNESS: Well, personally I would not just

25 base it on standardized test results.

analytical skills, and create an environment in the classroom where the student is engaged with the subject 3 matter or engaged with the process of learning.

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My own children, our two girls, went to George Washington High School. That's not a high school --George Washington High School in San Francisco is not ranked as high as Lowell High School. In fact, the average percentile score of George Washington is in 50 percentile. It reflects the bell shaped curve. And as I stated in this conference, a lot of Asian parents especially middle income parents, would never think of 12 having their children go to George Washington High

14 Their rank is lower than Lowell High School, 15 but my wife and I decided our daughters are not to 16 attend Lowell High School and we don't regret that for one moment. In fact I believe that our daughters 17 18 received a better education at Washington than at Lowell 19 because they -- our daughters had some really excellent teachers at George Washington. 21 BY MR. AFFELDT:

School because they have a low percentile rank.

22 Q How would you measure teacher quality as part 23 of an academic performance index?

24 A Well, it is -- I mean, I stated it's very hard.

25 I don't know.

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7 8

BY MR. AFFELDT:

Q What other factors do you think would be appropriate to include within your ideal API?

MS. ALTAMIRANO: Objection. He's already testified about the --

6 MR. HERRON: And all the same objections 7 interposed to the previous question.

8 THE WITNESS: What was your question again? 9 BY MR. AFFELDT:

10 Q What other factors would you include in your 11 ideal API to rank schools?

12 MR. HERRON: Again, all the same objections.

13 THE WITNESS: That's a difficult question to 14 answer. You know, based on my experience with my own

15 children, one thing I would probably look at is teacher

quality, but how do you measure teacher quality is up

for debate. Different people have different views about 17

18 teacher quality.

19 BY MR. AFFELDT:

Q How would you measure it?

21 MR. HERRON: He's asking you for purposes of 22 your children.

23 THE WITNESS: Yeah. Teacher quality? A good 24 teacher is an individual who can motivate children to

learn, to give them -- develop certain academic skills,

1 MR. HERRON: All the same objections.

2 THE WITNESS: It's very hard. You want a 3 teacher to motivate the kids, you want to make sure that

4 they teach to the standards, give them homework, that

5 they can correct homework, give feedback to students, 6 create a learning environment in the classroom where

students will learn from each other. I mean it's not easy to quantitatively measure these elements.

That's why ranking is not as easy as what 10 people think it might be because what value you place --I mean, people in the Asian community rank below number

one, bar none. But my personal feeling is based on

13 standardized test score ranking, the kids who get into

Lowell are scoring in the 90 percentile. Otherwise, 15 they don't get into Lowell, but then you have to ask the

question, if these kids are so high ranking going into

17 Lowell, why aren't all of them eligible to be admitted

to the UC system. Not every kid who applies from Lowell

19 to UC makes it into a UC, so I think Lowell is doing 20 something wrong. And Asian parents don't understand

21 that. Actually, Lowell High School is not for every

22 Asian kid.

23 BY MR. AFFELDT:

24 Q Other than teacher quality, what other factors 25 would you include in a multi-factor API?

Page 199 Page 201

1 MR. HERRON: All the same objections.

Misconstrues prior testimony.

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When I say "All the same objections," I'm going back to the objections that are posed to the questions that started this line of inquiry.

THE WITNESS: Well, I think you would want to look at, you know, students' attendance. You want to probably look at socioeconomic status of the students. You would want to look at whether the mother of the student is educated or not educated. Once you have that information, you would figure out how does this student perform given those set of factors.

I don't think ranking schools is an easy task. I think it's very difficult. And I'm not an expert, and I don't purport to know exactly how you would want to do 16 it in a comprehensive way.

As I've expressed this morning, what we have 18 currently in the API, I have some questions about the 19 construction of it. Whether it tells us everything that we need to know about the schools or whether -- yeah, whether it tells us everything we need to know about a 21 22 school.

23 BY MR. AFFELDT:

24 Q Do you question the wisdom of even trying to rank schools based on academic performance --

1 Q And I don't need for you to review the entire 2 document, but it does list you as a panelist there at 3 the bottom of page one carrying over to the top of page 4 two. Do you see that? 5

MR. HERRON: I object to the use of this Exhibit 52-A for the same reason indicated with respect 6 to Exhibit 50-A. I also object to the use of Exhibit 8 51-A for the same reason.

You may respond.

10 THE WITNESS: Yes, I recall participating. 11 BY MR. AFFELDT:

12 Q And on page four of five at the bottom it 13 purports to summarize comments made by you in the last paragraph. If you could review that and let me know 14 15 when you're done.

16 A Yes.

9

17 Q Are you done?

18 A Uh-huh.

19 Q Do those -- does that summary fairly characterize comments that you recall making at the

21 conference on May 1st, '99? 22 MR. HERRON: Objection. Calls for speculation. 23

THE WITNESS: From what I can recollect and 24 what I read here in this summary, it generally reflects

what I stated with the exception of the last phrase

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MR. HERRON: Same objections.

BY MR. AFFELDT:

Q -- as part of an accountability system?

A Well, my personal feeling is the voters of California want the accountability in a public education system and I think they deserve to have accountability

7 because teachers are paid by public funds and administrators are paid by public funds so we need to be 9 held accountable for what we do.

But how you measure students' success or student outcome is really up for debate. There are a lot of factors that come into that that contribute to student success.

Q I'm going to hand you what will be marked as 15 Plaintiffs' Exhibit 52-A.

> (Plaintiff's Exhibit 52-A was marked for identification by the court reporter.)

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17 BY MR. AFFELDT: 19 Q This is purportedly a summary of a conference 20 entitled "Making Education Standards Work For All 21 Students, A Community Conversation." It's dated -- the date of the conference is May 1st, 1999 University of 22 San Francisco Kirschwin Theater. Do you recall 24 attending that conference?

A Yes.

there, "Question the possible meaning of administering a

2 high school exit exam to ninth graders." I'm not sure

what this summary is specifically reference or what it

thinks I said because my view about the exit exam at

that time is not in sync with what they summarized.

