SUPERIOR COURT OF THE STATE OF CALIFORNIA FOR THE COUNTY OF SAN FRANCISCO

ELIEZER WILLIAMS, et al.,)	
)	
Plaintiff,)	
)	
vs.)	No. 312236
)	
STATE OF CALIFORNIA, et al.,)	
)	
Defendants.)	
)	

DEPOSITION OF THOMAS G. DUFFY Los Angeles, California Monday, June 30, 2003 Volume I

Reported by: SHERRYL DOBSON, RPR

CSR No. 5713

JOB No. 43693

1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	Page 2 SUPERIOR COURT OF THE STATE OF CALIFORNIA FOR THE COUNTY OF SAN FRANCISCO ELIEZER WILLIAMS, et al.,) Plaintiff,) Vs.) No. 312236 STATE OF CALIFORNIA, et al.,) Defendants.) Deposition of THOMAS G. DUFFY, Volume 1, taken on behalf of Plaintiffs, at 555 West 5th Street, 35th Floor, Los Angeles, California, beginning at 9:40 a.m. and ending at 5:23 p.m. on Monday, June 30, 2003, before SHERRYL DOBSON, Certified Shorthand Reporter No. 5713.	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	INDEX WITNESS: EXAMINATION THOMAS G. DUFFY Volume 1 BY MR. ELIASBERG 5 EXHIBITS PLAINTIFF PAGE 1 Expert Witness Declaration re Dr. Thomas 25 G. Duffy
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	APPEARANCES: For Plaintiffs: ACLU OF SOUTHERN CALIFORNIA BY: PETER J. ELIASBERG Managing Attorney 1616 Beverly Boulevard Los Angeles, California 90026-5752 -and- MEXICAN AMERICAN LEGAL DEFENSE AND EDUCATIONAL FUND BY: HECTOR O. VILLAGRA Attorney at Law 634 South Spring Street, 11th Floor Los Angeles, California 90014 213-629-2512 For Defendant: O'MELVENY & MYERS BY: LYNNE M. DAVIS Attorney at Law 400 South Hope Street Los Angeles, California 90071-2899 213-430-6000 Also Present: MARIO MATERAZZI	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	Page 5 Los Angeles, California, Monday, June 30, 2003 9:40 a.m 5:23 p.m. THOMAS G. DUFFY, having been first duly sworn, was examined and testified as follows: EXAMINATION BY MR. ELIASBERG: Q Could you please state your name for the court reporter. A My name is Thomas Gerald Duffy. Q Good morning, Mr. Duffy. I'm Peter Eliasberg from the ACLU of Southern California, representing the plaintiffs in the Williams case. MR. ELIASBERG: First let me just deal with a scheduling matter, as I mentioned. We received a letter on June 27th well, we. It was addressed to Kevin DeBorde, and it's from Peter Cho. And I understand we'd originally my understanding is that we'd originally scheduled Mr. Duffy for four days of deposition. MS. DAVIS: Correct. MR. ELIASBERG: And I understand that there have been unavoidable scheduling conflicts that Mr. Duffy

Page 6 Page 8

- 1 has, and we don't object to the proposal that the
- deposition at least be -- that Mr. Duffy not be here on
- 3 Wednesday.
- 4 MS. DAVIS: Right.
- 5 MR. ELIASBERG: And I do have one concern.
- 6 (Telephone interruption.)
- 7 (Discussion off the record)
- 8 MR. ELIASBERG: So we understand that Mr. Duffy
- 9 has a conflict on Wednesday, and we have no problem
- 10 with --
- 11 MS. DAVIS: Right.
- 12 MR. ELIASBERG: -- his -- you know, accommodating
- 13 that conflict.
- 14 MS. DAVIS: Okay.
- MR. ELIASBERG: I'm a little concerned about the --
- 16 Mr. Cho's letter, in the following sense. It suggests
- 17 that what would happen is that you would offer Mr. Duffy
- 18 one more day, and then all of the parties would complete
- 19 their questioning. But that's not -- well, it may be
- 20 acceptable.
- 21 Depending on where I am at the end of today or
- 22 tomorrow, I may say, well, I'm done. But our
- 23 understanding was that we could have as many -- we may
- 24 need as many as four days. So the mere fact of offering
- 25 one more day for all the parties to complete their

- 1 MS. DAVIS: Yeah. No, no. Of course. That's
- 2 fine. And I'll talk to Peter at lunch and --
- 3 MR. ELIASBERG: Okay. And it may be --
- 4 MS. DAVIS: -- we'll straighten it out.
- 5 MR. ELIASBERG: -- that he just needs to deal with
- 6 Kevin.

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- 7 MS. DAVIS: Yeah.
 - MR. ELIASBERG: It appears they've been doing all
- 9 the scheduling issues.
 - MS. DAVIS: Yes.
- 11 MR. ELIASBERG: But I just wanted to make it clear
- 12 that this letter -- what this proposal appeared to be
- 13 wasn't acceptable to us.
- 14 MS. DAVIS: Okay.
 - MR. ELIASBERG: Okay. Great.
- MS. DAVIS: Duly noted.
 - MR. ELIASBERG: Good. Crossed that bridge. Done
- 18 with that.
- 19 THE WITNESS: Good morning again.
- 20 BY MR. ELIASBERG:
- 21 Q Good morning, Mr. Duffy.
 - Just for the record, what is your address? And
- 23 you can give home or business, whatever you're more
- 24 comfortable with.
- 25 A 1130 K Street, Suite 210, Sacramento,

Page 7

- questioning is not -- that's not going to be acceptable.
- 2 MS. DAVIS: And my understanding -- and you know,
- 3 Peter Cho's the scheduling guru on this -- is that
- 4 plaintiffs had asked for two days and intervenors had
- 5 asked for two days. So we had scheduled two days for
- 6 plaintiffs, two days for intervenors. Intervenors have
 - a conflict that just came up last week.
- 8 So had you requested more than two days of
- 9 deposition?

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- MR. ELIASBERG: My understanding is that we made an
- 11 estimate and said that we thought we could be done in
- 12 three days. We didn't say that we would only have three
- 13 days. And this may be all moot.
- 14 MS. DAVIS: Right. Right.
- 15 MR. ELIASBERG: This may all go very quickly.
- MS. DAVIS: Okay.
- 17 MR. ELIASBERG: Because I can't say that we have no
- 18 objection to this, because if the position is that we --
- 19 at the end of two days, we're done, so the intervenors
- 20 get their one day of questioning in which you'll offer
- 21 Mr. Duffy, our position is, depending on how things go
- $22\,$ $\,$ and where we are at the end of tomorrow, it may be that
- 23 we need to get -- and we need to get days offered. You
- know, we don't want to be fighting over what these days
- are on August 13th.

- 1 California 95814.
 - Q And is that the offices of Murdoch, Walrath &
- 3 Holmes?

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- 4 A Yes.
 - Q Have you ever been deposed before?
- 6 A Yes.
- 7 Q About how many times?
- 8 A Maybe five times.
 - Q Okay. What types of cases -- they may have
- 10 been very different, so let's do -- do you remember what
- 11 the first time was?
- 12 A Yes.
- Q And what kind of case was that? Just generally.
- 14 A Special education, parental dissatisfaction
- 15 with services to a child.
- 16 Q And what was -- why were you called? Were you
- 17 called as a witness for the plaintiff? As a witness for
- 18 the defense? An expert?19 A I was called as a w
 - A I was called as a witness for the defense.
- Q And how about the second time? What kind of
- 21 case was that?
- A School construction subcontractor suing the
- 23 district.
- Q Okay. About how long ago was that?
- 25 A 1987, '88.

Page 10 Page 12

- 1 Q So is that when you were working at Moorpark?
- 2 A Yes.
- 3 Q And the third time?
- 4 A Teacher firing, and I was deposed.
- 5 Q Okay. Were you also at Moorpark then?
- 6 A Yes.

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- 7 O Okay. And how about the fourth and fifth times?
 - A Both representing Oakland Unified, and it was
- 9 lawsuits the district had filed against two different 10 architects.
- Q Okay. Were you still employed at Moorpark at 11 12 the time you --
- 13 A No.
- 14 Q Were you at Murdoch at that time?
- 15
- 16 Q So the last two were relative -- within the
- 17 last five years?
- 18 A Yes.
- O Okay. So I guess we can call you a veteran or 19 at least somewhat of a veteran of the deposition game.
- 21 You understand that you're under oath?
- 22 A Yes.
- 23 Q And you understand that I'll be asking you
- 24 questions and that the court reporter will be taking
- down, not only my questions, but your answers?

- going to be compiled in a written transcript, it's
- important that you understand the questions that you
- 3 answer. If you don't understand a question -- I'm not
- trying to trick you. I really want the questions to be
- 5 understandable for you, so that you can answer them. If
- you don't understand a question, please ask me to 6
- 7 clarify it. 8

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- A I will do that.
- Q Okay. Because if you do answer, it will be assumed that you understood the question and that you compiled -- excuse me, provided a complete answer to that question.
 - Do you understand that?
- 14 A Yes.
- 15 Q The other thing is, although depositions 16 oftentimes feel like marathons, the point here is not to 17 test your endurance. If you need a break at any time, as long as there's not a question pending, please say 18 19 so, and we'll take a break, okay? Do you understand 20 that?
- 21 A Good. I'm comfortable in doing that.
 - O Fine.

23 Is there any reason why you wouldn't be able to 24 give complete and truthful answers to the questions I 25 ask today?

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- 2 Q And any objections that Lynne makes, although 3 she doesn't tend to make any objections but --

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- Q -- if she does, they'll be taken down.
- 6 MS. DAVIS: He's lying.
 - BY MR. ELIASBERG:
- 8 Q Because the court reporter is -- the only
- 9 record of this deposition is through the court
- reporter's written transcript, we need you to answer yes or no or verbally, as opposed to with a nod of the head 12 or even a grunt.
- 13
 - Do you understand?
- 14 A Yes.
- 15 Q Okay. And also, it makes life very difficult
- 16 for the court reporter if we talk over each other. So
- 17 to the extent possible, I'll try to make sure that I
- 18 don't cut part of your answer off with my next question.
- If you could also make an effort to wait -- even if you 19
- know what I'm going to say, just wait till I'm finished
- with the question before you answer, so there's no sort
- 22 of two people talking at the same time.
- 23 Do you understand that?
- 24 A Yes.
- 25 Q Okay. Because, as I said, your answers are

A No.

- 2 Q Okay. All right. Mr. Duffy, how did you first
- 3 hear about the case Williams versus California?
- 4 A I don't remember exactly. There was some 5 discussion at a meeting in Sacramento about the lawsuit.
- 6 Q Do you remember approximately when that meeting 7 was?
- 8 A It was after I started working in Sacramento. 9
 - Q Okay. And you started working at Murdoch
- 10 when -- at Murdoch in Sacramento when?
- A It was April 1st, 2000. 11
- 12 Q Do you remember what kind of meeting it was?
- 13 A No, I don't.
- 14 Q All right. Do you remember anything at all
- specific about -- you said -- well, let me step back. 15
- 16 You said that there was mention of a lawsuit at 17 that meeting.

Do you remember anything else that was said at that meeting about the lawsuit?

- A What I recall is that there was a case called Godinez that was pending, and it was brought up that there was a second suit involving the State.
 - Q Anything else beyond that that you recall?
- 24 A No.

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25 Q Okay. After you heard about that -- about the

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- 1 case at that first meeting, did you subsequently make
- any effort in the next, let's say, six months to
- 3 investigate, find out more about what the case was 4 about?
 - A No effort.

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6 Q Okay. When was the first time that you --7 well, let me ask you this.

Have you, since that first meeting, made an effort to find out what this case is about?

MS. DAVIS: Vague and ambiguous.

THE WITNESS: Without making an effort, people 11 12 talked about this case, I'd say, several times,

- 13 probably, just in passing. At some time later, you
- 14 contacted me and wanted to talk about various issues
- 15 relative to school finance and construction, and we did
- talk, and some time after that I had contacts by others 16
- 17 who asked me to be involved in this.
- 18 BY MR. ELIASBERG:
- 19 Q Okay. Who else contacted you?
- 20 A Well, David called me and asked if I was
- 21 interested in providing information relative to this
- 22 case, and we had a conversation.
- 23 Q Do you remember -- is David David Herron?
- 24 A David Herron.
- 25 Q And do you remember approximately when that

- did you discuss this case with any of your colleagues at Murdoch, Walrath & Holmes?
- 3 A I don't remember discussing the case, no.
- 4 Q Did you discuss it with any of your colleagues
- 5 or other people who are involved in the C.A.S.H. 6 organization?
- A People would ask what Williams was about. I 7 8 don't think there was necessarily a whole lot of 9 knowledge of that.
- 10 Q And who were -- when you say people would ask 11 you, do you have a specific memory of people who would ask vou? 12
 - A It wasn't necessarily just asking me, but people would say, okay, what's Williams? This would be at a meeting, informal meeting.
- Q And did you at any of those meetings state 16 anything about what your understanding of Williams was?
- 18 A I can't recall specifically, but I believe that 19 there was some common recognition that it involved a 20 number of matters, and in certain regard, it maybe had 21 some crossover with Godinez.
 - Q What was your understanding of what the crossover with Godinez might be?
 - A School facility issues.
 - Q In any of these discussions did you express an

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was, the first time Mr. Herron contacted you? 1

- 2 A I don't remember exactly when it would have 3 been, but seems to me it would have been the early part of this year, this calendar year.
- 5 Q We'll talk about your discussions with
- Mr. Herron later. Let me just focus on the time 6
- between, say, the time that you and I met and the time
- 8 Mr. Herron contacted you.

9 Let me ask you this. Do you have a memory of 10 when you and I met?

- A Do you mean time? 11
- 12 O Yeah. Date.
- 13 A I don't remember the date. Seems to me it was 14 during the Godinez time.
- 15 Q And what would be -- what's your understanding what the Godinez time is? 16
- A That was between when I started working in 17 Sacramento -- so it was early April -- and the latter part of that same year, the year 2000, when the 19
- disposition of that took place, which was December 13th. 20
- 21 Q The disposition of that, by that you mean Godinez? 22
- 23 A Godinez.
- 24 Q During that period of time between the time I
- met with you and the time that Mr. Herron contacted you,

1 opinion about the wisdom of the lawsuit?

MS. DAVIS: Vague and ambiguous.

3 THE WITNESS: I can't recall expressing an 4 opinion.

BY MR. ELIASBERG:

- 6 Q Do you remember if you had an opinion? And 7 again, I'm focused on the time between when you met me 8 or I met you and David Herron first contacting you. 9
 - MS. DAVIS: Same objection.
 - THE WITNESS: Seems to me that there was maybe a
- couple of things. I had understood that depositions 11
- were being made of some State officials, and that these 12
- 13 were fairly lengthy and fairly intense. And I did have
- 14 a call from someone in a school district, who indicated
- 15 that other information may be necessary with regard to
- this case relative to the State program, relative to 16
- facility issues, and had wanted to talk with me about 17 18
- 19 BY MR. ELIASBERG:
- Q Okay. How did you -- you said -- and please, I 20 21 will follow up oftentimes on your answers, and I don't
- 22 want to misrepresent what you previously said. So if I
- 23 do, please say, that's -- you know, that's not what I
- 24 said. I'm going to do my best to try to, you know, ask
- you some follow-up questions about this.

Page 18 Page 20

1 I think you said you had an understanding that 2 there had been some depositions of State officials.

Do you know how you gained that understanding?

- 4 A By talking to one of those.
- 5 Q And who was that?
- 6 A Duwayne Brooks.

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- 7 O And were you aware that there were depositions 8 of any other State officials besides Mr. Brooks?
- A I believe Bruce Hancock was mentioned as being 9 10 involved in depositions. I don't recall others.
 - Q Did you talk to Bruce about depositions?
- A No. No, I don't recall talking to Bruce about 12 the deposition. 13
- 14 Q What did Mr. Brooks tell you about his deposition? 15
- 16 A I recall that he said it lasted for several days, that it was fairly intense, in terms of questions. 17
- 18 Q Did you have an understanding of what he meant 19 by intense?
- 20 MS. DAVIS: Calls for speculation.
- 21 THE WITNESS: That the -- that, again, it was
- 22 lengthy and there was a lot of questions about the State
- program and decisions that were made. I don't recall 23
- 24 anything specific.
- 25 BY MR. ELIASBERG:

A Letty Boggs.

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O Okay. And when did Ms. Boggs contact you?

A It was a number of months ago. I can't tell

you specifically, but it was probably the latter part of 5 last year.

6 Q All right. And what is your -- what is your

understanding of what she meant by other information may be necessary with respect to the school --

MS. DAVIS: Calls for speculation.

10 BY MR. ELIASBERG:

11 Q -- facilities program?

MS. DAVIS: Sorry. Calls for speculation. 12

13 BY MR. ELIASBERG:

14 Q I'm just asking if you had an understanding of 15 what she meant.

16 A She was expressing concern for accurate information. I don't know from whence that concern 17 18 completely arose, but she expressed concern.

19 Q And when you say concern for accurate 20 information, what did you understand her to mean by 21 that?

22 A What I understood her to mean is that there was 23 a need for a larger picture on what was being presented.

24 Q When you say what was being presented, did you have an understanding of being presented by whom?

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- Q Do you remember anything else -- not just 1 2 focusing on the issue of intensity, but do you remember 3 anything else he said about the deposition?
- A He mentioned that it went beyond facility issues, which I think I'd already understood. I 6 mentioned that a few minutes ago.
 - Q Did he say what other issues it dealt with?
 - A Teacher credentialing, availability of
- 9 textbooks. There may have been other such issues, but 10 those two I recall.
- Q Just so I'm clear, he said that his deposition 11 addressed issues of teacher credentialing and 12 13 availability of textbooks; is that correct?
- 14 A No, I don't -- I don't believe that he
- specifically said that that occurred in his deposition, 15
- but just, in its totality, that he believed the
- lawsuit --17

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- 18 Q Okay. Thank you.
- 19 A -- involved that.
- Q I believe you also said that you were contacted 20
- by a school official who said that, in sum or substance,
- 22 other information may be necessary with respect to the
- 23 State program; is that correct?
- 24 A Yes.
- 25 Q And who was that school official?

1 A Just in the lawsuit.

Q And did she ask you to take any specific steps to address that concern?

4 A No. She asked me if anybody had contacted me 5 to be involved in this in any way.

Q And what did you say? 6

A I had said to her, no, not recently. That's what I recall saying to her.

9 Q Did you ask her if anyone had contacted her 10 about the lawsuit?

A No, I assumed that somebody had and that's why 11 12 she was talking to me.

13 Q But did she tell you that anyone had contacted 14 her?

15 A No.

Q Who is Letty Boggs? 16

A Letty Boggs is a woman -- I said that she was a 17 18 school official. She may not have been at that time,

19 because she was transitioning. She was assistant

superintendent for business at Anaheim City Schools. 20 21

Q How long have you known Ms. Boggs?

22 A Maybe ten years.

23 Q Did any other -- and again, I'm only talking

24 about the period of time between the time I contacted

you and Mr. Herron contacted you.

Page 22 Page 24

Did any other school officials -- did you speak with any other school officials -- besides the -- what you've mentioned about there may have been brief discussions in passing -- in meetings about Williams,

5 did you speak with any other school officials about the case? 6

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Q Did you speak with any State officials about the case?

A Eventually Duwayne Brooks --

Q Besides Mr. Brooks.

A Well, in this context, it wasn't speaking, 12

13 necessarily; it was testifying before the joint

committee on school facilities, where I referenced both

Godinez and Williams as having some focus on school 16 facility issues.

Q Okay. What is the joint committee on school 17

18 facilities? 19

A The joint committee was the committee composed of members of the Senate and the Assembly that agreed upon the components of AB 16, which became the Prop 47

bond and the -- the next bond for '04 and a number of

program elements in the State school facility program. 23

Q Do you remember when you testified?

A I testified several times during a period from

Godinez or Williams or Godinez?

A No.

3 Q Did you express any opinion as to the accuracy of any of the complaints that plaintiffs were making in

5 Williams concerning facilities?

6 A To the --

7 MS. DAVIS: Vague --

THE WITNESS: -- conference committee?

9 MR. ELIASBERG: Yeah.

10 MS. DAVIS: Vague and ambiguous.

THE WITNESS: Sorry. 11

12 Could you ask me again?

MR. ELIASBERG: Sure.

14 Actually, could you just read back the

15 question.

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16 (Record read)

THE WITNESS: No.

18 BY MR. ELIASBERG:

19 Q Did anyone ask you for an opinion on that 20

subject?

21 A No.

22 MR. ELIASBERG: Okay. I'm going to give to the

23 court reporter a document which -- I think we've just

been marking with individual names and starting with 1. 24

So it's a document that states at the front on

Page 23

July, August, September of 2001 through February -- at least February, maybe even beyond February of 2002.

Q Are you able to, in your own mind, distinguish the -- each individual time you testified, or do you have a more sort of general memory of testifying and what you said in that testimony?

A They tend to blend.

Q Well, then instead of breaking up, we'll just talk generally.

Do you remember what you said at any of those -- at any of the times you testified in front of the joint committee, what you said about Williams?

A Well, if I mentioned Williams, I mentioned Godinez. And just in general, the thought was the State is being challenged for the programs that it operates that assist districts in dealing with school facility problems, the construction, modernization, repairing old schools, and that we were offering a proposal -- and I say "we" being the C.A.S.H. organization that was addressing, if it was accepted, issues of overcrowding and issues of older buildings.

And we specifically offered several proposals to them.

24 Q Did you say anything else about -- well, I'll say did you say anything else about both Williams and the right side "Expert Witness Declaration Re Dr. Thomas

G. Duffy" that we'll mark as Duffy 1, Duffy Exhibit 1.

3 (Plaintiff's Exhibit 1 was marked for 4

identification by the court reporter.)

BY MR. ELIASBERG:

Q Mr. Duffy, if you would please look through this document.

8 I'll just give you a little explanation. I 9 will ask you a variety of questions about this document

10 over time. I will generally refer you to specific parts

of it. Right now if you would just familiarize yourself 11

with the document. I don't expect you to read all of 12

13 it. Just familiarize yourself to make sure you know

14 what it is.

A From the first page to the last page?

Q Skim through it. Yeah, I mean, basically, I'm going to ask you if you recognize the document and so on.

I will represent to you here that I've done my best to Xerox accurately all -- I don't think it's

necessarily a good use of time to read the whole thing 21

word for word, but if you want to do that, you're 22

23 obviously free to do that. And obviously, down the line

24 if you see something in it -- if I ask a question about

a specific section and it looks like it's missing a

Page 26 Page 28

- page, you can point that out then. I'm not going to consider you to waive that right.
 - A (Witness reviews documents.)
- 4 Q Mr. Duffy, do you recognize this document?
- 5 A Yes.

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- 6 O And what is it?
- A The greater part of the document is the report 8 that I put together in this matter.
- Q Okay. And does it appear -- again, if 10 something comes up later it's fine, but does it appear to be the complete version of your report, to --11
- 12 A I have skimmed --
- 13 Q -- the best of your understanding?
- 14 A -- through the pages, and it at least appears to be the complete version of my report. 15
- 16 O And at the front of the document is there a 17 resume, vour resume?
 - A There is.
- 19 Q Do you know approximately -- is this the most recent version of the resume that -- of your resume?
- A (Witness reviews documents.) 21
- 22 Yes.
- 23 Q All right. Let me --
- A My office prepares resumes from time to time 24
- for those that request it. So somebody may have 25

- obtain the standard elementary credential?
- A I can't give you a detailed course listing, but 3 courses that are involved typically include courses on
- 4 teaching reading, courses on social studies, child
- 5 development courses, psychology of education, child 6 psychology, goes on from there.
 - Q And was it your purpose in doing the credential because you wanted to teach?
- 9 A Yes.

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- Q Okay. Why did you want to teach?
- A I learned that I was good at it. 11
- 12 O How'd you learn that?
- 13 A When I was in high school an English teacher 14 asked me to get involved in a program that was tutoring students that were having difficulties. I respected 15 this teacher, and he said, I think you would do well

16 17 here. And they need your help.

I was a senior and I was very busy, but I said 18 19 okay, and I got involved in a tutorial program, where I was assigned to a junior high student who had some

- 21 special education issues and others, and I was very
- 22 effective in turning around his educational experience 23 in that semester.
- 24 Q Then on the resume it says subsequently, from '72 to '76, you got a credential specialization in Cal

Page 27

- prepared a resume and updated it for me in the last
- several weeks or months, but it's basically the resume I 3 use.
 - Q Okay. Let me take you back -- and I promise I'm not going to ask you about every day of your life,
- but I did want to go through some of your experience 7 of -- educational and otherwise.
 - You got a B.A. at Cal State in 1971; is that correct?
- 10 A Yes.
- Q And the B.A. was in history? 11
- 12 A Yes.
- 13 Q Okay. On the resume here it also says -- and
- 14 this is on the bottom of the -- let's see, the third
- 15 page of the resume section of the document, under the section headed "Education."
- It also says that you obtained a -- or it lists 18 standard elementary credential; is that correct?
 - A Yes.
- 20 Q And what is a standard elementary credential?
- 21 A At the time the standard elementary credential
- 22 empowered me to teach in California for the rest of my 23 life as an elementary teacher.
- 24 Q And was the -- so you took the -- what course
- work is involved or was involved in your -- necessary to

- State L.A.; is that correct?
 - A Yes.

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- 3 Q Can you tell me what a credential
- specialization is?
- 5 A A credential specialization means that you are authorized by State of California to do certain kinds of 6
- 7 other work that a credential requires. Mine is in 8 special education.
- 9 Q And so that -- am I correct in understanding
- 10 that there are credential specializations in a variety
- of different fields or subjects, and special education 11 being one? 12
- 13 A And in special education there are varieties as 14 well.
- 15 Q Okay. Did you -- was there a specific variety of special education credential that you got? 16
- A Yes. 17

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- 18 O And what was that?
 - To teach the orthopedically handicapped.
- 20 Q What is the layman's understanding of --
- 21 layman's understanding of the orthopedically
- 22 handicapped?
- 23 A At the time the term referred to students who
- 24 may have a variety of disabilities that included
- cerebral palsy and muscular dystrophy, those that would

Page 30 Page 32

be in wheelchairs, those that would use prosthetic devices, those that may have seizure disorders. It was fairly broad. But the credentialing allowed me to teach in a classroom serving those students.

Q Why did you choose that particular credential specialization?

A As I mentioned before, I learned that I was fairly good at dealing with students that had impediments to learning and impediments to living.

Q When did you start teaching?

11 A 1971.

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Q So you were actually teaching during the time -- well, did you start teaching after you got your

14 B.A. and your standard elementary credential? 15

A No. I started teaching after I received the B.A. In California, at least at the time, you didn't 16 17 have to have a complete credential. If you were in 18 progress, you could be placed in a teaching position.

Q So just for understanding the resume here, it says 1968 to '71, and you list Cal State Long Beach, history and also standard elementary credential.

22 When did you actually complete the standard 23 elementary credential?

A The life credential?

Q Well, whatever it is that you're listing as the

a smaller percentage of students that would have those

disabilities. So it's more economically feasible for

3 the intermediate unit at the County office to offer

those programs, pooling students from a variety of 5

districts to serve them.

