SUPERIOR COURT OF THE STATE OF CALIFORNIA COUNTY OF SAN FRANCISCO UNLIMITED JURISDICTION

ELIEZER WILLIAMS, a minor, by)		
Sweetie Williams, his guardian)		
ad litem, et al., each)		
individually and on behalf of)		
all others similarly situated,)		
)		
Plaintiffs,)		
)		
vs.)	No.	312236
)		
STATE OF CALIFORNIA, DELAINE)		
EASTON, State Superintendent)		
of Public Instruction, STATE)		
DEPARTMENT OF EDUCATION, STATE)		
BOARD OF EDUCATION,)		
)		
Defendants.)		
	_)		

DEPOSITION OF FLOYD GONELLA, Ed.D.

San Francisco, California Friday, April 25, 2003

Reported by:

TRACY L. PERRY
CSR No. 9577
JOB No. 41187

SUPERIOR COURT OF THE STATE OF CALIFORNIA COUNTY OF SAN FRANCISCO UNLIMITED JURISDICTION 4 ELIEZER WILLIAMS, a minor, by) Sweetie Williams, his guardian) 5 ad litem, et al., each) individually and on behalf of) 6 all others similarly situated,) 7 Plaintiffs,) 8 vs.) No. 312236) 9 STATE OF CALIFORNIA, DELAINE) EASTON, State Superintendent) 10 of Public Instruction, STATE) DEPARTMENT OF EDUCATION, STATE) 11 BOARD OF EDUCATION,) 12 Defendants.) 13 14 15 Deposition of FLOYD GONELLA, Ed.D., taken on 16 behalf of Plaintiffs, at 425 Market Street, 33rd Floor, 17 San Francisco, California, beginning at 9:24 a.m. and 18 ending at 4:52 p.m., on Friday, April 25, 2003, before 19 TRACY L. PERRY, Certified Shorthand Reporter No. 9577. 20 21 22 23 24 25	Page 4 INDEX EXAMINATION
1 APPEARANCES: 2 For Plaintiffs: 4 MORRISON & FOERSTER LLP BY: LEECIA WELCH 5 Attorney at Law 425 Market Street 6 San Francisco, California 94105-2482 415-268-6924 7 For San Mateo Unified School District and the Witness: 8 OAKLAND UNIFIED SCHOOL DISTRICT 9 OFFICE OF THE GENERAL COUNSEL BY: MIGUEL A. MARQUEZ 10 Deputy County Counsel Hall of Justice and Records 11 400 County Center, 6th Floor Redwood City, California 94063-1662 12 650-363-4456 13 For the State Agency Defendants: 14 STATE OF CALIFORNIA, DEPARTMENT OF JUSTICE OFFICE OF THE ATTORNEY GENERAL 15 BY: SUZANNE GIORGI Attorney at Law 16 1300 I Street Sacramento, California 95814 17 916-324-5403 18 For Defendant State of California: 19 O'MELVENY & MYERS LLP BY: MARGARET L. CARTER 20 Attorney at Law 400 South Hope Street 21 Los Angeles, California 90071-2899 213-430-6000 22 23 THERE ALSO BEING PRESENT: BROOKS M. ALLEN	Page 3 EXHIBITS (Continued)

Page 6 Page 8 1 1 San Francisco, California in those cases? 2 Friday, April 25, 2003 2 A The majority of those depositions were -- came 3 9:24 a.m. - 4:52 p.m. 3 as I was superintendent of the Jefferson High School 4 4 District in Daly City. I was superintendent there for 16 5 5 FLOYD GONELLA, Ed.D., years, and a lot of that came during that time. having been first duly sworn, was examined and testified 6 Q Besides the cases dealing with administrative or 7 7 as follows: personnel issues and the developer fee cases that you 8 8 just described, is there any other category of cases? 9 **EXAMINATION** A Let's see. Personnel, administrative, 10 BY MS. WELCH: 10 construction. It usually was those three or four areas, Q Could you please state your full name for the 11 11 yes. 12 record? 12 Q So I take it you feel pretty comfortable with 13 A Yes. Floyd, F-l-o-y-d, Gonella, G-o-n-e-l-l-a. 13 the ground rules of a deposition; is that right? 14 Q And what is your business address? 14 A It all depends on the questions. A The business address is -- my card -- give me my 15 Q But you understand -- so I'll just go over a 15 card and I'll tell you my address. It's 2160 Euclid 16 few. Avenue in East Palo Alto, 94303. 17 17 A Yeah, yeah. I'm sorry. I do. I feel 18 Q And are you currently employed by Ravenswood 18 comfortable with the ground rules of the deposition. 19 District? 19 Q Just a couple of reminders. If any of my 20 A Yes, I am. 20 questions are confusing to you or unclear, just let me Q Do you prefer Dr. Gonella or Mr. Gonella? 21 know and I'll ask a better question. 21 A Can I ask who the representatives are around the 22 A Dr. Gonella is fine. 22 Q Okay. Dr. Gonella, have you been deposed 23 23 table and from where? 24 before? 24 Q Sure. I should have said that at the beginning. 25 A Yes. 25 My name is Leecia Welch and I represent the Page 7 Page 9 Q How many times? 1 1 plaintiffs in this case. 2 A 12, 15, 18 times, something like that. MS. CARTER: My name is Margaret Carter and I 2 3 Q And could you generally describe the nature of 3 represent the State of California. the matters? 4 MS. GIORGI: Susan Giorgi from the Attorney 5 A Of the depositions? 5 General's Office, and I'm representing the Board of 6 Q Yeah. 6 Education, the State Superintendent of Public 7 A I think they range from teacher hearings to 7 Instruction, and the Department of Education. They're 8 administrative hearings to maybe a lawsuit against the 8 also known as the State Agency defendants. school district. They were all in the realm of 9 THE WITNESS: Okay. Thank you. education. Not personally in the realm of education. I 10 BY MS. WELCH: don't think I've ever been deposed on a personal case. Q And one other ground rule. If you want to take 11 It's all been professionally. a break for any reason, just let us know and I'm happy 12 12 13 Q What sorts of cases have been against the 13 to --14 district that's been the subject matter? A Sure. Thank you very much. 14 A Many of them have been teacher hearings, 15 15 O -- oblige. 16 dismissal of teachers, dismissal of administrators, A I do have my cell phone on just in case. I have 16 classified people. There were case -- oh. Two or three to tell you that. 17 17 cases had to do with construction, construction of sites 18 Q No problem. 19 involving architects and developers, and a couple of 19 A Okay. cases had to do with -- when they first came on, with Q Is there any reason why you can't give your best 20 developer fees, oh, six, seven years ago, and the 21 21 testimony today? arguments between school districts and the developers and 22 A No. 23 the development fees and suits that went back and forth 23 Q Could you give us a brief summary of your 24 on that. 24 educational background, starting with High School? 25 Q And what was your position when you were deposed 25 A Yes. I graduated from Jefferson High School in

Page 10 Page 12

Daly City and went on to San Francisco State University and received my bachelor's and a master's degree and a secondary teaching credential from that institution.

I then went on to the University of California at Berkeley and received a doctorate in education, and then picked up the remaining credentials. I have a general pupil personnel credential, a general administrative credential, which allows me to administer to schools between K and 12, and I have a secondary administrative credential and an elementary teaching credential and a high school teaching credential.

- Q That's a lot of credentials.
- A Yeah. A lot of paper.
- Q Did you prepare a dissertation for your Ph.D. (sic) program?
- 16 A Yes, I did.

- Q What was the topic?
- A The topic of my dissertation was to attempt to define successful -- specific successful programs in education as per a similar established set of criteria.
- Q Could you describe what kind of programs you were looking at?
- A Right. I had a specific set of criteria that I selected, which was accepted by the different areas of education. I looked at physical education, I looked at

by teachers -- that the administrators had is to make
them more successful. The assistance they would give in
that classroom. It wasn't necessarily an area of money,
all that stuff. It was, What personal assistance did an
administrator give a teacher and what value did the
administrator have for that teacher? Second most
important.

The third was the area of finance, and finance sort of weaved through the whole study, but finance became third in this area of successful schools.

And then fourth, the facilities was last -- I think equipment was next, and then facilities was last. A teacher would rather have a VCR than an outstanding classroom.

So I think those were the five, how they listed, with the interaction -- the human interaction being the most important.

18 Q When you said "finance," what did you mean by 19 "finance"?

A Finance, meaning the amounts of money that were available to a school not only for teachers' salaries, which is absolutely critical -- that is one of the most critical things we have, but the ability to be able to provide the basics for a classroom, the basics in equipment. And it all -- you know, they wanted

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English, math, counseling and guidance, and administration. I had five areas that I looked at.

And in each area I had -- was able to obtain a significant set of criteria that was an accepted criteria; for example, in administration. And a set of criteria of what makes good administrators and does not make good administrators.

I then interviewed a hundred people in different programs and correlated all of the answers and determined the most significant factors affecting a successful school. And I also -- one of the areas that was the -- that I tried to relate to was successful schools. And so I also had a criteria of what was a successful school.

So I came up with the finalization of five areas that were present in all of the successful programs, and then refined it down to one.

Q So could you tell me the five areas?

A Sure. The five areas -- the most important area was the interrelationship between the administrators and the teachers, the personal administration. In other words, the trust, confidence, dignity, the human element and the interaction between administrators and staff, that was the single most important area in a successful school.

The second was the overall concern -- as defined

equipment, but it all reverted back to the ability of the school district, of the school to pay for the equipment.

But I think that as we began talking, I think the element of salary, the feeling that they were recognized became very critical.

Q And when you just used the phrase "the ability to provide for the basics," do you have an idea in mind of what the basics are?

A Yeah. The basics. I think that we have the opportunity to have a library with volumes. I guess, you know, when I did my dissertation 20 years ago it was a little different than now. If I reverted to now, I would go with the application of technology to instruction. I think that is so critical.

Having teachers with appropriate class sizes, having well-qualified teachers, having a facility that's safe, a facility that's conducive to learning, environmental learning, and the ability to pay teachers a good salary. Those are the basic things.

I guess in elementary kids you're looking more at the elementary-type necessities for education, where in high school it's the more advance -- business classes. I think today, the area of technology, being able to provide the technological advances of today to kids is critical.

Page 14 Page 16

1 Q Would you put instructional materials in the 2 category of basics, as well?

MS. CARTER: Objection; vague.

4 MS. GIORGI: And leading.

5 BY MS. WELCH:

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Q You can answer.

A Okay. Instructional materials, as I indicated, can be defined in a variety of ways. Instructional material for a kindergarten might be a crayon and a pad and that might be critical in that area.

As you go on through the classes, it might be technology, it might be computers, it might be simply calculators. So I think there are some basic elements in the instructional materials that one is -- should have.

Q And could you just briefly describe the methodology you used to come up with these five areas?

17 A Yes. I selected -- I went to the professional 18 organizations, for example, English, math, the 19 administrator's organization and tried to select some 20 kind of a -- sort of a criteria, an established set of

21 criteria that they were using to define what was a

22 successful administrator, what were successful programs.

And then I looked at criteria of what in the literature said was a successful school. And then I defined people -- I mean I interviewed people. Let's say 2 in 1970, so we're talking 33 years ago and I'm sure the
 3 criteria has changed. But to my recollection, it was
 4 something to do with proper -- you know, properly

dealt with -- this, again, was -- I received my doctorate

5 financed, properly staffed, credentialed, and prepared

6 teachers. It was that kind of criteria. Much more 7 general probably than it would be today.

general probably than it would be today.
 O Do you recall if there was any kind of measure

of student achievement in the criteria?

A I can't specifically recall, but I'm sure there was. But the measurement of today is different than the measurement of yesteryear in relation to the kinds of

13 tests.

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Q What kinds of tests would be used?

A I think the tests today are much more specific, much more designed, much more focused. They're dealing with standards, they're dealing with very specific things. I think the tests of yesteryear were much more general tests.

I think today's tests are more diagnostic than the other tests of yesteryear or at least at that time were very much sort of a general test. We've come a long way in testing.

Q After you received your Ph.D. (sic), what did you do next?