That was over two years ago, this session, May 1, 1999.

BY MR. AFFELDT:

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Q In the second sentence where it says, quote, "He said that California assessment tests are not

10 necessarily measuring what children are learning,"

11 unquote, what did you mean by that comment?

12 A It states what -- accurately reflects what I probably stated that California SAT 9 doesn't 13

necessarily measure what all our children are learning.

Q Why do you believe that to be the case?

16 MR. HERRON: Objection. Vague as to time.

17 This was two and a half years ago are you asking him now or are you asking him then, what he thought then, what

he's thinking now, based on when he said that?

BY MR. AFFELDT: 20

> Q Do you believe that as still currently the case?

23 MR. HERRON: Objection. Calls for speculation. 24 Calls for expert opinion.

25 THE WITNESS: In terms of I made that statement

Page 203 Page 205

1 then and whether this is still --

2 BY MR. AFFELDT:

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Q Do you believe it is still currently the case that the SAT 9 is not necessarily measuring what children are learning?

MR. HERRON: Same objections. Vague and ambiguous. Asked and answered.

THE WITNESS: The SAT 9 doesn't measure everything that the kids are learning especially for English Language Learners.

BY MR. AFFELDT: 11

O And you believe that is still the case?

MR. HERRON: Same objections.

14 THE WITNESS: Well, that question has to --15 that question has to be -- understand the context that

16 we are now -- the state is transitioning into the

17 California Standards Test that is part of the Star

18 Testing Program. And the SAT 9, I understand, I don't

19 know this to be sure, will still be administered in some

20 shape or form. And how the California Standards Test

21 results and the SAT 9 results, how they will combine

22 together and constitute the API, I don't know how it's

23 going to be weighted and how it will be done

exam, is it still your view that the test is not

24 technically.

25 BY MR. AFFELDT: 1 Q In the third sentence you are quoted or

2 paraphrased rather, as pointing out that there is no

alignment between the entrance requirements for

4 University of California and the California State

5 University system and the current California assessment

program. Is that still your view? 7

MR. HERRON: Objection. Vague and ambiguous.

8 Vague and ambiguous as phrased. Document speaks for

9 itself. Vague in its use of the term "current

10 California assessment program." Vague in terms of

entrance requirements. Calls for speculation. Asking 11

12 him to speak as an expert.

You may respond.

14 THE WITNESS: In a freshman admission requirements for UC, specifies student enrollment in the 15

16 A through F courses and a requisite GPA, those

17 requirements have nothing to do with how well or how not

18 well a student performs on the SAT 9 tests. And it's

19 been my long held belief that we need to make an

education system -- we need to create and administer

21 education system that makes sense to our students.

They are under a lot of pressure especially in high school. High school students today not only have

23 24 to take the SAT 9 test, they take the Golden State Exam,

they take PSAT, the SAT, they take AP tests if they're

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enrolled in AP classes. And then on top of that,

terms.

measuring what children are learning? MR. HERRON: Objection. Vague and ambiguous.

4 5 Vague as to time. Vague and ambiguous as phrased.

Q But with respect to the SAT 9 portion of the

6 Calls for speculation. Ask for him to testify as an

expert on a topic that's unrelated to any duty he held 7 8 at the Department of Education or for the state of

9 California.

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You may respond.

11 THE WITNESS: I believe that -- as I stated previously, I don't believe that it measures everything

that a child is learning in the classroom. 13

14 BY MR. AFFELDT:

15 Q What is it not measuring?

MR. HERRON: All the same objections.

17 THE WITNESS: I guess one example would be how

a child learns to work with other students in problem 18

19 solving. I mean in the real world, we all have to work

20 together and solve problems and whatever the work place.

21 And we try to promote those kinds of skills in the

22 classroom or in college, not in every class, but that is

a very effective teaching strategy. And that's not

24 measured in the standardized test.

25 BY MR. AFFELDT:

teachers give tests in the end of the semester or mid 2 3

4 And even after a student is admitted into UC,

depending on he or she scored on the SAT verbal or the

6 SAT 2 English or the SAT 2 writing, that student might

have to take a writing proficiency exam for placement 7

purposes within the UC system. There's a lot of tests

along the roadway and they just aren't aligned between

10 what UC, CSU requires and what is happening in our high

11 school.

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12 BY MR. AFFELDT:

13 Q What about the California standards portions of 14 the Star Test, is that aligned with UC and CSU entrance 15 requirement?

MR. HERRON: All the same objections. Lacks

17 foundation. Assumes facts not in evidence. 18 THE WITNESS: I don't believe that they are

19 aligned because UC has given no indication that they are 20 going to accept the California standard test results for

21 purposes of freshman admission consideration. They have

22 not changed essentially the A through F requirements.

23 It's going to be called the A through G requirement

24 because they are going to add that one year of foreign

language. Students are still required at present to

Page 209 Page 207

- take the SAT 1 and SAT 2.
- 2 BY MR. AFFELDT:
- 3 Q The first part of the last sentence in the 4 paragraph we're looking at, paraphrasing you as asking 5 "What tools are being provided to teachers so that their 6 students can achieve high standards." What did you mean 7 by that?
- 8 A Generally teachers need to be aware of the 9 standard and if they aren't aware of the standards, they need to receive professional development opportunities to do so. And they need to understand both contents and 11 12 teaching strategies for subject matters that they are responsible for. 13
- 14 Q Is it your view that the teachers in California 15 have been trained in the content standards?
- 16 MS. ALTAMIRANO: Objection. There's no basis 17 for establishing that he has any background in this 18 area.
- 19 MR. HERRON: Calls for speculation. Vague and ambiguous. Calls for him to testify as an expert.
- 21 Asking him to speak to an item there is no evidence he
- had anything to do with in regard to his duties for the 22
- 23 Department of Education or behalf of the SPI.
- 24 Ask away. I think you're wasting your time
- 25 here, John. This is the day to conclude his depo.