6 Q So -- and are those students pooled from within 7 a variety of districts within that County, in this case 8

Ventura County? A Typically, yes.

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10 Q It says here you were charged with the responsibility of establishing the orthopedic unit at 11 12 Rio Mesa High School.

What is -- what do you mean by establishing the orthopedic -- well, let me break it down.

What is an orthopedic unit, as it's used here?

16 A It's the classroom that served the 17 orthopedically-handicapped students.

> Q Okay. And what did you do to establish the orthopedic unit?

A Became an ambassador.

21 Q Okay. And what do you mean by that, became an 22 ambassador?

23 A This was a County program going onto a high

24 school district site. So I got to know the principal. I got to know counselors and others, and moved the class

Page 31

1 standard elementary credential.

A It was sometime in that period. I don't recall exactly, but the course work was complete and I was -there are steps in a credential, so you could have a preliminary, then you could have a partial, and then you can have a -- seems to me there's another step, and then there's the life credential, which means you're authorized for life to teach.

9 Q Now, looking up above a little higher up on 10 this resume, in the section above California credentials, there's a -- between the dates 1971 to 1980 12 it says you were a teacher for

13 orthopedically-handicapped programs for the Ventura 14 County Superintendent of Schools Office.

What is the Ventura County Superintendent of Schools Office?

A It's the intermediate unit that serves the school districts in Ventura County.

Q And how do they serve the school districts?

20 A They provide a variety of services that include 21 fiscal services, and they provide special education

22 programs for what are called low-incidence pupils. 23 Q And what are low-incidence pupils?

A That in a population of a hundred thousand

students or 10,000 students, some number, there would be

physically from a school for the orthopedically

handicapped in Ventura to the campus of Rio Mesa High 3 School, which was in Oxnard.

Q Now, it says your duties included -- or the responsibility of establishing the orthopedic unit included duties of instruction, initiation and supervision.

By instruction did you -- did you actually teach the class?

10 A Yes.

Q And were you the only teacher for that class? 11

A Yes.

Q And then it also said that you -- the duties --14 included duties of initiation and supervision of the 15 mainstreaming program.

What is the mainstreaming program?

A It was working to have students leave the 18 shelter of the special education classroom and to go out into the mainstream of the campus. In essence, to go into regular classrooms.

O How did -- what did you do to facilitate mainstreaming of students?

23 A As I said, I became an ambassador. So I worked 24 with the principal, I worked with counselors, I worked with teachers to facilitate the students going into

Page 34 Page 36

- classes that were regular classes, to be involved in regular instruction. And I supported those students in
- those classrooms from time to time, or my assistant did 3 4 that.
- 5 Q How did you support them? 6
 - A Depended on the need of the student.
 - Q Well, can you give me an example of how you might support a student?
- A Well, there was a student that had a spinal 10 cord injury that had been a running back, and he was paralyzed. And so I went into the weight training class at the campus that was run by the football coach, and I 12 13 physically supported him, by lifting him out of the chair, having him supported on a bench, and giving him certain weights to give a lift, which were pretty minimal, at least in the beginning. That kind of
- support. Could give you other examples. 18 Q No, I think I got the picture. 19 Did you enjoy the work?
- 20 A I did.

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- 21 Q What do you consider your greatest
- 22 accomplishment or accomplishments during that period?
- MS. DAVIS: Vague and ambiguous. 23
- 24 THE WITNESS: I don't mind answering the question.
- There were many high points. When people thought that

1 Was that a different position from what you list here as year 1971 to '80, work as a teacher of 3 orthopedically-handicapped programs?

4 A Yes.

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5 Q And what was -- what did that position -- what were your responsibilities as a special education 6 7

A It began with responsibility for developing information for parents and for others about special education programs and conducting in-services for parents and for others and tracking legislation that dealt with special education. Then it moved on to more business-related areas specifically in the school facility area.

Q Okay. How did it -- how did it come to pass that you took on -- started to take on responsibilities for business and school facilities issues?

18 A I was asked to do so.

Q Okay. Who asked you to do so?

20 A The assistant superintendent for business 21 services in Ventura County at the time, whose name was Wilmar Grossbach, asked me to assist him.

22

23 O And did he say why he -- did he explain to you 24 why he'd selected you to take on that new work? 25

A He said he'd watched me work, and he thought I

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- our class was part of the school district and received
- the students easily into the classrooms and went out of
- 3 their way to work with these students, that was -- that
- was the key. That's what I was about. I became part of
- 5 the faculty. I made friends there that I still
- 6 communicate with today.
- 7 BY MR. ELIASBERG:
- 8 Q It appears from your resume that you did this work for approximately nine years; is that correct? 10
 - A Yes, I think so.
- O During that period of time, that nine-year 11 period, did you have any responsibility with school 12 13 facilities in any of the school districts in Ventura 14 County?
- 15 MS. DAVIS: Vague and ambiguous.
- THE WITNESS: The time period you're asking? 16 17 BY MR. ELIASBERG:
- 18 Q '71 to '80. During the period that you have listed here as being a teacher for 19
- orthopedically-handicapped programs. 20 21
 - A Not during that period.
- 22 Q Now, it says that in 1980 -- this is going on
- 23 to the -- the page before, the bottom entry on the page
- before, it says you were a special education consultant,
- Ventura County Superintendent of Schools Office.

could help him.

Q Okay. What -- so in 1980 -- it says on the 3 resume here that from 1980 to 1983 you became a

facilities -- or you were a facilities consultant and

5 teacher, again, for the Ventura County Superintendent of Schools. 6

What were you teaching?

- A The same program that I talked about before.
- 9 Q Okay. So there's overlap for some of your 10 previous jobs, but you've taken on new responsibilities

as a facilities consultant; is that correct? Is that 11

- basically correct? 12
 - A That's correct.
- 14 Q And tell me what kind of things you did as a 15 facilities consultant.
 - A I funded the Dorothy Boswell School in Ventura, which was a special education facility, and five other projects that I recall for the County office in Ventura.
 - Q And when you say funded, what do you mean funded the Dorothy Boswell School and five other projects?
- 22 A Wilmar Grossbach asked me to be involved in the 23 business side. He said they needed a school.
- 24 He said, "Can you help us get a school?"
- 25 And I did that.

1 Q And how did you go about obtaining the funding?

A I learned about the Leroy Greene lease-purchase program at the time. County offices were sort of in a gray area, in terms of being eligible for that, but in a short space of time we had received Phase 1 funding and moved on with the site acquisition and built a school.

O And by Phase 1 funding do you mean the planning -- funding for planning the facility; is that correct?

A Yes.

Q And then is there a Phase 2 and Phase 3 11

12 under -- or was there a --

13 A Yes.

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14 Q -- a Phase 2 and Phase 3 under the Leroy Greene

lease-purchase program? 15

16 A Yes.

Q And what was Phase 2?

A Site acquisition. 18

19 Q And what was Phase 3?

20 A Construction funding.

21 Q And I'm really not trying to test your memory

22 here. I just want to see, just for the record -- do you

23 have a recollection of what -- whether the provisions of

the Leroy Greene lease-purchase program are codified in

25 the Education Code? variety of different programs. I'm just -- I assume that lead -- let me ask you this.

When you use the phrase "lead for applications," would that kind of work be the same whether it's an application for deferred maintenance or an application for new construction or modernization funding?

A Not necessarily.

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Q Okay. Tell me what you mean by a lead for application for deferred maintenance funding.

A Compiling the information that's necessary to file the document on behalf of the district and to pursue it through funding and even construction, contract signing, work with the board to make sure the board was comfortable with what was happening.

Q How do you pursue it through funding or how did you pursue it through funding?

18 A Would you like me to give you an illustration?

Q That would be fine.

20 A A very small district that was not in the 21 deferred maintenance program had a septic system that

22 basically exploded on the campus. Small district.

23 District had a superintendent who was also the principal

24 and the teacher. We worked to have the problem fixed

very quickly, and then told the district and the board

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A Yes. 1

2 O And what are the code sections?

3 A I don't recall.

> Q Other than the work you did -- I'm not in any way suggesting that wasn't a lot of work, but other than

5 the work you did, in terms of getting the funding for

7 the Boswell school and five other schools, were there

8 other responsibilities you had with respect to

facilities during that period of 1980 to 1983 that's

listed here as you were a facilities consultant on your

resume? 11

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12 A Yes.

Q And what were those other responsibilities?

A Assisting districts in Ventura County and, as

15 it turned out, a couple of other counties.

Q How did you assist those districts?

A I assisted them by sharing information. I 17

assisted them by becoming lead for applications for

19 funding for what was then the new rehabilitation or

modernization program. Also, new construction funding,

21 for deferred maintenance funding. I served as a

22 resource for them, but I also served as an advocate for

23 them.

24 Q Okay. What did you mean when you said you were

a lead for applications? You listed applications for a

that we could go back and have it funded, sort of after

the fact, through critical hardship deferred

3 maintenance -- can't remember if that's exactly the

title at the time, but basically, it was an emergency, 5

and we had that done. So it was paid for.

So we went from filing the application, working it through the funding, working with the board to make sure that they understood that we were entering into a contract, the district entering into a contract, and paying for it.

Q What did you mean when you said the district was not in the deferred maintenance program?

A He had no knowledge of the deferred maintenance 14 program at the time.

15 Q What was the -- what district was that?

16 A Mupu.

Q How do you spell that? 17

18 A M-u-p-u.

19 Q Do you know approximately what year this incident with the septic tank took -- or septic system 20

21 took place?

22 A Would have been '81 or '82.

23 O How long did the deferred maintenance

program -- for how long had the deferred maintenance --

when did the deferred maintenance program start?

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1 A I believe it was '79.

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Q During the period of time that you worked in the Ventura County Superintendent of Schools Office as a facilities consultant, did you ever become aware of other districts that were not in the deferred maintenance program?

A No, I believe that was the only one.

Q How would you be a lead or how did you act as a lead for applications for modernization funding? And I understand -- I think you said it may not have been called that at the time, but what we know now as modernization funding; it's a law then.

A I believe it was first called rehabilitation. 14 The district board would take action to appoint me as the district representative, so that I would be signatory on documents that the State required in order to move the applications through quickly and efficiently. Because I would go to Sacramento on their behalf and could sign a document and move the project.

Q Do you have an understanding why the districts did not use -- or the board did not appoint somebody who was actually an employee of the district itself to move the application?

24 A Well, they would typically do that at some later point, but I would offer, and they had a need, and

1 or older and a determination of the replacement value of the school and funding about 25 percent of that 3 replacement value without structurally altering the 4 school, so that the original DSA approval remained 5 intact. 6

Page 44

Q Was the 25 percent requirement written into -well, let me ask you this. I believe we've established this; I just want to be sure.

9 The lease-purchase program is statutory; is it 10 not?

11 A Yes.

12 Q Okay. And it's in the Education Code, right?

13 A Yes.

14 Q Is that 25-percent figure part written into the 15 statute?

A I don't recall that it was in the statute or if it became just an operational policy, but it came from an agreement amongst State agencies, and it became the working number.

Q What State agencies agreed on this?

21 A Office of Public School Construction, which was 22 called OLA, or the Office of Local Assistance at that 23 time, DSA and CDE.

Q Do you have an understanding of how they -those agencies arrived at that number, that percentage?

Page 43

the boss that I had, Wilmar Grossbach, was very much into serving school districts, and smaller districts in particular, the ones that I focused on, because they had

a lot of need and not necessarily a lot of personnel.

Q What do you mean by they had a lot of need?

A Well, we were in the post-Prop 13 years, and their education funding was as it is today, but it was a different time; in that, school administrators weren't quite sure how much money would be available, and this was a new program -- the rehab program was a new program; it wasn't understood, necessarily. So I think a combination of factors saw districts requesting the service if they knew it was there.

Q When you say it was a new program, do you know when it -- when the program started?

A The rehab program?

Q (No audible response)

A It was funded in the bond of 1982. I believe that was -- the June bond of '82. So the funding began shortly thereafter.

O Briefly explain what the rehabilitation program was, at least under the -- under the lease-purchase

A Similar to what it is under the school facility program, but it involved schools that were 30 years old Page 45

A Not an in-depth understanding, no.

Q What is the understanding that you do have?

A DSA had a concern that if there would be any structural changes in the school, that they needed to be recognized by changes in a plan, so that it may be that the school be reevaluated for adherence to the Field Act so the structural safety of pupils and credentialed teachers and others in the school would not be compromised.

It was identified that anything from lighting to carpeting to plumbing -- certainly wasn't structural -- and that those kinds of things would be addressed. And that's not exhaustive, but recognizing that modernizing or rehabilitating the schools could avoid any structural change to the school, so that leaving the school intact structurally could be done and that the agencies then could agree that districts could have a substantial amount of money to go in and rehabilitate, modernize, repair the school.

Q Help me understand. And perhaps I missed something, but it seems to me that your answer addressed the question of why the agencies had agreed that there would -- not to have structural alteration of the building, but I'm trying to understand why or how they came up with 25 percent of the replacement value.

A As I said, I don't have an in-depth understanding of that, but there was a belief that if the building would take \$4 million to replace, that spending a million dollars to deal with issues could avoid any structural problem.

Q What do you mean by structural problem?

A Okay. Avoid creating a structural problem.

Q Can you give me an example of what a structural problem would be?

A If a district wanted to use the modernization program, rehabilitation program, to go in and remove a load-bearing wall, that may not be considered under the modernization program, that the load-bearing wall would mean recalculating the effect of that removal on the ceiling, and that may require some adherence to the code of 1982 as opposed to the code of 1950 or 1949 or 1945.

Q Do you know if any of these -- the agencies that you mentioned -- actually, let me step back.

Can we -- I know that there's been a name change. OLA has become OPSC.

Are you comfortable if I just refer -- I'll 21 22 refer to it as OPSC --

23 A Yes.

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24 Q -- and we'll understand that at some point that may not have been the actual acronym; it was a different

1 THE WITNESS: I would be speculating. I don't know 2 what really they did.

Page 48

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3 BY MR. ELIASBERG:

> Q Do you know how the Legislature arrived at or decided that modernization or rehabilitation funding would be available for buildings that were 30 years or older as opposed to some other --

8 MS. DAVIS: Same objections.

9 BY MR. ELIASBERG:

Q -- age.

11 MS. DAVIS: Sorry.

Same objections.

BY MR. ELIASBERG: 13

14 Q Again, I don't want you to speculate. I'm 15 asking you --

16 A No.

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17 Q -- do you have an understanding?

18 A No.

19 Q Have you ever attempted to find out how the

20 30-year-old figure was arrived at?

21 A It's been discussed. We moved it back from 30

22 to 25, as I think you're aware. There may have been

some relationship to all of the schools that were built 23

24 after the end of World War II, starting in 1952, with

the '52 law and, 30 years later, we're at '82, and gee,

Page 47

title, but I -- I never remember OLA, and I got OPSC embedded in my brain.

3 Okay. Do you have an understanding of whether anybody -- any of the agencies that you mentioned, OPSC, 5 DSA -- actually, maybe I shouldn't use the acronyms, because there are other people who read this, and they 6 won't know -- the Office of Public School Construction, 7 8 Division of State Architect or the California Department

of Education, were there any of those agencies that did research to attempt to determine what the actual cost or

percentage of replacement value was required to modernize the building? 12

13 A I'm not sure I know what question you're asking 14 me at this point.

Could you read it back.

(Discussion off the record)

17 BY MR. ELIASBERG:

18 Q Do you know whether any of the agencies that I 19 mentioned or that you previously mentioned, OPSC, DSA, CDE, did any research in an attempt to determine the actual cost or the actual percentage of replacement 21

22 value necessary to properly modernize a 30-year-old school facility?

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24 MS. DAVIS: Vague and ambiguous, calls for speculation.

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let's cover a lot of that territory. You know, those

discussions taking place, but I'm not sure. 3

Q By the '52 law do you mean the -- and I don't know the name of the act, but a State law that provided for funding for districts to build school facilities; is that correct?

A Yeah, the school building law of 1952.

Can we take a break?

9 Q Yeah, sure. I was actually going to say that. 10 (Brief recess taken.)

BY MR. ELIASBERG: 11

Q Mr. Duffy, I don't believe I asked you.

You previously testified that when you were working as a facilities consultant for the Ventura County Superintendent of Schools, that you acted as a lead for applications for funding for deferred maintenance, rehabilitation and new construction. I don't think I asked you about what was involved in being a lead for applications for new construction.

Could you tell me what you did when you were acting as a lead for applications for new construction?

22 A If I could use Mupu as an example again.

23 Demonstrated to the superintendent and the board that they probably had eligibility for new construction, had 24

them take action to file for that, assisted them in

Page 50 Page 52

- hiring an architect, met with the board on several
- different occasions, received funding and constructed a
- 3 building for them.
- 4 Q Did you go -- well, what I'm trying to figure
- 5 out is, did someone from Mupu come to you or someone in
- the County superintendent's office and say, we'd like to
- 7 build a new building, in sum or substance?
- 8 A I told them that they had eligibility for a new
- 9 building, and asked them if they'd like to exercise that.
- 10 Q When you informed them of that, did they indicate to you in any way that they weren't aware that 11
- 12 they had eligibility?
- 13 MS. DAVIS: You're talking about Mupu?
- 14 MR. ELIASBERG: Yes.
- 15 MS. DAVIS: Okay.
- 16 THE WITNESS: No, they weren't aware that they had 17 eligibility.
- 18 BY MR. ELIASBERG:
- 19 Q Did you ever work with any other districts
- 20 where you informed them that they had eligibility for
- 21 new construction and they weren't aware of it?
- 22 A Don't recall any other districts not being
- 23 aware.
- 24 Q For how long had the State been providing
- 25 funding under any program for new school construction?

- them as consultants or employees that did similar work
- to the work you did as a facilities consultant for the
- 3 Ventura County Superintendent of Schools?
- 4 A Yes.
- 5 Q What County superintendents are those?
- 6 A I believe that there were nine. We used to
- 7 call the meetings of the -- those persons the nine
- 8 southern counties meeting, but it included L.A., Orange,
- 9 San Diego, Riverside, San Bernardino, Ventura County --
- 10 there was someone from Santa Barbara County at some
- 11 point, are the ones I'm remembering.
 - O And did all of those County offices have someone who did a job similar to you?
- 14

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- 15 Q Were you aware of any counties in California --16 well, County superintendent's offices that did not have 17 someone who, either as a consultant or an employee, did work similar to what you did as a facilities consultant? 18
- 19 A As I said, Santa Barbara had someone. I can't 20 remember when they first got involved, but I know the
- 21 counties that I worked with, the ones that I mentioned. 22 I don't recall any information that others didn't have.
- 23 Q Were you aware of any information that others,
- 24 other than the ones you've listed and the ones you may
 - have worked with in this nine-county group -- do you

Page 51

- A During that time frame? 1
- Q No, I'm just -- in history. 2
- 3 A Could you ask --
- MS. DAVIS: Vague and ambiguous.
- 5 THE WITNESS: Could you ask again?
- BY MR. ELIASBERG: 6
 - Q Yeah.

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- 8 For how long in any time -- not just focused on
- 9 the time you were facilities consultant, but in any time
- in California's history when did California -- the State
- of California start providing funding to school 11
- 12 districts for new school construction?
- 13 MS. DAVIS: Vague and ambiguous.
- 14 THE WITNESS: The program -- my knowledge of this,
- the program in the late '40s and early '50s was 15
- something that began, because of growth in the state 16
- began at that time. 17
- 18 BY MR. ELIASBERG:
- 19 Q When you say began, you mean began to provide
- 20 funding?
- 21 A And the State began to provide -- the State
- 22 program to provide funding for schools.
- 23 Q Mr. Duffy, are you aware of other -- I'm
- 24 sorry, Dr. Duffy, are you aware of other County
- superintendent of schools who had persons working for

- have any information that others did have that kind of
- 2 employee or consultant? 3
 - A No.
- 4 Q Other than the -- well, you've discussed acting 5
 - as the lead for applications for deferred maintenance, new school construction and modernization.
- 6
- 7 Can you tell me all the -- any other steps that 8 you took to ensure that special education facilities --
- 9 I want to start just focused on special education
- 10 facilities -- the special education facilities in
- Ventura County were in good condition during that 11
- 12 three-year period, 1980 to 1983?
- 13 A I'm not sure --

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- MS. DAVIS: Vague and ambiguous.
- 15 THE WITNESS: -- what you're asking.
- 16 MS. DAVIS: Sorry.
- 17 Vague and ambiguous.
- 18 BY MR. ELIASBERG:
- 19 Q During the period you were facilities
- consultant for Ventura County Superintendent of Schools, 20
- 21 I want to understand all the other steps you took,
- 22 besides the ones you described about acting as a lead
- 23 for applications, to ensure the special education
- 24 facilities, the schools, the classroom that special
 - education students attended, were in good condition.

Page 54 Page 56

1 MS. DAVIS: Vague and ambiguous.

2 THE WITNESS: I'm confused by your question. 3

BY MR. ELIASBERG:

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Q Okay. Maybe I can help -- I can clarify it if you tell me what your confusion is.

A Are you asking if I looked at special education classrooms in school districts? Are you asking if I took actions to make sure there was school facilities for special education programs within the county proper?

Q I'm trying to understand any -- both. Any steps that you took to ensure that classrooms in which special education students learned or were taught, whatever you want to use, attended school -- that those classrooms were in good condition.

MS. DAVIS: Same objection.

17 THE WITNESS: When Will Grossbach first contacted 18 me and said they had a need, I studied what was

19 necessary under the State program, and I went out and

20 investigated the facilities that existed in order to

21 make a competent attempt to provide existing facilities,

22 because that was part of the benchmarking that you did.

So I did look at facilities that the County operated. 23

24 MR. ELIASBERG: Can you read back that answer.

25 (Record read.) 1 A Because I believe students need to be in safe 2 and appropriate adequate facilities.

3 Q What do you mean by -- can you give me some -a little bit of guidance as to what you mean by an 5 appropriate facility?

A Students that have physical disabilities or students that are multiply handicapped have need for other services besides direct educational services. The

State program at the time -- and still -- allows for

10 those to be created as part of a new construction

program. They include what are known as medical therapy 11

units that are staffed by orthopedically -- or 12

13 orthopedic -- what do you call -- OTR, orthopedic --

14 registered orthopedic therapists and occupational

therapists. And they do a variety of kinds of therapy 15

16 on students, and sometimes they need a good deal of space because of equipment. 17

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So those were part of the -- of what the school became. We planned that into the school.

20 Q Anything else that, in your opinion, 21 constitutes an appropriate facility for special 22 education students?

23 MS. DAVIS: Vague and ambiguous.

THE WITNESS: Space because of gurneys that --

wheelchairs and parking areas for buses, because the

Page 55

BY MR. ELIASBERG: 1

> Q Tell me what you mean by an attempt to -- maybe I'm going to get this wrong, but an attempt to have competent existing facilities? Is that what you said?

MS. DAVIS: I don't believe that's what he said, but if you understand the question.

7 THE WITNESS: Yeah, I believe I understand the 8 question. 9

MS. DAVIS: Okay.

10 THE WITNESS: County office had programs in different locations. We were going to build the school 11 to bring them all under one roof. 12

13 BY MR. ELIASBERG:

14 Q All right. And what did you do to ensure that that one roof -- and I assume by one roof you mean --15

A A school.

17 Q -- a building, one school -- was in good 18 condition?

19 A I was involved in the design, the construction, the furnishing and, for a period of time, the operation 20 21 of that school.

22 Q And did you think it was important that the 23 school for these students be in good condition?

24 A Yes.

25 Q And why is that? 1 buses that bring these students in take up a good deal

2 of space around them, because they have lifts on them.

3 What a standard classroom would have, in terms of case

work for storage, lighting, both carpeting and also tile

5 because of different activities that you conduct for

such students on the floor. Floor's an important part 6

7 of the special ed program. Operations.

8 BY MR. ELIASBERG: 9

Q What do you mean by operations?

10 A If you operate a special education program, if you're the teacher, you get students off gurneys onto the floor. You get them out of wheelchairs. You have 12 13 spaces for them to, basically, move back and forth in a 14 classroom in a walker. So that's operating a special 15 education classroom. 16

O I believe you earlier said that it was -- that you believed it was important for students to have safe and appropriate facilities.

What'd you mean by safe facilities?

A Well, "safe" is a term that includes the physical plant, so that -- you were asking about special education. Door sills and getting over door sills was a safety issue if you got a student that's in a walker.

So you may look at that detail. 24

25 Safety also involves easy transition from

Page 58 Page 60

carpet to tile. Because of the same kind of a problem, you know, when you have wheeled vehicles that students use, like walkers and wheelchairs, the like.

Q Were there other safety issues that you felt were important be addressed in these schools that weren't necessarily peculiar to special -- particularly directed at special education students?

A The access to the school, coming in off a street, that there be good visibility for either cars coming in the drive or buses coming in the drive; that the angle of the drive, if it's in a sloped area, be something that would be safe and, if somebody has to go up it in a wheelchair, provides some kind of accessibility. Again, transition points, so that you have curb cuts and markings on curbs to identify where to park and where not to park.

Q Do you think it would -- do you consider it an aspect of having a safe facility that the school have adequate ventilation?

MS. DAVIS: Vague and ambiguous.

21 THE WITNESS: Air quality in the school's

22 important, yes.

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23 BY MR. ELIASBERG:

Q Why is it important?

A Because we breathe air, and there can be dust,

1 of air quality, yes.

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2 BY MR. ELIASBERG:

Q What do you mean issues of air quality?

4 A If you have rooms, such as the room that we're

5 in, we need to have air moving through to bring in
6 oxygen and take out what we exhaust, basically, from our

7 lungs, make sure that there's circulation, so that the

8 air quality of the room needs to be changed from time to

9 time. And I guess that happens over the course of an

10 hour or several hours in a day.

11 Q And do you know what might happen or can 12 happen if you don't have that?

A You get stale air, and I guess, if you have moisture, you may have a buildup of spores or microbes or something else that may not be good if it continues to build up.

Q And what do you mean by it may not be good?

A It would -- it would contribute to poor air

19 quality in the room, and the room may begin to have an 20 odor in it.

21 Q Any other consequences besides having an odor?

MS. DAVIS: Vague and ambiguous.

23 THE WITNESS: Well, at least in one area that

24 became noteworthy, a modular classroom building -- it's

either in Saugus or Castaic, caused people to become

Page 59

there could be microbes, other things that are in the

air. So air conditioning -- an air conditioning system,

3 if it exists, should be a maintained system to make sure

that the air's good air.

Q Do you have an understanding of what -- whether there could be any consequences if the air conditioning system is not well maintained?

8 MS. DAVIS: Vague and ambiguous.

9 THE WITNESS: I can't give you any technical answer.

10 BY MR. ELIASBERG:

Q How about a non-technical answer?

MS. DAVIS: Vague and ambiguous.

13 THE WITNESS: What I know is that moving air within

14 a classroom requires either a mechanical system or

15 requires to have windows that you can open to allow

16 fresh air to come in and go out, and so those systems

17 should exist at -- either an operational air

18 conditioning system and heating system or something as

19 basic as having windows that open.