Page 15

1 I interviewed administrators. And one of the questions

2 would be, "Do you belong to a professional

organization?" And I wanted to see if belonging to a
 professional organization was critical in being an
 administrator of a successful school.

And then I correlated all of the answers. I interviewed about a hundred people in different areas and correlated all the answers.

Q Were you looking at particular schools?

A I selected -- out of the 100 interviews I selected about 20 schools, and from that 20, I selected about a hundred people.

Q Were the schools that you selected, selected because you thought they were successful schools?

A No. Random.

16 Q Did you make a determination of what it meant to 17 be a successful school?

18 A I did not make that determination. I had a
 19 pre-established criteria that was developed. I can't
 20 remember where, but from some professional organization.
 21 Probably through the literature.

Q Do you have a general recollection of what the criteria was? And I don't mean -- it doesn't need to be specific, but just generally.

A You know, as I try to remember, I'm sure it

A Ed.D. It's a doctorate in education.

Q Oh, Ed.D. Thank you for that.

Could you just give a brief employment history?

A Sure. I -- well, I'll give you the employment picture before the Ed.D. because I was already in employment.

I graduated from Jefferson High School in Daly City, North San Mateo County. I went back and did my student teaching at the high school I graduated from and got my first job at the high school I graduated from, became -- I was a teacher for eight years, and then I became a counselor with the district.

I became a dean, I became a vice principal, I became an assistant principal, I became a principal, I became a district director, I became an assistant superintendent, I became a deputy superintendent, I became the superintendent, and I was superintendent for 16 years.

And after 16 years I ran for office in San Mateo County. The San Mateo County Superintendent of Schools is an elected office. I ran for office and I served three terms as county superintendent of schools.

And in January -- my term of office for superintendent -- county superintendent of schools was over at noon on January 6th, and at 12:15 I became

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superintendent of the Ravenswood School District. 1

Q Did you obtain your teaching credential before you started teaching at Jefferson High School?

A Yes. The teaching credentials, not the administrative. They came a couple years later.

O Why did you obtain your credential before starting teaching?

A Because you couldn't teach unless you had the credential. You can -- in order to go into a class you had to be credentialed, at least then. There weren't the variety of credentials. We did not have emergency credentials at that time.

So in order to be in a classroom, you had to have a fully -- to my recollection, you had to have a full credential. There was very little leeway. So that's why I got my teacher credential. In order to be a

teacher, I had to have a credential. 17

Q Do you think that was a good policy? 18

19 MS. GIORGI: Objection --

20 MS. CARTER: Objection.

MS. GIORGI: -- calls for expert testimony and lacks 21

22 foundation.

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MS. CARTER: It's also vague. 23

24 THE WITNESS: Repeat that question again.

BY MS. WELCH:

saying and what we're saying. If you could just pause

just a second.

3 THE WITNESS: Okay. Sure.

4 MS. GIORGI: Thank you. I appreciate it. 5

MS. WELCH: And just in terms of joinder, I'm happy

6 to allow anyone to -- you know, just assume that everyone

who makes an objection, others are joining in it so that

8 we don't have to have joinder each time, if that works

9 with you all.

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MS. GIORGI: I'd like that --

11 MS. CARTER: That's great.

12 MS. GIORGI: I'd like that stipulation.

13 THE WITNESS: Tell me the grounds. When somebody

14 objects, I can answer if I want to, right? 15

MR. MARQUEZ: I'll let you know if you should not

16 answer.

17 BY MS. WELCH:

18 Q Do you recall the question?

19 A No.

MS. WELCH: Could you repeat it? 20

21 (☐The record was read as follows:

"Question: Do you think it's important for

23 teachers to have credentials before they

24 begin to teach?")

25 THE WITNESS: I think it's important for teachers to

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1 Q I just asked -- you were talking about -- we 2 were talking about credentialing, and you had said that

3 there weren't emergency -- to your recollection, there

weren't emergency credentials and you had to have a full

5 credential in order to teach. And I was just wondering

6 if you think that's a good policy.

MS. GIORGI: Again, same objections.

8 MS. CARTER: Join in those.

9 THE WITNESS: Okay. I believe that we need greater

10 flexibility. I think that the systems we have today are

for today. I think that when you have the opportunity

12 for people out there outside of teaching, that the idea

13 of emergency credentials and special credentials or the

14 probations and the whole thing we have today I think is

much better than what we've had in the past. I think we

16 need flexibility.

17 BY MS. WELCH:

18 Q Do you think it's important for teachers to have 19 credentials before they begin to teach?

20 A I think it's important --

21 MS. CARTER: Objection. It's vague, calls for

22 expert testimony. It's already been asked and answered.

MS. GIORGI: And I'm going to join.

24 Mr. Gonella, we're going to be objecting, and

25 it's hard for the court reporter to take down what you're

be -- to have a specific background, college preparation

and whatever and not necessarily have the credential, as

3 long as they are in process for the credential, that the

credential is one of their goals, and that it should not

be strung out to years and years and years.

I think that there are people who are very able and should receive an emergency credential in order to be

8 in a classroom, but I think the eventual goal within a

9 very short time is to have a regular credential. I think

10 that's important.

11 BY MS. WELCH:

12 Q You talked before about student teaching before 13 you started teaching at Jefferson High. Did you find 14 student teaching to be useful to you?

MS. CARTER: Objection; vague.

16 THE WITNESS: It was very, very useful for me

personally. I had wonderful, experienced master teachers 17

who helped me really establish a foundation, I think, in 19 teaching, not only in methodology but by example of the

kinds of people they were. 20

21 BY MS. WELCH:

22 Q Do you think that your credentialing program

23 helped you be more prepared to be a teacher?

24 A I think the process, what I went through wasn't

just a credentialing program. It was a combination of

Page 22 Page 24

- things. It was the people I worked with, the master
- teachers, the credentialing program, the professors in
- the college I was involved with, the recommendation for 3
- visitations and observations and the whole thing. I
- 5 think it was a -- it wasn't really a single thing. It
- 6 was a combination of things that I think made me a good 7
- 8 Q You said you taught at Jefferson High School for 9 eight years; is that correct?
- 10 A I taught at the Jefferson High School District,
- in the district for -- yes, for seven -- before my first
- entrance into administration. So I was in a classroom 12
- 13 for about seven years, yes.
- 14 Q Which schools did you teach at?
- 15 A I taught at Westmoore High School, Jefferson
- High School, and Terra Nova School. 16
- 17 O Could you provide a brief description of
- Westmoore High School? 18
- 19 MS. CARTER: Objection; vague.
- 20 THE WITNESS: Westmoore -- Westmoore High School.
- 21 Westmoore High School. The building or the students?
- BY MS. WELCH:
- 23 O Let's start with the students.
- 24 A Westmoore High School at that time was I would
- say probably a -- there were two sides to the city.

1 A No. It was located on a hill that was probably one of the high points of the community. It was located 3 up on a hill.

4 Yeah, the one other aspect, it was an unusually 5 large site. Most high school districts ranged between 38 6 and 42 acres. This site was close to 60 acres.

- Q Were the facilities in good condition?
- A Excellent condition.
- 9 Q Is Westmoore still in existence today as a 10 school?
- 11 A Yes, it is. It's still in existence.
- 12 Q Do you have any knowledge of what Westmoore is
- 13 like today? 14 A Yes.

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15 MS. GIORGI: Objection; vague and ambiguous, calls 16 for speculation.

17 THE WITNESS: The student body has changed. Much 18 higher minority student body. The building still is

- 19 glass. The only changes that were made is that -- in the
- structure of the building is that a lot of the glass
- walls were split in half and the lower part of the glass
- 22 was -- steel panels were put in and the upper glass
- 23 remained glass. And one of the reasons for that was the
- 24 cost of repairing any kinds of cracks or chips in the
- glass. Like that window (indicating) would be half

Page 23

- Probably a middle class, mainly white school. Middle 1 window on top and half steel on the bottom.
- 3 about 80, 85 percent or so with some sprinkling of

class, mainly white school. I guess maybe the white was

- minority. You have to realize that this was in the --
- 5 this was almost 50 years ago.
- Q Could you describe the building? I think you 6 7 started to.
- 8 A Yeah. The building was considered one of the
- 9 ten most innovative buildings in the United States at the time it was built. It was a slab floor with a slab
- ceiling that was held up by about 10 major posts, and
- everything else was glass. 12 13
 - Q In what respects was it innovative?
- 14 A It was innovative in that it was glass.
- Everything was glass. Buildings prior to that time, 15
- school buildings were not necessarily all glass. They 16
- 17 were solid walls, the typical buildings that were built
- 18 in the '30s and '40s. But this was all glass, all the walls and everything. 19
- 20 It's interesting that -- as a side line that
- 21 within one year a lot of teachers in the classroom put up
- 22 a lot of stuff on the glass so they made it walls, but it
- 23 was really a beautiful glass building.
- 24 Q Other than the architecture, were there other
- aspects of the building that made it innovative?

- 2 And these were colored panels, which sort of
- 3 made the school -- it beautified the school in another sense, and it saved a tremendous amount of money. But
- 5 the student bodies in Northern San Mateo County have
- 6 significantly changed in relationship to ethnic
- 7 population.
- 8 BY MS. WELCH:
- 9 Q Do you know if it's changed in terms of 10 socioeconomic background?
- 11 A I'm sorry?
- 12 Q Do you know if the student population at
- Westmoore has changed in terms of socioeconomic 13
- 14 background?

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- 15 MS. CARTER: Objection; calls for speculation.
- 16 BY MS. WELCH:
 - Q If you know.
- 18 A Yes. I think that the socioeconomics has
- 19 changed. I think that we have a greater variety. I
- think the socioeconomic structure of -- when I was there 20
- 21 was very similar throughout the community, and now we
- 22 have a tremendous variety. The socioeconomics is very
- 23 varied in that community.
- 24 Q Do you have any knowledge of the current
- 25 condition of the building?

Page 26 Page 28

- 1 A The current condition of the building now?
- 2 MS. CARTER: Objection; vague and ambiguous.
- 3 THE WITNESS: I haven't been there for a long time.
- I cannot give you anything. I drive by the front of it
- 5 once in a while to go to a meeting, but I don't see
- anything that is that much different. 6
- 7 BY MS. WELCH:
- 8 Q How long were you at Westmoore?
- 9 A I was at Westmoore for three and a half years as 10 a teacher.
- Q Were you -- was Westmoore the first school you 11 12 went to?
- 13 A First assignment, yeah.
- 14 Q And then where did you go next?
- A I went to -- they built two new schools, and 15
- 16 one -- the second school of that was called Oceana High
- 17 School in Pacifica, and I was there for a very short time
- because of the -- the building -- they were not able to
- build -- there were problems with the construction. 19
- 20 And so I then was assigned to Terra Nova School
- in Pacifica, and that's the furthest southern school in
- Pacifica, still within the Jefferson High School
- 23 District.
- 24 Q How long were you at Terra Nova?
- 25 A About four or five years.