- exam, are you aware of any system by which the state
- insures whether or not teachers in classrooms have
- 3 received professional development training to teach
- 4 those content standards?
- 5 MR. HERRON: Objection. Calls for speculation.
- 6 Vague and ambiguous as phrased. Vague as to time.
- Asking him to testify as an expert. Asking him to 8 testify beyond the scope of his duties and beyond the
- 9 scope of his duties related to education. 10
 - THE WITNESS: The state content standards are not mandatory. It's still up to the local school
- 12 district to adopt standards. Now the California
- 13 Standards Test is based on California standards, but
- technically you don't -- a local school board does not
- have to adopt the state standards. They can get to the 15
- 16 California Standard Test in a different way or different
- route. That was the theory behind the legislation that 17
- 18 created the state content standards.
- 19 BY MR. AFFELDT:

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- 20 Q I'm not asking you for your understanding as to 21 the mandatory or non mandatory nature of the California
- 22 contents standard. I'm asking you whether you're aware
- 23 of the state having any system that would ensure the
- 24 professional development and training for teachers that
- teach the state's content standard.

Page 208

- I suppose you can spend your time however you like.
 - You may respond.
- 3 THE WITNESS: Can you ask your question again. 4 BY MR. AFFELDT:
- 5 Q Do you have an opinion on whether or not the
- 6 teachers in California have received the professional
- 7 development that will enable them to teach the content
- 8 standards?
- 9 MR. HERRON: Focus your attention on Los
- 10 Angeles Unified School District. Do you have an opinion
- 11 there?

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- 12 THE WITNESS: It's difficult to answer that
- question because it's really a local decision as to --13
- because local school districts hire their teachers and
- 15 it's up to the local school board and local
- administration to monitor and to make sure that whatever
- 17 standards the local school board adopts, that their
- 18 teachers are teaching to those standards. And if they
- 19 are not teaching to the standards, they should probably
- look at intervention assistance, professional training,
- 21 professional development for such teachers.
- 22 BY MR. AFFELDT:
- 23 O In looking at the state contents standards that
- the State Board of Education has adopted and
- incorporated into the Star Exam and the high school exit

- 1 MR. HERRON: All the same objections.
 - THE WITNESS: No, I am not.
- 3 BY MR. AFFELDT:
- 4 Q Do you ever testify in front of Congress as 5
 - part of your duties at the Department of Education?
- 6 A Yes.

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- 7 Q Approximately, how many times did that occur?
- 8 A I can only recall once.
- 9 Q Do you remember when that was?
- 10
- 11 Q Did you apply to be director of the Peace Corp?
 - A I was asked -- I mean I was interviewed for it.
- 13 Q I'm going to hand you what we will mark as
- 14 Exhibit 53-A. If you could review that and let me know
- 15 when you're done.
 - A Okay.
- 17 (Plaintiff's Exhibit 53-A was marked
- 18 for identification by the court reporter.)
- 19 MR. AFFELDT: Are you still reviewing it,
- 20 David?
- 21 MR. HERRON: Everyone is too fast for me. Just 22 a minute.
- BY MR. AFFELDT:
- 24 Q Have you had a chance to review the document?
- 25 A Yes, I have.

Page 211 Page 213

- 1 Q Is this the testimony that you delivered to
- 2 Congress on January 28th, 1998?
- 3 A Yes, it appears so. 4
 - Q Were you speaking in your official capacity?
- 5 A As the document shows, I was speaking on behalf 6 of the state superintendent.
 - Q In the testimony you delivered, you state that -- and what's marked as page 156, which is page 2 of the exhibit, "State and local governments --

MR. HERRON: Where are you?

11 MR. AFFELDT: Two-thirds of the way down, 12 paragraph beginning with "such progress have occurred 13 without the federal role," it's the second page.

14 MR. HERRON: Right here.

15 BY MR. AFFELDT:

- 16 Q "State and local governments over this 40-year 17 period have a relatively poor record of dealing with equity issues." Do you see that? 18
- 19 A Uh-huh.

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- 20 O Could you explain what you are referring to 21 there. What's that statement?
- 22 MR. HERRON: Objection. Calls for an awfully 23 good recollection inasmuch as this testimony was
- 24 delivered three years and ten months ago. Calls for
- 25 speculation. Calls for a narrative of 40 years of U.S.

expert on this particular topic.

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2 To the extent, Mr. Der, you have a personal 3 opinion, you may certainly express it.

THE WITNESS: I voted against Proposition 13. MR. HERRON: I don't think he's asking for that personal information.

THE WITNESS: I am giving personal opinion. I voted against Proposition 13. It changed the ability of local governments, school board and others to tax their state in terms of how we tax our citizens for public service and as a result of Prop 13, the governor in the state they play a more central role in funding of education services in the state of California.

14 BY MR. AFFELDT:

> Q Do you see at the bottom of the same page we are looking at you refer to Prop 13 as "Ravishing the quality of public education in California"?

18 MR. HERRON: Objection. Misconstrues the 19 document which talks about -- coupled with the state's floundering economy.

21 BY MR. AFFELDT:

Q Do you see the reference to the phrase we're 22 23 talking about, Mr. Der?

24 A Yeah, I see it's the last -- second to the last 25 sentence in that bottom paragraph.

Page 212

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THE WITNESS: The statement was made in the context of an unequal funding among local jurisdictions or state or public education and also in the context of

4 5 the effects and the lingering effects of segregated

6 schools and also within the context of adequately

- 7 serving English Language Learners, newcomers, immigrant
- 8 students and students with special needs, students with
- disability. And it is the belief of the state
- 10 superintendent that the targeting that it's part of
- 11 federal funding for education in targeting through
- 12 categorical programs that have been an effective
- 13 strategy to address inequities in terms of how these
- identify population, student population groups are
- 15 served or are not served in our public schools across 16 the nation.