20 BY MR. ELIASBERG:

21 Q Do you have an understanding of what -- whether

22 there could be any consequences if you don't have an

23 operational ventilation system or windows that open?

MS. DAVIS: Vague and ambiguous.

25 THE WITNESS: I understand that there may be issues

1 ill.

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2 BY MR. ELIASBERG:

Q Do you know what kind of illness that --

4 A I don't.

Q What's the basis for your knowledge that a modular classroom caused people to become ill?

A It was in the newspaper.

8 Q And is it your understanding that the reason 9 that classroom caused people to become ill because the 10 indoor air quality -- or because the ventilation didn't 11 function properly?

A It either didn't function properly or somebody was turning it off.

Q Are there any other aspects of -- well, I'm going to go back to your particular use of the word. You said it was important that students have safe and appropriate facilities.

Anything else that you think is an important component of a safe facility?

MS. DAVIS: Vague and ambiguous.

THE WITNESS: It is a wide open question. The control of an access point to a school through a gate certainly lends to safety, that the paths from across

24 the street from a school that would involve crosswalks,

something that contribute to safety, and the location of

the crosswalks and the gates to the school are something that you want to make sure you coordinate, coordination between a couple of different agencies, typically.

In specialty classrooms, where you may have glass beakers or you may have tubes of gas, you want to make sure that those are dealt with, and that's not necessarily a physical issue of what you construct but how a classroom is operated. And those are important issues to consider, in terms of the safety of a classroom. So in a science classroom, proper storage of beakers and the like, making sure you deal with chemical substances in an appropriate way, is important.

13 BY MR. ELIASBERG:

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14 Q Would you consider having a roof that doesn't leak to be an aspect of having a safe school? 15 16 MS. DAVIS: Vague and ambiguous.

THE WITNESS: I don't think a leaky roof is

necessarily an unsafe school condition, no.

19 BY MR. ELIASBERG:

20 Q You think a leaky roof can cause accidents if 21 water remains on -- drops on and remains on the floor?

22 MS. DAVIS: Vague and ambiguous, calls for 23 speculation.

24 THE WITNESS: Well, I can speculate that somebody 25 could certainly slip, but slip and falls can happen for

1 Superintendent of Schools?

> A I was pulled into the office full-time. So I left the classroom where I had been teaching, and then I was also doing work at the County office and assisting districts, and I became a full-time coordinator at the County office and I wasn't teaching any longer.

Q Why did you give up teaching?

A It wasn't a matter of giving up teaching. I was asked to take on other responsibilities. Will Grossbach became ill. So there was more work to do. And they said, can you do it? And I did.

Q Did you consider saying, no, I'd -- in sum or substance, I really don't want to give up my teaching responsibilities and do this full time?

A No.

16 Q How did you come to leave the Ventura County Superintendent of Schools Office to go to become the assistant superintendent of business services at Moorpark?

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20 A I don't know if there was anything specific, but I was asked if I would meet the superintendent at 21 22 the district and that they had need of an assistant for

23 business. And I eventually met that person and had a

24 lengthy discussion and then, you know, a follow-up 25

discussion. Then I was asked if I would interview with

Page 63

a variety of reasons.

2 BY MR. ELIASBERG:

3 Q Is one of those reasons water being on the 4 floor?

5 MS. DAVIS: Same objections.

THE WITNESS: Of course, water on the floor can 6 cause somebody to slip.

8 BY MR. ELIASBERG:

9 Q Do you consider having windows that aren't 10 broken to be an aspect of having a safe school?

MS. DAVIS: Vague and ambiguous.

THE WITNESS: Are you asking if having windows that 12 13 are intact contribute to a safe school?

14 BY MR. ELIASBERG:

Q Yeah. 15

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A For security reasons during a weekend -- it's a security issue. A broken window could contribute to an unsafe condition if somebody doesn't keep students from getting there until it's repaired.

19 20 Q Your resume states that from 1983 to 1985 you 21 were the coordinator of school facilities for the

2.2. Ventura County Superintendent of Schools Office.

23 Did that position -- or how did that position vary in its responsibilities from the responsibilities

you described as a facilities consultant for the County

the board, and I did, and they offered me the job.

Q Who was the superintendent who contacted you?

3 A Michael Slater.

4 Q What were your responsibilities as the 5 assistant superintendent for business services in 6 Moorpark? 7

A I was responsible for all the business functions of the district.

Q Can you explain for me what the business 10 functions of the district were?

A I was responsible for the general fund budget and other budgets, for monitoring those budgets, for expenditures, for signing off on purchases. I was responsible for overseeing the personnel in the business office, in the maintenance and operations and also in transportation.

I was responsible for attending board meetings and presenting items to the board, making recommendations to the superintendent, who made recommendations to the board. I was responsible for negotiations with developers, applying for State funds

21 22 for school facilities, for interfacing with the City and

23 the County. I was responsible for food services and the

personnel aspects of all of those different 24

25 responsibilities.

Page 66 Page 68

- 1 Q Sounds like a 20-hour-a-week job.
- 2 A No.

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3 Q You said you were responsible for maintenance, operations and transportation.

What do you mean by maintenance?

- A Maintenance encompasses everyday work in school buildings or in the district office buildings and school plants, basically playgrounds and buildings that are -not building, but structures, appurtenances outside of buildings that are grounds and making sure that they're in good repair.
- Q And what is operations?
- 13 A Operations means the operation of the custodial and other ongoing work at schools, how the schools operate every day, weekly. 15
- 16 Q So am I correct in understanding that you would 17 consider a part of operations -- or a janitorial cleaning of the schools considered part of the 19 operations?
- 20 A Yes.
- 21 Q And how about, let's say, the cleaning of the
- 22 filters in an HVAC system? Would that be considered
- 23 operations or maintenance?
- 24 MS. DAVIS: Vague and ambiguous.
- 25 THE WITNESS: The way that I saw things and the way

- the budgets that I was responsible for. I don't know
- what time frame we're talking about here, but the
- 3 general fund budgets provided contribution to what's
- known as the deferred maintenance fund, which is a
- 5 separate fund than the general fund. The general fund
- 6 budgets also have ongoing maintenance cost plan and then 7 expended through the general fund.
 - Q What's the difference between deferred maintenance and ongoing maintenance?

A There probably isn't a very good solid answer, depending upon who you're talking to, but deferred maintenance is typically considered to mean large or major maintenance issues that have been defined in law and regulation to include systems like roofing systems, HVAC systems, other larger expenditures that may take place at particular points in time rather than be ongoing.

- 18 Q Would I be correct in assuming that the 19 cleaning of the filters of an HVAC system would be considered ongoing maintenance?
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- 22 Q But putting a new motor or doing a major haul 23 of the motor that drives the HVAC system would be 24 considered deferred maintenance?
 - MS. DAVIS: Vague and ambiguous.

Page 67

- that we functioned there, it was part of maintenance.
- Although it was an ongoing operational thing,
- 3 maintenance personnel were identified to be responsible for air conditioning systems.
- 5 BY MR. ELIASBERG:
 - Q All right. And let's say patching a roof.

7 Would that be considered maintenance as opposed 8 to operations?

- A Yes.
- 10 Q You earlier mentioned that you had
- responsibility for the general fund budget; is that 11 correct? 12

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- A Yes. 13
- 14 Q Are maintenance functions paid for out of the 15 general operations budget?
- MS. DAVIS: Are you talking about his job? 16
- 17 MR. ELIASBERG: Yeah, I'm talking about at 18 Moorpark.
- 19 MS. DAVIS: Okay. When he was assistant --
- 20 MR. ELIASBERG: Yes.
- THE WITNESS: The answer's partially. 21
- 22 BY MR. ELIASBERG:
- 23 Q Okay. What part is paid out of the general
- 24 fund budget?
- 25 A The general fund budget -- I'm talking about

THE WITNESS: It could be deferred maintenance. BY MR. ELIASBERG:

Q Well, help me out, then. If you could give me an example of -- a couple examples of what would be deferred maintenance items as opposed to ongoing maintenance items.

A Deferred maintenance is a State program that has a requirement that a district identify projects and anticipate expenditure of funds on projects into the future for five years. The district has the ability to change those projects as it sees fit, and if there were units, such as you described, that would burn out, the district could use -- depending upon the circumstances and somebody's judgment, they could use deferred maintenance on replacement of air conditioning systems.

Or they could say, we have one unit here that was broken down. We can spend operational dollars on that, even if it's in the deferred maintenance five-year plan, and three years out they can choose to do that. That's where I say that there's some overlap.

O So -- correct me if I'm wrong. My understanding is that the fact that a certain

23 expenditure might be eligible, the State says this -you could use deferred maintenance money for this 24

doesn't preclude a district from using ongoing

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Page 70 Page 72

maintenance or general fund money for that same work?

2 A Yes. What the district would be careful to be 3 conscious of is that if they're having their own maintenance workers do that, that it's not something 5 that would put them into a situation where they may be challenged by avoiding a bidding law, where someone from an organized union or business agent could say, you 8 haven't put that out to bid. What are you doing, you know, doing this work. That really is something that is larger. It's not just the day-to-day or the ongoing.

So that's where I say some judgment sometimes is involved.

Q If the district does put the work out for bid, does that -- are they then required to pay for it out of deferred maintenance funds as opposed to their general fund?

A No, they could use their general fund.

18 O Now, are operations paid for out of the general 19 fund?

A The operations such as we were describing, yes.

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22 And what is the source -- the money that's in a 23 district's general fund budget? Or sources.

24 A The sources are the State per-pupil allocation 25 and the local property tax that comes to the school

school. There was also a continuation high school program, a small.

O What's a continuation high school?

4 A It's an alternative education program for 5 students who may have difficulty attending a regular 6 high school program for a variety of reasons. So it's a 7 smaller program, usually less formal.

Q Did that continuation high school program have its own dedicated facility, or did it operate out of one of the four facilities that you previously described?

A It was in an area between -- it was basically adjacent to the school district office, which was at one end of an elementary campus.

Q So -- and I'm not trying to correct what you previously said before, but is it really more accurate to say that there were five schools, if you include the continuation school, or do you still feel like really there were four schools in Moorpark at the time you started?

A Well, we thought that there were four school plants. As I said, the district office was at a -- at one end of an older campus, and the continuation high school was in a couple of modular buildings that were really adjacent to the bus barn and the district office.

Q So you basically treated the continuation high

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district that's included in what is referred to as the revenue limit for the district. So it's a per-pupil

3 funding made up of State and local resources.

Q Are moneys -- or can a district take moneys that it gets from the State under either the -- for either modernization or new construction and place that in the general fund?

A No.

Q When you started at -- as assistant superintendent for business services at Moorpark, approximately how many students were there in the district? And that's not a memory test. I just want to get a general sense of the size of the district.

A 23, 24, maybe, hundred.

Q And to the best of your recollection, how many 15 schools were there in the district? 16

A There were four.

Q And how were those schools divided, in terms of elementary school or high school or some combination thereof?

20 21 A There was a school that served students in 22 kindergarten, first and second grade. There was a

23 school that served students in third, fourth and fifth

24 grade. There was a school that served students in

sixth, seventh and eighth grade, and there was a high

school as part of the plant that was the district office? 1

A Yes.

3 Q When you started as the assistant superintendent, what was the condition of the "K" 5 through two school?

MS. DAVIS: Vague and ambiguous. 6

7 THE WITNESS: Can you tell me what you mean by 8 condition?

9 BY MR. ELIASBERG:

10 Q Specifically, the facility. I don't mean the morale or the, you know, the teacher population or 11 anything. 12

13 I mean specifically how -- the building or 14 buildings that made up that school, what was the shape of those buildings? 15

A Good.

17 Q Is it your opinion they'd been well maintained,

18 as --

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19 A Yes.

20 Q -- far as you could tell?

A Yes.

22 O Were the roofs sound?

23 Yes.

24 Q A lot of broken windows?

25 A No.

Page 74 Page 76 1 O AC system -- well, the ventilation system 1 Q When you say "we," you did that, actually, 2 during the time that --

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2 functioning properly, if there was a ventilation 3 system?

4 MS. DAVIS: Vague and ambiguous.

5 THE WITNESS: There was a ventilation system, and it was functioning.

7 BY MR. ELIASBERG:

8 Q Did it -- was it an air conditioning system or 9 just a system that circulated air?

A An air conditioning system.

10 11

Q Did the school have working heat?

A Yes. 12

13 Q And how about the -- were there enough

toilets? And by toilets I mean urinals, the other thing

that one sits on -- so enough toilets for the student in

the school?

MS. DAVIS: Vague and ambiguous.

THE WITNESS: I don't know what you mean by 18

19 enough.

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20 BY MR. ELIASBERG:

21 Q Did you ever get any reports that there were

22 long lines or complaints that kids tried to go to the

bathroom and they couldn't find a bathroom? 23

24 A No.

Q How about the three through five school? What

A Yes.

4 Q -- you were the assistant superintendent, 5 rather than the time prior to the time you became

6 assistant superintendent? 7

A It may have been there before I arrived, actually. We did some other toilet work while I was there, but that one may have been there when I arrived.

10 Q Do you think it's important that, as a school grows in size, that the district or whoever's running 12 the plant ensures that there are sufficient number of

13 toilets for the students at school?

14 MS. DAVIS: Vague and ambiguous.

15 THE WITNESS: If the question is, is it important that you have enough toilets at the school to allow for 16

17 students to be able to use restroom facilities, the

18 answer is ves.

BY MR. ELIASBERG: 19

Q And why is that?

21 A So the students can go to the bathroom. 22

Q And why is it important that they go to the

23 bathroom?

A The same reason I'm going to ask for a break in 24

25 a minute.

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was the condition of that school? 1

2 A It was good.

3 Q You felt it was well maintained?

4 A Yes.

5 O Were the roofs sound?

6 A Yes.

7 Q Not a significant number of broken windows?

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9 Q Did it have a ventilation system?

10 A Some buildings did, some did not.

Q And the ones that did, were the -- did the

ventilation system appear to be working properly? 12

13 MS. DAVIS: Vague and ambiguous.

14 THE WITNESS: In the ones that I recall having

ventilation system, they were working properly. 15

BY MR. ELIASBERG: 16

Q Did it have working heat? 17

18 A Yes.

Q How about the -- same thing, the issue -- did

you receive -- hear complaints at any time that you were

working there that there weren't enough toilets or

22 students had a hard time finding a toilet?

23 A No. We had actually brought a modular toilet

24 facility onto the campus to accommodate the student

growth that was being experienced.

Q Fair enough.

2 During the time that you were assistant 3 superintendent, did any of the populations of the

schools grow, such that you had to put in -- you either

5 bring in modular facilities or expand the bathroom

6 facilities at the school?

A Yes.

8 Q The six through eight school, grades six

9 through eight, I believe you said.

10 When you arrived, was that facility in good 11

condition?

A Yes.

13 Q Did it appear to you that it had been well 14 maintained through the years?

A Yes.

O Were the roofs sound? 16

A Yes. 17

Q Were there a lot of broken windows in the 18 school? 19

20 A No.

21 Q Did it have a ventilation system?

22 A I think there were two buildings that had

23 ventilation systems.

Q Two buildings at that school, so --

25 A Yes.

Page 78 Page 80

- 1 Q The buildings that had ventilation systems, 2 were they working properly?
- 3 MS. DAVIS: Vague and ambiguous.
- 4 THE WITNESS: I don't recall any problems with the 5 ventilation systems in those buildings.
- BY MR. ELIASBERG:
 - O Did the buildings at that school, the sixth through eighth grade school, have working heating?
- 9 A Yes.

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- 10 Q And how about the high school? Was the high 11 school in good condition?
- 12 A No.
- 13 MS. DAVIS: Vague and ambiguous.
- 14 BY MR. ELIASBERG:
- Q What about the school -- why do you say that it 15 wasn't in good condition? 16
- 17 A There were a number of issues at the high school. It was built on sloped ground, so it had access 18
- compliance issues that concerned me. There was a --19
- 20 adjacent to the office -- across from the office there
- was a building that was no longer acceptable for student
- 22 use. That was determined before I arrived there. It
- 23 was referred to as the shop building. It was being used
- to keep equipment in. It was, like, grounds equipment. 24
- 25 The cafeteria was rather small. And some of

- or something, and looked like it was something that didn't look healthy to me.
- 3 Q I'm sorry, I think I may not have fully caught -- the pond didn't look healthy or the paint?
- 5 A The pond. The pond.
- 6 Q Did you also suggest that there was a problem 7 with the paint?
- 8 A There was -- what I'm recalling is that there 9 were some areas of the campus that didn't appear to have 10 been maintained with regard to painting.
- Q Okay. Anything else that you remember not 11 being in good repair? And I understand we're going back 12 13 a while. I'm just trying to get a sense of what you 14 remember now as not being in good repair.
- 15 A Some of the parking areas. Some portions of 16 the parking areas.
 - Q What was the problem with the parking areas?
- 18 A Bumps. You could see something had grown 19 underneath, roots or something, that caused asphalt to 20 pop up.
- 21 Q Any of the roofs leak?
 - A I don't recall specifically that there were
- 23 roof leak problems.

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- 24 Q Do you remember if the school had -- or the
- buildings in the school had HVAC units?

- the classrooms, because of the difference in grades,
- were distant from the regular part of the campus. 2
- 3 Q Anything else that caused you to say that that school was -- that the high school was not in good 5 condition?
- A From the experience that I had, I just had 6 7 concerns about the integrity of the school.
- 8 Q What do you mean by concerns about the 9 integrity of the school?
- 10 A It was old, and some things appeared to have been taken care of and some things not with regard to 11 buildings. 12
- 13 Q What things appeared not to have been taken 14 care of?
- 15 A Well, as I was talking about the disparity in classrooms. So classrooms were at one level, but as 16 growth took place, they were placed at a different
- level. Talking about grade differences in the school. 19
- Some of it looked in good repair. Some of the building 20 didn't look in good repair.
- 21 Q What do you mean by good repair?
- 22 A Paint at the back of the science wing -- which,
- 23 if you walked out the back door and you walked more than
- ten feet, you'd fall down a slope. There was a pond
- that had been created, I assume, to grow frogs or fish

- Page 81 1 A The modular buildings, the newer buildings in
- 2 the campus did.
- 3 Q How many -- I think the phrase is how many
- non-modular or how many stick-built buildings were there 5
- on the campus?
- A The number of the buildings? 6
- 7 Q Yeah. Not counting the modulars, just the 8 permanent structures.
 - MS. DAVIS: We're on the high school still?
- 10 MR. ELIASBERG: Yeah. All these questions refer to 11 the high school.
- 12 THE WITNESS: Maybe seven.
- 13 BY MR. ELIASBERG:
- 14 Q And to the best of your recollection, none of
- those had HVAC units? 15
 - A No.
- 17 Q Okay. Did those buildings have working heat?
- 18 A I believe so. I don't recall an issue with
- 19 heat.
- 20 Q Any other maintenance issues that you remember
- 21 with respect to any of the -- besides the ones you've
- already listed that you remember with respect to the 22
- 23 school that led you to tell me that you didn't feel it
- 24 was in good condition when you started at the district?
- 25 A No.

Q Okay. You talked about a building that was at that time being used for storage, and I believe you said it was no longer acceptable for student use.

Remember that?

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Why wasn't it acceptable for student use?

6 A What I was told is that there was a structural 7 issue with the building.

Q Do you remember what that structural issue was?

A That it had been determined by someone -- and I don't know who, but it appeared to be an authority, like a structural engineer or DSA, that the building shouldn't be used for student occupation.

Q Do you have any more memory of what the particular structural issue was?

A It looked pretty horrible, actually.

Q In what way did it look horrible?

17 A It looked old and kind of dry and not 18 maintained.

19 Q I believe you also talked about the school 20 being built on a slope, which raised access compliance 21

By access compliance issues, what do you mean?

23 A School was quite old. It had been built at the top of the slope and then had been expanded down 24 slopes. And so paths, paved paths or stairs, were

1 condition?

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MS. DAVIS: Same objection.

THE WITNESS: Are you asking me did I take steps to address issues that I identified?

Page 84

Page 85

5 BY MR. ELIASBERG:

6 O Yes.

7 A I did.

Q What steps did you take?

A Well, what I recall is that there were several. Began to plan for a modernization of the school. Although that had been initiated, it hadn't gone very far. We did some restructuring in one building. I believe we brought a container onto the

14 campus in order to create an area for storage, because there were a number of things that the teachers valued, 15

16 but there wasn't space for them. 17

time, and built a new high school.

I began talking with the principal and the faculty about addressing issues on the campus, making sure that they understood that we were trying to address them. We eventually made a number of changes on the campus, did do some modernization, but eventually, I replaced that school, in, actually, a short space of

24 Q When you started your job as assistant superintendent, when did you -- I mean, how long after

Page 83

created to allow people to go up and down these slopes.

That school wouldn't have been able to have been built at the time that I walked onto the campus for the first time, because the access issues were not legal access issues.

Q And by access issues, are you talking about access for disabled persons?

A Access for disabled persons.

Q Did you -- during the time that you were assistant superintendent, did you take any steps to address the issues that you laid out for me that made you to conclude -- led you to conclude that the building was not -- that the school -- high school was not in good condition?

A Yes.

16 MS. DAVIS: Vague and ambiguous.

THE WITNESS: Yes.

18 BY MR. ELIASBERG:

Q What steps did you take?

A Could you ask the question one more time? 20

Q Sure. Well, I'll ask both questions, just sort

22 of -- they go right together. 23

My first question was: Did you take any steps 24 to address the things that you've laid out for me that

led you to conclude that the school was not in good

you started do you remember actually going to visit the campuses to evaluate their -- the schools to evaluate

3 their condition?

A It was right away.

Q And did you consider that a priority, figuring out the condition of the schools?

MS. DAVIS: Vague and ambiguous.

BY MR. ELIASBERG:

Q The school facilities, let me focus on that.

A In the assessments I made, we were looking at a tremendous amount of growth. I made assessments and started working -- seemed like it was the first week -to begin to address what we considered to be some pretty fundamental changes that were going to be happening in the school district.

Q And what do you mean by pretty fundamental changes that were going to be happening?

A We had about 23-, 2400 students, and we were looking at one development alone that had, if I remember correctly -- I don't know, 2500 homes. It was some big number. That was one development, one proposed

21 development. And there were others. So that district 22

23 needed a change.

24 Q With respect to the -- specifically, with respect to the high school, you said you -- that the Page 86 Page 88

1 modernization had started but had not gone very --

- A No, the plan for the modernization had started.
- 3 Q Did you take steps to move the modernization

beyond the planning stage, actually getting the work? 5

- A Yes.
- 6 Q Did you consider that to be a priority?
- 7 A Yes.

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- 8 Q Why was that?
- 9 A Because I believed that we needed to bring about changes at the high school, to make sure that we could deal with the explosion of growth and taking care 12 of issues, because it was important to address them.
- 13 Q And why was it important to address them? Let's separate out growth and other issues. 14

15 Why was it important to address issues that didn't have to do with -- well, let me ask you this. 16

17 Did you address issues at the high school that weren't particularly aimed -- or did you take steps that weren't particularly aimed at addressing an influx of 19 20 students?

- 21 MS. DAVIS: Vague and ambiguous.
- 22 THE WITNESS: Yes. I already mentioned that we did
- 23 some restructuring of at least one classroom building,
- tried to make sure we cleared some classroom buildings
- out because of storage, dealt with -- this high school

1 Q And why is it important to you that schools 2 look as good as they can look?

3 A Well, I don't know if there's really one answer to it, but schools are places that students occupy a 5 good deal of time of their life, and they need to 6 recognize, when they're walking up to the school or 7 being driven up to the school, that it's an inviting

Q And why do you think they need to recognize 10 that?

11 A So they want to go there.

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place.

12 O And do you think that if schools are not --13 don't look as good as they can look, that that has an 14 effect on students?

MS. DAVIS: Vague and ambiguous.

15 16 THE WITNESS: I don't know the effect that it may 17 have on students. And maybe it's a personal belief or personal perception. But having worked at some schools 18

- that were older schools, if I want them to look nice 19
- 20 because I work there. I would think students would want
- 21 them to look nice because they go there. And it may
- 22 provide them a sense that it -- if it looks good, then
- 23 it's a good place to be and a good place to learn.
- 24 BY MR. ELIASBERG:
 - Q Do you think that having a school that looks as

Page 87

- had an access point off of a road that ended, basically,
- at the school, but the school did have an adjacency to a
- 3 state highway, and the exiting of buses from the school
- onto the highway was a concern, and we looked at trying
- 5 to restructure that and that exit point. This was kind
- 6 of a tight campus. So that was something that occupied
- 7 some of my time, which was a safety issue.
- 8 BY MR. ELIASBERG:
- 9 Q Did you paint any portion -- I don't mean literally you, with a paint brush, but did you arrange
- to have painted any portion of the school? 11
- A Yes. 12
- 13 Q Why did you do that?
- 14 A Because it needed painting.
- 15 Q And do you think it's important for a school to
- 16 have paint that's in good condition?
- MS. DAVIS: Vague and ambiguous. 17
- 18 THE WITNESS: Yeah.
- BY MR. ELIASBERG: 19
- 20 O And why is that?
- 21 A Well, I believe it's important that schools
- look as nice as they can look, and paint does protect
- 23 the undersurfaces, weathering and, you know, the sun and
- rain and all. It's important to try to address those
- kinds of issues.

good as it can look -- I'm just using your phrase -- is important to teachers?

- 3 A Oh, I think it's important to teachers, sure.
 - Q And why is that?
- 5 A Well, the same reason that I said that, when I 6 walked up to the school that I was working at, I'm sure 7 that I would recognize that somebody cared if I'm 8 walking in and it's taken care of. 9
 - Q And why was that important to you to feel like somebody cared?
- A Well, if somebody cares about buildings, then 11 they're going to care about the people that are inside 12 13 of the buildings. Again, maybe it's a personal belief, but I think that that's true. 14
 - Q Did any -- in any of the time that you've -actually, really, you actually have a very long career in education.

At any of the time that you've worked in the offices that you've worked in, have any of the teachers expressed to you a similar feeling about the importance of the condition of school buildings?

MS. DAVIS: Vague and ambiguous.

23 THE WITNESS: Well, I can recall two differing statements that I've heard. And one is similar to what 24

I've said. The other is that buildings aren't as

important as other things for the expenditure of funds. And so let's not worry about buildings and let's not worry about facilities, let's spend money on other things.

And I heard that before I became a superintendent, but I certainly heard that as an assistant superintendent and as a superintendent. BY MR. ELIASBERG:

- Q And do you -- were they specific, or did you 10 have an understanding of what these people meant by other things?
 - A Yes. Teacher salaries.
- 13 Q And do you agree with that opinion --
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- Q -- expressed to you? 15
- A No. I think there needs to be a balance. 16
- 17 O And why don't you agree?
- 18 A I believe that, even if you have an older
- 19 school and you're in charge -- as I was in charge --
- that I needed to do whatever I could do to make sure
- that at least some resources at the district were spent
- 22 on that school, say the high school that I was talking
- 23 about.

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24 But that wasn't necessarily believed by 25 everyone that I had to work with, including members of

1 A Well, there's, I think, a myriad of answers to that. One of them we were talking about, access 3 compliance. We didn't deal with any lawsuit or liability over that, but that's because we recognized 5 that that could occur and said this is important and 6 we'll deal with access issues.