- dean at Terra Nova High School, and a vice principal also and assistant principal there.
- 3 Q Was that the order that you progressed,
- counselor, dean, vice principal, assistant principal?
- 5 A (Witness nodding head.)
- MR. MARQUEZ: If you affirm something, say "yes" so 6
- 7 we can get it on the record.
 - THE WITNESS: Oh, I'm sorry.
- 9 BY MS. WELCH:

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- Q And what was your role -- what were your responsibilities as a counselor?
- 12 A As a counselor I was responsible for a segment
- 13 of the student body and tried to provide counseling
- 14 services for them in a variety of ways: classes for the
- following year, any kind of disciplinary problems or --15
- minor disciplinary problems, school adjustment, generally
- 17 trying to serve the students and to help them through
- 18 their times.
 - Q And how long were you a counselor?
- 20 A I was a counselor for a year.
- 21 Q And then you became the dean at Terra Nova?
 - A Mm-hmm.
- 23 Q What were your general responsibilities as the
- 24 dean?
- 25 A I was basically the counselor for the senior

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Q How would you describe the student population at class. You dealt a lot with college, places to go,

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- 2 Terra Nova when you were there?
- 3 MS. CARTER: Objection; vague, ambiguous.
- THE WITNESS: I would describe the Terra Nova
- 5 population as middle class, mainly white.
- BY MS. WELCH: 6
- 7 Q Did you say that Terra Nova was a newly built
- 8 school when you went there?
- 9 A Yes, when I went there.
- 10 Q Were the facilities in good condition?
- 11
- Q Do you have any knowledge of what Terra Nova 12
- 13 High is like today?
- 14 MS. CARTER: Objection; vague and ambiguous.
- THE WITNESS: I think the student body has changed, 15
- 16 much similar to -- I think there's a higher -- a greater
- variety of the socioeconomics. I think there's a 17
- difference in the ethnic population. And from what I --
- 19 in the few times driving by it -- I've not been by it in
- 20 a long time -- the facility looks like it's in very good
- 21 shape.
- 22 BY MS. WELCH:
- 23 Q After you finished teaching at Terra Nova High,
- 24 is that the point that you became a counselor?
- 25 A I became a -- yes, I became a counselor and a

- selection of colleges; in other words, getting them
- 3 through graduation. So I was basically -- it was a
- 4 different name, but it was a counselor for the senior 5 class.
 - O How long were you the dean?
- 7 A One year.
- 8 Q What were your general responsibilities as vice 9 principal?
- 10 A I was in charge of discipline -- student welfare, and attendance and discipline. 11
- Q And how long were you the vice principal? 12
- 13 A Two years.
- Q And then you became the assistant principal; is 14 15 that correct?
- 16 A Mm-hmm. And that was generally more 17 administrative.
- Q When you say "more administrative," could you give me a couple of examples? 19
- A Buildings, grounds, budgets, that kind of stuff. 20
- 21 Q Were you in charge of monitoring school
- 22 maintenance?
- 23 A That was part of it.
 - Q What other aspects of building and grounds
- monitoring were you in charge of?

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- 1 A It was a general monitoring and maintenance, 2 supervision of buildings and grounds and the individuals 3 who were involved, with gardeners and custodians and schedules and just a general supervision of buildings, 5 grounds programs in the administrative offices.
- 6 Q And what were your responsibilities in terms of budgets?
- 8 A Budgets? Monitoring the budgets, expenditures, 9 basically putting together the preliminary skeletal budget of a school site. 10
 - Q And how long were you assistant principal?
- 12 A One year.

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- 13 Q What was your next job after assistant 14 principal?
- 15 A I became principal of the continuation school in 16 the same district.
- 17 Q And could you define what you mean by "continuation school"? 18
- 19 A Yes. Continuation school is a school that is --20 usually districts have. It's a smaller school, and it's usually for students who are having difficulty in their 22 regular schools and need some kind of specialized 23 services for a period of time. 24 Q And how long were you principal of a

- 1 Q And how long were you in this position?
- 2 A Two years.

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- Q What was your next position?
- 4 A I became deputy superintendent. 5
 - Q How did your responsibilities change?
- 6 A Mainly at a higher policy level, being closer,
- 7 direct assistant to the superintendent.
 - Q How long were you deputy superintendent?
- 9 A One year.
- 10 Q And then did you become superintendent?
- 11 A Mm-hmm.
- 12 Q And what were your responsibilities in that
- 13 position? 14 A As superintendent I was in charge of the --
- 15 generally the administrative officer and responsible to a
- 16 board of trustees for every element of operation of a 17 school district, which dealt with finance, instruction,
- 18 building -- total responsibility. I had people in those
- 19 specific areas, but the ultimate responsibility was mine
- 20 in all those areas, reporting to an elected board.
- 21 Q Do you recall how many administrators you had on 22 your staff?
- 23 A On my staff?
 - Q In the district office.
- 25 A In the district office?

Page 31

1 A Two years.

continuation school?

- 2 Q Then what was your next job?
- 3 A District director. I went from a school site to the district office.
- 5 Q And could you generally describe the
- 6 responsibilities you had as district director?
 - A I was director of educational services. I was
- 8 in charge of guidance district-wide, psychological
- services, testing, grant writing, that arena, namely in
- the kinds of programs one would describe that support the
- 11 educational program.
- Q And how long were you the district director? 12
- 13 A Two years.
- 14 Q What did you do next?
- 15 A I was assistant superintendent.
- 16 Q And this was all for the Jefferson High
- District? 17

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- 18 A Jefferson, correct.
 - Q And what were your responsibilities?
- 20 A Very similar at a higher level of -- policy
- 21 level added, though, with that. Some of the overall
- 22 supervision of buildings and grounds. So the whole
- 23 guidance program, part of the instructional program, and
- the whole facilities, buildings, some new swimming pools,
- being involved in new construction.

- 1 Q Generally.
 - A Credentialed administrators, I would say
- 3 probably, besides myself, five.
- Q Do you have a recollection of the general number
- 5 of students in the district when you became
- 6 superintendent?
 - A Mm-hmm. When I became superintendent we had
- 8 8,250 students. 825 -- 8,250.
 - Q How long were you superintendent?
- 10 A Sixteen years.
- O Did that number fluctuate? 11
- 12 A Yes, it did. It went down to 5,000.
- 13 Q What was your next position?
 - A I ran for -- after 16 years I ran for office.
- 15 In San Mateo County the county superintendent of schools
- 16 is an elected position, so I ran for election in 1990.
- 17 Q And I think you testified previously that you
- 18 were the San Mateo County superintendent --
 - A Superintendent of schools for three terms, yes.
- 20 Q Are you able to describe the student population
- 21 generally of the Jefferson High District?
- 22 MS. CARTER: Objection; vague and ambiguous.
- 23 THE WITNESS: Sure.
- 24 MR. MARQUEZ: And it's vague as to whether you're
- talking about today or back when he was superintendent.

Page 34 Page 36

BY MS. WELCH:

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O Why don't we start with when you became superintendent?

A When I became superintendent? The population at that time when I first became superintendent, I would say district wide there was about probably 60 percent white, about -- about only 10 percent African-American, about maybe 25 percent Hispanic-Latino, and five percent -- if that's 100 percent. About five percent Pacific Rim, which was the Samoan and Filipino population. That was when I became superintendent.

O Was there variance in terms of socioeconomic background of the students in the district?

A Yes, there was.

Q Were there areas where the population was wealthy in the district when you became superintendent? MS. GIORGI: Objection; vague and ambiguous.

BY MS. WELCH:

19 Q If you don't understand my question --

A No. Wealth is relative.

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22 A I would say there was perhaps middle class to

23 upper middle class in some areas, to some very

24 impoverished areas in the district. So probably from a

25 range of poverty to upper middle class. And upper middle 1 widened?

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A When I talk about the poverty areas, probably in today's ranking it would be more poverty. And the upper middle class, probably we don't go into the upper class ranges, if you want to look at the ranges that we're dealing with today. I think that we have some people who are fairly well off, but not the wealthy of what we define as "wealthy" today, not in that area. But I think there are some people who are very comfortable, families that are very comfortable.

Q Could you provide a general summary of your responsibilities as county superintendent? And if they changed over time, we can talk about that, but if you can just provide general categories.

A The county office of education -- county superintendent of schools is a constitutional officer. The county superintendent of schools was established at the time that the state became a state. It's an elected position, elected every four years, and is generally responsible for the monitoring of school services throughout the county. It does not have line authority over other school districts.

Education in California varies, but in San Mateo County there are 23 individual school districts, with a

local board and a local superintendent. The county

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class is when I was superintendent, that kind of income, 2 not necessarily now.

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Q Has the student population changed?

4 A Yes, it has.

5 Q How has it changed?

A We're talking about Jefferson? 6

O Yes. Yes.

8 A I think it has changed dramatically. I think

that probably the change would be mainly in the area of

Pacific Islander, Filipino. Daly City area is one of the

largest Filipino populations in the United States. 11

So I think the Filipino population would be the population that has grown the most. The Hispanic population has grown, the African-American population has decreased to a point, and the white population has decreased.

17 Q Do you see the same variance in terms of 18 socioeconomic backgrounds today that you just discussed? 19 MS. CARTER: Objection; vague and ambiguous, also

20 calls for speculation. 21

THE WITNESS: I think that the socioeconomic

population is -- has varied to a greater extent. The two

23 extremes have widened.

24 BY MS. WELCH:

Q What do you mean by the two extremes have

superintendent of schools has oversight, monitoring oversight related to specific laws but does not have any direct line authority.

Each board sets its own policy. The county superintendent of schools sort of monitors the program and provides specific services -- provides specific services in the area of special education, court and community schools, and one of its biggest jobs is to monitor the fiscal -- monitor school budgets and the fiscal well being of school districts. It is an intermediary between the State and local districts, but the State has no authority of county superintendent of schools. Only by law.

The county superintendent of schools does not have any authority of the local superintendent, only by law, in whatever that -- if there's a problem with any legal aspect.

Q What services did the county provide in terms of special education?

A It provided services to the most severe of the special education population. It was -- it would be expensive for school districts to provide specific services in areas that they might have only one or two students; orthopedically handicapped, for example.

There might be seven, eight, nine, ten kids in

Page 38 Page 40

the whole county. It would be extremely expensive for a
 school district to operate a program for one or two
 children, and the county operated a program for students
 in the county. So there might have been those 10, 12 in
 one class. Those were special education services, and
 the county provided this kind of service for that.

Q You also mentioned -- I didn't catch the first word, but something community schools.

A Court and community schools. Yeah, these are schools that are run by one -- the court schools are schools for students who are incarcerated and they are held on the juvenile detention sites.

And community schools are schools that are in the community, and we have three sites. And these were for students who had not yet graduated from high school who were having a difficult time and could not attend the regular school site, nor could they attend continuation school. And the community school assisted in trying to help these students get through a high school diploma.

Q Were these students who had been expelled from other schools?

A Some were expelled, some were on probation, and some had just refused to go to school.

Q And then I believe the third area that you talked about in terms of responsibility for that office

or are you talking about --

A District.

Q -- looking at it district wide?

A The district budget.

5 Q And was there kind of a set procedure that you 6 used for monitoring?

A Yes. It was a set procedure that we used for monitoring all of the budgets.

Q And generally what was that procedure?

A Well, in schools we have certain dates that are established that we have to -- for example, there's a certain date for establishment of a budget. And then there is what they call a first interim report, and that's a report that's given to the county office in relationship to the budget, and that comes in about January 15th.

The budgets are established in the prior year, finalized budgets, sometimes in September, October. And then you have a second interim report around April 15th -- no, March 15th, and those are full reports that districts give the county office in relationship to the status of their budget at that particular time.

And there are certain elements that school districts must have, like a certain amount of reserve percentage and certain amount of this, and we looked at

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was or is monitoring school budgets and fiscal well being.

A Yeah, right.

Q Could you explain a little more about that?

A And I forgot to mention one other area that's pretty large also. It's the assistance in the area of instruction and curriculum. There was a division that provided workshops, did staff training, and provided technological services. When you have a large library -so all of the area of instruction. That was another division that I didn't mention.

Going back to the fiscal, county offices over the years have assumed more and more direct responsibility in monitoring the fiscal service -- the fiscal programs of schools. And we did the payroll for all school districts in San Mateo County, including the community college. When I mention these things, they're not necessarily similar in all counties. It could be different.

We monitored all schools, monitored all expenditures, and provided a business -- a technological -- a business -- the business technology of computers linked to all the schools.

Q When you talk about monitoring the budgets of schools, are you talking about individual school budgets

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all those budgets and monitored the budgets and would give districts -- would provide districts with issues of concern.

If a district was close to the three percent reserve and had not completed their collective bargaining yet, we would make mention that, you know, "We want you to be aware that you have your three percent reserve, but -- you don't have anything else, but you haven't completed collective bargaining." So this was an issue. So they were not necessarily direction, but points of concern that were given to districts for them to follow, for them to use as a guideline for their operations.

Q Did you provide guidance in terms of how particular line items in the budget were being spent? If that's too general a question, I can give you an example of what I mean.