17 MR. HERRON: We've now reached 12:05. May I 18 suggest we take our lunch break at this point.

19 MR. AFFELDT: I've got a few more questions on 20 this exhibit then we can go to lunch.

21 Q How do you see the effect of Proposition 13 as 22 having ravaged the quality of education in California?

23 MR. HERRON: Objection. Calls for speculation.

24 Vague and ambiguous. The term "ravaged" assume facts

25 not in evidence. You're asking him to testify as an Page 214

Q Okay. Let me ask you this, according to the document, it's page 158, the fourth page of Exhibit

53-A, the third paragraph down, beginning "In addition,"

you state that "The U.S. Department of Education

provides Congress with vital data on program

6 effectiveness and ask how can this Congress know whether

7 the goals of various programs are being achieved without

having the data available." Is it your view that data

on program effectiveness is a critical part of -- for a

10 government to monitor the effectiveness of its 11

educational system?

MR. HERRON: Objection. Incomplete, improper hypothetical. Calls for speculation. Vague and

13 ambiguous as phrased. Vague and ambiguous in terms of

15 "program effectiveness." You're asking him to speculate

in addition as to something here, programs, U.S.

17 department programs to governments generally without 18 specifying what governments. Asking him to testify as

19 an expert. The question is not good.

20 THE WITNESS: Can you ask your question again. 21 MS. ALTAMIRANO: Could you repeat, I'm sorry.

22 MR. AFFELDT: Sure.

23 MS. ALTAMIRANO: Could you tell the reporter to 24 please read.

25 MR. AFFELDT: No, I'm going to rephrase it. Page 215 Page 217

Q Let me ask you this, what did you mean by your sentence that providing -- what did you mean by stating that data was vital to determine program effectiveness?

MR. HERRON: Objection. Misconstrues the document.

THE WITNESS: If I recall this testimony correctly, it has been the state superintendent's view that it is a federal role in public education. And that the U.S. Department of Education serves an important

10 function in getting report or data from the state as

to -- in terms of students outcome or how their dollars 11

12 have been spent. This particular comment was made

because at that time in Congress, there was still a move 13

to do away with the U.S. Department of Education or to

consolidate programs to the point that they would give 15

16 money out on a block grant basis. And she was somewhat

17 concerned that all this funding would go to the block

18 grant and we wouldn't know how effective the programs

19 had been or how the money was being spent. And that

really was the content of this particular comment in

21 here.

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22 It didn't give all the background, but that was

23 one of the issues that was being raised because back in

24 '97, '98 congressman Hoffstra of Michigan said, "Oh,

there are 268 federally funded programs. There are so

speculation. Vague as to the word "shortage."

THE WITNESS: You know, when I assumed my responsibilities as deputy sup in the education equity area, I was informed that there was a shortage of special ed teachers generally in the state.

BY MR. AFFELDT:

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O Did vou ever review reports or other information detailing the extent of the shortage?

MR. HERRON: During his tenure at the department?

MR. HERRON: Yes.

12 THE WITNESS: I don't have any recollection of 13 reviewing a report like that.

14 BY MR. AFFELDT:

15 Q Is it fair to say that it wasn't a regular part 16 of your duties to review reports on the shortage of credential special ed teachers as part of your duties? 17

A No.

19 Q No, it's not fair to say that, or no, you did 20 not regularly engage in it?

21 A No, I did not regularly review reports on that -- on the matter of the number of credential 22 23 special ed teachers.

24 O Was information ever provided to you regarding the shortage of textbooks and other curriculum

Page 216

instructional materials?

MR. HERRON: Objection. Assumes fact not in evidence. Calls for speculation. Vague and ambiguous as phrased.

THE WITNESS: Shortage of -- can you specify your question? Shortage of textbooks at a particular district or for all districts?

8 BY MR. AFFELDT:

9 Q Any shortage of textbooks or curriculum 10 materials regarding special education at any place in 11 the state public school system.

MR. HERRON: Same objections. Overbroad. THE WITNESS: I don't recall receiving reports about shortage of textbooks for special ed students. BY MR. AFFELDT:

Q Are you aware of any system in place to determine whether there is a shortage of textbooks for special ed students in California?

A No.

Q Are you aware of any steps that the State has taken outside the Department of Education -- which you've already answered -- are you aware of any steps that the State has taken to reduce the shortage of credential special ed teachers in California?

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MR. HERRON: Objection. Vague and ambiguous.

many of them we just need to do away with it put 1 everything in one or two pots." And as this testimony 2 indicated, you know, can there be a streamlining of these programs, absolutely yes, but streamlining is very 4 5 different from abolishing the programs or the program 6 goals.

7 MR. AFFELDT: Why don't we take a lunch break 8 now.

9 MS. ALTAMIRANO: Thank you.

10 MR. HERRON: Great.

(Lunch recess taken.)

12 BY MR. AFFELDT:

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13 Q Mr. Der, what steps, if any, has the Department of Education taken to reduce the teacher shortage with 14 15 respect to special education teachers?

16 MR. HERRON: Objection. Calls for speculation. 17 Assumes facts not in evidence.

THE WITNESS: I'm not --

MR. HERRON: Vague as to time. 19

20 THE WITNESS: I'm not aware of any.

21 BY MR. AFFELDT:

22 Q How long have you been aware of the existence 23 of a shortage of special education credential teachers?

24 MS. ALTAMIRANO: Asked and answered.

25 MR. HERRON: Vague and ambiguous. Calls for

Page 219 Page 221

- Incomplete, improper hypothetical. Calls for
- 2 speculation. Are you asking him beyond funding issues 3 or are you including that?

4 You can go ahead and answer the question.

5 THE WITNESS: I didn't quite understand. You 6 said, above and beyond the Department of Ed meaning the

7 branch responsibilities or above and beyond the

department as a whole? 8

9 BY MR. AFFELDT:

10 Q I asked you earlier about the Department,

whether the Department of Ed had taken any steps as a 11

12 whole. And you said you weren't aware of any. So now

I'm asking outside of any actions taken by the 13

Department of Education, are you aware of any action

taken by any other state entity to reduce the shortage 15

16 of credential special ed teachers in the State of

California? 17

18 MR. HERRON: Objection. Calls for speculation.

19 Vague and ambiguous as phrased. Assumes facts not in

20 evidence.

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Education.

BY MR. AFFELDT:

21 THE WITNESS: I just have general knowledge of

22 the governor as being supportive, you know, raising the

23 beginning salary for teachers as a way of encouraging

24 more individuals to go into the teaching profession.