7 The same thing with something that can 8 contribute to slip and falls. You know, those things do 9 happen. We have a lot of people going into a 10 multi-purpose room or whatever. So if you've got an old facility with some problem with the door or sill, you 11 12 try to take care of that so that you avoid that kind of 13 liability down the road.

And then the simple maintenance of a system.

15 Spend money on a system that appears to -- you know, if 16 it's a roofing system -- you were talking about leaks. 17 If you can go in and take care of it, whether it's through a patching or a repair or planning a full-on 18 19 roofing, then those are important things. Because if 20 you take care of them now, they're not going to be as 21 expensive as later on. So a myriad of answers to that, 22 I think.

23 I need a break.

Q You got it. Please.

25 MS. DAVIS: Me too.

Page 91

the board of education, people who wanted to become members of the board of education, including bargaining 3 unit representatives and just teachers that weren't necessarily on the bargaining team.

O I appreciate that your opinion wasn't necessarily shared by everyone, but I guess what I'm trying to understand is why you felt that it was important that money had to be spent on schools, including the high school that you were talking about.

A Well, I used to preach something. I would say, pay me now or pay me later.

Have you ever seen the commercial?

Q Frahm oil filters.

A Yes.

So I would say, if I can spend money today in order to avoid the expenditure of money tomorrow, then I'm a prudent manager of resources. Although I may not be able to spend all that I'd like to spend because I have to balance those expenditures and deal with competing interests for those dollars. O And how is it that spending money now -- and

I'm not talking about in a car maintenance/oil filters sense but in the school facilities area.

24 How is it that spending money now can save you money later?

Page 93

MR. ELIASBERG: Any time you feel you need a break,

2 take one.

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3 (Brief recess taken.)

BY MR. ELIASBERG:

5 Q I want to follow up on a couple things you said 6 before the break.

I think you said that -- and this is in the context of the high school that we've been talking about. I think you said you talked with the principal and teachers about addressing issues on campus.

Did either the principal or the teachers say that -- tell you that there were issues that they were concerned about that you weren't aware of from just your inspection of the facility?

A The only thing I can recall is crowding.

O And what kind of concerns did they express about crowding?

A Well, the district had added, as I noted before, some modular facilities onto the campus, and there were, I guess, reports in the newspaper and common discussions of growth, and so they'd already added onto

what was a multi-level campus that I would consider to

23 be -- have been too small in the beginning, and so they

24 were talking about, well, where do we go from here.

Because of new students coming in.

Page 94 Page 96

And also, I guess, changes in some of the classrooms that were there. They said we didn't modify a classroom building, at least one -- actually, maybe a modification in another classroom in another building, based upon teacher requests.

Q So just so I understand, were they expressing concern about the possibility that there would be overcrowding in the future, or were they also saying that they were concerned that they were overcrowded at the time?

A I think the question was, what do we do -because certain steps have already been taken, so where do we go? And there were issues about just the facility there and doing some improvements to assist with the instructional programs.

So one of the things I'm recalling is we made changes in the business -- I don't know if it was the business wing, but business classroom offices, to accommodate computers and races for cabling, so the students wouldn't be tripping over those. Tried to bring about a change without any modernization moneys and just trying to solve that problem. This is pre-modernization.

Q Do you remember the teachers or the principal expressing any other concerns about how classrooms -- 1 A Yes.

2 O Did you take any steps to address those 3 problems?

4 A Well, I made sure no students went into them.

5 Began to try to eliminate use of the building. But I

had embarked upon a plan to replace the school, which we were successful with.

8 Q And then one other thing I just want to follow-up, and then I want to talk to you about the new 9 10 school.

I think previously you said, when I was asking you about having enough bathrooms for students -- and I believe I asked you why it was important, and you said for the same reason that --

A That I had to take a break.

16 O Had to take a break.

And what did you mean by that?

18 A That students need to have access to a toilet 19 room when they have the physical need to use the

bathroom. And bathrooms are planned at schools, and if

21 the school is older and there's growth at the campus,

22 being able to either expand toilet facilities that are

23 there, bring in modular toilet facilities, is important

24 to do.

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Q And why do you think students need access to a

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the way they were set up or the equipment they had might

be interfering with the construction that they were

3 trying to accomplish?

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4 A Well, that's what -- I think what we ended up 5 doing in the business wing. So that cabling -- such as, you know, you've got a cable here; somebody could 6 7 trip -- on trying to funnel those down to a middle raceway -- they have desks on the side -- in a building that was built in 1938. So we effectively made a 10 positive change there.

Q I didn't mean to make you repeat that.

12 A Okav.

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Q Were there any other problems the teachers or the principal told you about how they felt the classrooms -- the way they were set up the way they were equipped -- was interfering with instruction? 16

A No, not that I can recall.

Q You previously said that you were -- when you looked at the high school, you were concerned about the store -- the building that was being used for storage, and I believe you said that you had been informed the 22 DSA had said it was structurally unsound and that you'd 23 also said that the building looked horrible, that it was old, looked dry and so on, and looked as if it had not been maintained; is that correct?

Page 97

bathroom? 1

A So they can --

3 MS. DAVIS: Asked and answered.

4 THE WITNESS: -- go to the bathroom.

5 BY MR. ELIASBERG:

Q And do you think, if they're unable to go to 6 7 the bathroom, it has any effect on them?

A I would think it would be uncomfortable.

9 Q And do you think that being -- do you think 10 that the students being uncomfortable may affect their

11 concentration?

12 MS. DAVIS: Vague and ambiguous.

13 THE WITNESS: The concentration of students can be interrupted by a number of things. I think biological

15 functions are, certainly -- we could agree may be one of

16 them.

17 BY MR. ELIASBERG:

18 Q Any other reasons why you think it's important 19 that the students have to be able to go to the bathroom 20 when they need to go to the bathroom?

21 A Washing hands before lunch, especially if 22 you've been involved in some kind of P.E. activity, may

23 be something that students don't think to do, but

24 certainly, I would encourage students to do that.

25 Q Why would you encourage them to do that? Page 98 Page 100

A So that they could -- washing your hands is pretty basic to health. You know, there are certain organisms on our bodies and around our bodies. We don't have to introduce other things.

Q When you were assistant superintendent -- well, actually, I'm going to spread it out, at least for this question, over the course of your tenure at Moorpark, both as assistant superintendent and superintendent.

Did you take any steps to ensure that there were -- that the bathrooms at the schools in the district had soap in the bathrooms?

A I used to visit bathrooms, toilet rooms. If I went to a campus, I would go into the toilet rooms to look to see what their condition was. So yes.

Q And did you -- and when you went into the toilet rooms did -- what did you look for when you were doing that?

18 A The general condition of the toilet rooms. 19 Toilet rooms take a lot of abuse, especially at the high

school level. Middle school level too. Less at the elementary level. But a lot of abuse at the high school 21

22 level. So basins, wash basins, sometimes are damaged

23 and they're inoperable for a while, you know, it may

create a problem. Sometimes toilet facilities are 24

damaged or clogged. 25

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1 Q I assume -- well, you've previously stated it 2 was -- there was a lot of work in the job as assistant 3 superintendent; isn't that correct?

4 A Yes.

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Q And I assume that was true when you became superintendent also, right?

Q With all that work, why did you bother to take the time going into bathrooms when you visited schools?

A Well, I wanted to see a number of things when I went to campuses, and especially if -- if you're the assistant superintendent, it's a -- you know, it was a noteworthy thing that the assistant superintendent cared, walking onto the campus -- and people knowing you care means a lot in a variety of different ways. If you're the superintendent it even accelerates that.

And so walking into classrooms and spending time in the office, not just with the principal, but with others, is something that was important. Talking to groundsmen that are doing work -- and part of it is going into a toilet facility and just seeing what it's like. Is it working.

23 Q And it mattered to you whether it was working 24 or not?

25 A Yes, it did.

Page 99

Q What kind of problem could it create if the basins were damaged, for example? 2

3 MS. DAVIS: Calls for speculation, vague and ambiguous.

5 THE WITNESS: Well, if you'd like me to give you a 6 situation.

BY MR. ELIASBERG:

Q Sure.

A The boys' bathroom at Moorpark High School -this is the new high school we built. Knowing what I knew about abuses of toilet facilities, we put in a hand 12 washing facility that was not the common sink, but it 13 was a large basin, kind of U-shaped, and it had a number 14 of spouts that came off it so a number of people could 15 wash their hands at the same time. Damage to one of the spouts could cause some flooding. I guess it could be 16 plugged up. If a number of them were damaged, somebody 17 18 may want to turn off the water in there. So it's the 19 kind of thing that you'd look for.

20 I'd experienced, I guess, at the high school level during my teaching experience that various things 21 can be shoved down toilets by students in order to 2.2. 23 create the flooding for lack of use or whatever. So one of the things that I took upon myself when I'd visit a 24 campus was to look at toilet rooms.

Page 101

1 Q And why was that? 2

A Well, if I wanted to use the facility, it would be nice if it were available. But certainly, with -- I guess we started out with 800 students on that campus, and if half of them were boys and half were girls, we wanted to make sure that there were toilet rooms that were there for them when they needed to use them.

Q And if you, visiting, came upon a toilet or series of toilets that weren't working, what did you do when you saw that?

A I would be polite about it, but I would ask the principal or assistant principal if they were aware and whether or not a work order had been put in place and if somebody was able to go about the task of addressing what was there.

Q And if a work order hadn't -- they told you that a work order hadn't been --

A I don't recall that they ever told me that.

19 Q What would you have done if you found out there 20 was no --

A I would say, please issue this and make it a priority.

23 Q So it was a priority for you if you found a 24 bathroom that was --

25 A Yes. Page 102 Page 104

- 1 Q -- not working?
- 2 A Yes.

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Q Let's talk about the new school.

4 You arrived at Moorpark in -- at least as 5 assistant superintendent in 1985? 6

- A Yes.
- Q What steps did you take to build the new school? What were the first steps you took to build the new school?

A Well, there had been a plan or at least desire for moving forward on a plan to build a new school. There was no funding for that school. So I began to 12 13 explore ways of getting it funded. And the two things that I recall that were probably significant for moving it forward, one was identifying that it was through a 15 certificate of participation issuance, a COP, going to build a new elementary school. 17

And that on paper I loaded the high school as 19 an elementary school, which means that it showed pupils in -- and I can't remember the grades, if it was K-3, K-5, but I believe it was K-2. Showed students at the 21 22 high school loaded in those classrooms, which created eligibility for new construction funding for the high 23

school. And worked with the architect to bring about a 24 plan that I thought was a workable plan. There had

districts that have done that since you did it?

2 A I think one district sought to do that after I 3 did it, by a couple of years.

- Q I believe you stated that by doing that, the students at the high school were unhoused on paper.
 - A Yes.

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7 O What did you mean by unhoused?

A It meant that on the document, they weren't in classrooms.

Q But they actually were in classrooms; weren't they?

A Yes, but elementary students that were projected were not in classrooms.

Q Were those projections based on the -- at least in part, on the development that you talked about, the -- I think it was a 2500-home development?

A They were based on a couple of things. One was the number of pupils that were in relocatable or modular classrooms that were being leased -- so those students were unhoused -- as well as projected enrollments. And also, something that's known as a house count for slabs or buildings that are not yet occupied but exist.

O You talking about residential buildings that have not yet been built, not school buildings that have not --

Page 103

been, as I said, a -- sort of a plan before, but no funding source.

I worked with the developer, who, if I had needed to at the time, would have leased the property to me, because we were working on that for an elementary school, for a dollar a year. But was able to get State funding to buy the property, because we demonstrated that these high school students were unhoused. So we created the funding source for a new school, including the acquisition of the property.

Q Why -- and if I am misstating you, please correct me. I think I've written down this correctly.

Why did you want to paper-load the elementary school as the high school?

- A Because then I didn't have the high school.
- Q But you did have a high school; didn't you?
- A Not on paper, I didn't. So the resources of the district that existed, I reorganized in order to create a high school that was a planned high school for the future.
- 21 Q How did you know to do that?
- 22 A I thought of it.
- 23 Q Had you ever seen any other district do that?
- 24 A No.
- 25 Q Are you aware of -- are you aware of other

A Yes.

O -- been built?

3 A Yes.

> Q If the -- at the time that you were planning this new building, if the modular classrooms at the high school had been modular classrooms that Moorpark owned as opposed to was leasing -- well, let me step back.

From whom were you leasing those modular classrooms?

10 A I don't recall.

11 Q If Moorpark had owned those modulars as opposed to leasing them, would those students have been 12 13 considered to be unhoused?

A No.

Q Why is that?

16 A It was the way the State program was 17

administered at the time. 18 Q When you took these steps -- well, let me --19

there's one other question on this thing you said previously.

21 You said that when you arrived, there had been 22 a plan to build the building but there was no funding? 23

- 24 Q Why was there no funding?
- MS. DAVIS: Vague and ambiguous, calls for 25

Page 106 Page 108

1 speculation.

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THE WITNESS: People in school districts and, I guess, other public agencies have -- see needs and there may not be resources to meet those needs. Someone saw that there was going to be a need for a new high school. Somebody else who saw there was a need for a bridge in that community, and there had been discussions about trying to provide both. And there -- but there

wasn't a funding source, apparently, for either one.

Those were issues when I arrived there.

BY MR. ELIASBERG:

O Had the district attempted to raise funds through putting a bond measure on the ballot?

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15 MS. DAVIS: Calls for speculation.

16 THE WITNESS: My understanding was that they had not had a bond in a number of years. 17

BY MR. ELIASBERG:

Q Did you talk with anybody about why they hadn't 19

20 had a bond? 21 A At the time a general obligation bond was

22 illegal. A parcel tax was legal, but a two-thirds vote was considered to be insurmountable. So people really 23

24 didn't consider it.

Q So the -- when you ended up building the

1 A Well, he landscaped the exterior of the campus. So basically, the parkways and the -- not just on district property, but outside the fence line. So it wasn't the inside of the campus. And no, we wouldn't 5 have been able to create as much landscaping as he put 6 in, no.

Q And would you have been able to -- would you have had the funds to build the fences that the developer put in?

A Not the kind of fences. We would have put in fencing, but not the kind of fences, no. At least on a portion of the campus.

Q When you began the process of planning and seeking funding for the -- for a new high school, did you consider attempting to expand the old high school? And let me clarify that. As opposed to building a new high school.

A I think that there were discussions among others before I got there and probably after I got there. But I guess my mind was somewhere else. It wasn't -- that wasn't the place that was going to continue to be the high school in the district, in my mind.

24 Q Why was that?

A We needed not to continue to have problems to

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school, was -- what were the sources of funding to build the school?

A The lease-purchase program as well as contributions by the developer who assisted in several ways in helping to complete the first phase of the school.

Q And when you say contribution by the developer, what do you mean by that?

A The developer agreed -- worked very closely with the developer. The developer agreed to build walls and create fencing around the school, to put in landscaping around the school, including trees, and put in the sidewalks, curbs and gutters around the school.

Q And was the rest of the -- the rest of the funding for the facility from the -- through the lease-purchase program?

A Yes. The developer also made a contribution of some dollars, but I can't recall if that was actually the first phase or later. Because the developer actually did that twice later on in our negotiations with them.

Q If you had simply -- if you had been unable to obtain contributions from the developer, would the funding from the lease-purchase program have been sufficient to landscape the campus?

Page 109 solve, and because of the multi-levels there -- you

know, this was a site that was first used as a high

3 school in about 1923, something like that. There was

4 a -- it was damaged in the earthquake of '33. There was

5 a rebuilding of the school and an expansion of adding

other parcels, and it just -- not really a good location 6

7 for a high school. So in my mind, we needed to be

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somewhere else and put our energies toward doing that, 9 making it happen.

10 MR. ELIASBERG: Let's see. It's about 12:30, Lynne. This is probably a good time --11

12 MS. DAVIS: Good time to break? Okay.

(Lunch recess from 12:30 p.m. to 13

1:46 p.m.)

BY MR. ELIASBERG:

O Mr. Duffy, you're still under oath.

Before the lunch break we were talking about the new high school that you worked on having built at Moorpark. I previously asked you whether you had considered adding on a wing or whatever to the old campus, and I believe you said that you thought about it but that was not the direction you decided to go.

23 My question now is: Did you consider putting 24 the high school on multi-track year -- well, let me ask

you this: Was the high school on a multi-track

Page 110 Page 112

year-round calendar when you started at Moorpark in '83?

- A The answer is no.
- 3 Q Did you consider putting the school on multi-track year-round in order to deal with the growth 5 that you were expecting?
 - A No.

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Q Why didn't you do that?

A I didn't think the community was prepared for 8 9 anything like that. Later on I explored that with the 10 board, beyond the high school issue, because I thought it was important for the board to consider other 11 12 options, and it wasn't something that they were 13

interested in pursuing. They believed that the 14 community would have difficulty with that. But at the 15 time, no.

Q I believe that you said initially -- and I'm not talking about -- you said later that you'd explored this with the board -- but initially you believed that the community wouldn't be prepared to go on multi-track year-round for the high school; is that correct?

- 21 A Yes.
- 22 O What was the basis for that belief?
- 23 A The district had just recently unified. There
- 24 was a high school district and an elementary district.
- Unification had been painful and difficult. That

wasn't a belief that the new high school could be built.

Q And when it became clear that the new high school could be built, was there a negative reaction within the community?

A It was -- negative reaction? When the reality of it occurred, when it was actually there and opening, there were certain reactions, and some of those continued for a while. And those reactions were, how do we get from where we were and are we losing faith from where we were in the past. Including are school colors changing, are the mascots changing, all those kinds of implosions that occur in a community when a lot of change is necessary.

Q You said that you also later talked to the board about the possibility of going on multi-track, I guess with respect to some other schools in the district, not the new high school; is that correct?

A Well, it was really exploring the concept in the beginning.

20 Q And what was the board's reaction when you 21 introduced that concept to it?

22 A The board's reaction was that they didn't 23 believe that the community would go for that, that the -- their own thinking was that we need to stay 25 traditional.

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Page 111

happened before my arrival, but the aftermath of it was certainly evident. So any change that was proposed 3 needed to have some preparation. And there was a lot of

change that was going to happen. So we had to work to 5

prepare. But that certainly would have been, I think, a very difficult thing for the community.

Q Why do you think it would have been difficult for the community?

8 9 A Because there was still a lot of distrust between two agencies that were now formed into one. The same personnel between the two agencies, high school and elementary school, were folded together. People that 12 13 had had similar positions in two school districts now 14 were in a position of superior and those that had a

boss. And there was an issue of elementary thinking to secondary thinking. So building trust was something

that was going to be necessary in order to move ahead 17

18 with other changes. 19 Q Was the community -- was there a distrust with

- 20 respect to the plan to build a new high school?
- 21 A No.
- 22 Q So it sounds like not all changes were changes
- 23 that would create or exacerbate distrust in the 24 community?
- 25 A Well, I think in the beginning there really

Page 113

- Q Did they state why they thought the community -- or on what basis the community would oppose?
 - A I don't recall. I don't recall, no.
- 5 Q Did any members of the board express, 6 basically, their own feelings rather than the feeling --7 what they expected with the community with respect to 8 going on multi-track? 9
 - MS. DAVIS: Vague and ambiguous.

10 THE WITNESS: I'm not clear on your question.

11 Could you be more clear for me?

BY MR. ELIASBERG:

Q I guess what I understood you to say was, when you introduced the concept or threw it out there to explore the idea of going on multi-track -- I believe that you stated that the board said they didn't want to do it because they thought the community would be against it.

My question is: Did any of the individual board members give their own personal viewpoints? Not, we think this is how the community's going to react, but this is how I react to the idea of being on

- 23 multi-track?
- 24 A I think it was prob --
- 25 MS. DAVIS: Again, vague and ambiguous.

Page 114 Page 116

1 Sorry.

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2 THE WITNESS: It was probably a blend of both. You 3 know, not something we want to consider. We don't think the community's ready. You know, I think we need to 5 have alternative plans.

BY MR. ELIASBERG:

Q Other than the community objection, did any board member express other reasons why they were not in favor of going on multi-track?

A I don't recall specifically.

We did have a multi-track year-round district in Ventura County that's still there. There were sometimes discussions between board members at Ventura County board member dinner and those kind of things. Whatever reason, I don't think it was something that was acceptable.

Q You say for whatever reason.

18 Are there any other reasons?

19 MS. DAVIS: Vague and ambiguous.

20 THE WITNESS: I don't recall specific reasons that 21

the board gave me, and from time to time when I would

22 propose something with the superintendent or when I was 23 superintendent, it was maybe this -- you know, we don't

24 really want to consider that right now. Let's move on.

25 And that's pretty much the direction and sense of the

1 later -- and I can't remember exactly when it was -- and I brought a report back to them -- or I believe it was a 3 requirement of State law at the time. So I said, I was

compelled to do this. I'm going to share it with you. 5

Q What was the concept of the report?

A It was the MTYRE study that each district was required to do to demonstrate that it had explored it in order to continue having access to the State program.

Q And was that requirement a requirement of the **Education Code?**

A I believe it was a requirement of the Education 11 12 Code, yes.

13 Q Okay. Does the code make any specific -- any 14 specifics about what needs to be in that report? 15

MS. DAVIS: Vague and ambiguous.

THE WITNESS: I can't recall what the code 16 17 specifically required, but the translation of what the code required through the California Department of 18

19 Education had components of program review, the kind of

20 programs that you may consider. I think that there

21 was -- it was called a feasibility study, is what it was

22 called, and the feasibility study included the kind of

programs that may be considered and as well, I think, as 23

24 concept on locations.

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And I can't remember the other pieces, but it

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Then you realize you're going to run into the brick wall a few more times if you keep coming up with it, so just move on. Until we have to revisit it another time, which sometimes occurred.

6 BY MR. ELIASBERG:

> Q When you explored the question of multi-tracking with the board, did you ever take a position in favor of putting one or more schools in the school district on multi-track year-round calendars?

A As a concept, I did.

Q What do you mean as a concept?

A Well, I didn't say specifically, let's do this with this school, but say, an alternative calendar as an option for parents and as an option for students and as an option for teachers, it's something we may want to explore, because it may be that we find a time when it's difficult to house students.

But alternatives are okay in education, and as I said, there was a district that we could go and study that was in the county, and quite an advocate in their superintendent, and so I said, let's explore.

23 Q Did the board ever ask you to go further in 24 your exploration?

A No. But I did go further in the exploration

was a report -- it was a study you did and a report you

filed, and whether or not you acted upon it was not a

3 requirement. The requirement was to do the study and to

demonstrate that you in fact had looked at that

5 possibility.

6 BY MR. ELIASBERG:

Q Did you ever attempt to make an estimate or calculation as to whether it would be cheaper, cost less money, to put schools on multi-track as opposed to building new facilities?

A No, I don't recall the details of the financial part of the feasibility study, but I think there were some estimates to be made, but I can't remember if there was to be cost avoided or cost incurred. So no.

Q Do you have an opinion as to whether it would have been -- based upon sitting here now, looking back at your experience at Moorpark, and the growth I understand the district experienced, do you have an understanding as to whether it would be cheaper to go on multi-track as opposed to building new schools?

MS. DAVIS: Calls for speculation.

THE WITNESS: Well, I would be speculating, because 22

23 there's capital costs, there's operational costs. I

24 really -- I can't really offer an opinion on that.

Really can't. Operational is something that supposedly

Page 118 Page 120

- districts save some money on, but I don't know that that's really true. On the capital side, you save
- 3 money, but, you know, where do you incur additional costs. I don't know.

5 BY MR. ELIASBERG:

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Q What is your understanding -- and I heard you say you weren't certain about this estimate about operational costs, but what is your understanding as to why you supposedly save operational costs when you go on multi-track?

MS. DAVIS: Vague and ambiguous. 11

THE WITNESS: I guess one thing -- and I'm 13 certainly not knowledgeable from the inside of running these programs, but I guess if you're maintaining three buildings instead of four, costs are less. If you have 15 16 a principal there who's going to be there for 220 days anyway, you save some money there, and if you divide that out by a few principals, is there a savings.

19 But there's also a question of how do you 20 maintain those facilities if kids are in them all the 21 time. So how does that -- how does that work? Because you don't have the two and a half months -- or maybe not even two and a half months. You don't have a month in

23 the summer, between summer school and the regular

program, to come in and take care of some maintenance

MS. DAVIS: Vague and ambiguous. 1

2 BY MR. ELIASBERG:

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Q By this, I mean going onto multi-track for some or all of the schools in the district.

A What I recall is that what we filed with the State was that the district could continue to operate without going on MTYRE, as planned. That's kind of the summation of where I think we got to. Which, in essence, said, okay, we've done the study. We won't be going MTYRE according to our plan. We've got other plans.

Q And the other plans -- plans to build new schools?

14 A Yes. As well as to expand the schools that we 15 had.

16 Q I believe you said when you started at 17 Moorpark, there were in the neighborhood of 23- or 2400 18 students: is that correct?

A That's what I said, yes.

20 Q And that there were four campuses and then a 21 continuation high school, which you considered to be 22 part of the facility that was the district buildings.

23 A Yes.

> Q Okay. Over the course of the time that you were in Moorpark, what was the approximate student

Page 119

1 issues.

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BY MR. ELIASBERG:

3 Q Do you think it's more difficult to maintain a school that's -- and I'm -- just maintaining the 5 facility if it's operating on a MTYRE calendar as opposed to a traditional calendar? 6 7

MS. DAVIS: Vague and ambiguous.

8 THE WITNESS: Well, what I understand from hearing 9 from people like the superintendent that was in Oxnard, they have to have alternative plans, where they have 10 alternative work schedules for people. So people may 11 work during the weekend that wouldn't normally work 12

13 during the weekend. 14 So I think that in some matters, they may have 15 to schedule contracts for major maintenance over weekends, and it may be more costly to do that because 16

you're paying overtime to people who you expect 17 contractors to pay prevailing wage to. So I think

19 that -- I don't know that there's really a specific

20 answer on all of that.

21 BY MR. ELIASBERG:

22 Q When the study that you referred to earlier, 23 the feasibility study that was done at Moorpark, what -did the study make a finding or a conclusion that this

is or is not feasible?

1 population when you left?

A 7500, 7600 students.

3 Q And when you left how many schools were there? 4 Let me -- actually, let's make it simpler.

How many elementary schools were there?

A There were five.

O And were those -- my understanding from your earlier testimony was that the original -- that the one elementary school that existed at the time you came was a K-2 school.

A It was a primary school.

O Okay. What were the grade configurations for 12 13 the five schools that I -- that you responded were 14 elementary schools when you left? 15

A The K-2 school I talked about was a K-3 at the time I left. The 3-5 school that I talked about was. I believe, 4-5 when I left there. There was another K-3 and another K-3, and then there was a K-5.

Q And -- I'm nervous about labeling, because I can't always -- there are different configurations.

21 Leaving aside what -- I know there was a high 22 school.

Were there other schools -- besides the five that you just mentioned and the high school and the continuation high school, were there other schools that

Page 122 Page 124

1 dealt with middle grades, as it were?

A There was the middle grade school that I talked about before, the 6-8 school. There was a second middle grade school. There was a separate campus and a new facility for continuation high school. And there was the new high school.