A Only in the area of following the procedure. A local school board has the authority to make an expenditure. They have a budget, they adopt the budget, and if the board approves an expenditure, even though an expenditure I may not agree with or that we may not agree with, but if a local board makes that expenditure, we were always concerned with the procedure and the process of the expenditure. Was it part of their policy? Did they follow their own policies on it, and was it acted

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And that was -- so we did not involve ourselves with how a line item was spent; only if it was followed in some kind of -- according to their policy and according to law.

Q And I think I understand what you're saying, but let me just ask a clarifying question to make sure.

A Sure.

Q So, for example, if you saw an expenditure for something like instructional materials or professional development that seemed particularly high to you as you're reviewing it in comparison to other districts, that's not something that you would generally comment

15 MS. CARTER: Objection; it's an incomplete 16 hypothetical and it's also leading.

BY MS. WELCH: 17

O Is that correct?

19 A If I saw something unusual, yeah, I thought it 20 was my responsibility to comment on it. I would. Not 21 necessarily stopping it or not take away the money, we'd never do that, but we would -- if I saw something that 22 23 was unusual, I thought it was my responsibility as an 24 elected official to make a comment on it. I could not 25 let it go by.

to them.

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Q The fourth category of responsibilities for the county office that you mentioned later was instruction and curriculum services.

A Mm-hmm.

6 Q You mentioned workshops, training, technical 7 services. Are these services that were provided to 8 teachers?

A Oh, yes. They were provided from administrators to teachers to local boards. The full gamut of all personnel. Cafeteria workers, building and grounds, almost every employee of the school district in some way. It wasn't only instructional. It was sometimes a service to -- we also had a personnel division, and the personnel division would also assist with personal problems and negotiations, things of that sort.

Q Would they assist district administrators? Is that what you mean?

A Yes, we would assist district administrators by a variety of ways: by bringing them together for focus groups, by -- if there was a specific problem. At one 22 time I remember -- there were several times where there 23 were some problems between a superintendent and a local 24 board, and we had facilitators go in we had a cadre of facilitators that were very experienced who would go in

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Q Do you recall any occasions where you commented on something like that? And if you want me to be more specific, I can, but --

MS. CARTER: Objection; vague as to time, overbroad. THE WITNESS: I think that during some certain times there might have been, in the area of a conference, too many people attending a conference, and I would tell a superintendent, "Hey, you've got to be careful about this one."

Perhaps expenditures of -- it was usually -- it was not instructional materials or that. It was usually something that perhaps caught my eye that was a little unusual, like perhaps sending a large group of people to a conference out of state or having some kind of conference in state or the determination of building -of some kind of construction or something. But it was never at the point of -- I never found -- to my recollection, I did not find someone breaking the law. It was something that perhaps an outside party could have said, "Hey, maybe you should be concerned about this."

But I can't recollect telling a superintendent, "You've broken the law here," on a specific thing. I mean it could have happened that they neglected to do something or they didn't spend so many days on a bid or something. And if we would pick that up, we would talk

and establish meetings and try to work things out through a strategic planning type process.

Q Does the instruction and curriculum branch of the county office provide professional development to teachers?

A Yes. Yes.

Q What source of professional development?

A Professional development ranged from specific workshops in -- workshops in specific areas, to a range of bringing in experts from the outside, to county office staff who were trained themselves in specific areas to go to school districts and help with training. A lot of training of staff and service.

In the whole area when there was -- a new testing program came from the State, we would bring State people down and our own people would be trained to go into working with the teachers, administrators, and the people who administered the tests.

Q And tell me if you've already described this, but when you say "instruction" -- when we talk about instructional service -- I'm sorry. When we talk about curriculum services, what sort of services does that mean?

24 A Curriculum and instruction are sort of 25 interchangeable in our language.

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- 1 Q Okay.
- 2 A The curriculum is basically what drives the
- 3 instruction. The instruction is the actual teaching
- 4 methodology. Curriculum is where -- what is the process
- 5 that drives instruction. But many of us use that
- 6 interchangeably in the whole area of the education of
- 7 children.
- 8 Q We've been going for about an hour. Do you want
- 9 to take a break?
- 10 A No. No.
- 11 MS. CARTER: We can keep going.
- 12 BY MS. WELCH:
- 13 Q You mentioned that San Mateo County has 23
- 14 districts.
- 15 A 23 school districts, yes.
- 16 Q Are the districts similar in terms of size?
- 17 A No.
- 18 Q Could you describe the range of size?
- 19 A Sure. They range from -- the largest school
- 20 district I would say would be close to 11,000. The
- 21 smallest school district, about 450. And everywhere in
- 22 between.
- 23 Q Are the districts similar in terms of students'
- 24 characteristics?
- MS. CARTER: Objection; vague and ambiguous.

A Yes.

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- Q And is there variance among the districts in terms of per-people expenditure?
 - A Yes.
- 5 Q Did your office, the county superintendent
- 6 office, have any role in monitoring the conditions of
- 7 schools in the district?
 - MS. CARTER: Objection; vague and ambiguous.
- 9 THE WITNESS: No.
- 10 BY MS. WELCH:
- 11 Q Was it part of your responsibility as county 12 superintendent to visit the schools?
- 13 A It was not a legal responsibility, but I did 14 visit many of the schools.
- Q Do you have a general estimate of how many schools you may have visited?
- 17 A That would be difficult. There's 165 schools in 18 the county.
- MR. MARQUEZ: If you can't, you can tell her that you can't estimate.
- THE WITNESS: I mean, let's say on the high side.
- 22 That's the best I could do.
- 23 BY MS. WELCH:
 - Q Do you have a specific recollection of any
- 25 particular school visit?

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- 1 THE WITNESS: The question again? I'm sorry.
- 2 BY MS. WELCH:
- Q Are the districts similar in terms of students' 4 characteristics?
- 4 characteristics?
- 5 A No. It depends on how you define
- 6 "characteristics," but no.
- 7 MR. MARQUEZ: Can you ask that more specifically?
- 8 MS. WELCH: Sure.
- 9 Q Do the districts vary in terms of race and
- 10 ethnicity of the students?
- 11 A Yes.
 - Q Are there any districts in San Mateo County that
- 13 are primarily Caucasian?
- 14 A Yes.
- 15 Q Are there districts that are mainly students of
- 16 color?

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- 17 A Yes.
- 18 Q Do the districts vary in terms of the
- 19 socioeconomic background of the students?
- 20 A Yes.
- O Do the districts vary in terms of student
- 22 achievement?
- 23 A Yes.
- Q Do the districts vary in terms of the mobility
- 25 rate of the students?

- 1 A Yes, I do. 2 O Could you
 - Q Could you tell me what you have in mind?
- 3 MS. CARTER: Objection; the question is vague and
- 4 ambiguous. It also calls for a narrative.
 - THE WITNESS: I visited schools for meetings, mainly
- 6 for meetings, meetings with the principals,
- 7 administrative staff. I went to talk with teachers. I
- 8 went to see the different cafeterias. I went to see the
- 9 different facilities, swimming pools.
 - I would say the majority of my times in visiting
- schools, the emphasis of the school visit was to visit
- 12 with the staff or talk with a staff member or
- 13 administrator, which resulted in being at the school.
- Q Did the schools you visited vary in terms of the quality of the physical layout of the school?
- MS. CARTER: Objection; vague and ambiguous.
- 17 THE WITNESS: I'm not sure of the exact question
- 18 you're asking. The layout, physical layout of the
- 19 school?
- 20 BY MS. WELCH:
- Q Let me ask a better question. Did the schools
- 22 vary in terms of the condition of the facilities?
- MS. CARTER: Objection; vague and ambiguous.
- 24 THE WITNESS: At times, yes.
- 25 BY MS. WELCH:

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- 1 Q Do you recall visiting any schools that struck you as substandard?
- 3 MS. CARTER: Objection; vague and ambiguous. Also calls for expert testimony.
- 5 THE WITNESS: I do not recall visiting any schools as you defined "substandard." 6

7 BY MS. WELCH:

- 8 Q Do you recall visiting any schools where you saw 9 facilities problems?
- 10 MS. GIORGI: Objection; vague and ambiguous.
- THE WITNESS: I recall visiting some schools that 11
- had some facilities problems, not to the level of 12
- 13 substandard, though.
- 14 BY MS. WELCH:

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- Q What sorts of facilities problems do you recall?
- 16 A Well, some of the -- I think I remember visiting 17 schools that perhaps the play fields perhaps had some
- grass growing on the side, some of the grass not being
- 19 watered, perhaps some of the bathrooms not being in that
- good of shape, some of the perhaps quarters -- the
- 21 counseling offices being too small. Just general in
- 22 nature, but nothing of a "sub" category.
- 23 Q Did you ever visit a school where you
- 24 encountered something that you believed to be a safety
- 25 concern?

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that struck me in my visit to Costano when I visited

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- there with the former superintendent.
- 3 BY MS. WELCH:
- 4 Q Do you recall whether this was a planned visit 5 or was it something that was out of the blue?
- 6 A It was -- I happened to -- it was out of the
- 7 blue to visit schools. I visited -- I went to the
- 8 office -- a visit to her office was planned, and she
- asked if I wanted to see some of the schools, and I said 10 sure, and she took me around.
- So the visit to the schools was off the cuff, 11 12 but the visit to her office was planned because I had a meeting with her. 13
- 14 Q Do you recall the general time frame?
- 15 A Time frame?
- 16 O Mm-hmm.

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- A I would say it had to be probably in the late '90s.
- 19 Q Was your visit to Costano, Chavez and
- 20 Belle Haven all in connection with this meeting that you
- 21 had with the superintendent?
 - A Yes. And I was invited on several occasions to
- 23 greet the teachers when they returned to school in
- September. They had an all-teacher meeting, and I was 24
- invited several times by that district to go and say

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- 1 A Yes. I remember walking through a place one
- 2 time and I saw some electrical wires hanging too low.
- 3 And I told the principal, I said, "You know, those are
- pretty low." And it was that kind of immediate stuff 5 that you would walk through a place and you'd see
- 6 something, but it was rare.
 - I think the issue of safety was something that was very high in everybody's mind and has always been in
- our minds. So I don't recollect seeing major safety
- 10 issues. It was just something like a wire hanging too
- low or something. 11
- Q When you were county superintendent, did you 12 13 visit any of the schools in the Ravenswood District?
 - A Yes.
- 15 Q Do you recall which schools?
- 16 A I remember visiting -- the superintendent taking
- me through Costano, Chavez, and -- Costano, Chavez, and 17 Belle Haven.
- 19 Q Do you recall the general condition of the 20 facilities at Costano when you visited?
- MS. CARTER: Objection; vague and ambiguous. It's 21 22 also vague as to time.
- 23 MS. GIORGI: And calls for a narrative.
- 24 THE WITNESS: Yes, I do recollect. The Costano site
- was clean, safe. I did not -- there were no problems

- hello to the teachers and give a greeting. And I went
- there, and that was usually held at Chavez School.
- 3 Q Focusing specifically on your visit to Chavez in
- 4 the late '90s, is there any -- do you recall anything in
- 5 particular about the physical conditions of the school?
- 6 A No, I do not.
- 7 Q Do you recall anything in particular about your 8 visit to Belle Haven at that time period?
 - A Yes.

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- 10 MS. CARTER: Objection; vague and ambiguous, also 11 calls for a narrative.
- 12 THE WITNESS: Yes. I was really just imp---
- 13 incredibly overwhelmed with the construction that was
- going on there and the cooperation between the City of 14
- 15 Menlo Park and the Ravenswood School District in their
- 16 facilities, a library facility that is just outstanding,
- and the program that was going on with the combination. 17
- 18 I guess my amazement -- not my amazement. My
- 19 admiration was not necessarily of the site, but the
- 20 cooperation between two governmental agencies in doing
- 21 something for kids.
- 22 BY MS. WELCH:
- 23 Q What construction was going on at that time?
- 24 A Renovation of some classrooms and this whole
 - structure in the front with the administrative offices.

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It was a library, it was a tech center, that whole structure in front, and then the City reconfigured the whole front of the school and the streets and parking. Really a beautiful structure.