And also I just have not followed up the issue of

credential teachers. That is not an area of

responsibility that I had at the Department of

1 (Record read as follows:

2 "Question: Are you aware of any

3 action taken by any other state entity to

4 reduce the shortage of credential special 5 ed teachers in the State of California?")

MS ALTAMIRANO: Is that the question you're

7 asking now? 8

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MR. AFFELDT: Yes.

9 MR. HERRON: All the same objections.

THE WITNESS: It would depend on the context in which the issue was raised that might cause me to

12 address it or not address it.

13 BY MR. AFFELDT:

14 Q So what -- maybe you can explain that to me.

What do you mean by depending on context would cause you 15

to act or to address the shortage? 16

MR. HERRON: Objection. Calls for a narrative.

18 Vague and ambiguous.

19 THE WITNESS: The special ed division has the

20 responsibility to monitor compliance by school districts

with federal law. And to the extent that our special ed 21

22 division monitored a specific district and our

23 monitoring activities identified students are or not

24 receiving services specified in their IEPs, there might

be an issue that a student is not getting the counseling

Page 220

that was called in by IEP. And that student is not

2 getting counseling or psychological services. That

3 district would not be in compliance with regard to that

4 student and that student's IEP.

5 And if that's identified as a compliance issue,

we would -- and if there are a series of issues where

they are not in compliance with the Department of Ed,

Special Ed Division would develop a corrective action

plan for that district to address the specific issues of

10 non compliance identified in the compliance review.

11 BY MR. AFFELDT:

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You may respond. THE WITNESS: Is your question generally

speaking or specific to a district? 14 BY MR. AFFELDT:

Calls for a legal conclusion.

Q My question is relating to the teacher -reducing any teacher shortage that you are aware of with respect to credential special ed teachers in California.

Q So you did not consider it within your area of

evidence. Vague and ambiguous. Calls for speculation.

MR. HERRON: Objection. Assumes facts not in

responsibility to address this shortage of credential

teachers in the special ed program in California?

MS. ALTAMIRANO: Objection. I'm going to ask you to clarify your question. Your previous question

20 was, was it part of your duties and I would like to find 21 out exactly which question you're asking him so it's

22 clear.

23 MR. AFFELDT: Can you please read the previous 24 question.

THE REPORTER: Sure.

12 Q Did you ever develop corrective action plans 13 that require districts to hire more credential special 14 ed teachers?

15 MR. HERRON: Objection. Calls for speculation. 16 Vague and ambiguous in terms of the word "you."

THE WITNESS: Can you ask the question again.

18 MR. AFFELDT: Did your division, which you 19 oversaw dealing with special ed, ever develop as a

20 corrective action plan a requirement that a district 21

hire more credential teachers?

22 MR. HERRON: Same objections.

23 THE WITNESS: As deputy superintendent, I did 24 not have the day-to-day assignments to develop

corrective action plans. The development of those

Page 223 Page 225

corrective action plans resided with professional staff and with administrative staff within the Special Ed 2 3 Division.

4 What I would get a report on is whether the 5 district was or was not in compliance. And if they 6 weren't, how soon would they get into compliance because 7 we have to make sure that non compliance issues were 8 addressed in a manner that also was responsive to

9 whatever special conditions and ongoing responsibilities 10 the Department of Ed had as a state education agency.

11 I did not, let's say, Monterrey School District had a

12 specific non compliance issue that may need more

13 credentialed teachers, it was really up to staff to

develop the corrective action plan.

BY MR. AFFELDT: 15

16 Q Is it a grounds for non compliance to not have 17 a sufficient number of credential special ed teachers in 18 the district?

19 MS. ALTAMIRANO: Objection. Vague and 20

21 MR. HERRON: Calls for speculation. Calls for 22 a legal conclusion.

23 THE WITNESS: It depends on what is called for 24 in a student's IEP. I mean the student's individual

education program drives what services are and are not

to be in compliance?

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2 MR. HERRON: Objection. Incomplete improper 3 hypothetical. Calls for speculation. Assumes facts not 4 in evidence. Vague and ambiguous. Calls for a legal 5 conclusion. 6

THE WITNESS: It would depend on -- it would depend on what the IEP stated and I've not as deputy superintendent, I do not read these IEPs that are developed at the local level or at a particular school. BY MR. AFFELDT:

Q Let me give you another hypothetical. If a student's IEP indicates that they need to be in a special day class and taught with other special ed students, but the only teacher for that class is someone on an emergency permit, would you consider that district to be out of compliance?

MR. HERRON: All the same objections as interposed in the last question. Lack of relevance.

19 MS. ALTAMIRANO: I'm also going to object.

20 THE WITNESS: It would depend on the -- in 21 monitoring and looking at compliance with federal law,

22 special ed staff would go in and look at the type and 23 level of service being provided and hypothetically a

24 teacher may be on an emergency credential, but in fact

provide the very service specified in a student's IEP.

Page 224

provided.

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BY MR. AFFELDT: 2

Q So, for example, an IEP called for so many 4 hours a day for a student to spend with a resource specialists and the district did not have a resource 6 specialist to give to that student, would you find them in non compliance?

8 MR. HERRON: Objection. Incomplete and 9 10

improper hypothetical. Calls for speculation. Vague and ambiguous. THE WITNESS: You've given a hypothetical

situation of a student's IEP calls for services by an 13 RSP teacher over so many hours and over a week's time.

14 If our staff found that those services weren't being

15 provided for the required number of hours per week, we would find them -- find the district not to be in

compliance in implementing the IEP. 17

BY MR. AFFELDT: 18

Q You would find them to be not in compliance?

20 A Right, because they did not provide X number of

21 hours of service by an RSP teacher.