O Were the -- were both of the middle schools 6-8 --

A Yes.

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Q -- configuration?

And then in terms of serving a high school 12 population, you had the new high school that we've talked about previously, a new campus for the continuation program --

15 A Yes.

> Q What did you do, if anything, with the old high school?

A There were a couple of things that were done 19 with the old high school. One is we moved the continuation high school into that campus and used only the upper level while we bought property and built a continuation high school. It became the subject of a lawsuit with the City that eventually went to the Supreme Court.

And we maintained control of it and created an

last three years that you were at Moorpark.

2 Do you have an understanding of what the racial 3 composition of the student body in the district was?

4 MS. DAVIS: Vague and ambiguous.

5 THE WITNESS: Are you asking me did I know the percentage of ethnicities of the student body in the K-12 population? Is that what you're asking me? 8 BY MR. ELIASBERG:

Q Yeah. And I'm more than happy to have an 10 estimate. I'm not looking for it to the .001 or anything, but the general racial makeup of the student 12 body, yes.

A We had had a continuous population of students that were Hispanic that ranged -- in the last three years, you're talking about. Probably 27 percent to 30 percent. A smaller percentage of other ethnicities, and then the rest being a -- basically, the white population.

19 Q Do you remember what the approximate percentage 20 was that was white?

21 A 65 percent, thereabouts, maybe.

22 Q So the percentage of other racial minorities 23 was relatively small, somewhere between zero and ten 24 percent? Is that about --

A Other than Hispanic, you mean?

Page 123

elementary school on that campus after totally regrading it, acquiring property from a developer to the west and making a K-5 school on the campus.

Q Okay. Is that -- we had earlier talked about elementary schools, and you had said that one of the schools was a K-5.

Is that the school that you earlier -- the K-5 you earlier referred to is the school that went --

10 Q -- onto this reconfigured old high school 11 campus?

12 A Yes.

Q What was the subject of the lawsuit?

14 A The nadir provisions of the Education Code.

Q And what are those? 15

16 A The nadir provisions restate the Government Code, giving priority in the Education Code to a City or 17 18 park and recreation district to have a portion of a 19 school site that has been surplused as surplus property 20 at 25 percent of its value, and the acquisition would be

21 up to 30 percent of the property at the site,

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specifically being open space or play space on the site.

23 Q Of the -- well, let me ask you this. In 24 general -- and I guess let's focus on the time -- last

couple of years that you were at Moorpark, let's say the

O Yes.

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A Yes.

Q And do you know the approximate percentage of the students in the district who were eligible for free or reduced priced lunches?

A It depended upon the school. I think I looked at it more at school rather than -- as generally in the district. I recall we had two schools that would have, combined, been at an average of 35 percent. The others were much lower.

Q You've given me the approximate -- or an estimate of the racial composition.

Did you have -- for the district as a whole. At least that's what I understood you to be doing.

Did you have schools that were -- where the racial composition of a particular school was dramatically different from the racial composition of the district as a whole?

MS. DAVIS: Vague and ambiguous.

19 20 THE WITNESS: From the time that we began to move 21 from the four schools that existed there, four campuses 22 when I started, when all students from all grades, K-2 were on one campus, we began to monitor, when we broke

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24 out from that model -- and we broke out from that model

in 1986, when we opened two schools, '86 or '87. If I

Page 126 Page 128

1 think about it I could probably tell you the date.

But we were opening two elementary schools, one that we'd planned and another that we had to accelerate the planning for because of what we saw happening. We began to monitor and plan for a distribution of students where there would be a balance at those schools. And we monitored that every year.

During the period of time -- it was in the middle '90s, until we opened the last school that I mentioned, the K-5 school, we had one school, because of an attendance boundary, that began to deviate.

BY MR. ELIASBERG:

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O And how did that school deviate?

14 A The percentage of students that were Hispanic 15 students began to grow.

Q So -- and I won't belabor the obvious, but just to be sure I'm understanding you correctly.

At that school that you just referred to, what you mean by that is there were a greater percentage of Hispanic students -- significantly greater than the 20 to 30 that you estimated was the percentage of the district as a whole?

A Began to grow. Over a period of years. And I can't tell you the percentage levels, but it was something that we looked at and began to plan for, get 1 choice.

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People sometimes referred to it as a magnet school, and I said no, it's really not a magnet school. It's a school of choice. We're going to offer programs there that don't exist elsewhere. We did a survey using a survey research firm and -- I need to take a drink of

O Need to take a one- or two-minute break?

A No, I need some water and I ran out of it.

Used a survey research firm and surveyed all the elementary families and said, if we offer these kinds of programs, would you send your child there. And had an overwhelming response, and they said yes.

14 And as a controversy was beginning to build in 15 the community, I took this plan to the board and said, 16 if we build this school, we'll be able to redraw boundaries, be able to have a more balanced ethnicity level at each school, and in the area of town where we 18 have a higher population of minority families, we'll be 19 able to encourage other families to bring their children there. And we did that.

Q I thought you just said as the controversy began to build in the community.

What was that controversy?

A Boundary change is always a controversy. So it

Page 127

Q Was that an elementary or middle school?

A It was an elementary school.

another school to be able to address that.

Q When you began to notice that deviation, did you consider redrawing the attendance boundaries in the district?

A We looked at attendance boundaries and changes several different times, and I can't remember the year, but brought in a company to do mapping software -- we had done this ourselves before -- where all kinds of student data could be put into the database and various boundaries could be considered.

And that was something that we knew would be of interest to the community, of interest to the board. So we also started a study of what we would do with this new school that we would build.

Q And did you end up redrawing the attendance boundaries?

18 19 A We ended up doing two things. We redrew the boundaries, and those were the existing boundaries only, 21 and we had a school, which was the K-5 school, that had no boundaries at all. But we built it in the area of 22 23 the community where there was a large population of Hispanic families -- basically, was a poorer area of 24

Moorpark -- and created what we called a school of

Page 129

was the idea of changing boundaries.

Q Did you -- was there objection in the community 2 3 or from some members of the community as to the location -- as to choice to locate the school in what 5 you said was a poorer area of the Moorpark Unified 6 School District?

A I don't think that anybody ever really objected to the location there.

Q Why did you want to balance at least the elementary schools, in terms of ethnicity?

Let me do background, because I don't want to impute something to you. 12

A Okay.

Q Did you want to balance the elementary schools, in terms of ethnicity?

A I wanted to do a couple things. I wanted to address the balance issue, and I wanted to make sure that, in the planning of the next school, we tried to place it in a location where families could -- minority families, poorer families, could walk to a school for the primary grades and for preschool.

So we had planned a preschool program there from the very beginning. We had preschool -- in fact, a preschool center that was closer to the downtown area or actually mid -- I don't know if midtown. It was in the

Page 130 Page 132

center of the community. But it would have been several blocks from this area, and you'd have to walk across a set of railroad tracks to get to it.

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So part of the plan was, we'll build a school in a poorer part of the community, know that we'll fill the school, because we'll survey families and say, if we have these kinds of programs, will you come, and as I said, it was overwhelming, in terms of their response. We'd identified a particular number of students that would attend the school in the beginning, and we predicted a waiting list, which we did have, and that continued.

And that school -- and then we didn't really manipulate things at all, but that school balanced itself, both by the families that were nearby, as well as families that would come into the school.

Q Why did you want to place the school so that minority families' children would be able to -- well, not just children, children, parents, anybody would be able to walk to the school?

A People who have elementary-age children, in particular, like to have schools close by. We were planning not only the preschool. We planned before- and after-school programs, and I wanted to make sure that that was in the that area of the community, because I which we negotiated with the boys and girls club to take
over at a phenomenal price, I believe, at the time. And
we saved the old theater building, which was then
recrafted and redesigned to be used by the new
elementary school.

Q Why did you bulldoze all of the buildings except for the gym and the --

A Because we had a structural engineer come in -- in fact, we had two come in and review the buildings, and they were found to be structurally inadequate.

Q Any other -- I know that's a good reason, but were there any other reasons?

A Well, I mentioned to you, I think more than one time, the difficulties of accessing the different levels. So we basically regraded it and took the top off and graded down to make a larger school site, and get rid of those access issues that existed before.

Q So -- and correct me if I'm wrong.

My understanding is that, once you did that, once you built this new K-5 school, that in general, there was a fairly good racial balance in the schools throughout the district; is that correct?

A It helped in that regard, yes. We changed the boundaries in the district. I'm forgetting the -- whether it was the same year we opened the school --

Page 131

knew families didn't necessarily have access to vehicles to travel.

We'd also planned to have parent education and family education programs there. So that this was really a comprehensive school that would attract families that would be, say, middle class families as well as be there for families and close by for families that were poorer, that had less resources, and that it could be a place where their children could go to school for two years of preschool, kindergarten through fifth grade -- which we didn't have in the community before that -- and have the assets of play yards and places for evening meetings and all of that close to the school.

So we did that in a location that had been, for decades, the old high school.

Q Let me be sure I understand it.

You actually built the new school on the location of the old high school that you and I talked about before lunch?

A And a portion of property that we added that we negotiated with a developer to basically give to us for certain consideration.

Q Did you tear down the old storage building when you --

A We bulldozed everything but the gym facility,

Page 133

maybe it was the same year we opened that school. And
 they continued to be monitored. And I don't know -- I
 can't give you percentages of differences, but there was
 a redistribution of those percentages.

Q But am I also correct in understanding that, at least with respect to SES, the majority of the schools, relatively similar numbers, and then there were a couple schools where there was a significantly -- I shouldn't say SES, significantly higher percentage of schools that were eligible for free or reduced priced lunch; is that correct?

A As I said, there were two schools that were -combined, were at the 35-percent-or-higher level, and I remember that because of seeking some QZAB funding, and that was a requirement. That's why I'm remembering that.

Q During the time that you were both assistant superintendent and superintendent, did you take steps to ensure that the facilities' conditions at the schools with greater -- higher percentages of students eligible for free and reduced price lunch were as good as the conditions for -- at schools where students were -- there were much lower percentage of students eligible for free or reduced price lunch?

MS. DAVIS: Vague and ambiguous.

THE WITNESS: As I said, we were always conscious of the -- what you refer to as SES, what I would say are the percentage of ethnicities at the different schools. A school that was actually built in 1984, I think, the year before I came to the district, was a school that began to show -- it was a newer school, newer than the other schools in the district, but it began to show some wear and tear. And there were some roof issues, and I recall spending something just shy of a half million dollars on a reroofing system at that school.

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So wasn't because there were higher percentages 11 12 of students there that were Hispanic students. It was 13 because we were paying attention to the facilities. School that was right downtown, adjacent to the school district office, was a focus of a modernization 15 program. I don't think that school really stood out, if I recall, in terms of ethnicities, because of the way 17 that the boundaries were drawn, but the focus there was because it was older and had greater need and we 19 20 accessed mod moneys. 21 The one school of the two middle schools that

23 students -- and I can't tell you what those differences were, but it was the newer of the two middle schools. 24

I'm recalling that had higher percentages of Hispanic

So we'd had drawn the boundaries for the middle schools.

use that and nobody would know that they were free and reduced. Nobody said, oh, yeah, here's Johnnie. He's 3 on a free and reduced plan.

And we did that -- at least part of it was a recognition that students were sometimes embarrassed, when they got to the high school level or when they were older, to identify themselves as free and reduced. BY MR. ELIASBERG:

Q Is it fair to say, then, that it was important to you, regardless of the SES or -- socioeconomic status or the ethnicity of the student in the school, that all students have access to good facilities, the school facilities were in good condition?

14 A Yes.

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15 Q And why was that?

16 MS. DAVIS: Vague and ambiguous. 17 THE WITNESS: Things that we've talked about

earlier. I believe that school facilities have an impact on what people think about when they walk up to 20 the school and when they're in the school. Focusing on need.

22 Now, the roofing job was okay to spend almost 23 half million dollars on one school, because we were 24 doing the right thing there, focusing on expenditure of

mod moneys on a school because it was -- the need was

Page 135

when we created the second middle school, in such a way to try to balance, but that particular middle school was in the same hemisphere as the school that had the highest difference. There was some relationship there.

5 BY MR. ELIASBERG: 6

Q If it had come to your attention that the schools with the higher percentages of students with -who were eligible for free and reduced price lunches were not in as good condition as other schools in the district, would that have concerned you?

MS. DAVIS: Vague and ambiguous.

THE WITNESS: Well, I'm sure I would have said, are we needing a focus there. But we really tried to focus on the needs of each of the campuses, and it wasn't simply an issue of free and reduced lunch or ethnicities, it was what are the needs of the campuses.

One of the things we did do in order to -- and this was not in any particular school, but in order to not identify students that were on free and reduced lunch, beginning at the high school, a program was put in place that allowed a card to be given to a student that, if you were a parent there, you could buy, you know, ten lunches and get something like a credit card and scan as you go through.

Well, the free-and-reduced-lunch student could

okay there. So yeah, it's for all the reasons we talked about before.

3 BY MR. ELIASBERG:

Q In any of the time -- during the period of time that you were at Moorpark, do you have -- can you estimate the number of schools that you -- and maybe we can even do it by buildings, because I understand it may not be -- you may not modernize a whole school at a

Do you have a sense of -- well, let me -strike all of that. Let me start again.

During the time that you were at Moorpark either as assistant superintendent or superintendent, do you -- can you estimate how many campuses you did -that modernization work was done on?

A Yes.

Q And what's that? What's that estimate?

18 A The three oldest schools in the district.

19 Q Okay. And what kind -- let's start with --20

let's just take them one at a time, and I don't need to know what schools they were, but just the first school 22 that you think of.

23 Do you know what -- do you remember what the 24 primary work you did on modernization -- what the primary work you did on modernization was?

35 (Pages 134 to 137)

Page 138 Page 140

1 A I recall rebuilding toilet facilities, 2 restructuring classrooms, which meant ceilings, 3 lighting, carpeting, cabinetry, moving some non-load-bearing walls to affect classroom size. I 5 remember replacing overhangs -- or maybe they weren't overhangs. Maybe they were covered walkways. And refurbishing cabinets that we kept. They were good

cabinets, but needed to be resurfaced.

Replacing the fire alarm systems, adding air conditioning, jackhammerring out the concrete floors and demo'ing some of the walls in the toilet rooms in order to replace them with more urine-resistant floor coverings and wall coverings. That kind thing. Toilet partitions to put in the more vandal-resistant toilet partitions.

Q How old -- at the time -- well, let's try to do it one piece at a time.

Do you remember approximately what year you did 18 the modernization on this particular school that you 19 20 just described?

- 21 A I just went through three schools, I'm sorry.
- 22 O Oh, let's --

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- 23 A I did a summary. That's the way I interpreted 24 your question.
- 25 Q Fair enough. It was probably ambiguous. Let's

1 A Yeah.

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2 O Why didn't you modernize it in 1990 or 1991, as 3 opposed to 1994?

A Well, there were probably a couple of reasons. One was trying to access funds, do that at State level. Those funds, although they were growing, they were still pretty dear. We had attempted a local bond measure in 1990. It was not successful.

The other thing is that, during that period of time, it was the only middle school, and it was growing rapidly and modernizing it would have been a real feat.

O Any other reasons that you can remember? I'm not suggesting there were. I'm just trying to make sure I understand all of your thinking.

A No, those are what I recall. Planning to build the new middle school was something we were doing, and what I recall is that we knew that, once that was accomplished and diminishing the demand on that existing middle school, we'd be able to get after it and having State moneys to do so as well.

Q I believe you said earlier that one of the reasons was that you had tried to access State funds, but the State funds were pretty dear, is the phrase you used.

What did you mean by the State funds were

Page 139

1 do it this way.

> Do you remember what years, approximately, you did the modernization on the three different schools?

A First one probably was '86. The second one was -- maybe it was '94, and the last one was underway when I left there.

7 Q The school that was modernized in 1986, when 8 was it built?

A It was built in 1938.

10 Q Am I correct in understanding that it would have actually been eligible for 11

rehabilitation/modernization earlier than 1986? 12

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14 Q Do you know why it wasn't modernized as soon or shortly after it was eligible? 15

A No.

Q Did you ever ask anybody to attempt to find 17 18 out?

19 A No.

O And the school that -- the 1994 -- school that 20 was modernized in 1994, when was that built?

A 1959, '60. 22

23 O So that school, under the State code, would

have been eligible for modernization approximately 1990;

is that correct?

pretty dear? 1

> 2 A Seeking mod moneys was something that many

districts were doing. And in each bond measure we

attempted to put more money into the mod program. At

5 that time I sat on the State Allocation Board's

6 implementation committee, and we made recommendations as

to what should go into the State bonds and, once the

8 bonds were passed, how -- you know, how we should spend 9

that money.

Many of us very sensitive to mod, and I was one of them. Not simply because of our needs, but because of just the need I was recognizing in California.

Q When you say that -- and I'm -- this is in reference to the phrase "pretty dear," and I believe you just answered my last question, that lots of districts were seeking mod funds.

Am I correct in understanding that there were more districts seeking mod funds than there were mod funds available?

A Well, that, I believe, is something that we came to believe somewhere -- especially in the 1990s, especially after the failure of the '94 bond. Because there was a period of time when we were without any money.

25 Q And were you involved in the effort that you

Page 144

- referred to a couple questions back -- or couple answers back to pass a local bond?
 - A Yes, I was.

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- 4 Q Do you have any opinions as to why that local 5 bond didn't pass?
 - A It was difficult to get local bonds passed during that time frame throughout California. There were some changes later in the decade. The other, I was told that I was successful at accessing State money, so keep accessing State money.
 - Q Under the rehabilitation/modernization program at around -- well, let's say 1990 to 1994, did the State require a local match in order to get State mod moneys?
- 15 Q So the purpose of the bond was not to make your -- to make the district eligible for State funding; is that correct?
- 18 A No.
- 19 O The purpose of the bond was to provide all the resources you needed through local funds to do the modernization work; is that right? 21
- 22 A To do a variety of projects at various schools, 23 but including, as I recall, the middle school, which was 24 that focus.
 - Q And your understanding is, at least in part,

1 A They were at the time that the modernization 2 was approved, yes.

- 3 Q And obviously, the building that was built in 1938 was eligible to --
- 5 A Yes.
- 6 -- be modernized?
- 7 A Yes.

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- 8 Q Do you have an understanding as to why no one 9 had ever sought to modernize --10
 - A Oh, I failed to -- I failed something. I forgot about this. A portion of that campus was actually modernized at the same time that the high school buildings were modernized in 1986. There were two projects going on at the same time. I'd forgotten that.
- 16 Q So was the portion of the campus that was built 17 in 1938 the portion that was modernized at the same time as the '86 modernization in the other school that you 18 talked about?
- 20 A Yeah, it was the north part of the campus. And then the rest of the campus was -- those buildings 22 became eligible, and that was the second modernization 23 at that same site.
- 24 Q Do you have any understanding as to why -- just with respect to the building that was built in around

Page 143

the voters felt something along the lines of, you can get mod money from the State, why should we tax

3 ourselves in order to come up with it?

A I don't know that that was prevalent. It was certainly something that was said. I think mainly it was it was very difficult to pass local bonds at that time. And that particular area of Ventura County is -the eastern end of Ventura County was very difficult. It took the Canejo Valley School District five elections to pass one. That was immediately adjacent to our district.

So that particular area of the county, for whatever reason, was more difficult, at least as it was seen later, than areas like Oxnard and Ventura were.

- Q The school that was in the process of being modernized when you left -- so in the year 2000 -- when was that school built?
- 18 A It was built originally in 1938, and then there were additions to the campus. But I can't tell you all 19 20 the dates, but some would have been late '70s, early 21 '80s.
- 22 Q When, at least to the extent you're aware of 23 the modernization work that was -- that ended up being done, were the additions that were built in the '70s and 24 '80s eligible to be modernized?

1 1938, why that had not been modernized earlier than 2 1986?

- 3 A 1986? No.
 - Q Did you ever attempt to find out?
 - A No.
 - Q In doing any of the modernization projects that you discussed -- and let's -- the modernization projects that you discussed before, with respect to any of the schools -- well, let's say -- let's start -- the first school that you talked about that was modernized in
- 1986, I believe you said, was built in 1938. 11
 - A Yes.
- 13 Q Do you recall that one?

14 Was all the -- what was the source of -- or 15 sources of the funds that you used to modernize that 16 school?

- 17 A State program.
- 18 Q All the money was from the State rehab/rehabilitation program; is that correct? 19
- 20
 - Q Was the amount that you received from the
- 22 State -- was that a per-pupil, per ADA?
- 23
- 24 Q How was the -- how was the amount -- well, let 25 me ask you this.

Page 146 Page 148

Do you remember -- can you estimate approximately how much money you received through the State rehab/remodeling program?

- A No, I couldn't give you -- give you an accurate number there.
- Q Okay. Without knowing the number, do you -can you explain to me how that number -- how the amount that was given was calculated? By that I mean, per ADA? Lump sum? It was the same for every school district or some other means of calculation where they would determine how much the State would give you?
- A It was using what we had talked about earlier about the 25 percent of replacement value, and then taking that and, using the architect's estimate of the cost of the project that included soft cost as well as the hard costs, coming to determination of total project cost.
- Q So am I understanding you correctly when I would say that you would -- some -- you or somebody in your office would forward to the State the architect's estimate and also the replacement value of the building that was being modernized; is that correct?
- 23 A Yes.

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24 Q And the State would give you that amount of money -- and by "you," I'm actually talking about how 1 But if the architect estimated that the 2 replacement value of the school is a million dollars, 3 then it's your understanding that you would have been 4 eligible for \$250,000 in mod money? 5

A Yes.

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MS. DAVIS: Incomplete hypothetical.

BY MR. ELIASBERG:

- Q Was it common practice, at least within your district, that the architect would simply find projects that needed to be done that added up to that \$250,000?
- A No.
- 12 Q So did you ever submit estimates for mod 13 money -- for mod funding that were less than 25 percent 14 of the replacement value?
 - A We tried to maximize the program to the benefit of the school.
 - Q What do you mean by that?
 - A To utilize the modernization program and its components in such a way as to effectively have the maximum amount of dollars available to take care of all the parts of the building, the systems at the buildings, in order to glean as much money as we could out of the mod program to be spent on that school.
 - Q With that building that was -- that we're talking about now that was modernized in 1986, were

Page 147

- the program works generally, unless there's some
- difference that you can identify for me, at your school
- 3 district versus someone else -- that the State would
- give you the amount of money in the architect's estimate
- 5 as long as it was 25 percent or less of the replacement
- value; is that correct? 6
 - MS. DAVIS: Vague and ambiguous.
- 8 THE WITNESS: In general, what you have said is how
- 9 the program worked. The architect may be able to
- identify a cost that was an important cost or 10
- consideration that a plan checker at the Office of
- Public School Construction would make and evaluate some 12
- 13 part of the building and plan change and identify what
- 14 that cost is.

But basically, in general, it was that 25 percent replacement value, as estimated by the architect, for the specific work identified on the plans. And those plans and the estimate made by the architect were something that were compared at the State level.

- 21 BY MR. ELIASBERG:
- 2.2. Q But if the architect concluded -- and actually,
- 23 if you don't mind, I'm going to use a hypothetical. The
- numbers probably won't bear a lot of relationship to
- what a school building's actually worth.

there -- was there other work that you would have liked

- to see done to improve the condition of the building
- 3 that would have taken you above that 25 percent cap?
 - MS. DAVIS: Vague and ambiguous.

THE WITNESS: If you're asking would I like to have had more money to spend on other buildings or other systems, yes.

Under the mod program that existed at the time, you could distribute the expenditure of funds as you saw the need in the school. And you may have wished that you had more money to spend.

BY MR. ELIASBERG: 12

- Q Do you have any specific memories of things that you would have liked to be able to rehabilitate, refurbish, repair that you weren't able to do because of the 25 percent cap?
- A I don't have any specific memory of anything at that first school of 1986 that you mentioned, no.
- Q Was this -- the school that you modernized in 1986, was that one of the schools that you earlier told me was a school that had been well maintained, based on your assessment of the school when you started as assistant superintendent?
- 24 A No. The school that we've been talking about 25 was the one that had the most issues.

Page 150 Page 152

- 1 Q So that was the 1986 -- this is the old high 2 school?
 - A There were two in 1986. One was part of an elementary, but the first -- and we were talking about this more than any other school -- was the old high school, yes.
- 7 Q With respect to the school that was modernized 8 in 1994, was there any work -- well, actually, do you remember if the request that you put in for modernization funds was -- and I'm really not talking about a dollar or two here, but significantly below the 12 25 percent estimate of replacement value?
- 13 A No.

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- 14 Q Were there systems that you would have liked to see upgraded or repaired or other major work that you 15 would have liked to have done in that building that you 16 17 didn't have the funds for?
- 18 A Which building --
- 19 MS. DAVIS: Vague and ambiguous.
- BY MR. ELIASBERG:
- Q This is the building you modernized in 1994. 21
- 22 A It may have been a different year than '94.
- 23 Q I understand. I'm not going back to check
- records and say it was '93. That's not my point. 24
- A Well, it may have been even later. But it was 25

- 1 O For modernization?
- 2 A Yeah.

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- 3 Q Do you remember what it was that the principal -- the additional things that the principal 5 wanted done?
 - A Oh, he had an idea of creating, like, a -what's the term? A -- kind of like a student center that was almost like walking into a malt shop and wanting to recraft a building to allow for that. Kind of a creative guy, and I was trying to support his creativity.
 - Q Wish I had a malt shop in my school.
 - A Never really occurred, but it was a nice dream.
- 14 Q Well, maybe some day yet.

15 The building that -- the last building that you talked about which was being modernized in and around 16 the year 2000 --17

- A The second phase of that particular school.
- 19 O Yeah.
- A Second mod program at that school. 20
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- 22 At that point, am I correct that the amount of 23 modernization money that you received would have been a
- 24 per-ADA calculation, as opposed to pegged off an
- architect's estimate of replacement value and then

Page 151

the -- it was the middle school.

You know, what I recall is actually doing some deferred maintenance on that school as well as modernizing it.

- O And am I correct in assuming that what you're saying is, between the deferred maintenance funds and the modernization funds, that you felt like you did all the work you wanted to do?
 - MS. DAVIS: Vague and ambiguous.
- 10 BY MR. ELIASBERG:
- Q That's question form. I'm not trying to put 11 words in your mouth. 12
- 13 A Yeah.

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- 14 Q If that's not right, let me know.
- 15 A I was good at spending money if I had it to spend. So I'm sure I would have done other things. We 16 did -- we did a sufficient amount of work there. 17

What I'm thinking is there were a couple of 19 things the principal wanted to do that I included in yet another bond proposal that was a local proposal. And I 20 21 can't remember, if I could have had more bond money, if I could spend it on those buildings if they fell within

- 23 that time frame; in essence, if they were eligible. 24 Q Sorry, eligible for?
- 25 A If they were old enough to be eligible.

capped out at 25 percent of that? 1

- A That's what I recall, yes.
- 3 Q And do you remember approximately -- remind me again. I know you've told me. But the 2000 school --
- 5 the school that was being modernized in 2000, at least
- in part for the second time, was a -- what grade 6
- 7 configuration?
 - A It was an elementary school.
- 9 Q Okay. Do you remember the approximate amount 10 per ADA that Moorpark received for modernization?
- 11
- 12 Q Now, under the program would the amount of 13 money that you received vary -- or let's put it this 14 way.