- Q Do you recall anything in particular about the school facilities at Chavez on the occasions that you attended the beginning of the year greeting meeting for the teachers?
- A No, I do not recollect any specific thing about the facilities, except construction. I know there was construction. I think there was construction going on definitely at Chavez and definitely at Belle Haven. I can't remember Costano, if there was construction there

15 MS. WELCH: I'd like to take a quick break. (Recess taken: 10:45 until 10:52 a.m.) 16 17

MS. WELCH: Back on the record.

18 Q I want to go back to the responsibilities at the 19 county superintendent's office for just a second.

20 Does the county superintendent provide services 21 relating to teacher credential registration?

22 A Yes.

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- Q What are those services? 23
- 24 A Registering the credentials, monitoring the
- credentials, being the intermediary between the State

their paychecks. So it's that kind of information.

O Is there a particular time in the year that the district reports teacher information to the county?

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A Usually the big hit is just before the school starts, like in August. That's where a lot of -- that's when we're really busy. Usually it can vary. That's probably the biggest time of business.

It can vary throughout the year depending on getting a new substitute or teacher or a whole pool of substitutes, but usually it's at the beginning of the year before school starts, that's a big thing of reporting credentials, registering credentials and things of that sort.

14 Q Is there a time line in terms of reporting? And 15 by that I mean does the district have a deadline by which 16 they have to provide the county with a particular form, 17 talking about their teacher population?

18 MS. CARTER: Objection; lacks foundation, misstates 19 testimony.

20 MS. WELCH: I'm asking him if there is.

21 THE WITNESS: Okay. There are timelines, and the

22 timelines are basically around payroll; that if the

23 credentials aren't registered and everything is not set,

24 they would not get any checks. And we will be highly

concerned of anybody going into the classroom without at

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Department of -- the credentials division in Sacramento

and the teachers. Also, making sure that they comply

3 with the laws with regard to credentialing, people being properly credentialed in certain areas, issuing of

5 emergency credentials, generally that kind of thing.

- O Does the county manage a database with credential information?
- 8 A Yes.

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- 9 O Are you familiar with CBEDS?
- 10 A With CBEDS?
- Q CBEDS is the database. Different from CBEST. 11
- 12 A Yes, CBEDS has a specific database that deals in 13 part with personnel, but it also has to do with
- instruction and classes being taught. And at this county 15 office there are two different divisions that do that.
- 16 Q Do the districts report credentialing 17 information to the county?
- 18 A Yes.
 - Q Is there a set process for that reporting
- annually? 20

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- A Yes. 21
- 22 Q How does that happen?
- 23 A We have a database of all the teachers who teach
- and what credentials they have, and they have to register
- their credentials with the county before they can receive

least some type of credentialing, and that's something

- we'd watch very carefully.
- 3 BY MS. WELCH:
- 4 Q Are there interim reporting requirements 5 besides -- you know, at the beginning of the school year?

A Once a teacher files or registers with the 6

county, like a re-credential, there is no check that that 7 credential is there. There would be a check if there is

an expiration. Then the database would come up with a

10 expiration. Teachers might have a credential that they'd 11 have to renew.

Then, of course, there's the teachers with the emergency credential, when that expires. So there's dates of the expiration, of renewals, and everything that we keep tabs on, and we would notify the people of that.

O Does the county play any role in terms of monitoring the percentage of teachers with a particular type of credential --

19 A No.

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20 Q -- at a particular school?

A No, we did not monitor that. We knew of it, but

it was not in our responsibility to make that

23 determination on what the school would be doing. We

24 would know how many, but it was not a monitoring thing we

25 would do.

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- Q Is it possible to generate a summary document from the database that the county maintains regarding general percentages of categories of credentialed teachers at particular schools or districts?
 - A I'm sure it's possible.
- 6 Q Before the break we were talking about the schools in the Ravenswood District that you recalled having visited when you were a county superintendent.
 - A Mm-hmm.

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- 10 Q I just want to ask you some general comparison questions about those schools. And if you can't answer 12 because it's too general, just let me know and I'll try 13 another question.
- 14 A Mm-hmm.
- 15 Q Can you compare generally the schools that you 16 observed in the Ravenswood District to other districts in 17 San Mateo County?
- MS. CARTER: Objection; vague and ambiguous. 18
- 19 MS. GIORGI: And overbroad.
- THE WITNESS: Yeah, that's really broad. 20
- 21 BY MS. WELCH:
- 22 O Can you compare the schools in the Ravenswood
- 23 District that you saw in terms of school facilities to
- other districts in San Mateo County? 24
- 25 MS. CARTER: Objection; still vague and ambiguous.

- 1 Q Can you compare Ravenswood District in terms of 2 student characteristics to other districts in San Mateo 3 County?
- 4 MS. CARTER: Objection; vague and ambiguous.
- 5 MS. GIORGI: Especially as to time.
- 6 THE WITNESS: Are you asking me now or as county --
- are you asking me that question as county superintendent
- 8 of schools or as Ravenswood superintendent of schools?
- 9 BY MS. WELCH: 10
 - Q Why don't I ask a different question?
- 11 A Okay.
- 12 Q At the time -- at the latter part of your time
- 13 as county superintendent, why don't we just say in 2002,
- 14 for example --

15

- A Sure.
- 16 Q -- can you compare the student population in
- 17 Ravenswood in terms of socioeconomic background to other districts in San Mateo County? 18
- 19 MS. CARTER: Objection; lacks foundation, may call 20 for speculation.
- 21 THE WITNESS: Yeah, I can only compare it in
- 22 relationship to the figures that I received as a county
- 23 superintendent of schools. And the racial -- the ethnic
- 24 population was much higher than other school districts in
- San Mateo County, and the socioeconomic level would be

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- THE WITNESS: Yeah, in some of the areas, for example, when I looked at the library that was going on in Belle Haven and I could compare it to another school and say, boy, Belle Haven is really lucky compared to another school district, who had a good library, but this was so overwhelmingly good that I made that kind of comparison in my mind.
- 8 I did not specifically compare a room to a room 9 or a hallway to a hallway. I compared the things that 10 struck me. And the library there, it struck me and I
- made comparisons in my own mind to other libraries. Some
- of the libraries in high schools were just great, but 12
- 13 this had a special uniqueness about it. And it -- I
- 14 think it wasn't just about the idea that it was prepared
- for little kids; it was a community one. Kids could use
- it, people could use it, parents could use it. Great
- person assigned there. That's the kind of comparison I 17 18 made.
- 19 Q So, in other words, you could compare particular things that you saw at particular schools, but you can't
- really give a general comparison of the school facilities in one district versus another? 2.2.
- 23 A Right. Right. Exactly.
- 24 MS. CARTER: Objection.
- BY MS. WELCH:

- difficult for me because we did not collect -- well, we
- 2 did not collect general figures about socioeconomic
- 3 level.
- 4
- The only figures that I know of that I know were
- 5 high in Ravenswood as compared to other school districts or some of the other school districts was the free lunch 6
- 7 program at the cafeteria. And free and reduced lunch,
- 8 that's one of the criteria that we use in education to
- determine this. I can't tell you how many people were on
- 10 welfare or those kinds of figures that an educational
- 11 institution would not normally collect. But my
- comparison would be because I remember the racial makeup 12
- 13 and the free and reduced lunches and that kind of thing,
- 14 and so I can make some comparison.
- 15 BY MS. WELCH:
- 16 O Let's talk about the racial makeup first. What
- 17 kind of comparison would you make?
- 18 A The comparison I would make is that Ravenswood
- 19 probably in 2002 as it is now is probably the most --
- 20 highest minority population of any school district in
- 21 San Mateo County, to my knowledge, at this time.
- 22 Q How would you compare the socioeconomic status
- 23 of the students?
- 24 A That comparison is more difficult because there
- are pockets in San Mateo County on the eastern part of

Page 62 Page 64

- the Bay Shore up in Daly City, parts of Pacifica that would have similar socioeconomic levels. So there are
- pockets in Daly City, Bay Shore, by the Cow Palace comingaround that would be similar pockets.
- 5 Q In terms of a range in the district in terms of 6 wealth, would you put Ravenswood on the lower end of the 7 range?
- 8 MS. CARTER: Objection; asked and answered.
- 9 THE WITNESS: You mean the wealth of the people? 10 BY MS. WELCH:
- 11 O The socioeconomic status of the students.
- 12 A The socioeconomic status?
- 13 O Yeah.
- 14 A Boy, I -- you know, there are pockets which are
- 15 very -- now we're talking about socioeconomic, not
- 16 ethnic --
- 17 O Right.
- 18 A In socioeconomics there are pockets in San Mateo
- 19 County that would be very similar to Ravenswood.
- Q Would you say that those pockets were in the
- 21 lower range in terms of socioeconomic status?
- MS. CARTER: Objection; asked and answered and
- 23 leading.
- MS. GIORGI: Also calls for speculation, lacks
- 25 foundation.

A Okay. Ravenswood was probably -- in San Mateo
County there is a great variance in per-pupil funding,
great variance, and Ravenswood was probably, with the
elementary levels, somewhere in the middle to the higher
end for funding in comparison to some of the other
elementary districts.

And in comparison to like districts right next door, they were incredibly low.

Q And which districts do you have in mind when you say districts -- like districts that are right next door?

say districts -- like districts that are right next door?
 A Yeah. That are way at the higher end? Yeah.

Woodside, Portola Valley, Las Lomitas. Those are in the -- those are right in the same area. Menlo Park.

14 Those are the same -- all the districts -- I use that

15 analogy because those are the same districts that feed

16 into the Sequoia High School District. So eventually

17 those kids all go into the Sequoia High School District.

18 So it is an area that I'm comparing.

Q Do you have -- this is a big question, and if it's too big and too broad, just let me know and I'll ask another one. But do you have a general understanding of

22 what accounts for that variance in per-pupil expenditure?

MS. CARTER: Objection; it's vague and ambiguous and also lacks foundation. I'm sorry. That calls for

25 speculation, is what I meant to say.

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- 1 THE WITNESS: Those pockets -- those pockets were
- 2 very similar in the socioeconomic range. Some even
- 3 perhaps lower than Ravenswood, but the pockets -- when
- 4 you talk about lower ratio, those pockets were very
- 5 similar. In fact, some even lower.
- 6 BY MS. WELCH:
- 7 Q Do you have any names of districts in mind that
- 8 have these pockets that you've referred to?
- 9 A Mm-hmm. Laguna Salada, Jefferson Elementary,
- 10 San Mateo, Foster City, La Honda-Pescadero, Redwood City.
- 11 Q Are you able to compare -- and in terms of
- 12 timing, let's continue on with the 2002-2003 time frame.
- 13 A Sure.
- 14 Q Are you able to compare differences in terms of
- 15 resources between Ravenswood and other districts in
- 16 San Mateo County?
- 17 MS. CARTER: Objection; vague and ambiguous.
- 18 THE WITNESS: Can you tell me what you mean by
- 19 "resources"?
- 20 BY MS. WELCH:
- 21 Q Sure. I'll be more specific. How would you
- 22 compare Ravenswood in terms of per-student funding to
- 23 other districts?
- 24 A Per-pupil funding?
- 25 Q Per-pupil funding.

1 THE WITNESS: Yes, I do.

- 2 BY MS. WELCH:
- 3 Q Could you provide that?

A Finance in California is a very intriguing and mystifying thing, school finance. It all goes back to a tax base that was ended in about the '70s. And at that time schools were based on -- the funding was based on their local taxes. And if you had a higher wealth area

In the mid-'70s school districts -- the State of
California changed school districts from a local tax
revenue basically over to a revenue limit. That's what
we have today. But that original tax base was the base
that was used.

with a higher tax base, that established the base.

So some of the very wealthy areas had a very high tax base and some of the lower wealth areas had a lower tax base. There was an attempt by the State of

lower tax base. There was an attempt by the State of California, what they call the squeeze factor, to try to

- 19 squeeze districts together. In fact, there was a Supreme
- 20 Court case and the Supreme Court case said that all
- 21 districts in California should be no more than \$200 apart
- 22 in revenue limit. I would say that about 90 percent of
- 23 California is that way, with some specific areas that are
- 24 not -- Santa Clara County, San Mateo County, Marin
- 25 County, couple of counties in Los Angeles that have still

Page 66 Page 68

not had the squeeze factor.