22 Q What if they provided the X number of hours of 23 services in an RSP classroom or with an RSP teacher, but

24 that teacher had only an emergency permit and no special

25 education credential, would you find that district not

Page 226 And if those services are being provided, whatever is

2 called for in the IEP, notwithstanding the status of the

3 teacher, whether it's an emergency credential or

4 credential or clear credential or, you know, part-time

5 teacher, full-time teacher, we would look at whether the

6 student received the service that is specified. 7

BY MR. AFFELDT:

8 Q So the compliance or non compliance turns on 9 whether or not the student is receiving the services in 10 the IEP and not the particular credential status of the 11 teacher?

MR. HERRON: All the same objections.

THE WITNESS: As I stated before, it depends on what the IEP stated. Now, this is a hypothetical. And I don't know if this ever happened. If an IEP specifies that student X will be in teacher Y's classroom for X, Y and Z reasons, then that's what the IEP specifies. Or

18 the IEP might just state this student is only going to

19 get -- will get six hours or three hours of RSP services

during the week. It depends on what the IEP states. 20

21 And IEPs are individual education plans. It's very

22 student specific. IEPs do not deal with other students.

It only deals with that student and that student's

24 particular needs.

25 BY MR. AFFELDT:

Page 229 Page 227

Q And as long as that student gets the number of hours and the types of services prescribed in the IEP, then the department would find the district to be in compliance regardless of the credential status of the particular teachers?

MR. HERRON: Objection. Incomplete, improper hypothetical. Calls for speculation. Vague and ambiguous. Calls for a legal conclusion. Asked and answered.

10 THE WITNESS: Compliant with regard to that issue, right? 11

12 BY MR. AFFELDT:

13 Q Right.

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14 A Because there may be other non compliance 15 issues.

Q Correct. And your answer for the record?

A Again this is hypothetical. If the services are being provided as specified in a student's IEP, we would find at least that element to be in compliance.

20 O Okay. Are you aware of the Department of 21 Education ever finding a district not to be in 22 compliance because they had too large a number of 23 teachers on emergency programs?

24 MR. HERRON: Objection. Vague and ambiguous as phrased. Incomplete and improper hypothetical. Calls

corrective action. If the special ed monitors find

2 that, let's say, 100 special need students were not

3 getting ser- -- let's say, 100 special ed students in

4 the district had in their IEP, you know, RSP services

5 and 99 of them were not getting it, in that situation

6 there's a system problem. And we would have to look at 7 what are the factors that's causing them. Failure to

8 deliver services to the 99 students as specified in the

9 IEPs.

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10 BY MR. AFFELDT:

Q I understand that your compliance reviews that 12 we've talked about so far proceeds by looking at the IEPs in the district and services that those IEPs might 13 require, aside from that I'm asking whether there's an independent criteria that the Department of Education 15 16 imposes on districts to have specific numbers of credential special ed teachers in place.

MR. HERRON: Objection. Asked and answered. Assumes facts not in evidence. Calls for speculation. Incomplete and improper hypothetical. Vague and ambiguous.

THE WITNESS: I am not aware of any other system that would look at whether the district had a specific number of credential teachers in special ed.

25 BY MR. AFFELDT:

Page 228

for speculation. Calls for legal conclusion. Assumes facts not in evidence.

THE WITNESS: I'm not aware of any non compliance issue that was based on what you just stated where there are too many emergency credential teachers versus credential teachers.

BY MR. AFFELDT:

8 Q Is the requirement to have credential special 9 education teachers in place even one of the criteria 10 upon which district compliance is judged?

MR. HERRON: All the same objections as interposed to the last question.

13 THE WITNESS: I don't understand your question. 14 BY MR. AFFELDT:

Q Sure. Is it even a criteria upon which to judge compliance or non compliance, the question of whether a district has sufficient numbers of credential special ed teachers in the classrooms?

19 MR. HERRON: All the same objections. Asked 20 and answered.

21 THE WITNESS: I don't know. It depends on what 22 the IEP in that district call for. Hypothetically, it 23 could be just one student who is not getting services,

24 but all the other students are getting it so the Special

25 Ed Division would develop a student specific remedy or Q Do you know if that's part of the CCR review?

A I don't know for certain. I have not looked at the CCR document in a while, so I really cannot answer specifically.

Q Okay. Are you aware of -- strike that.

Based on your experience in the Department of Education, do you believe that special education in California is adequately funded?

9 MR. HERRON: Objection. Vague and ambiguous. 10 Calls for speculation. Vague as to time. Calls for a 11 legal conclusion. 12 THE WITNESS: A number of local districts have

complained generally. And it's not complaints just to the department. They've complained generally that they encroach upon their general fund in order to provide services to their special ed students as specified in the respective IEPs. And to the extent that this encroachment occurs, local school districts have

18 19 regularly charged that special ed is not adequately

20 funded or that the federal government has not covered at

21 least 40 percent of special ed costs that are related to

22 compliance to federal law.

23 BY MR. AFFELDT:

24 Q And in addition to complaining about the Feds 25 not meeting their 40 percent obligations, do the

Page 233 Page 231

districts complain that the state has not met -- has not 2 also sufficiently funded special education?

MR. HERRON: Objection. Calls for speculation. Vague as to time. Vague and ambiguous as phrased.

THE WITNESS: I don't really know how to answer your question because most of the complaints are focused on the feds not covering the 40 percent of the cost.

8 And maybe districts have complained they are not getting

enough money from the state. I have not really heard 9

that. The prevalent complaint is the feds are not 10

paying 40 percent of the costs. 11

BY MR. AFFELDT: 12

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13 Q Do you know what the current breakdown is between federal and state funding for special ed in California? 15

16 MR. HERRON: Objection. Vague and ambiguous. 17 Calls for speculation.

18 THE WITNESS: I don't know what the that --19 what the percent between the two are. I haven't seen the figures. I just don't know.

BY MR. AFFELDT: 21

22 Q As part of your duties as head of the equity 23 branch, did you regularly review information regarding 24 the funding levels of special ed in California?

25 A No.

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'50s or '60s. And there was a lot of dissatisfaction

within the special ed community of how state dollars

were being distributed, and so AB602 was made to equalize all the funding.

5 Q My question was, I think, answered by your last statement. Was AB602 passed into law?

A Yes, it was passed in 1997 same year as ID 97, that's the only way I can remember it.