It was a flat per-ADA amount, in the sense that it didn't vary, regardless of what you said the condition of the building was; did it?

- 19 Q In other words, you could have said, gee, my 20 building's really in bad shape. The per-ADA amount that you're -- that's in the program won't do it for me, and 21 that wouldn't have changed the amount that you received? 22
 - A Not the State allocation, no.
- 24 Q In that -- was that building -- actually, let
 - me step back a minute. I'm not sure I asked the

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But the building that you modernized in 1994, that was one of the buildings that had been well maintained, in your opinion, at least based on what you saw when you arrived --

A Yes.

O -- at the district?

A Yes.

9 Q And in your opinion, did you and the people who worked with you continue to maintain it well between 1983 and the time it was modernized? 11

MS. DAVIS: Vague and ambiguous.

13 THE WITNESS: I wasn't there in '83.

14 BY MR. ELIASBERG:

15 Q I'm sorry, '85.

16 Between '85 and 1994 was it continued to be --17 that's an awkward -- did Moorpark Unified personnel continue to maintain the building well? 18

MS. DAVIS: Same objection.

20 THE WITNESS: It was a growing campus, and as 21 concerns arose -- and sometimes they arose because I brought them up -- we addressed them. 22

23 One thing that occurred at that campus, because 24 it was in a central part of the community, is it was

25 heavily used by the community for youth sports, and so 1 Q Assuming that you have two schools in which every -- all the variables that you mentioned were identical except that one had been -- you had active

aggressive maintenance policy and the other maintenance

5 had been -- had not been done well, do you think it

6 would be more expensive to modernize one school than the 7

MS. DAVIS: Incomplete hypothetical, assumes facts not in evidence, calls for speculation.

10 THE WITNESS: I could speculate that if there were two schools and I could spend, to use your term, 11 12 aggressively on the one school and the other school had

13 nothing done with it, that there would be differences in

14 how those two plants would look and how they would

15 operate.

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16 BY MR. ELIASBERG:

17 O And would that affect the actual cost to 18 modernize the school when -- after, let's say, 30 years 19 after both of them were built?

MS. DAVIS: Same objections.

20 21 THE WITNESS: In that, I would probably have the 22 same amount of money to spend on each program, based

23 upon the current program, I would have to make up the

24 difference, I guess, with local funds on the one that

wasn't very well maintained. But I'd have the same

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there were competing interest for the fields. And the fields were harder to maintain because they were being

3 used all the time. And there was a deterioration of the 4 fields.

So I had to get in and manage that, while maintaining positive relationships with the youth sports program and trying to have money to refloat the fields, to basically make sure that they were filled and level and, therefore, safe. And those kinds of things occupied our attention, as did building issues, if they would emerge. So yeah, we tried to maintain them well.

BY MR. ELIASBERG: Q In your opinion, would it be -- would it cost more to modernize a building that has not been well maintained in the past than it would to modernize a building where you kept up with the routine maintenance?

18 MS. DAVIS: Vague and ambiguous, calls for 19 speculation.

20 THE WITNESS: Yeah, I was going to say I'd have to 21 speculate at the kind of construction of the building 22 when it was built, the type of building it was, high

23 school as opposed to an elementary school. All of those

things would be factors. 24 BY MR. ELIASBERG:

level of State support, based upon the age of the

buildings and based upon the number of pupils currently

3 being served, because those are the basic factors. 4

MR. ELIASBERG: You've been a trouper, because we're well, well, well over an hour. So let's take a short break.

(Brief recess taken.)

BY MR. ELIASBERG:

9 Q Mr. Duffy, when was the -- Dr. Duffy. I'll get 10 that right sometime before -- I know we only have two days. It usually takes me three days to get the names 11 12 right. The problem is I have notes here, and they say 13 Mr. Duffy.

When was the new high school completed in Moorpark Unified School District?

A There were several phases to it.

Q When was -- well, what were the phases?

18 A The first phase was opened in September 1988. 19

Q And when was the next phase?

A The next phase was completed by the following 20 September, '89.

21 22 Q Am I correct in understanding, by phases, that

23 in the first phase some buildings on the campus opened, 24 and then in the next phase some other buildings opened

that hadn't been opened the previous year?

Page 158 Page 160

- 1 A That's correct.
- 2 Q And how many phases were there?
- A When I left there was a -- we had started the fifth and, I think, the sixth phase at the high school.
- 5 Or were -- maybe -- it was planning the sixth phase.
- 6 They were together. So it was fifth or fifth and sixth.
 - Q At the time you left, approximately how many students attended the high school?
- 9 A 25-, 2600.

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- Q Just from the perspective -- now I'm not talking about the people who teach there or the students
- 12 who go there, but just from the perspective of the
- 13 buildings on the school, do you think that it is a good
- 14 high school, the buildings are good?
- 15 A Yes.
- 16 Q And why do you think that?
- 17 A We planned carefully. We were deliberate about
- 18 what we did. We phased the uses of certain rooms and
- 19 certain buildings to be transitioned at a later point.
- 20 We planned the site development to be able to expand for
- 21 parking and future buildings and athletic fields.
- 22 Q Any other things why you say it was a nice
- 23 building?

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- A Comments that were made.
- O What were some of those comments?

- 1 MS. DAVIS: Vague and ambiguous.
- 2 THE WITNESS: I don't know that we used State
- 3 academic requirements as a guide. I believed in the
- 4 people who were in the science department, and we
- 5 involved them in planning. So we thought we were doing
- 6 the right thing.
- 7 BY MR. ELIASBERG:
- Q Do you know if they took into account any State content requirements, anything like that, in suggesting to you how the -- what kind of labs you should have?
- 11 MS. DAVIS: Vague and ambiguous, calls for 12 speculation.
- 13 THE WITNESS: We knew that we wanted to make sure
- 14 we could cover all of the areas of science. So we had,
- 15 you know, physical sciences, where you could use regular
- 16 classroom, going to chemistry and others, where you
- 17 needed certain kinds of waste water sources and sinks,
- 18 and all that, I believe, was considered. These were, I
- 19 think, for the most part, experienced science teachers
- 20 or those that knew the program.
- 21 BY MR. ELIASBERG:
 - Q What do you mean by the program?
- A Knew the program that they needed to teach.
 - Q Do you have an opinion as to whether there are
- 25 certain areas of science or certain science subjects

Page 159

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- Page 161
- 1 A People couldn't believe we built it under the 2 State program.
- Q And why couldn't they believe you built it under the State program?
 - A Because they said it looked so good.
 - Q Did you respond to any of those comments?
 - A We had a very good architect who paid attention
- 8 to detail. We had people that focused on detail and9 student use, the arrangement of buildings to maximize
- observation of students for safety purposes, those kind
- of things, the access points. We planned it with the
 developer.
 I talked to you about the landscaping and the
 - I talked to you about the landscaping and the fencing that they put in. We involved them. I think they probably contributed some ideas. They weren't educators, but they were, you know, planners and looked at design, and that happened over multiple phases.
 - Q Does the school have -- does the high school have science labs?
- 20 A Yes.
- 21 Q Did you design and build the science labs --
- and again, I use "you." I understand you didn't lay the brick yourself, but you and the people you work with.
- Did you design and build the labs with any
- 25 State academic requirements in mind?

- 1 that you can't teach properly without having adequate 2 labs?
- 3 MS. DAVIS: Vague and ambiguous.
- 4 THE WITNESS: Chemistry is certainly one of them.
- 5 In order to do it effectively, since you're going to be
- 6 disposing of certain kinds of product that are created,
- 7 you need or should have a sink and waste water system
- 8 that would take those kinds of substances, those
- 9 chemicals.
- 10 BY MR. ELIASBERG:
- 11 Q Any other sciences that having appropriate 12 classrooms or labs would affect your ability to teach 13 them?
- 14 A The way that the labs are laid out, with
- 15 peninsulas for students to group. They could either --
- teacher could teach a full-on class, looking at everyone
- 17 and everyone has space to write, take notes, or for
- 18 students to work individually on experiments, and that
- 19 was taken into account.
- 20 Q After you left the position as assistant
- 21 superintendent and became superintendent, did some of
- 22 your -- were some of your responsibilities having to do
- 23 with the academic program at the schools in your
- 24 district?
- 25 A Yes.

Page 162 Page 164

1 Q Are you generally familiar with State content standards or State academic standards?

A I can't recall the last time I read through any specific standards. At the time that I was there, we would discuss from time to time specific standards or changes that would occur, but I don't know that I could articulate much of that for you right now for anything in particular.

Q Are you aware as to whether the University of California system has certain academic requirements --

A Yes.

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Q -- for admission? 12

13 And do you know if any of those academic requirements are in the sciences? 14

A Yes. 15

O Do you know what those requirements are? 16

A No, I can't talk about them specifically.

Q Do you know if any of those requirements are --18

require that a student, to be admitted, has to take a 19

20 chemistry class?

21 MS. DAVIS: Calls for speculation.

22 THE WITNESS: I don't recall specifically what the

23 requirements are for the sciences.

24 BY MR. ELIASBERG:

Q I gather that during your tenure, the Moorpark

was -- the graduating class was several hundred.

O Do you have any -- do you have an estimate as to the percentage of the graduating class, on average,

3 in, let's say, the last four years that you were there

5 that went on to attend four-year college university?

6 A I don't recall the number, no.

O Do you have any estimate at all?

A No. What I can tell you is that we had

dramatic increases from what was going on in the '80s to 10

what was going on in the '90s.

11 Q And do you have any estimate of either the percentage or the number of students who went into the 12

13 UC system --

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MS. DAVIS: Calls for speculation. 14

15 BY MR. ELIASBERG:

16 Q -- from high school?

A I don't recall.

18 Q Is it your opinion that the academic -- that

19 the academic program at Moorpark High School, at least

during the time that you were there, was a good one?

21 MS. DAVIS: Vague and ambiguous.

THE WITNESS: Yes. It was a good academic

23 program. When we -- you know, WASC is a measure. We

24 had at least two WASCs that gave full -- full reviews,

basically, where you're approved and no returns are

Page 163

students won the -- what was it? -- the academic

decathlon at least once; is that correct? 2

3 A First time, yes.

4 Q What do you mean the first time?

A They won it a second time nationally.

Q When did they win it the first time?

A 1999. I believe it was.

8 Q And they've since won it again?

9 A This year.

10 Q By the time -- at the time you left, had the

11 State's API program been set up?

12 A Yes.

13 Q About how many years had the API been in effect? Or for how many years was the API program in 14 15 effect that you were superintendent at Moorpark?

A Maybe two years. It was toward the end of my 16 tenure there we began to recognize what those 17 18 requirements and needs were.

Q Approximately how large -- I understand that there were about 2600 students at the time you left.

21 About how large would the graduating class be, 22 on average, each year, say for the last four or five 23 vears that you were there?

24 A Well, it increased every year. I'd be

guessing. I just don't remember specifically, but it

made, except in a regular cycle; in essence, meaning you met all the requirements, met all the tests.

3 People would come to the high school to see what we were doing frequently. We started academies at

5 the high school, did a number of things. Probably the

most dramatic thing was the reduction of the drop-out 6

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8 BY MR. ELIASBERG:

9 Q Are you proud of the role that you played in 10 building a new high school in Moorpark Unified?

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MS. DAVIS: Vague and ambiguous.

13 THE WITNESS: Well, I had a lot of fun. It was -it was satisfying.

15 BY MR. ELIASBERG:

16 Q I've never heard getting money through the 17 State program as fun, but -- do you have an opinion as 18 to whether the school facility, the new school facility 19 and the change from the old school facility to the new 20 school facility, had an effect on reducing the drop-out

21 rate in the high school?

22 MS. DAVIS: Vague and ambiguous, calls for 23 speculation.

24 THE WITNESS: I think there were a number of factors that were involved there. People may have

Page 166 Page 168

avoided, if they could, sending their children to the school for various reasons, but with growth, we were able to bring in new faculty. There were no AP courses in the district when I got there, not one. So we were able to add AP courses.

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Select faculty members who brought in new ideas, empower them to do new things. Reviewed the curriculum. When there was a disconnect between middle school and high school, to get people to commit to close the door and talk about specific issues, because of building trust over time.

So teachers would say, these are problem 13 teachers. You know, if you're going to fix it, we got to fix -- part of the fix is helping them to be able to teach more effectively in this area, and that, of course, was an important area. So some of that had to do with bring in new people and changing dynamics of the old.

So if facility had an impact. Well, putting in a new facility certainly allowed us to expand the

curriculum, because there were newer science labs and 22 more science labs, and the music program was able to be expanded, all of that. So certainly, the facility, I 23 24 think, had some impact, but part of it had to do with growth and being able to select individuals who could go

of time, but there was a teacher that had wanted to teach a specialized summer program, genetics, and sought 3 our support for that. That is, district level support. 4

And I recognized that Amgen was willing to make a contribution of materials and equipment that was either on loan or given to the district, and that was done.

- Q And was that genetics course -- did the teacher end up teaching that genetics course over the summer?
 - A I believe for a summer, yes.
- O And do you know if that class involved any 11 laboratory work? 12
 - A It would have involved lab work, yes.
- 14 O Did the high quality of the facility make it 15 easier for you to attract better teachers?
 - MS. DAVIS: Vague and ambiguous, calls for speculation.

THE WITNESS: I was -- based on what I heard from 18 19 people then, yes and no. People say, yeah, we like this. It's really an attractive place to come teach at

- 21 whatever level it is. But we also lost people who went
- 22 to Canejo -- that was right next door -- because Canejo 23 had a higher beginning teacher salary and higher
- salaries overall. So it sometimes made a difference, 24

but the salaries and the draw of that in Canejo made a

Page 167

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into the district and make a difference of what they knew and how they could teach.

And then having people buy in to the school, in terms of volunteers who -- through the PTA and through other support groups. There's always a tug of war at the high school level on academics and sports and social programs and outside interests that weren't through school, and that's something that needs to be managed, too. And that, you know, you develop a working relationship with people, to try to manage things, and then people recognize that they can make a contribution to the high school, and the business community is going to be -- like Amgen -- that was in the area -- they can make a contribution to the community, to the high school, with people or with equipment to augment new programs, support those programs.

BY MR. ELIASBERG: 17

- 18 Q And I'm sorry, what was the name of the 19 company?
- 20 A Amgen.
- 21 Q Is that a biotech company?
- 22
- 23 Q Were there specific contributions that it made 24 to the school?
- 25 A I think they made contributions over a period

1 difference as well.

> They were the ones we competed with with regard to, I guess, attracting new innovative people. BY MR. ELIASBERG:

O Let me make sure I understand you.

I think I understand you to say that for some teachers, the facility -- the new facility was a draw, but for others higher pay was either a greater draw or the new facility wasn't a draw at all; is that correct?

A Yeah, I don't know whether it wasn't a draw at all, but -- at all or if it was the higher salary but we -- Canejo hired some and we didn't.

Q But they --

A And salary was the difference, as we were told.

Q But am I also correct that, in some cases, you 15 got them and Canejo didn't? 16

A I think, in some cases, we got them and Canejo 17 18 didn't.

19 Q Let me just make sure -- I think that you've 20 already said this, but I just -- I want to make sure that I'm not dreaming it.

Was it your opinion that at least part of the improvement in the academics at Moorpark was attributable to being able to bring in newer, more creative teachers?

Page 170 Page 172

1 MS. DAVIS: Mischaracterizes prior testimony, vague 2 and ambiguous.

BY MR. ELIASBERG:

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Q That's not what I'm trying to do. If I'm misstating what you said, please correct me.

A The fact that we were growing allowed us to bring in new people who had new ideas who were energetic. They were -- the high school faculty that was there when I arrived was, for the most part, there for a long time, and I heard war stories and I didn't want to hear war stories. What I wanted to hear was future stories that were going to create.

And we were able to hire new faculty members. And many of the old faculty members remained there, but many of the new faculty members who came in were energied, wanted to do things, were creative. The person that led the academic decathlon team that you mentioned was one of them. So they brought in new energies and new ideas and said, let's mark new territory, let's create.

21 And all that dynamic, I think, helped to 22 improve our high school, along with supporting them, 23 along with the kinds of dialogues that you have. 24 Where, in my view, the district office works closely with -- you know, in a top-down fashion, only with the know, have plans and dreams and make them happen.

But when you live in a school district and you're superintendent and you make things happen and you take people on and your children go to the schools, especially at the high school level, there can be negatives. So I thought maybe I'll try something different, where those negatives will be erased for at least the other half of my family. That was part of it.

Another was that there was a new opportunity and a new challenge to do something that I'd had some success in before, just from my own district, in being involved in State-level policy determination and lobbying and had had significant offer to do that.

Q What is your -- what are your responsibilities at Murdoch, Walrath & Holmes?

16 A Again, a myriad of answers, probably. I'm chief lobbyist for the Coalition for Adequate School Housing, which means that I meet and serve the board of 18 the coalition and work with committees of the coalition that include the legislative advisory committee and some others.

I'm responsible for recommending positions on bills, for discussing potential policy changes and offering new legislation, based upon getting agreement on those, at least from the C.A.S.H. board, responsible

Page 171

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high school or any other school, you're not going to have successes.

If there's a work from the high school level or any school level to the district office, where you're sharing goals and objectives and you're giving opportunities for resource sharing and decision making, you can create dynamics that take you, you know, to new areas. People feel those kinds of freedoms. So I think that dynamic was something that was created there.

Q In your job as either assistant superintendent or superintendent, did you comment if a teacher at one of the schools resigned, left the district or whatever, that you would talk to -- have an exit interview or something like that to them?

A Sometimes people sought an interview. It may be something that I would do, and I did it. I didn't do it every time. Sometimes you kind of knew why people were leaving, and it was for a reason that wasn't necessarily relative to the school district.

Q Why did you give up your position as superintendent?

23 opportunities to go other places to do the same job, basically, and didn't take those. It was fulfilling to 24

A Probably a multitude of reasons. I'd had

stay at the helm and continue to move forward and, you

Page 173

for interacting with members of the Legislature, both to understand what they're attempting to do with their

3 bills specifically and to talk to them about changes 4

that we'd like to see in their bills or asking them to 5 sponsor legislation.

I talk with school districts who call who have issues. If there's a specific issue that arises that is of particular import that I believe will require input from those at the local level, I'll convene a committee, you know, select people and ask people if they'd be willing to serve and focus on the issue.

Monitor the State Allocation Board, what the allocation board does and policy considerations of the allocation board that come through the implementation committee and represent C.A.S.H. at the imp committee, giving input as necessary, address the allocation board from time to time, talk to members of the board from time to time, interface with the State agencies on policy issues such as OPSC, DSA, CDE.

Stay abreast of changes that may be out there that impact schools. And certainly, that comes through the Legislature and through State agencies, but it also may come through some other source, and sometimes that may be the Federal Government, sometimes it may be some other body that has some national effect, being

Page 174 Page 176

- conscious and, I guess, vigilant. 1
- 2 O Do you do any of the work --
- 3 A And one big one -- one big one is making sure we focus on statewide school bonds, and that focus 5 includes input into the level of the bonds and how that 6 money needs to be distributed and any new programs that 7 may need to be offered or suggested.
- 8 Q What do you mean any new programs that need to 9 be offered or suggested?
- 10 A From time to time something may emerge that is a problem or there may be a conflict, and a solution is 11 necessary. So because we represent school districts and 12 13 those that serve school districts, being conscious of 14 what happens at the local level and getting input from the local level, we may understand that some change is 15 needed and some new program is needed, we need to focus on expanding something that already exists or creating 17 18 something that's new. 19

And that may be something that we want to include in a bond or in legislation that would be paid for -- the program would be paid for by a bond or a future bond.

- 23 Q I understand that C.A.S.H. stands for Coalition 24 for Adequate School Housing, but what is C.A.S.H.?
- 25 A It's a nonprofit organization.

A We have about half.

- 2 Q Do you have any understanding as to why some 3 districts choose to join and some choose not to?
- 4 MS. DAVIS: Calls for speculation. 5
 - THE WITNESS: No.
- BY MR. ELIASBERG:
- 7 Q Have you ever talked to a district that's not a 8 member of C.A.S.H. and either asked them or had them 9 tell you why they weren't a member?
 - A No.

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- 11 O What's C.A.S.H.'s mission?
- 12 MS. DAVIS: Vague and ambiguous, assumes facts not 13 in evidence.
- BY MR. ELIASBERG: 14
 - Q Does C.A.S.H. have a mission?
- 16 A I don't think it's written down anywhere,
- necessarily. Maybe it is. But I mentioned a minute ago 17
- 18 one big item. One mission is to make sure that we have
- 19 State bonds, and through that mission, to be able to
- assist school districts in providing what the name
- 21 implies, adequate school facilities for pupils in
- California. 22
- 23 Q Are there any other portions of C.A.S.H.'s
- 24 mission, as you understand it?
- 25 MS. DAVIS: Vague and ambiguous.

Page 175

- Q And is it a membership organization?
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- 3 O And who are its members?
- A School districts, individual members of school 5 districts, architects, construction management firms, 6 construction managers, people who do financings, bond 7 financings and others, manufacturers of furniture, 8 manufacturers of modular facilities, facility planners,
- attorneys like yourself. We've had labor unions. Other 10 statewide organizations are members. Q Are all the -- is C.A.S.H. a -- well, let me do 11
- 12 it -- is C.A.S.H. a California -- I don't know 13 membership organizations. 14

Are you chartered or some official setup, something like that?

- A It's referred to as California's Coalition for Adequate School Housing.
- 18 Q And so are all the school districts that are members of C.A.S.H. California school districts? 19
- 20 A Yes.

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- 21 O Okay. Are all of the California school
- 22 districts members of the C.A.S.H.?
- 23 A No.
- 24 Q Do you know what percentage of the school
- 25 districts are members?

- 1 THE WITNESS: One thing that we undertake is to
- 2 make sure that we monitor legislation that involves the
- 3 State program. We've worked over the years to try to
- expand that program, both the new
- 5 construction/modernization program and others. We will
- be involved in proposing legislation to those ends and 6
- also working to create regulation to implement those
- 8 pieces of legislation that are successful and then
- provide feedback about the adequacy of those programs to 10 the Legislature and others.

11 And we also have a mission of helping school

- districts, by educating school districts about many 12
- 13 things, including the programs themselves, how to be
- 14 involved in those programs, how to implement those
- 15 programs, how to deal with subcomponents of implementing
- those programs, providing information about updates for 16
- 17 legislation and regulation, helping in-service -- I
- 18 guess we don't really call it that, but we provide
- 19 workshops for school district personnel and for others,
- 20 where we bring practitioners together and have them
- 21 provide information to those interested on specific
- topics that we advertise and provide documentation for
- 23 so that they can learn about them.
- 24 BY MR. ELIASBERG:
- 25 Q Is there anything else that you consider to be

Page 178 Page 180

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- a part of C.A.S.H.'s mission? 1
- 2 MS. DAVIS: Same objection.

3 THE WITNESS: I guess sort of encompassing everything I've said, our focus is on provision of 5 adequate school facilities in California, and things 6 that fall under that umbrella are things of interest to C.A.S.H. We're the only organization in California that 8 has specifically focused upon school facility issues since 1978. The other statewide organizations are interested, but their focus is not specific to those 11 issues.

12 BY MR. ELIASBERG:

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13 Q What's your understanding of the meaning of the 14 term "adequate school facilities"?

A It's a term that has been debated, but adequate means that the educational programs, whatever those may be at the elementary, middle or high school level, can be carried out within the facilities, and the educational program is also supported by other adequate facility needs, which may include multi-purpose rooms, libraries, gymnasia, that sometimes you don't find in certain schools, but we believe that they're important.

O Are there other things that you -- other components of an adequate school facility other than the ones you've just mentioned?

A That in an elementary school, that you would have space for the teacher to be able to do the things you do at the elementary level, say at first grade, where you have space for learning centers that may be in one location of the classroom as opposed to a small group instruction area that you have in another location of the classroom, as opposed to a quiet reading area that you have in yet a third area of the classroom.

So space to divide out the learning opportunities for students. That's personal, from my experience in teaching, teaching at the elementary level, where you use the classroom space in that way.

Q Would you consider a school that doesn't have labs and wants to -- where they're trying to teach a laboratory science, would you consider that to be a missing component of an adequate school facility?

MS. DAVIS: Vague and ambiguous, calls for speculation, incomplete hypothetical.

THE WITNESS: If there's a school that has a science curriculum and the science curriculum involves the need for space to be able to have instruments and that space is not available, then somebody'd have to be creative to make that space available. If you have a room where experiments are going to be done and you don't have at least a couple of sinks, you know, that

Page 179

A Well, the provision of school sites and open space and play space and athletic facilities, and to some degree, those are supported by the State program. We've supported that inclusion.

O Why do you consider open space and play space to be part of an adequate school facility?

A Well, we believe that students need to get outside the classroom and be able to move about at playgrounds, although liability issues and challenges to playground apparatus have changed playgrounds over time. Some play space or exercise space, we believe, is necessary.

Q Why do you believe that? What's your basis for that opinion?

A Well, part of the belief -- my personal belief is -- I've been in a classroom, and I know students need to get outside from time to time, just like we need to get outside this room and walk around a little bit. You know, we're -- we develop energy, and we need to move it. Students, in particular, need that.

Q Can you give me -- I believe you said that one of the components of an adequate school facility was a facility where the educational program can be carried out in the facilities.

What do you mean by that?

will impact what could go on there.

So those kinds of things, I think, would be included in adequate space for -- we're talking about elementary, but we mentioned labs. We could go to either middle school or high school level. Those would be something that we would say would be included in the need for adequate facilities.

BY MR. ELIASBERG:

Q Does C.A.S.H. have any position -- and right 10 now I'm asking sort of the group as a whole, as opposed 11 to your personal opinion, which I'll get to in a minute.

But has C.A.S.H. made any estimates or taken a position as to the amount of play or open space that students need -- let's say elementary school students need?

A No. We've -- at workshops and conferences over time, we've supported what the California Department of Education has provided as space that is necessary for different grade levels. And I realize that sometimes those are modified in different ways, but we've supported CDE's recommendations.

Q And where are those recommendations set forth?

23 A They're set forth in a document -- I'm 24

forgetting the name of the document, but basically,

school site -- it's either school site analysis guide --

Page 182 Page 184

I haven't looked at one for a number of years, but I believe they're set forth there. You probably have a 3 copy of it.

Q But is it your understanding those are recommendations as opposed to requirements?

6 A They're recommendations, but having worked with 7 CDE in site selections in the past, they're pretty 8 specific to trying to stay very close to those requirements unless there are other circumstances. And 10 those other circumstances could involve a variety of 11 things.

O And when you say with respect to site selection, are you talking about selection of the site for a new school?

A That's what I was meaning, yes.

Q Do you know if CDE makes any effort to monitor whether those recommendations are being followed with respect to schools after the site's been selected and the school's been built?

20 MS. DAVIS: Vague and ambiguous.

21 THE WITNESS: How do you mean?

22 BY MR. ELIASBERG:

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23 Q Well, for example, do you know if the CDE would take any steps if a school -- well, let me give you a 24

little bit of a hypothetical.