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The squeeze factor would have worked, but the problem with the squeeze factor is that during the '60s and during the '70s and some of the '80s, there was very little money to apply to the squeeze factor. So if you apply a dollar to the squeeze factor, it doesn't do it. You have to apply a lot of dollars to the squeeze factor. That's why in some of these areas we have a divergent revenue limit.

And it's a historical -- in California there are approximately 50 basic aid districts. These are wealthier districts. In San Mateo County I think we have ten or eleven in one county, and they're spread out in very few counties. So we do have a great divergence in San Mateo County on this. And this is the reason why.

Q Can you compare Ravenswood to other districts in terms of teacher characteristics? And I can break that down if you want, but if you can understand what I mean, go ahead and answer.

20 MS. CARTER: Objection; it's vague and ambiguous, 21 especially as to time.

22 BY MS. WELCH:

Q I'm talking about the same time frame, 23

24 2002-2003.

A We're still talking about the time frame? I'm

1 Q I was asking you about whether or not the county monitored -- whether teachers were in their first or 3 second year of teaching or generally beginning teachers 4 while you were there.

5 A You know, I would assume. It's my assumption 6 that our database had information regarding the beginning teacher, first-year teacher, second-year teacher, but I 8 didn't ask that kind of question. I mean I could not tell you as county superintendent of schools how many 10 first or second-year teachers -- unless I specifically had a purpose to do so, I would not have normally gotten 11 that information. 12

Q Would you have gotten information regarding the teach turnover rate at particular schools in the districts that you monitored -- I'm sorry -- that you superintended?

A Yeah, we generally did not monitor the turnover rate. The only way we would know about the turnover rate would be if all of a sudden a school district had lines and lines of people coming in and registering their credentials, and I never noticed that.

I knew that there was a -- no. As county superintendent of schools, there was never, to my attention, a problem of turnovers at the schools. There may have been, but I wasn't aware of it.

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1 not there.

> My only comparison of the teacher characteristics during that time frame was what I happened to know statistically through our departments, not personally. I knew that they had more teachers with -- who were on emergency credentials, but that was because of figures that were given to me by my department. I had no direct knowledge and cannot make a comparison of teacher A and B. All I know is that when I

school, they were very, very -- what struck me was the youth and the enthusiasm of the teachers of the 12

went -- when I used to go there for the beginning of

13 Ravenswood School District when I visited there for that 14 one day to greet them back.

15 BY MS. WELCH:

> Q Did you have a way of monitoring the number of first and second-year teachers in the districts through the database that the county maintained?

MS. CARTER: Objection; vague as to time.

20 THE WITNESS: I would have --

(Telephonic interruption).

22 MS. WELCH: Shall we go off the record?

23 THE WITNESS: Excuse me.

24 (Recess taken: 11:12 until 11:13 a.m.)

25 BY MS. WELCH:

Q As part of your responsibilities as county superintendent, did you prepare an annual report on the state of the schools within your county?

A No. I did prepare -- you said the word "annual." That meant every year. I did not do one every year. I did maybe about '99, '98 prepare a -- I think it was the San Mateo County Schools, and sort of a -- more of a PR thing showing what the school test scores were and this and that and everything, but not an annual one.

10 Q Other than what you just described, the PR thing 11 from '98-'99, do you recall preparing any other kinds of reports --12

13 A No.

14 Q -- on the state of the schools?

15 A No.

16 Q You testified earlier that your tenure as county superintendent ended in December 2000 --

A No. January 6th, noon, 2003.

19 Q And as I understand, you became the 20 superintendent of Ravenswood about 15 minutes later; is 21 that correct?

22 A Yes, I did.

23 Q Was there a point where you had planned on retiring after your third term? 24

25 A Yeah, let me explain because --

Page 70 Page 72

1 MS. GIORGI: Objection; relevance.

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THE WITNESS: -- I actually began assisting in the Ravenswood District a little earlier than that.

There was a new board that was elected, and when the new board was going to take over they came to the county office and asked if the county could help them in an interim administration until they found a new superintendent, and it was then that they found out that I was not going to run for a new office.

So as county superintendent of schools, I helped them as county superintendent of schools, like I would do for any school district, from about December 9th till January 6th at noon. I was there may be a couple hours a day trying to just hold things together.

And it was the Christmas vacation in there so it was a short time, but the County Office of Education gave services to the Ravenswood School District in administration. I took that on myself. I had not planned to continue my career in education. I was going

19 20 to do something else. I didn't do anything else. I became superintendent of the Ravenswood School

21 22 District at 12:15, and that is my official contract

23 starting time. Before that time I was with the County

24 Office of Education, Government Services. At noon that

25 day, 12:15, I became County Superintendent of Schools -- Q And what was that period of time?

2 A That is the commitment I made to Ravenswood by 3 contract. It's 18 months.

4 Q Sitting here today, do you have -- do you think 5 you'll continue your commitment beyond that time?

6 MS. CARTER: Objection; calls for speculation.

7 THE WITNESS: I do not plan to continue after 18 8 months. I've been asked that question by a newspaper and

I said, you know, if something happened and they were not

10 able to get a regular -- not regular -- a full-time

superintendent and they wanted me to stay a couple of 11

weeks, couple of days, I would do that because I'd like 12

13 to help them. But it is not my career -- this is not a

14 career position for me, and it would be in the best

15 interest of the Ravenswood community children and the

16 public for them to select, go through a selection process

and by July 1st in 2004 to have a superintendent of that 17

18 district.

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BY MS. WELCH: 19

20 Q I'd like to switch gears a little bit and --

21 A I'm sorry. What?

Q I'd like to switch gears a little bit --

23 A Oh. sure.

Q -- and talk about the problems, if any, that you

faced becoming the superintendent of the Ravenswood

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I mean I became Ravenswood Superintendent of Schools.

Q Why did you change your mind and decide to stay in education?

A I guess my wife made a long list of things for me to do around the house when I retired and I decided that I wasn't ready to do those things.

Q You're a smart man. Any other reasons besides the long list?

A Yeah. I like to work with kids. I enjoy --

I've been in education 45-plus years. I am as enthusiastic today about working with little kids as I

was when I first started in 1957. I think they need it. 12

13 I think all school districts need good leadership, and I

think I'm a good leader, I'm a good superintendent, I

know what I'm doing, I'm experienced, and I have the 15 intestinal fortitude to do what has to be done. 16

Whether it would be Ravenswood or any other school district, I enjoy -- I don't have to be there. I want to be there. But that's the same with any other school district. If it was Burlingame, it would be the same thing.

Q When you started as superintendent of Ravenswood, did you have in mind a certain period of time

24 that you were going to act as superintendent?

A Yes.

1 District.

And if you can, I would like to just start off 2 3

with having you give a general summary of what you

perceived to be the problems at Ravenswood if there were 5 any at the time you arrived that you believed were having

a significant affect on the quality of the education in 6

7 the Ravenswood schools.

8 MS. CARTER: Objection; vague and ambiguous as to "problems." Also calls for expert testimony.

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10 MS. GIORGI: And overbroad, calls for a narrative.

11 MR. MARQUEZ: And compound. Is there any way you 12 can break it down more specifically?

13 THE WITNESS: That was all three attorneys talking

14 at one time. That's a record for this morning.

15 BY MS. WELCH:

O They didn't like that question.

17 A They didn't like that question.

18 Q Well, let me start off with the first part of

19 it.

16

20 Can you provide a general summary of what you 21 perceived to be the problems at Ravenswood when you

22 became superintendent?

23 MS. CARTER: Objection; vague and ambiguous. Also 24 still calls for a narrative.

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THE WITNESS: Yes. I think that there was an

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- 1 immediate combination of things, and the combination of
- things had to do with a Federal Court case that had been
- 3 going on for almost five years in the area of special
- education. Attorneys who, for lack of a better word,
- 5 bled the district to death, a sort of -- a different
- 6 culture and relationship to the prior administration
- 7 of -- instead of attempting to settle this very difficult
- 8 situation of litigating and combating, a complete
- expenditure or a complete almost -- a complete
- 10 elimination of any reserves or any funds, a little bit of
- a fear factor of people's jobs, what would happen. And 11
- the prior board -- I mean the new board put the former 12
- 13 superintendent on administrative leave, and she still had 14 another year and a half left on the contract.

Probably the -- and a lot of nuances around those things, but probably the major thing would be the --

(Telephonic interruption.)

19 MS. WELCH: Let's go off the record.

 $(\Box Off the record.)$

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21 THE WITNESS: The special education case is really

- 22 something that probably right now it's the -- everything
- 23 has been agreed to. In other words, for four or five
- years there's been this battle, and when I first came in, 24
- 25 along with myself and the board, we immediately changed

1 the district stabilized into next year. That probably is the key issue that's facing us right now. And that is a

3 very, very difficult thing.

4 BY MS. WELCH:

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Q I'll have a few follow-up questions for you about that.

A Uh-huh. Sure.

Q But before I go there, I just want to ask you if there -- besides the fiscal problem that you've been discussing, are there any other areas that you believe to be problematic in terms of -- and why don't I just be more specific. I think it will be helpful.

A Sure.

Q When you -- strike that.

Is it your understanding that Ravenswood District has difficulty staffing its schools with

17 teachers that are fully credentialed teachers?

MS. GIORGI: Objection; leading and ambiguous. 18

19 THE WITNESS: There has been that difficulty. 20 Ravenswood unfortunately has one of the lowest salary

21 scales in the county and has been unable really to keep

22 up with the kinds of salaries that teachers should have.

23 So there's been that difficulty in staffing. They

24 have -- so there's been that difficulty of staffing.

BY MS. WELCH:

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1 attorneys and attempted to settle.

Everything has been settled out. All of the factors, the consent decree and the new regulations have all been settled out, agreed to by all parties. What hasn't been agreed to is the financing of who is going to pay for the implementation of this program. And that is now --

(Telephonic interruption.)

MS. WELCH: Off the record.

10 (Off the record.)

THE WITNESS: That now is in the hands of the federal judge. That determination will be made in a couple of weeks. That is a major, major item for the school district because the implementation of the program, which the children deserve, by the way, is approximately 2.3 million dollars.

The district a couple years ago had a reserve of 7 million. That's all gone. At the last interim report, we were able to keep the district with a reserve at a third of a percent. That's all we have. We have 129 -out of a 40-million-dollar budget, we have \$129,000 left.

We're concerned about insolvency. We're 22 23 concerned about a lot of things, but it boils around the financial issue. That is the major thing we're dealing with right now, is the financial issue, and trying to get

O Does the district have difficulties with teacher turnover?

3 A To some degree it has had teacher turnover. And the teacher turnover since I've been there, I have not --

5 all I can do is go back and look at some history and

there's been some turnover. The teachers who applied --

7 many teachers who applied were on emergency credential,

8 but I'm happy to say right now that we have 250

9 applications, fully credentialed teachers that have

10 applied to the district sitting on our desk.

O For next school year?

12 A Mm-hmm.

Q And when you say "applications," do you mean 14 that these are new teachers, in other words, teachers that aren't currently teaching in the district? 15

A Not new teachers. Teachers not currently teaching in the district.

Q Okay. Thank you for that clarification.

19 How will this impact the percentage of fully 20 credentialed teachers at the district next year, if you know? 21

22 MS. GIORGI: Calls for speculation.

23 THE WITNESS: If I have it my way, and it looks like

24 I will, that we will be fully staffed with fully

25 credentialed teachers.

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Because of the fiscal problems, we sent notices out, the March 15th notices out to all teachers who did not have full credentials who were not in certain categories. Many of the emergency credentials were expired, so we sent out I think almost 98 or 99 notices.

And, in turn, we're ready to go now through interviews to interviewing and having full credentials as one of the -- one of our highest criteria that we're looking for.

10 BY MS. WELCH:

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Q Why is it one of your highest criteria?