Q Any other activities you can recall in which the department sought to improve the funding situation for special ed in California?

MR. HERRON: Objection. Vague and ambiguous. Calls for speculation.

14 THE WITNESS: The department was aware but was 15 not a major player in settling the Riverside lawsuit

16 against the state for state mandate special ed. And

17 really there were other state players who really engaged

18 quite intensely with the governor and whatever solution

they came out with to settle that particular piece of 19

20 litigation.

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21 BY MR. AFFELDT:

22 Q What was the subject of the Riverside lawsuit?

23 MR. HERRON: Same objections.

24 THE WITNESS: That particular lawsuit,

25 I believe, addressed -- I hadn't read it, but I was told

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O Are you aware of any -- strike that.

What, if any, action are you aware of that the department took to improve the funding of special ed programs in California?

5 MR. HERRON: Objection. Vague and ambiguous. 6 Assumes facts not in evidence.

> MS. ALTAMIRANO: Calls for speculation. THE WITNESS: I don't recall all the specific

8 9 legislative efforts made by the department. I know when

10 I served as deputy superintendent in the internal

11 affairs, we support AB602 that sought to equalize

special ed funding among the special ed, among the self

special ed local planning area. 13

14 BY MR. AFFELDT:

Q What happened to AB602?

16 A I don't recall all the specifics because it's kind of a detail piece of legislation, but generally it

17 equalized -- tried to equalize funding for special ed 18

19 because from what I was told certain districts or

20 certain services got more money than others in the

21 districts. And it was sort of based on sort of historic

22 patterns of service. And over time, patterns of

23 services and students' needs changed.

24 It was sort of based on a formula that was 25

created, I don't know how many years back, maybe in the

encroachment, state mandate encroachment into the

2 general fund and they wanted the state to adequately

3 fund state special ed.

4 BY MR. AFFELDT:

Q Who were the plaintiffs in that suit?

MR. HERRON: Same objections.

THE WITNESS: I think it was Riverside --7

County of Riverside Unified School District. It was one 9 of the Riverside entities.

10 BY MR. AFFELDT:

11 Q And when was that filed?

MR. HERRON: Same objections.

13 MS. ALTAMIRANO: Objection. He already

testified that he had heard about this.

15 BY MR. AFFELDT.

Q You can answer to the extent you know.

17 A It was some years ago. It could be as much as 18 ten years ago.

Q Did it predate your tenure?

20 A Yes, it did.

Q Was it settled or resolved by a court ruling?

22 MR. HERRON: Objection. Calls for a legal 23

conclusion. Calls for speculation. Vague and 24 ambiguous.

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THE WITNESS: I believe it was settled between

Page 235 Page 237

- the parties. And it was settled, and it brought the
- litigation to the end. I would assume the judge must 2
- have signed off on it because the matter was a legal 4 matter.

5 BY MR. AFFELDT:

6 Q And what was your understanding of what this 7 settlement was that you ultimately reached?

MR. HERRON: Same objections as interposed in 8 9 the last question. 10

THE WITNESS: I don't recall the specific dollar amount that was involved in the settlement. The 12 best I can recollect there was a certain amount paid for

the year that -- I believe, I guess it was probably this 13

year, the 01/02 school year, a lump sum payment and then

there's going to be, I think, 25 million dollars a year 15

for the next ten years. I don't know. I think it's 25

or something like that. 17

18 BY MR. AFFELDT:

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19 Q Is that amount only going to Riverside or?

20 A No, it's for school districts across the state.

21 Q So whatever was reached was a general

22 resolution and not specific to Riverside?

23 MR. HERRON: Same objections as interposed to

24 the last question which I objected.

25 BY MR. AFFELDT.

the actions of the Department of Education that have 2 sought to improve the level of funding for special ed in 3 California?

4 MR. HERRON: Objection. Vague and ambiguous. 5 Calls for speculation. Assumes facts not in evidence. Calls for a legal conclusion. 6

7 THE WITNESS: Different states hold their 8 groups, local school district or special ed associations 9 or associations of special ed directors from time to 10 time they'll go back to Washington, D.C. and federally fund a program. They will go back to Washington, D.C. 11 12 to lobby for full funding or adequate funding of special ed or other programs. And they would go on their own. 13 They wouldn't have to get our permission, or they didn't have to get the permission of the Department of Ed. 15 16 BY MR. AFFELDT:

Q Any other actions by the State to readdress special ed funding issues in California?

19 MR. HERRON: Same objections as to the last 20 question.

21 THE WITNESS: When you say "State," are you 22 talking about the state government or?

23 BY MR. AFFELDT.

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24 Q Any state entity. We covered the Department of 25 Ed.

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Q You are shaking your head. Speak your answer 1 2 so the reporter can hear you.

A Yes, it was a settlement for school districts in the State of California. The handling of that money really is handled in a completely different area than my area.

Q And did the settlement discussions predate your tenure in the department?

A I don't know.

Q Are you aware of any other actions the department has taken to improve the funding situation for special ed in California? 12

13 MR. HERRON: Objection. Assumes facts not in evidence. Vague and ambiguous. Calls for speculation. 14 15 Asked and answered.

16 THE WITNESS: Am I aware of other efforts? 17 I don't -- it's possible that the superintendent may

18 have written letters to the legislature at the federal

level for funding, but I don't recall any specific 19

20 letter or specific substance on a particular piece of

21 legislation. I would have to go through the files and

see what position we may or may not have taken. 22

23 BY MR. AFFELDT:

24 Q Okay. Are you aware of any efforts by the 25 state, other than ones you've already mentioned, beyond

A I am not aware --1

O Okav.

A -- other than states legislature going to lobby for money.

MR. AFFELDT: I'm going to hand you what will be marked as Plaintiff's Exhibit 54-A and I'm going to ask you to try to help me understand what this document is. It's a rather lengthy document. I think if you'll just read the first page and then if you can let me know when you're done.

(Plaintiff's Exhibit 54-A was marked

for identification by the court reporter.)