Locating the portables at a different location on the site wasn't as much of a concern. And it was a safety 3 issue. So it's not exactly what you were probably getting at, but there was a CDE concern that was 5 expressed that was taken into consideration.

Q How did this situation come to CDE's attention?

A Because we worked with CDE. We had CDE in the district from time to time. They're -- you know, they were part of the process of being able to access State funds and -- you know, they're somebody that we value. We valued their opinion.

O Am I understanding you correctly that you actually asked someone from CDE to look at this, to evaluate the placement of -- possible placement of a portable at this location?

A They would be in the district from time to time, going to other school sites. So yes, asking -- or going out to something that wasn't a school site yet. So showing what we were doing.

20 You know, we developed working relationships 21 with those people, and we would like them to know what 22 we do, how we think and the fact that we're concerned about school facility issues. They recognize that and 23 24 respond to that.

Q Are you aware that -- and I think you were

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1 CDE has looked at the site, approved the site. 2 School's been built. Stick-built school's been built. 3 And ten years later the district decides to put 50 portables on the campus or some large number of 5 portables on the campus.

Does the CDE engage in any oversight of that decision to say, we don't think you are continuing to live up to our recommendations with regard to the amount of playground space?

MS. DAVIS: Incomplete hypothetical.

10 THE WITNESS: I have experienced CDE having a concern about that kind of thing happening on a school 12 13 site.

14 BY MR. ELIASBERG:

15 Q Do you have examples of -- I mean, you said 16 you've experienced that.

What would that experience be?

18 A School that I was responsible for building, 19 approximately a ten-acre site with a kindergarten wing some distance from a wall that was probably 15 feet from 20 21 the sidewalk, which was five feet from the roadway. 22 CDE's concern about the placement of portables being too

23 close to this two-lane road. It was not a State highway

24 but, you know, marked 45 miles per hour.

Locating the portables there was a concern.

correct in identifying that was similar to but not quite the same as what I was talking about previously. 2

Are you aware of situations where CDE has expressed concern with a school or school district's choice to place some number of portables on campus -- on the grounds, that they no longer were providing the play space that the school needed or should have?

MS. DAVIS: Same objection.

9 THE WITNESS: There's something vaguely familiar 10 about what you said that seems that I've experienced, 11 but it may take a few minutes for me to think about it. 12 But it's not something, I think -- and this is probably

13 your question -- that is necessarily commonly done by

14 CDE.

15 BY MR. ELIASBERG:

16 Q I want to turn just for a second to -- you talked about, I believe, C.A.S.H. -- I think you used 17 18 the phrase "workshops for school districts." 19

A And others, yes.

20 Q And others.

> Are these workshops for C.A.S.H. members only, or are they open to anybody?

23 A No. If you're not a C.A.S.H. member and you 24 want to attend, you can attend.

Q What are subjects of some of these workshops

Page 186 Page 188

that's -- let's just say in the last five years.

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also in May.

Can you give me examples of some of the workshops C.A.S.H. has held?

4 A Probably one of the most compelling series of 5 workshops is on the new labor compliance programs, where 6 we've been the only entity other than, recently, the 7 State agency DIR really conducting workshops to teach 8 districts how to do what is pretty technical task, pretty comprehensive task. And that started back in 10 December of last year, 2002, continued on with some workshops that happened in, probably, March and then 11

There'll be something coming up -- I think we've got something planned for August, just on -specifically on that, because it was a requirement of law that after April 1st, 2003, that you must have a labor compliance program in place or you could not receive a fund release, even if you'd received an apportionment. So said we need to help districts understand how to do that.

21 Q And from a layman's perspective, what are the 22 labor compliance requirements, in brief?

23 A That a school district that is funded for a 24 project -- modernization or new construction project,

through Prop 47 bonds, monitor both -- give information

you lead up to that, and then what do you do once you get there. That was another one.

3 Trying to think. There was one just last week, but I wasn't involved in it. CEQA has grown and changed

5 over time, California Environmental Quality Act. So

6 we've either done a CEQA workshop or planning to. 7

There's others that get involved in this besides me. 8 I'm trying to think if there was -- I think there was

9 one done on the critically overcrowded schools program 10

too, because that was being implemented. Q Do you know if you've -- if C.A.S.H., in the 11

12 last five or -- well, let's make it ten years -- you've 13 been involved with C.A.S.H. for a long period of time;

14 have you not?

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A Yes, I have.

Q For how long have you been involved with the 16 17 organization?

18 A Since about 1980.

Q So let's focus on the last ten years.

Has C.A.S.H. given any workshops that are peculiarly or particularly addressed to schools or

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22 school districts that have operated some or all of their

23 schools on multi-track year-round calendars? 24

MS. DAVIS: Vague and ambiguous.

THE WITNESS: Not since I -- that I can recall, not

Page 187

to any contractor, subcontractor that will be working on

their project, and that they monitor that project by 2

3 receiving something they never had to do before,

receiving prevailing wage comparative information to the

5 certified payroll of the contractors and subcontractors

to be able to see specifically that individual workers

are being paid at the prevailing wage rate.

This was something that the Department of Industrial Relations was responsible for, at least over time, and now school districts receiving State bond moneys for those two programs I mentioned must do this.

Q What are some of the other subjects that 13 you've -- C.A.S.H. has held workshops on in the last few years?

A We had a workshop a few months ago -- maybe it was more than a few months ago, maybe last fall -- on working with communities that are basically urban communities, for the most part, where districts are seeking to build schools in areas where there are families in homes and bringing districts together that have done this.

2.2. So we called it community outreach, but part of 23 it was saying, this is how you do it, but in the end what happens if you need to use the power of eminent 24

domain and, you know, how do you approach that, how can

Page 189

since I've been working out of Sacramento. But I'm recalling that there was something that was done before

3 on MTYRE.

4 BY MR. ELIASBERG:

Q Do you remember more specifically what --

A No, I don't. It's just kind of vague. No, I 6 7 don't.

8 Q Do you know whether C.A.S.H. has a position as 9 to whether schools that are operating on MTYRE calendars

10 are -- whether that's considered adequate school

11 housing?

MS. DAVIS: Vague and ambiguous.

13 THE WITNESS: We've been cautious with that for a 14 couple of reasons, I think. There are member districts 15 that have MTYRE programs that like them and that want to maintain them, and -- that have been advocates for 16

17 MTYRE. We also had a couple of C.A.S.H. members few 18 years ago that expressed concern about the growing

19 numbers of MTYRE programs.

> So when we proposed the critically overcrowded schools program, which we referred to in the beginning as the underperforming schools program, and put that

23 forth, one of the things that we identified was that

24 this would be aimed directly at if a district chose to

dismantled some MTYRE programs, because of the way we

Page 190 Page 192

were proposing to structure it.

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I had some responses to that that were saying,
be cautious, because there are some people that, you
know, are thinking you're saying bad things about those,
and my response is, well, in some situations they may
not be the best. So that's why we're proposing them.
And there's been some litigation in the past here that
has sort of pointed in that direction.

So we're proposing a policy change. And part of the reason for that policy change was because of the proliferation of those programs in areas where there wasn't space to -- supposedly space to put other schools very quickly.

I'm going to need a break, Peter, in a minute.

Q Sure. Take it. It's as good a time as any. (Brief recess taken.)

BY MR. ELIASBERG:

Q Dr. Duffy, I believe you testified before we took the break that at some point -- I believe it was in the context of a discussion about the critically overcrowded schools program and the new bond, that you said that some districts supported -- or had MTYRE calendars and liked them.

Is that, in some or substance, correct?

25 A Yes.

doesn't think that way. And I wasn't trying to be
 negative, I was simply trying to identify that it
 appeared that the climate was changing in California, in
 terms of the acceptability of large numbers of MTYRE
 schools in certain districts.

And of course, L.A. frequently was mentioned.

Q Was -- do you know whether the -- any of the schools in Elk Grove that operate on a MTYRE calendar operate on the Concept 6 calendar?

A I don't know specifically, no.

Q Okay. Do you know whether any of those schools in -- I believe it was -- in Ventura County but in the Oxnard Unified School District, whether any of those operate on a Concept 6 calendar?

A It's Oxnard Elementary --

Q I'm sorry, Oxnard Elementary.

A -- and -- I don't believe that I've heard them talk about Concept 6.

Q Do you know of any districts that -- well, what districts are you -- if any, are you aware of that operate on a Concept 6 -- at least some of their

22 schools, on a Concept 6 multi-track year-round

23 calendar?

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MS. DAVIS: As of right now?

25 BY MR. ELIASBERG:

Page 191

1 Q And what are the districts that you're aware of 2 that had the programs and liked them?

A The context of the programs are, we have MTYRE programs that are successful programs; in essence,

5 students are doing well under those programs. One of

6 them is Elk Grove. Now, there are people -- and I know

7 that specifically because of hearing from Elk Grove

8 during the deliberations by the joint committee, the

joint school facility conference committee that I talked

0 about earlier. But I've been cautioned by others that

1 MTYRE is not necessarily a negative thing. And that was

12 not something that was unknown to me.
 13 I mentioned before that in Ventura County we

had a district that was at various times almost all

5 MTYRE or all MTYRE. And that's Oxnard Elementary. The

superintendent, who was a colleague of mine during a

17 portion of my tenure as the superintendent, was the

18 president of the national MTYRE society, whatever it's

19 called, organization, and commonly talked about MTYRE as

20 a very positive educational operational model.

And I've heard -- in the last couple of years

22 I've heard similar things from others, that I know we --

23 in essence, be cautious. Don't necessarily be negative

24 about MTYRE while you're talking to the conference

committee on school facilities, because everybody

1 Q No, let's -- actually, now or at any time that

2 you're aware of.

A There were comments, discussions during the

4 development of AB 16 when that question came up. What I

5 recall is that there were a small number of districts

6 that operated the programs. L.A. Unified was the

7 largest operator of Concept 6 programs.

Q Do you know any other districts beyond --

9 besides LAUSD that operate Concept 6 programs?
 10 A I know other districts were mentioned, but I

don't recall them.
Q Do you know if LAUSD is a proponent of

13 multi-track year-round education?

MS. DAVIS: Vague and ambiguous.

15 THE WITNESS: Proponentcy may change from time to

16 time. I don't -- so I don't think I could actually

17 answer that question for you. I don't know if they are

18 an official proponent of such or not.

19 BY MR. ELIASBERG:

Q Do you know -- simply within the time frame of

21 the discussion of leading up to the new bond and the 22 critically overcrowded schools program, do you know did

23 anyone from LAUSD take a position in favor of MTYRE in

24 that context?

MS. DAVIS: Vague and ambiguous.

Page 194 Page 196

1 THE WITNESS: Say it again and maybe tell me what you mean by the context.

BY MR. ELIASBERG:

- Q Well, my understanding was that you had said 5 that proponentcy can change over time. So I'm --
- 6 A Yes.
- 7 O -- trying to narrow the time frame --
- A Yes. 8
- 9 Q -- in that time period when people started
- discussing the new bond and put in some program, which I
- understand later became known as the critically
- overcrowded schools program. 12
- 13 In any of the discussions about the need for 14 the new bond, what the program should look like, what
- kinds of -- you know, should there be a critically
- overcrowded schools program or anything like that, did
- you ever hear anyone from LAUSD take a position in favor
- of multi-track year-round calendars?
- 19 MS. DAVIS: Vague and ambiguous.
- 20 THE WITNESS: I do not recall anyone from the
- 21 district saying that they were in favor of MTYRE
- programs, no.

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- 23 BY MR. ELIASBERG:
- 24 Q At any time during that same period of time,
- same context, did you hear anybody from the LAUSD saying

understand you're not quoting him verbatim.

- A Yes, that there was a diminished educational 3 environment, diminished educational opportunity.
 - Q Did he explain to you why he thought there was a diminished -- in sum or substance, a diminished educational opportunity?
 - A No. He expressed it as a belief.
 - Q Did you ask him what the basis for his belief was?
- 10 A No.

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- Q Who was -- I'm sorry, who was the other --11
- 12 A Jackie Goldberg.
- 13 Q That's an example of me finishing the question 14 before answering, but fair enough. You knew exactly where I was going. 15

16 Did Ms. Goldberg express to you why she found 17 multi-track -- or I'm sorry, Concept 6 calendars to be 18 unacceptable?

- A My recollection is that it was a similar belief to Mr. Firebaugh.
- 21 Q Did you ask her the basis for her belief?
- 22 A No.
- 23 O And did she tell you the basis -- why she felt
- 24 that they were unacceptable? I'm sorry, why they
 - presented diminished educational opportunities? Again,

Page 195

they actually wanted to take their schools off Concept 6 calendars?

A In the bond negotiations, they were something that were discussed. I mean, that -- taking schools off Concept 6 were discussed. I can't tell you who, other than me, brought the item to the table, but I know specifically there were two members of the Legislature that had told me that they'd found such programs not acceptable.

And so I knew that that was something that I had to keep in mind as I was trying to negotiate this bond. They weren't representatives of the district; they were representatives of the L.A. area in the Legislature.

- Q What two legislators were there?
- A Marco Firebaugh and Jackie Goldberg.
- Q Let's start with Mr. Firebaugh.

18 Did he tell you why he thought Concept 6 calendars were -- I think he used the word "acceptable"?

- 19
- 20 A Yes.
- 21 O Why was that?
- 22 A Because he felt that it was a diminished
- 23 educational program environment. Not his words,
- 24 necessarily, but that's what I'm recalling.
- 25 Q In sum or substance, that's what he said. I

understanding that's not a verbatim quotation.

A I -- there were a number of interactions, but I 3 do recall Jackie either telling me directly or telling

the conference committee that Concept 6 had a reduction

5 of required pupil days, and that that was a negative.

- That was one thing I do remember about her comment. 6 7
- Q Anything else that you remember about her 8 comment? 9 A What I took away from, I think, several

interactions was that she believed that we needed to move away from this, and I think she said, "I will introduce legislation to make it illegal after a period of time." And I think she's actually done that.

14 Introduced legislation, that is. 15

Q Are you aware of anyone who's ever done any research as to whether being on a Concept 6 calendar has a negative effect on student academic achievement?

18 MS. DAVIS: Vague and ambiguous.

19 THE WITNESS: I'm not aware of any research. I 20 remember reading what appeared to be a rather lengthy article in the L.A. Times, where several schools were

- mentioned, and the sense of the article was that Concept 22 23 6 was something that provided less to students than a
- 24 regular MTYRE program or a non-MTYRE program.
- 25 So even comparing it to regular MTYRE, it was

Page 198 Page 200

1 considered to be negative. And there was a -- at least once in the article it talked about the diminished 3 number of pupil days and extending the number of minutes 4 per day. 5

BY MR. ELIASBERG:

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Q Did you agree with the article? Or did you have an opinion about the article when you read it?

8 MS. DAVIS: Calls for speculation, vague and 9 ambiguous.

10 THE WITNESS: I didn't have any basis to make a judgment to say I was in agreement or not. I basically 11 saw it as information, and believed that the information 12 13 was something I needed to make sure I had in my head as 14 I went about my business, because, at least in the 15 context of that time frame, I had learned that two

members of the Legislature had pretty strong beliefs. 17 They represented L.A. And we'd hear about that going

18 across the street.

19 BY MR. ELIASBERG:

20 Q Did Mr. Firebaugh and Ms. Goldberg's belief with respect to Concept 6 affect anything that you did 22 in negotiating the new bond?

23 MS. DAVIS: Vague and ambiguous.

24 THE WITNESS: Yes. I believe that if they believed

it -- they were energetic, passionate members of the

everything. And so the proposal was, make a reservation of funds, give them five years or -- I think originally 3 it was even longer than that. 4

Give them five years, seven years, six years to be able to perfect the application, but in that time frame, give them an opportunity, these districts -- not simply L.A., but other districts that are on MTYRE -and one in particular was on MTYRE and double session -to give them, through a new program, an opportunity to plan to resolve those matters and to get the passion that was in the two members that I mentioned behind that. So we talked to them about that, about the concept.

Q You mentioned a minute ago the -- that you believe that Jackie Goldberg and -- Ms. Goldberg had introduced some legislation with respect to at some point prohibiting Concept 6 calendars; is that correct?

18 A I remember her saying that she would introduce 19 legislation to do that, yes.

Q And do you have an understanding as to whether that legislation was actually introduced?

22 A I believe a bill was authored. I don't know 23 that anything happened with that bill. I think it was 24 to stop MT -- or Concept 6 at a particular date in the future, prospectively. It's just in my head that Jackie

Page 199

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Legislature, part of the L.A. delegation. That if they

believed it, that they would talk to others about that

3 and that that would be something that would be important

to at least try to address.

5 BY MR. ELIASBERG:

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Q And did you try to address it in things that you did in negotiating the new bond?

7 8 A I believe that we did, that we were 9 cognizant -- people used different numbers as to how

much it would cost to do this or to do that. What I had learned during the period of time between the filing of

the Godinez lawsuit and the allocation board's 12

13 determination that they wanted to settle that based upon

14 certain factors was that, if the Legislature saw that

15 there was something that was a problem, that we should

16 take it head on, that we should say, if you're concerned

about a perception or a reality, whatever it is, of 17

overcrowded campuses and students that don't have access 19

to the proper educational environments, then let's focus

20 resources and a new program on that. 21

And of course, a big part of what was being 22 discussed was you can't -- you know, the old first-come,

23 first-served thing. Gee, by the time we get there, the

24 money's already gone, because we have to go through

lengthy site reviews and analysis and VTSE and

made good on her promise.

O Did C.A.S.H. take a position on that bill?

3 A I don't believe that we did.

4 Q Do you recall if there was discussion -- well,

5 let me ask you this. What is the process -- is there a

process within C.A.S.H. by which the organization

7 decides whether it's going to take a position on pending 8 legislation?

A There are different times when there's

10 different processes. So at the -- toward the end of the

11 session we'll see what we were not able to achieve and

what we were able to achieve and try to put together a 12

13 couple of constructs to be able to go after

14 legislatively. So that's prospective before a session

15 begins.

16 During a session, when authors like Jackie or 17 others propose a bill, we have a legislation committee 18 that we meet with and share with and we make a 19 recommendation to them and we make a recommendation to 20 the C.A.S.H. board and take -- take a position.

21 Q When you say "we" make a recommendation to the legislative committee and the C.A.S.H. board, who is 22 23 "we"?

24 A Basically, me. But there are other lobbyists 25 that are in the firm that also share some of the

Page 202 Page 204

1 responsibilities, and they will work with me.

Q So it wasn't the royal "we"? I'm being facetious, but you and other people in Murdoch is the "we" that you're referring to?

A Yeah. We have a responsibility to share with them what's happening and say, here are things and, by the way, we make these recommendations and let's -- this is why. Let's discuss them.

Q Did you or anyone -- anyone else at Murdoch that you're aware of make a recommendation to either the legislative committee or the C.A.S.H. board with respect to the Goldberg bill?

A The one that I'm kind of vaguely remembering?

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15 A No. And I don't believe that I would have made 16 a recommendation.

Q Do you know if there was any discussion in the legislative committee about the Goldberg bill?

A No.

20 Q You don't know or there wasn't?

21 A I don't remember, but -- a discussion unless --

22 no, I don't remember a discussion.

Q And when you say you don't believe that you would have made a recommendation, why is that?

A It's one of those areas that we believe we were

1 program?

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A There were Democrats and Republicans both that had objections to the program as we were beginning to articulate it and as it was originally coming together, yes.

Q And what were those objections?

A Are we simply taking care of L.A. That's one. Is this -- is this just going to feed L.A. and will L.A. take these dollars and not spend them.

And my response was, no, there are other districts -- and Anaheim City is one and Santa Ana is another -- that has these programs. We'd -- you know, we knew Santa Ana's issues; we heard them at an allocation meeting, knew Anaheim City's, and said, here are two districts that both utilize this. And then, of course, there was an analysis that was done about how many -- depending upon how you frame the program, how many districts actually fall into the program. So it wasn't readily accepted immediately.

Q In order to be eligible for the critically overcrowded schools program, does a district have to have schools that are operating on Concept 6?

23 A No.

Q In order to be eligible do they have to have

schools that are operating on MTYRE?

Page 203

cognizant of as being a troubling area, and there are districts -- notably, L.A. -- that it would impact, and we wouldn't necessarily just take the position for reasons of one district.

I can't see that we would have any objections to Jackie's bill. You know, she -- if she and the Legislature believe that Concept 6 should be removed as an option for districts and districts are given an opportunity to plan for that -- and she's probably thinking, well, we have this COS program now and maybe this will compel districts to really use the program.

During the legislative discussions there were questions from both sides of the aisle, Democrats and Republicans, of will this really work, will it really be used. You know, you want us to support this. I don't know that this is true, but having listened to Jackie talk, she may have said, here's an impetus now, get on the COS program and make it work, because we're going to give you a time frame out here to finish.

And I want to see the COS program work. Worked very hard to create a new program and convince people that were unbelievers that this was a good thing to do for California schools.

Q Am I understanding you correctly in saying
 there were people who were not believers in the COS

A No.

Q I think that a while back you were talking about -- you said, in sum or substance, that some people had said to you, be careful about -- you don't want to suggest that MTYRE's a bad thing, because there were districts that supported it, but I believe you also said that there were districts that opposed it or felt that the proliferation of MTYRE programs in California was a bad thing.

A Hmm-hmm.

Q Who expressed the opinion that it was -- the proliferation of MTYRE programs was a bad thing?

A Well, one person was Kelvin Lee, the superintendent of Dry Creek School District up in the Sacramento area. This goes back a couple of years.

Q And in what -- or when did Mr. -- I guess you said a couple years ago Mr. Lee expressed that opinion.

Did he express it to you personally, or is it something that you read?

A I think he had expressed it personally to me. It was something also that he apparently felt strongly enough to put into writing and something that he shared with at least some members of the C.A.S.H. organization.

Q Do you know what that writing was? Was it a memo, an article or what was that writing?

Page 206 Page 208

- 1 A I don't recall that it was a memo, and I don't recall that it was an article. I think it was basically 3 like a position paper, a white paper that he put
- together, because he was interested in doing so. 5
 - Q Do you have a copy of that --
- 6 A I don't.
- 7 O -- document?
- 8 A I don't.
- 9 Q Do you know if anyone at C.A.S.H. has a copy of 10 that document?
- A I don't know for sure that anybody has a copy 11 of it, but you may be able to find out if he does. 12
- 13 Q Other than Mr. Lee -- if you were going to
- Mr. Lee -- if you were trying to -- you tasked yourself
- with the job of getting that -- trying to find that
- document, how would you go about doing that?
 - A Other than going to Mr. Lee?
- 18 Q Yeah.

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- 19 A Well, I'd probably go to Mr. Lee.
- 20 Q Okay. I guess I was trying -- is there a
- file -- you know, some sort of file system at C.A.S.H.
- that you might also look at it, or is going to Mr. Lee
- the one and only choice? 23
- 24 A I don't necessarily know if it's the one and
- 25 only choice. We have library of documents. Thinking

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2 MS. DAVIS: Calls for speculation.

3 BY MR. ELIASBERG:

- 4 Q Only to the extent you know. 5
 - A You said first write a program, then you said write a paper.
- 7 Q I meant write a paper.
 - A I don't know, no, what the impetus would be.
- 9 Q You don't know if anyone at C.A.S.H. asked him 10 to do this?
- MS. DAVIS: Asked and answered. 11
- 12 THE WITNESS: Yeah, I do not know.

13 BY MR. ELIASBERG:

> Q Do you know, was -- I'm sorry, I believe you said that the paper was -- and if I'm incorrect, just please correct me. I'm not trying to misstate what you

But I think you said the paper was circulated at a C.A.S.H. meeting; is that correct? Or he circulated the paper at a C.A.S.H. meeting?

21 A I remember him sharing the information with a 22 group of us sitting around the table, and it may have

23 been a C.A.S.H. meeting. It may have been that there was a group of us sitting around the table. And I don't 24

remember that he distributed it at the time, but that he

Page 207

you could go on the 'net and look through them. And that may be one of them. 3

Q To the best of your recollection, what was -what did Mr. Lee put in his -- in this document, white paper, whatever you want to call it, as to reasons why he felt that the opposition -- or I'm sorry, that he

felt that the proliferation of MTYRE districts in

8 California was not a good thing? 9

A Well, the -- I don't recall any real detail, 10 but the legislation of the early '90s -- and I mentioned this in my document, I believe -- changed so that there was a prioritization of who got money first, and MTYRE 12 13 was at the top.

As I recall, he was in a fairly high growth district. He was using MTYRE. I think he had a concern 15 about future educational programs and where we go with these. And is there -- should we change course, because of certain things that he was saying.

And I can't talk intelligently about detail of that, but knowing Kelvin Lee -- very serious, very dedicated superintendent -- if he wrote about it, he cared about it.

23 Q Do you know what the impetus was for him to 24 write the program? And by that I mean -- did someone solicit him and ask him to write a paper on the

Page 209 shared the information. I remember him reading. He was

down at the end of the table over here and I was, like. 3 over here, and he read it.

I believe that later he did share it, but I can't recall the means of how it was being shared.

Q Do you know if the paper -- the right way to 6 7 phrase this.

Did C.A.S.H. take any action in response to the paper that Mr. Lee had written?

MS. DAVIS: Vague and ambiguous.

THE WITNESS: I don't specifically recall any 11 action that C.A.S.H. took with regard to it. 12

13 BY MR. ELIASBERG:

> Q Do you remember if there was any discussion about whether C.A.S.H. should take any -- take any action with respect to the paper?

A Well, at the time when he first started speaking about this and then reading and referencing, everybody sitting at this table would have listened to Kelvin, because he was highly respected. And so people would have listened, and there would have been some discussion that they would have had with him.

And I remember talking about it -- I can't remember before or after -- I think I did talk to him after, but he would have been listened to, because he Page 210 Page 212

- 1 was valued and he was the superintendent, and
- 2 superintendents have certain influences that people3 recognize.
- Q Do you remember who else was present at this -whether it was a meeting or just an informal group
 get-together?
 - A I recall Jim Murdoch being there.
- 8 Q And is Jim Murdoch the Murdoch of Murdoch,
- 9 Walrath & Holmes?
- 10 A Yes.

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- 11 Q Do you remember anybody else being there?
- 12 A Not specifically, no. And I remember Jim being
- 13 there, because Jim and I talked about it later on.
- 14 Q I'll talk about that in a minute, but in the
- 15 actual meeting -- get-together, I'll call it, of people,
- 16 do you remember anybody making any response -- including
- 17 Mr. Murdoch, did anybody making any responses to what
- 18 Mr. Lee was saying?
- 19 A It's pretty vague, but what I remember is that
- 20 there was some nodding of heads or affirmation of, you
- 21 know, that sounds, you know, like something that you
- 22 really feel strongly about, that kind of thing.
- Q Do you remember any other reaction?
- A Nobody got up and left the room. No, I don't
- 25 recall any other reaction.

- you talking about the op. grant hit and the so-called six percent hit?
 - A Yes, all of those.