12 A I think that if you -- in general, you take the 13 spectrum of 25 people, a teacher that is fully 14 credentialed like I had indicated before probably has greater training, greater experience. Although we've had 15 some temporary teachers -- we've had some principals tell 17 me, "I want to keep this temporary teacher forever." And it all boils down to the person. But having that 19 credential I think helps the person.

20 Q So all things being equal, would you prefer to 21 have a teacher --

22 A It would --

23 Q If you could just let me finish, for the record.

24 A Yes. I'm sorry.

25 Q Would you prefer to have a fully credentialed

going through interviews. We're including everybody in interviews: the teacher's union, the parents. A 3 broad -- I think there's sort of an excitement about 4 what's going to happen.

And we're starting now. I can't tell you when we're going to finish. I'm excited also, having this amount of teachers. I don't think the Ravenswood District or any other district has had the kinds of applications that we have today, and that's because of what's happening out in the world.

Q And what do you mean by that?

12 MS. CARTER: Objection; may call for speculation. 13 THE WITNESS: Almost every district in California,

14 almost every district, to my knowledge, in some way has 15 given notices to people for the next year because of the 16 budget complications that we have in California, which

are real. 17

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BY MS. WELCH: 18

19 Q And you think that accounts for the high number 20 of applications that you have of teachers that are fully 21 credentialed?

MS. CARTER: Objection; leading. It's also asked 22 23 and answered.

24 THE WITNESS: In part. I think there's an

excitement about coming to Ravenswood, and I think

Page 79

1 teacher? 2

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MS. CARTER: Objection; it's an incomplete hypothetical and it's also -- it also misstates the testimony that's been given to some extent.

THE WITNESS: All things being equal, if I had the selection, my -- I look at the person a lot. There's no doubt about it. I look at the person, but all that being equal, I would have -- I would opt for a fully credentialed teacher.

10 BY MS. WELCH:

Q Do you think that the credentialing system that 11 12 California has in place is a relatively good proxy for 13 teacher quality?

MS. GIORGI: Objection; lacks foundation, calls for expert testimony, vague and ambiguous, and leading the witness.

THE WITNESS: I think the credentialing process we have, the kinds of programs that are in colleges, and the kind of monitoring of the credentials office I think is a good indicator of an individual who is prepared to teach. BY MS. WELCH:

22 Q Do you have a sense of when the hiring process 23 of the new teachers for next year will be completed?

24 A Not when they'll be completed. I can tell you when it will start. It's starting right now. We're

there's people who want jobs.

BY MS. WELCH:

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3 Q Why do you think there's an excitement about coming to Ravenswood?

A I think because of some of the things that have been done. The idea that this case has been settled -forget the monetary thing. Just the idea that it's been settled, I think, has been a tremendous feeling of excitement that we're now going to move on, that this 10 isn't the constant tail that's wagging the whole dog.

I think there's excitement about the new leadership, the new board, the new leadership -excitement that I'm there, excitement of change. One

13 small example: people have been complaining for years --

15 I know it's small, but it's an indicator. People have

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been complaining for years about the inability of kids to 17 get a good meal at lunch. The cafeteria food is

terrible. Last night the board approved a management

19 company coming in, a management company that's been very

20 successful in schools in California in providing good,

21 wholesome variety of lunches to kids. Last night the

22 board passed it. There were parents in the audience that

23 absolutely cheered that this is going to happen. I know

24 it's small, but it's these little indicators that I think

Ravenswood is changing, really changing.

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MR. MARQUEZ: Can I clarify? When you said "this case," you meant the federal court Emma C. case, not this case?

4 THE WITNESS: No, not this case. I haven't talked 5 about this case at all. I mean it's the Emma C. -- the idea that the Emma C. case has been solved. Again, I don't think I can emphasize to you what this cloud -- a 8 right cloud, by the way, hung over this district for so many years. 10

BY MS. WELCH:

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Q In your opinion, does the district have any significant problems with respect to school facilities? 12

MS. CARTER: Objection; vague and ambiguous and overbroad and calls for a narrative. Also calls for expert testimony.

16 THE WITNESS: The district has -- other districts I 17 know have problems in facilities, and one of the major problems of all school districts, and especially our school district, for major, is that many times the 19 20 schools are not --

21 (Telephonic interruption.)

22 MS. WELCH: Off the record. Why don't we just take 23 a quick break?

24 (Recess taken: 11:39 until 11:44 a.m.)

THE WITNESS: I think I started my answer, like many

1 A Yeah. The whole area of trying to get technology to the classrooms, you know, where the wires 3 are going to go to get to the classrooms, the overall -trying to get the classes moving ahead with technology, 5 moving ahead with the kinds of teaching techniques we have today, those are things that we face all the time.

7 To advance the classroom to meet the instructional 8 methods of today.

9 Q Are you talking in particular about Internet 10 access when you talk about technology or other aspects of technology? 11 12

A Configuring the classrooms to networking, whether it be to a central location to have science programs, math programs. That's just one of the areas that we're dealing with.

Q Any other problems?

MS. CARTER: Objection; vague and ambiguous. Are 17 18 you still talking about facilities problems?

19 THE WITNESS: Nothing that strikes my mind as I go 20 through, as I'm trying to -- I was trying to think about

21 each school site. We have a young children's -- a CC, a

22 young children's area, we have a center for the young

23 children. It's, you know, kids before school, preschool.

And we get petitions that -- there are lists and lists of 24

people who want their kids in there. So it's the idea

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school districts, there are some problems with 2 facilities.

3 BY MS. WELCH:

Q Do you have any particular problems in mind?

A Oh, I think that one of the facility problems that many schools face is that sometimes the availability of space is not where the -- is not where the students are. And I think that we have to look at the availability of classrooms, portables. We have charter schools that we have to give classes -- school -- room to. We have a newly integrated special education program. So it's a space issue that we have to deal with.

We also have open enrollment and we have to look at that. So it's a matter of planning for next year for space, teaching space, office space, counseling space, that kind of facilities problems that I think all schools face and we face also.

Q Are there any schools in Ravenswood that, to your mind, there's levels of overcrowding that you feel are unacceptable?

A No, not at all.

23 Q Other than this issue of availability of space, are there any other facilities problems that you think are currently facing the district?

of, Do you put a new portable in? Should you put in a new portable, expanded portable, or do you move half the

3 program somewhere else? 4

So it's a matter of logistics of people who want to come to the district, particularly in the child care, just before kindergarten, that group of kids. That's another area that we're constantly dealing with.

8 MR. MARQUEZ: Can I clarify? When you said "any 9 problems," it refers back to your original question, any 10 further problems, meaning any significant facility 11 problems; is that correct?

12 BY MS. WELCH:

> Q Yeah, I was trying to make a list of the facilities problems that you faced when you became superintendent of the district. And you talked about availability of space, you talked about access to technology or getting technology in the classrooms.

18 A Expanding certain programs.

19 MS. CARTER: Objection to the extent that that --I'm not sure if that was the question, but to the extent 20 that it was, it -- I object that it might misstate the

22 witness's testimony.

23 BY MS. WELCH:

24 Q I actually hadn't asked a question yet. I was just trying to kind of summarize where we were.

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So besides those things that we've talked about, are there any other facilities problems that you had in mind?

MS. CARTER: Objection to the extent that it
 misstates the witness's testimony.
 THE WITNESS: Not a facility problem, but -

THE WITNESS: Not a facility problem, but -- you know, I can't think of a specific facility thing that you're -- you know, you're -- to try to aim at one specific thing.

Foremost in our mind is the safety of kids, to make a good, safe, healthy environment for kids, and there's been so much work done with the schools in the Ravenswood School District in the last few years with the cities and everything, I can't think of a specific major -- there was a fire that happened a couple years ago, and finally the insurance things came through and they're fixing that. Will they be ready for September? We could use some of the rooms in September for special ed. I mean I get back to facilities and starting of

20 school. That's my whole thing.

21 BY MS. WELCH:

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Q Are you satisfied with the level of maintenance that's taking place in the schools in the Ravenswood District?

25 A Yes, I am.

Q Does it have any other sort of problem?
 MS. CARTER: Objection; vague and ambiguous.
 BY MS. WELCH:

4 Q I'm not sure if you were meaning to qualify your 5 answer.

A No, I wasn't meaning to qualify it, but you're asking another question. And one of the problems we're facing in some of the areas is that some of the books are lost or some of the books have been taken home and not returned. I think we could do a better job in establishing a system of monitoring textbooks because, you know, we charge people when they lose a book or something. So it's loss -- book loss maybe. It's not, you know, great, but it's enough to be concerned about and I am concerned about it and we're putting in procedures to make sure that we have these books. You just can't go on buying books. We have to watch that whole thing. So this is an area that's a concern.

Q What sort of procedure are you putting in place? A Through the individual clerks, putting on a greater -- we're bar coding a lot of the books, putting a greater database of who has the books and what the books are, getting the books back, making sure that people -- people take the initiative to get books returned so we can continue having books for everyone.

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1 Q Do you feel that you have adequate custodial 2 staff in the schools in the Ravenswood District?

MS. CARTER: Objection; it's vague and ambiguous and also may call for an expert opinion.

5 THE WITNESS: Yes.

6 MR. MARQUEZ: You can answer if it hasn't already 7 been recorded.

8 THE REPORTER: I got it. Thank you.

9 BY MS. WELCH:

Q In your opinion, does the district have any significant problems in providing students with adequate textbooks and instructional materials?

MS. CARTER: Objection; vague and ambiguous. Alsocalls for expert opinion.

THE WITNESS: The district doesn't -- I think you said, "Does the district have a problem?" The district

17 doesn't have a problem in providing adequate textbooks.

18 In fact, we had a report to the board last night that

19 just this last year the expenditure has been over almost

20 a half a million dollars on textbooks and new adoptions,

20 a nan a mimon donars on textoooks and new adoptions,

 $21\,$ $\,$ state adoptions. There was a report made last night. To

be precise, \$450,000 worth. They reviewed about maybe

23 eight or ten different series of sets. So the district

24 does not have a problem in providing the books.

25 BY MS. WELCH:

Q You spoke earlier about the Emma C. federal case on special education that's been going on in the district.

4 A Mm-hmm.

Q And I believe you said that the issue left to be resolved was how the settlement plan was going to be paid for; is that correct?

8 A That's correct.

9 Q What is the district's position on who should 10 pay for the services?

11 MS. CARTER: Objection; calls for a legal 12 conclusion. Also may call for speculation.

13 MS. GIORGI: And relevancy.

THE WITNESS: It's the district's position -- there are two defendants, State Department of Education and the school district, and it's the district's position that

17 the State Department of Education should pay for the18 amount next year.

18 amount next year 19 It's the distr

It's the district's position that the district will -- the program -- this is important. The program did not start July 1st. Usually everything starts on

22 July 1st in the fiscal year. This judge's ruling started

23 this whole program, the new program, March 1st. So it's

24 a district position that by March 1st to June 30th the

district will pick up all the necessary costs and the

Page 90 Page 92

- State of California pick up -- the State Department of
- Education pick up the cost for the ensuing year, which is
- the 2003-2004 school year. 3
- BY MS. WELCH:
- 5 Q Do you have an understanding as to why the district thinks the State should pick up the cost for the 6 7 following year?
- 8 MS. CARTER: Objection; calls for a legal conclusion 9 and may call for speculation.
- MR. MARQUEZ: And I'm also going to object that it 10 may call for attorney-client privileged information and 11 admonish the deponent to be careful in that regard. 12
- 13 BY MS. WELCH:
- 14 Q Yeah, I'm not looking for any privileged information. If there's something that you can provide 15 that's public information, give me that answer. If you can't answer the question, let me know. 17
- 18 A I think that -- I would listen to my attorney on 19 that.
- 20 MR. MARQUEZ: Can you repeat the question?
- 21 MS. WELCH: I asked if he had an understanding of
- 22 why it was the district's position that the State should
- pay for the services starting after June 30th, I believe. 23
- MS. GIORGI: The question calls for a yes or no 24 25 answer, not an explanation.