13 MR. HERRON: So your direction is for him to 14 read the first page and see if he recognizes it?

MR. AFFELDT: Just let me know when he's done. Take a look at the first page, then, I'll ask him if he recognizes it.

THE WITNESS: I have some recollection that we submitted a proposal to the feds and it was eventually

20 approved by the feds with a grant of five million 21 dollars, but this was developed -- I can't remember.

22 This was already in the works before I took on my

23 responsibilities as deputy supervisor for the education 24 of equity, but this was an item that was sort of on its

way. I did not have the substantive involvement at this

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1 point.

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- 2 BY MR. AFFELDT:
 - Q What is a state improvement plan?
- 4 A From what I understand, it's an effort to
- 5 improve our overall system in monitoring compliance,
- 6 technical assistance, services to LEA, Local Education
- 7 Agencies. To address how to help, for example, local
- 8 school districts to address how they communicate with
- parents, how we communicate with the members of the
- 10 public, families with special ed students.
- 11 O Is that a grant program from the federal
- 12 government under the IDEA?
- 13 MR. HERRON: Objection. Vague and ambiguous as to time. Vague and ambiguous as phrased. This document 14
- is dated more than three years ago. 15
- 16 THE WITNESS: You know, I don't know what was
- 17 the specific funding source for this state improvement
- 18 plan.
- 19 BY MR. AFFELDT:
- 20 O Well, I'm looking at the first sentence on the
- 21 first page which seems to indicate "Was proceeding to
- obtain money under the IDA," let me know if that 22
- 23 refreshes your recollection?
- 24 A Yes, but I don't know what part it came under.
- 25 There are a lot of different parts to IDA. I don't know

- the top right-hand corner.
- 2 MR. HERRON: Is that '90 or '98?
- 3 MR. AFFELDT: There's another similar chart on
- 4 page 7. There's another chart with a similar date.
- 5 Does any of this refresh your recollection as to when
- this document was developed? 6
 - MS. ALTAMIRANO: The question was asked and answered before that he doesn't recollect.
- 9 MR. AFFELDT: I'm asking if his recollection is 10 being refreshed, which is an appropriate question.
- THE WITNESS: It says, 1998. As I state, 11
- 12 I have some recollection that this matter of state
- improvement grant, that we have to apply for, surfaced 13
- sometime in 1998. And it says it's based on this state 14
- 15 improvement plan. I don't recollect the plan right now.
- 16 I don't recollect the plan -- the date of the plan,
- 17 I should say.
- 18 BY MR. AFFELDT.
- 19 Q But the plan and the grant were submitted after
- 20 you took office in the equity branch?
- 21 MR. HERRON: Objection. Calls for speculation.
- 22 Asked and answered.
- 23 THE WITNESS: What I generally recollect is the
- 24 state improvement grant was submitted during that time 25
 - in 1998 when I was around or shortly after I assumed my

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responsibilities.

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- 2 BY MR. AFFLEDT:
- 3 Q I believe you testified that you, the
- 4 department, received five million dollars?
- 5 A Some amount like that.
- Q Okay. The document references a California 6
- partnership committee on special education.
- 8 MS. ALTAMIRANO: Would you please describe what 9 page you're looking at?
- 10
- MR. AFFELDT: I'm looking at page one. The
- 11 title at the very top says "From the Department of Eds,
- 12 Special Ed Division and California Partnership Committee
- on Special Education." And then that committee is also 13
- 14 referenced again in the last sentence of the first
- 15 paragraph.
- 16 THE WITNESS: The last paragraph.
- 17 BY MR. AFFELDT:
- 18 Q The first paragraph.
- 19 A Okay.
- 20 Q Do you recollect what that partnership
- 21 committee on special education was?
- 22 A Not by that name. What I recollect is Alice
- 23 convening a stick holder group to work on the grant
- 24 application, but I wasn't aware of what was the name of
- 25 that group.

- what part it came under.
- Q When did you take over again as deputy 2
- 3 superintendent of the equity branch? 4 A February of 1998. No. It was either February
- or March. 6 Q Of 1998?

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- A I think it was March of 1998 that I literally 7
- 8 moved over to the desk for that branch.
- 9 Q Do you know what the date of this document is? 10 Do you have any idea?
- 11 A No.
- 12 MR. HERRON: Mr. Der, let me help you out here.
- 13 On the first page, fourth paragraph, it talks about will
- be developing something by October 1, 1998. Does this
- 15 give you any hint of when this might be produced, and,
- 16 if not, the answer is obviously no?
- 17 THE WITNESS: Actually, this is a grant that we applied. For this plan -- I forget when this plan. 18
- 19 BY MR. AFFELDT:
- 20 Q Let me direct you to page 4 which has a chart.
- 21 Are you on page 4?
- 22 A Just a second.
- MS. ALTAMIRANO: You've answered the question. 23
- 24 BY MR. AFFELDT:
- 25 Q The chart is dated, it looks like 9/18/98 on

1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	Q Okay. And do you recall who was included within those stick holders? A No. MR. AFFELDT: That's all I have. MR. HERRON: State of California will take one copy. MS. ALTAMIRANO: I want a disk and condensed. MS. KAATZ: Copy and condensed version. MR. HAJELA: Make it similar to the previous order. ///	I, ASHLEY RESSA, Certified Shorthand Reporter, of the State of California, do hereby certify: That the foregoing proceedings were taken before me at the time and place herein set forth; that any witnesses in the foregoing proceedings, prior to testifying were placed under oath; that a verbatim record of the proceedings was made by me using machine shorthand which was thereafter transcribed under my direction; further, that the foregoing is an accurate transcription thereof. I further certify that I am neither financially interested in the action nor a relative or employee of any attorney of any of the parties. IN WITNESS WHEREOF, I have this date subscribed my name. Dated: ASHLEY RESSA, CSR No. 12019 ASHLEY RESSA, CSR No. 12019	
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	I, HENRY DER, do hereby declare under penalty of perjury that I have read the foregoing transcript of my deposition; that I have made such corrections as noted herein, in ink, initialed by me, or attached hereto; that my testimony as contained Herein, as corrected, is true and correct. EXECUTED this day of		7