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- Q We'll discuss those later, but -- and what do you mean by educational environment, as opposed to these hits?
- 7 A Just the feeling/tone of what I remember is 8 that Kelvin was talking about the educational 9 environment. He wasn't talking about program 10 eligibility issues, necessarily. He's -- he and I were superintendents at the same time, and we would sometimes 11 12 talk about -- end up saying -- sometimes talk about 13 program issues. This was a -- you know, something that 14 I think he felt strongly about sharing.

And I'm not sure what compelled him to want to share, but that's what I'm remembering. Just kind of vague but I'm remembering that.

Q No, and I appreciate this is a while ago.

But help me out. I understand the hits -- some of the technical aspects of them I may not fully understand, but I understand what you -- but I'm not quite sure what you mean by educational environment.

A I'm not sure what I mean by it either, other

24 than he saw, maybe, that his district was going to

continue to have to grow and to deal with MTYRE, as this

Page 211

- Q I think you said that you remember discussing
- 2 Mr. Lee's presentation, if we can call it that, after
- 3 that get-together with Mr. Murdoch; is that correct?
 - A Yes.

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- 5 Q Do you remember how long after?
- 6 A No, I don't.
 - Q Do you remember what you and he discussed?
- 8 A I don't remember specifically what he and I
- 9 discussed, other than that Kelvin sounded pretty serious
- and pretty passionate about what he put forth.
 Q Did he at any time say that he agreed with some
- or all of what Mr. Lee had said?
- 13 A No, Jim wouldn't do that. He would say,
- 14 that's -- you know, Kelvin's somebody we respect. There
- 15 may be something here. Words to -- you know, not that
- 16 he said exactly that, but that's the kind of response
- 17 I'm recalling, that, you know, we haven't heard anybody 18 else talk about this, necessarily.
- 18 else talk about this, necessarily. 19 You know, people had kin
- You know, people had kind of complained about the MTYRE program, the hits and all that that you can
- 21 ask me about if you like, but this was more of a, you
- 22 know, educational environment kind of set of comments
- 23 that Kelvin mentioned or talked about.
- Q Just so I'm -- I may come back to these, but
- 25 just so I understand, when you talk about the hits, are

- 1 is the -- this is the modus operandi, as opposed to we
- 2 can do something different than that.
- 3 Q And did you understand him to be saying that --
- 4 or at least believe -- understand him to believe that
- 5 that would have a negative effect on the education of
- 6 children in his district?
 - A I think that part of it was his concern for
- 8 them, yes.
 9 Q Okay. And what was -- was there another part
- that you were aware of?
- 11 MS. DAVIS: Vague and ambiguous. Calls for 12 speculation.
- 13 BY MR. ELIASBERG:
- Q Okay. Were there other districts -- I understand now, because I brought up earlier, the subject of districts or persons in districts who opposed or who had problems with MTYRE as opposed to being supporters.

Besides Mr. Lee, are there any others that you were thinking of? That you're aware of.

- A No
- Q Have you ever spoken with Superintendent Romer about MTYRE?
- 24 A No.

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25 Q Have you ever spoken with superintendent --

Page 214 Page 216

well, Ex-Superintendent Cortinez about MTYRE? Or Concept 6?

A No.

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4 Q Okay. And I'm blanking on his name, but you 5 probably remember the -- Mr. Cortinez's predecessor.

6 Did you ever speak with him at any time about 7 MTYRE or Concept 6?

8 A I'm blanking on his name also. I may not be 9 blanking on his face.

MR. VILLAGRA: Zacharias.

MR. ELIASBERG: Zacharias. Thank you, Hector. 11

12 THE WITNESS: Oh. No.

13 BY MR. ELIASBERG:

14 Q Have you ever spoken with either the present or previous superintendent at Lodi Unified School District 15 about either Concept 6 or multi-track year-round 17 education?

A I don't know who the present one is or who the predecessor was. If you mention names, I may know them. But I don't recall talking to the superintendent or superintendents of Lodi about that, no.

O Do you remember speaking with anybody at -- any other employee/consultant with the district, Lodi

Unified School District, about Concept 6 or MTYRE? 24

25 A Yes.

speculating as to the impact of this program on her district and what she could do in her district with this 3 program.

Q And I think you previously said that you talked to her about how -- how the COS program might affect her district positively with respect to MTYRE or Concept 6.

What'd you mean by affect her positive -- or the district positively?

A It was, if this program is available under this construct and you want to exercise what this program is about and you fall into this program -- and the assumption is you're going to unload some schools -- was 13 the term that we were using -- what would the effect be, can you look at that.

Q And did she -- at any time did she look at that?

17 A I believe that she looked at it, and they were -- there were -- there was a document that was 19 prepared -- it went through a couple of different

20 changes, and I know Lodi was on there, of course, with a

21 lot of other districts, and I believe we had a follow-up

22 conversation as to, yeah, this is -- these kinds of

constructs would work if we want to exercise the 23

24 eligibility under this program.

Q Who is Mamie Star? What's her title and

Page 215

O And who was that?

A Mamie Star.

3 Q And what did you and Mamie Star talk about?

A I called her -- if I remember correctly, I

5 called her about the COS program, as proposed, and what

it may do for Lodi. And I think it was at that time I 6

7 learned that they were on Concept 6 for a school; maybe

8 it was more than a school. So I was trying to ascertain

what the impacts of the COS program could be and what 10 they would do with this.

Q Did she express any opinion about Concept 6 in that conversation with you?

13 MS. DAVIS: Vague and ambiguous.

14 THE WITNESS: We didn't talk about the concept, as 15 is this good or bad, you know. Okay, how will your

district fair with the COS program. Because we were 16

then beginning to assemble information, determine how 17

the COS program may affect positively districts that

19 were on MTYRE and Concept 6 that had arisen.

BY MR. ELIASBERG: 20

> O Did she tell you during that conversation, in sum or substance, that she was trying to get her schools off or whatever -- some or all of the schools that might

24 have been on Concept 6 off of that calendar?

A I don't recall that. It was -- we were

1 position?

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2 A Mamie Star is -- I think her title is director 3 of school facilities with Lodi. I may be wrong about the title. She's been with Lodi for some time.

5 O The document that you referred to a couple of answers ago, is there a title or a name to that 6 7 document?

8 MS. DAVIS: Vague and ambiguous.

9 BY MR. ELIASBERG:

10 Q I believe you said there were some different incarnations of it, but you talked about a document that 11 reflected, at least in part, how COS might affect Lodi. 12

13 MS. DAVIS: Same objection.

14 THE WITNESS: Is there a title to the document? Is that what -- I'm sorry --15

16 BY MR. ELIASBERG:

Q Yeah. Either an official title or something you commonly refer to it as.

19 A I commonly referred to it as the document when we were involved in that. I don't remember a title on 20 21

22 Q Do you have a copy of that document?

23 A I probably have a copy of it. Haven't referred 24 to it in a while, but more than likely, one exists in

25 the office.

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Page 218 Page 220

- 1 MR. ELIASBERG: Okay. I'll request that document, 2 unless -- I mean, I'll go back and I'll talk to Hector,
- 3 and maybe it's something we've already got, but that's a
- document we would like to get.

5 THE WITNESS: This is something that went over all of California at one point, so --6

7 MS. DAVIS: On what basis are you requesting that 8 document?

9 MR. ELIASBERG: Hector, I -- I don't have to 10 explain my basis. If you have an objection, you can tell us what your objection is. I just want to know --

MS. DAVIS: I just want to know if this falls under 12 a document request or --13

MR. ELIASBERG: I'm just saying I'm --14

15 MS. DAVIS: This isn't part of his expert report.

16 MR. ELIASBERG: I'm letting you know that I'm making a request. We'll let you know on paper. I'm 17 just letting you know now.

MS. DAVIS: Okay. Appreciate it. 19

20 BY MR. ELIASBERG:

21 Q Did you ever talk to -- I know we've talked 22 about Mr. Zacharias, Cortinez and Mr. Romer, but did you

23 ever talk to any officials at LAUSD about their opinion

on Concept 6? 24

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A I thought I had answered that earlier. Maybe

just kind of something I came to, that hearing from

people that this is something that may be -- nobody's

3 going to really put in the middle of the table and nail

it down, but that it was there and it was important to

5 have in the back of my mind as I moved forward with this

bond negotiation. 6

7 Q Did you ever speak with officials or --8 officials at the Palmdale Unified School District or 9 consultants for Palmdale about MTYRE or Concept 6? 10

MS. DAVIS: Compound.

BY MR. ELIASBERG: 11

O Well, we can start with MTYRE.

A Palmdale called -- not related to the bond but related to something else. They called because of a -about a concern about a bill authored by Mr. Runner who was then in the Assembly. So I did have a conversation about the impact of -- it wasn't, again, the bond, but

18 impact of certain proposed legislative changes on

19 Palmdale.

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20 But I believe the issue there was the 21 operational grants.

22 Q What was the -- what part -- or what in

23 Mr. Runner's bill did the person from Palmdale -- what

was your understanding as to what the person in Palmdale 24

25 who called you believed was in Mr. Runner's bill that

Page 219

would relate to MTYRE? 1

MS. DAVIS: Vague and ambiguous.

3 THE WITNESS: What I recall, the program grants

4 were diminishing, in terms of the dollar amounts.

5 Mr. Runner was attempting to address that. They called 6 me.

7 BY MR. ELIASBERG:

8 Q Did they ask for your help in any way with 9 respect to Mr. Runner's bill?

10 A Yes.

Q And what did they ask you to do? 11

A Attend a meeting with Mr. Runner and others.

13 Q And did you attend that meeting?

A I did.

15 Q And did you make any recommendations or suggestions to Mr. Runner about the bill? 16

A Did I make any discussions or recommendations

18 to Mr. Runner about the bill. We discussed the bill. What I recall is we had originally taken an "oppose" on the bill, and there was 20 a request for us to discuss it, in order to see if we

22 could support it. We understood his view of the bill 23 and the impact on the district, and although we didn't

think it was really going to go anywhere, we said we 24

would change our position on the bill. And the bill

you'd asked it in a qualitative way before.

Concept 6 came up at the bond discussions and negotiations, and as I was saying earlier, I remember bringing it up because I was understanding that it was going to be an issue. I had interactions with a number of people from L.A., attorneys, administrators. There were discussions of the number of pupils L.A. had on

9 Q Did you remember any of those persons from LAUSD telling you that they were trying to get schools off of Concept 6 calendars? 11

12 MS. DAVIS: Vague and ambiguous.

Concept 6 at one point, as I recall.

13 THE WITNESS: At some point -- I don't recall 14 somebody saying, we are aggressively trying to get --15 you know, move this along. But I remember at some point

believing that this was an important policy

consideration and that people in the district would, more than likely, seek to do so under the COS model.

19 BY MR. ELIASBERG:

20 Q Did you ever inquire as to why they were seeking to do so?

21 22

A No, I -- as I said, it was a belief that I came 23 to. In working with members of the Legislature and

working with others, interfacing with the attorneys that

were there when we were negotiating the bond, it was

Page 222 Page 224

didn't really go anywhere that I recall.

But the issue was the program grants and we were having conversations about trying to effect those in a different way, in essence, to try to save them.

Q When you talk about the program grants, is that -- is program grants the same as the multi-track year-round operational grants?

A Yes.

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Q Do you know why the bill didn't go anywhere? Did it not make it out of committee? It didn't get through -- didn't get to the governor's desk? Was vetoed?

A I don't think it got to the governor. It -- I don't recall what happened to the bill exactly. I just remember it just went away.

Q In the end did -- well, let me make sure I've got your testimony correct.

I believe you said originally that you --C.A.S.H. was taking an "oppose" on the bill; is that correct?

20 21 A Yes. There was a compromise inherent in the 22 bill that was basically allowing the -- if I'm

23 remembering this correctly -- the State program

grants -- you know, the operational grants to be 25 diminished. And we said that shouldn't occur.

1 A Well, I believe the way we articulated it was 2 we had an agreement, legislatively, and if you're going 3 to diminish this part of the agreement, then you have to diminish the negative part that affects school 5 districts, so that if you're going to diminish how much 6 money you give for operation, then you have to give back the eligibility. So take away the negatives of, maybe I 8 should ascend -- you diminish this, you need to increase 9 this.

Q When you say "we" had an agreement, who is "we"?

12 A Well, "we" didn't necessarily include me 13 directly at the table at the time, but "we" were the 14 C.A.S.H. organization and others who worked to address 15 that legislation in the early 1990s. 16

Q And am I correct -- is my understanding correct that the agreement was that you -- that a district would get operational grants for pupils in schools that were operating on multi-track year-round calendars and, in exchange for that, some number of students who were in those schools would be considered to be housed as opposed to unhoused?

A You could phrase it in that way. You took the grants and, therefore, you didn't take eligibility under the program. That would be then gone.

Page 223

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1 Palmdale said, we want to go along with this, 2 and here -- you know, here is the impact on us. And I 3 guess they could -- they could deal with the diminishment of the grant, but the intent of the 5 legislation, as I remember, is to stop -- stop a 6 reduction of the grant and to do some redefining of who 7 could get into the program and -- yeah, the technical 8 features of the changes, we thought, were going to be negative for other districts, and -- boy, it's

interesting. It goes back a couple of years.

I don't remember all the details of it, but it was important to Palmdale. Seems to me they said it was important to others. We checked that out. And nothing happened with it.

Q Do you know if there's been any subsequent 16 legislation, whose purpose is to stop the diminishment of the operational grants?

A I don't recall any, no.

19 Q Okay. In the end did C.A.S.H. -- I understand the bill didn't go anywhere, but did C.A.S.H. take a 21 position in support of the bill?

A I believe we did, yes.

Q And why was that? Let me put it differently.

24 Do you think it's a good idea to try to stop

the diminishment of the operational grants?

Q And what was your understanding of what the promise was as -- or was there a particular promise as to the size or the way that the grants would be

A I don't remember the detail of it, and I never was in that program. So as a practitioner, I never had to deal with it. But there was a factor that was identified, in terms of supplements to the general fund of districts that they would receive if they avoided construction, they avoided using their eligibility, and that the deal was this will continue on and districts can rely upon it.

And that wasn't happening, because of a variety of issues, and yet the adjustment that I refer to as ascending -- you know, gee, give us back the eligibility -- wasn't happening.

Q So is it your position that the State had, in effect, broken the deal by not giving districts the money that they had promised to give them?

MS. DAVIS: Vague and ambiguous.

21 THE WITNESS: What we articulated is, you created a 22 policy. Now you've changed the policy, in terms of the 23 operation. You need to change the effect, in terms of 24 the implementation. And we're still after that.

25 BY MR. ELIASBERG:

Page 226 Page 228

1 Q And how had they changed the policy, in terms 2 of the operation?

A Well, they would have to change law to give back eligibility that was taken away.

MR. ELIASBERG: I'm sorry, can you read back the -not that answer but the previous answer.

(The record was read as follows:

"What we articulated is, you created a policy. Now you've changed the policy, in terms of the operation. You need to change the effect, in terms of the implementation. And we're still

12 13 after that."

14 BY MR. ELIASBERG:

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Q I'm sorry, can you explain to me both what the -- change the policy with respect to the operation means and also what change the policy with respect to the implementation would mean.

19 A Okay.

20 MS. DAVIS: Compound.

21 BY MR. ELIASBERG:

O Let's do it one at a time.

23 A Okay. What's the first one?

Q Change the policy with respect to the

25 operation. 1 in evidence.

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THE WITNESS: I believe that there was -- there 3 probably was no violation of statute there, violation of law, but that the funding of the program could be 5 diminished or discounted, and districts had to live with that. And we were saying, we should address that. We 7 should fix it in some way.

The Runner bill was, after a discounted fix -originally, we were saying why should there be a 10 discounted fix, but at the same time we were having conversations with members -- staff, saying, you know, 11 with a comprehensive change of law involving a number of

12 13

things, one could be -- that apportionment or that 14 supplement that was going to districts that included

districts like L.A. and like Palmdale would -- if it is 15

16 to be diminished, that we at least say it's not going to

17 go further, because we put that in revenue limit and it

18 becomes part of that revenue limit for that district,

19 because they've been relying on those funds.

20 BY MR. ELIASBERG:

21 Q When did this change that you described, in

22 terms of the apportionments, occur?

23 A The first time that I became aware that it was 24 occurring was in the -- must have been December of 2000.

Q Did you ever attempt to -- well, how did you --

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1 What did you mean by that? 2 A These are informal discussions with staff

members about what was happening and informal discussions, also, with the school districts who were affected by this.

6 Those discussions related to there's something 7 that's changed here, that there was a State program 8 established by statute that is not functioning the way that it was originally supposed to function. The apportionments that are to be made are now at a lower 10 level. There are percentage losses of general fund 11 income, and so what we'd like to do is to figure out a 12

13 way to go back and either build in that general fund 14 allocation -- maybe at a discounted level, but build it

into the district's revenue limit that has been

16 receiving those and relying upon those, or there should

be some combination of things to try to make the 17 18

If it receives less of these operational funds, shouldn't it be able to receive back some of the lost eligibility.

22 Q And is it fair to say that, in effect, the 23 districts were receiving less money than they were 24 supposed to receive, as provided by statute? 25

MS. DAVIS: Vague and ambiguous, assumes facts not

I'm sorry, let me -- strike the first part of that.

How did you become aware of that change in or around December of 2000?

A Had a call from a district, asking my advice on what to do to stay within the program and receive less funds than were expected and lose eligibility or risk -even under the newly implemented or would-be implemented priority ranking system for apportionments -- risk

taking their eligibility and moving forward on a

10 project.

Q Did you, after receiving that call, make any effort to find out whether this change, in terms of 12 the -- with respect to the apportionments had been going 14 on for any period of time prior to December 2000?

A I had conversations with that district -- we 16 talked about a call I had from Palmdale, and that was actually later, if I remember correctly. I don't recall asking the question of how long has this been going on, if that's the question.

20 Q And do you know today how long this had been 21 going on?

22 A I don't.

> Q Okay. You said that the district said, in sum or substance, that they were getting less funds than they were expecting.

Page 232

1 Do you have any idea what was -- what was their 2 expectation of the funds --

A The district that called me in December of 2000?

Q Yes.

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What the basis for their expectation was.

MS. DAVIS: Calls for speculation.

THE WITNESS: They either received information or were monitoring information that was being produced. I believe it was through the Department of Education. I think the funds come through the Department of

12 Education. I think that's how -- they said we need to

13 make a decision what -- how do you advise us, this kind

BY MR. ELIASBERG: 15

Q And was -- what did you advise them to do?

16 A I said, if I were the superintendent of your district, knowing what I know today and knowing your 18 needs, I would forgo the operational grant and go after 20 the new construction money. Your level of growth will

get you funded at some point in time, notwithstanding

22 this priority ranking system that's in place.

O What district was this? 23

A Glendale. 24

25 Q Did -- at any time during that conversation, would also include having to continue working on multi-track year-round calendars?

A Their question was with regard to this project, that is a future project, we've -- we need to make a comparison. Basically, is it a good decision to go forward with the project and forgo the grants that are going to be diminished or should I take the grants and recognize that I'm going to lose a project or a portion of a project. And there was evaluation of the two that we discussed.

Q Did you understand that the loss of the project or the portion of the project would mean that some school would remain on multi-track year-round that might not be on multi-track year-round if they were able to build the project?

A I don't recall the exact details. It ended up being, for the district, a question of what's the best deal for me, how do I best serve students with the resources that are available under this decision or this decision.

Q Have you ever -- you said that someone from Palmdale had called you concerning Mr. Runner's bill and so on and that you had, in that context, had some discussion about multi-track year-round.

Did you ever have any other discussions with

Page 231

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did the person -- well, let me ask you this.

Who was the person --

3 A Dick White.

O Dick White.

And was he superintendent or --

A Assistant superintendent, I believe.

Q At any point during that conversation, did he express to you that it would create a hardship for the district to, for some period of time, forgo the operational funds?

A It was part of the reason for asking the question that was -- to be a hardship in one place or a hardship in another place, where do I make the decision.

Q And did you have an understanding about where the hardship -- what hardship was involved in forgoing the operational grant?

A It was a diminishment of a certain level of funding to the district. That's what it was. That's what the hardship was.

Q And what was the hardship involved in continuing to take the operational grants?

A That there would be a diminishment in funds 22 23 received from the State, because they were being 24 diminished.

Q And was it your understanding that the hardship

1 anybody at Palmdale about multi-track year-round 2 schools?

3 A I think I had two conversations or three, but 4 they were relative to the -- that bill specifically. 5

O Am I correct in assuming that no one at Palmdale ever told you that -- how they felt about multi-track year-round education?

A I don't recall.

9 Q Did you ever ask whether -- let me -- did you ever ask whether they were trying to get off multi-track 10 year-round calendars? 11 12

MS. DAVIS: Vague and ambiguous.

13 THE WITNESS: That wasn't the problem we were trying to address at the time, no.

BY MR. ELIASBERG: 15

> Q And did you ever ask whether they were trying to get off Concept 6 calendars?

19 Q Have you ever spoken with anybody, either an employee of the Vista Unified School District or 20 consultant to Vista Unified School District, about 22 multi-track year-round education?

23 A Not directly on the issue of multi-track 24 year-round education. 25

Q Did you ever talk to anybody at Vista

Page 234 Page 236

- indirectly about the subject of multi-track year-round education?
 - MS. DAVIS: Vague and ambiguous.
- 4 THE WITNESS: I've talked to Vista about Vista
- 5 issues and Vista needs.

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- 6 BY MR. ELIASBERG:
 - O And what issues were those?
- 8 A The need to pass a local bond, the issue of
- 9 charter school in Vista, sharing information about the
- State program, how the district may use the State 10
- program. The context of the conversation really wasn't
- focused on MTYRE, although that, among a number of 12
- 13 things, came up. That I've been there, but it wasn't
- 14 specifically MTYRE.
- 15 Q I'm sorry, I missed the last little bit. You said that -- MTYRE came up, did you say? 16
- A Well, it was part of the context of we're a 17 18 district with certain needs.
- O And how did multi-track year-round education 19 20 fit in with their statement that they had certain needs?
- 21 A Well, it wasn't so much statements as
- 22 discussions of need. I was asked to attend a meeting of
- 23 a pilot committee -- community committee that was
- exploring a bond and trying to gauge support for that by 24
- 25 discussing issues that are -- that were important to the

- others -- I forget the detail, but to make comparisons among schools.
- 3 Q And do you know why there are -- I guess you used the word "indices" -- certain indices, such as
- 5 geography and ethnicity, included in these comparisons?
- 6 MS. DAVIS: Calls for speculation.
- THE WITNESS: When I was first learning about these 7 8 things, what I recall is that there was a desire to have
- other means of making those comparisons for purposes of
- 10 having -- instead of one level, look at a school within
- a district or districts and looking at several different
- levels; in essence, having different kinds of data to 12
- 13 make the comparisons, recognizing that if there's a
- 14 school that has low SES, to use the term used before,
- 15 and if there's a belief that there's low SES and the
- geography, that quite possibly, comparing such schools, 16
- one school may be doing better than another and for 17
- purposes of sharing.
- BY MR. ELIASBERG: 19
- 20 Q Just ask you one more -- couple of quick
- 21 questions about --
 - A And then are we going to quit?
- 23 O Yeah.

22

- 24 A Is it that time?
- 25 MS. DAVIS: Yeah, we're almost at that time.

Page 235

- community. So I was asked to come in, as an outside
- person with some expertise, and to interact with this 3 room full of people who sat around hollow square tables
- and discussed the district issues.
- 5 So there wasn't a specific focus from anything I shared with them, that I can recall, on MTYRE 6
- 7 specifically.
 - Q Do you know who Mike Vale is?
- 9 A Yes.

8

- 10 O Who is Mike Vale?
- A Mike works in Vista. He's the director of 11
- facilities in Vista. 12
- 13 Q And have you ever had any conversations with
- 14 him about Concept 6?
- A I don't recall specific discussions with Mike 15 16 about Concept 6.
- Q Are you familiar with the similar schools 17 18 index, as far as the API?
- 19 A With what?
- Q The similar schools index? 20
- 21 A Oh. Yes.
- 22 Q What is your understanding of the similar
- 23 schools index?
- 24 A That it attempts to compare schools that have
- similar other indices, ethnicity, geographical,

- 1 THE WITNESS: Because I was going to ask for a 2 break if we weren't.
- 3 BY MR. ELIASBERG:
- Q And this really will take a couple minutes, and 5 then at the point you want to shut it off, we can shut 6 it off. I may beat you to it.
- 7 At Murdoch do you do any work with school
- 8 districts similar to the kind of consulting work that
- you did at a consultant at Ventura? By that I mean, a specific school district comes to you and says, I'd like 10
- help with an application to get some new construction 11
- funding or, you know, to get some modernization 12
- 13 funding. Can you help me with that? 14
 - MS. DAVIS: Vague and ambiguous.
- 15 THE WITNESS: Do I file applications, typically, for school districts? Is that what you're asking? 16
- 17 BY MR. ELIASBERG:
- 18 Q Not just file applications, but help in any 19 way, assist in any way with a specific application or 20
- set of applications. 21 A I typically don't deal with the paperwork
- development of applications, but I advise districts. 22 23
- Q Okay. Do you have individual -- I know that C.A.S.H. is a client of Murdoch's. 24
- 25 A Yes.

	Page 238		Page 240
1	Q Do you have individual school districts,	1	questions for today.
2	separate from their association with C.A.S.H., that are	2	A All right.
3	clients of Murdoch?	3	Q Thank you for your time and patience.
4 5	A Yes. Q And what school districts are those?	4	_***_
6	A Filmore Unified, Holtville Unified.	5 6	
7	MS. DAVIS: What did you say? Holtville?	7	
8	THE WITNESS: Holt. Holt.	8	
9	MS. DAVIS: Okay.	9	
10 11	THE WITNESS: Imperial County Office of Education, Ventura County Office of Education, Lennox, Rancho Santa	10	
12	Fe, Kernville. I think that is the list.	11 12	
13	BY MR. ELIASBERG:	13	
14	Q Okay. Are those current clients?	14	
15	A Yes.	15	
16 17	Q Are there any school districts that you didn't list here who have been clients at the at any time	16 17	
18	since you've been at Murdoch but who you didn't list	18	
19	because they're not current clients?	19	
20	A Ocean View, Imperial Unified. That's it.	20	
21	Q This is the last question. I'm just going to	21	
22 23	do this in the phrase of just listing a few, to see whether it jogs	22 23	
24	A Yes.	24	
25	Q your memory or see whether your memory	25	
	Page 239		Page 241
1	wasn't complete. I'm just going to list a few school	1	Page 241
2	wasn't complete. I'm just going to list a few school districts to see if they either are current clients or	2	Page 241
2 3	wasn't complete. I'm just going to list a few school districts to see if they either are current clients or have been clients	2 3 4	Page 241
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1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	I, the undersigned, a Certified Shorthand Reporter of the State of California, do hereby certify: That the foregoing proceedings were taken before me at the time and place herein set forth; that any witnesses in the foregoing proceedings, prior to testifying, were placed under oath; that a verbatim record of the proceedings was made by me using machine shorthand, which was thereafter transcribed under my direction; further, that the foregoing is an accurate transcription thereof. I further certify that I am neither financially interested in the action nor a relative or employee of any attorney of any of the parties. IN WITNESS WHEREOF, I have this date subscribed my name. SHERRYL DOBSON CSR No. 5713	