- no, more than that. There were several briefs, and I
 - remember the last brief, I thought it was very well done,
 - 3 and there's discussion about the insolvency of the
 - district. There's discussion about AB1200 and the
 - 5 process of AB1200, the lack of money in the district, all
 - 6 those things were mentioned in there.
 - 7 So when I say to you yes, I have knowledge, I
 - 8 have knowledge of that brief, of those elements of the
 - lack of ability of the district to pay because of its
 - 10 insolvency issue. So that's the areas I'm aware of.
 - BY MS. WELCH: 11
 - O Are you aware of a discussion of why the State 12 13 should be responsible for paying?
 - 14 MS. CARTER: Objection; leading the witness.
 - 15 Also --
 - 16 THE WITNESS: You know, I'm aware of so many 17 discussions, I can't aim at one particular one that
 - you're talking about. I can't think of one. 18

 - BY MS. WELCH: 19
 - 20 Q Do you know when the Court will be ruling on the 21 issues with respect to costs?
 - 22 A I think I said it before. Supposedly within a 23 couple of weeks.
 - 24 Q Do you have a sense of what will happen to the district if the Court decides that the district is 25

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- MR. MARQUEZ: You can answer that yes or no. 1
- 2 THE WITNESS: Okay. Would you repeat that question 3 again?
- 4 (☐The record was read as follows:
- 5 "QUESTION: Do you have an understanding as
- to why the district thinks the State should 6 7
 - pick up the cost for the following year?")
- 8 THE WITNESS: I guess I can answer that question yes
- 9 and still listen to my attorney.
- 10 BY MS. WELCH:
- O Are you familiar with the district's reply brief 11
- that was filed recently with respect to --12
- 13 A Yes.
- 14 O -- costs?
- Do you have an understanding that that 15
- information is public information? 16
- 17 A Yes.
- 18 Q Is there any -- could you give me a general
- 19 summary of the position as expressed in that document?
- 20 MS. GIORGI: Objection; document speaks for itself,
- 21 calls for speculation.
- 2.2. THE WITNESS: There were --
- 23 MS. CARTER: Also calls for the witness's legal
- 24 conclusion.
- THE WITNESS: There were a series of four briefs --

1 responsible for the costs?

MS. CARTER: Objection; calls for speculation.

2 3 THE WITNESS: If the judge rules that the district

4 is to pay for the Emma C. case, the district would be in 5

very, very severe fiscal problems. Very severe.

- BY MS. WELCH: 6
- 7 Q Is there a risk of a state takeover if the 8 district is required to pay the costs?
 - A Yes.

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- 10 Q And is it your understanding that if that did occur, it would be pursuant to AB1200? 11
- 12 MS. CARTER: Objection; calls for a legal
- 13 conclusion, also calls for speculation.
- 14 MS. GIORGI: And leading the witness.
- 15 BY MS. WELCH:
- 16 Q If you know.
- 17 A Yes.
- 18 Q Given the financial situation of the district,
- do you think that the State has an obligation to provide 19
- these services to the students of Ravenswood if the 20
- 21 district can't afford them?
- 22 MS. CARTER: Objection; calls for a legal
- 23 conclusion.
- 24 MS. GIORGI: Incomplete hypothetical.
- 25 MS. CARTER: Also vague and ambiguous as to

Page 94 Page 96

"obligation." 1

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THE WITNESS: It's a matter of law. AB1200 lays out completely what happens to the school district if it is not able to provide the services. AB1200 just follows through -- goes to the county and the State. So that's a

matter of law. There's no speculation on it. 7

BY MS. WELCH:

Q With respect to the special ed services in particular, do you think that if the State (sic) can't afford to pay for the special ed services that are set out in the settlement agreement, that the district has a responsibility to pay for those services? Did I say "State"? Because that's what I meant.

14 A You said State. Is that what you wanted to ask 15 me?

16 Q Yeah.

A If the State can't pay for it?

Q No, no. If the district can't pay. 18

19 A Okay. That wasn't the question you asked.

20 MR. MARQUEZ: It would be helpful if you can restate 21 the question.

22 MS. WELCH: Sure. Let me start over.

23 Q If the district cannot pay for the special ed

24 services that are set out in the settlement agreement in

the Emma C. case, do you think that the State has the

reason or just to object to emphasize the objection, we can do that, as well.

3 MS. CARTER: The State also agrees with the same 4 caveat.

5 MS. GIORGI: So stipulated.

6 MR. MARQUEZ: Thank you for that.

7 MS. WELCH: You're welcome.

8 Q So before our lunch break we were talking about 9 problems that you saw in the district when you started as 10 superintendent of Ravenswood. And I'm wondering -- I know you haven't been superintendent for very long, but 11 12 I'm wondering if, since you've become superintendent, are 13 there any new problems that we haven't already discussed?

14 MS. CARTER: Objection; vague and ambiguous.

15 THE WITNESS: Well, I think I knew about the 16 problems with the State funding I think in January. I knew that was out there, but the more we hear about that, 17 18 the more that becomes a problem for us.

The more I hear about the possibility that the 20 legislature will not make a decision until late September or October because of political reasons is a concern to 22 us. That's a new problem. I'm trying to think of 23 internally.

24 Internally I think that there's a concern when we gave out letters -- it might be a new problem. When

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responsibility to Ravenswood students to provide those 1 2 services?

MS. CARTER: Objection; it's an incomplete hypothetical. It's also vague and ambiguous as to what responsibility and what services are being discussed, and it also calls for a legal conclusion.

THE WITNESS: If the district were unable to pay for services for students, special education and regular, that means that they would not be able to fulfill their obligation both fiscally and educationally. They would then go into AB1200. AB1200 has a process, and the process does involve the State. Someone's going to pay somewhere for the students to have an education.

MS. WELCH: Can we go off the record for a second? (□Discussion off the record.)

(Recess taken: 12:05 until 1:02 p.m.)

BY MS. WELCH:

Q We were just having a discussion about one of the ways that we might be able to keep the deposition moving as quickly as we can, and I am happy to preserve all parties' objections as to the form of the question. And I believe that's agreeable to others?

23 MR. MARQUEZ: That's agreeable by the district, with 24 the understanding that if there's a particular question

where we feel it necessary to object for some other

we gave out letters of warning on May 15th, I think that

a lot of people, non-classroom teaching personnel, began

3 thinking about, "Is my job safe?" So I think it all

revolves around the fiscal matters, job retention,

5 concern for their jobs, those kinds of issues rather than

6 any one specific emergency or point that I can think

7 about.

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8 BY MS. WELCH:

9 Q I'm not quite clear on what you mean by the 10 legislature will not make a decision. Would you clarify 11 that or explain that a little bit?

A Sure. School districts, May 15th we have to determine who we're going to take back in school teachers. We have to adopt the budget by June 5th, with a three percent reserve. That's required by law. And we might have to do that all without knowing what the cuts are going to be. That's a major problem for us. Major problem.

Q Do you have an understanding of possible areas where there will be cuts? And if you don't, just -- you can just say you don't. I mean I don't want you to guess, but if you have an understanding.

A We have a finance committee that we put together, and the finance committee put a whole bunch of things on the wall. They range from raising class sizes

Page 98 Page 100

to transportation, to school sites, all of the -- a bond -- a parcel tax election. They were just throwing 3 things up on the wall.

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So there's all kinds of things that we have to deal with, but the whole point is that we're so tight right now fiscally, we've made so many cuts already to try to preserve our own independence that it would be greatly difficult to make more cuts.

If we do make more cuts -- if we do make more cuts, they're going to eat into the program. They're going to eliminate kindergarten classes, negotiate with the union to raise class sizes. It will bite right into the educational program.

Q Do you have an understanding of when decisions will be made with respect to what programs will be 15 16 affected by budget cuts?

A I think that we're going to have to make the 17 decisions before we adopt the budget. The legislature will not give us -- the legislature will not give us what 19 they take freely, and that is an avoidance of a time limit. We have to do something by "X" date. They simply 22 stop the clock.

Q Did you say that date was in June? 23

24 A Yeah, June 5th is our tentative budget, but since we are on a two-year budget, probably it's going to by 29, and that's how much we need to hire teachers.

The only way that we would not hire more 3 teachers, if we were able to negotiate with the union a higher class size. And if it really came to difficulty, we would have to do this and raise class size, and 6 therefore kids would go into school -- kids would be going to classes with 35-to-1 or 38-to-1. It's that -or insolvency. And I think it's critical that the district remain solvent in some way. The district has to 10 control its own destiny. That's critical.

11 BY MS. WELCH:

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12 Q I'm not sure if I understand what you're saying, 13 so let me kind of go over it with you.

15 Q The budget cuts may impact class size ratios 16 potentially?

A Potentially.

Q But it's not something that you think would affect your ability to hire fully credentialed teachers --

21 A No.

O -- as versus --

23 A No. No. If we hire fully credentialed

24 teachers, whether it be 29-to-1 or 39-to-1, it will be a

fully credentialed teacher. It's the idea of having the

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be by the end of June/first of July we have to determine -- and that's where the three percent reserve comes into play. We don't have that now.

Q Do you have an understanding of what will happen in July if you don't have that reserve?

A If we don't have the reserve? Yeah, we're going to have to make a tremendous amount of cuts. And it also depends on the judge's ruling on the Emma C. case.

Q You talked earlier about applications you have from the teachers who have full credentials. Do you have an understanding of whether the budget cuts that are possible could impact the district's ability to hire fully credentialed teachers as versus other teachers?

MS. CARTER: Objection; asked and answered, calls for speculation.

THE WITNESS: We have negotiated with the union class size, and the class size is 29-to-1. So we take the number of students we have, go by 29 -- outside of the K through 3, the lower classroom program -- that were in for -- with the State at 20.

And we have then -- we need that amount of teachers. And I am sure -- it would seem to me that it would be very difficult to negotiate higher class sizes because that's already in the contract. So therefore you have to look at that amount of students we have, divided money and the funding to be able to do that at a regular class level.

3 Q I understand that you said you have a June deadline to provide the State with a tentative budget, 5 correct?

A Somewhere towards the end of June we have to provide a tentative budget to the County Office of Education, and that tentative budget must include a three percent reserve. That's law.

Q If there isn't certainty in terms of the State budget and where the cuts are going to be there, will this budget that you -- this tentative budget that you provide be subject to additional cuts based on what happens with the State legislature? If you understand what I'm saying.

A What we will do, which all school districts do, through our best information, through our professional organizations, whatever that may be, we get an estimate of what the best up-to-date thinking is of what the State may cut. And then, in turn, we try to build that in.

There's also, you know, the possibility that -the governor is talking about the possibility of giving flexibility to the three percent, meaning he would only require two and a half percent. That gives us another half percent. So we'll get all the best information we

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can and submit a budget because the budget can be 2 revised. We'll submit a budget that we think we can live 3 with.

Q When you were talking earlier about the pink slips that were sent out to -- I believe you said teachers that were not fully credentialed?

A Right.

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Q Or to at least a subset of teachers that were fully credentialed.

A We sent pink slips for the March -- May --April -- March 15th notice. March 15th notice. We sent it to all teachers who were in a specific category with credentialing, A, and all certificated non-classroom personnel. That meant that every administrator, every -everybody who was not in the classroom -- librarian, counselor, everybody who is in that category got a notice, and we sent that out at the appropriate time.

Q When you're talking about teachers in certain categories, could you tell me what those categories are?

A The categories that we sent out to were all teachers who did not have a regular credential, who were on emergencies, temporaries. And we did not -- we sent out to emergencies and temporaries the termination notice -- I mean the notice that they may not be rehired. That's the way -- the wording of the letter.

Q Teachers have different qualities?

A Yeah, teachers have different qualities, sure. Some are better in math, some are better in technol--have a greater knowledge in technology, some have a greater personal rapport with kids, some are more precise in math. Is that the kinds of qualities you're talking about?

Q Yeah.

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A Yeah, people have different qualities.

Q Do you think that teacher qualities matter with respect to teaching students?

A It depends on the quality. Let's take a math class. If I had a teacher with little personality but really knew algebra, I'd like that.

Let's talk about a drama class. If I had the same person in there who had no personality but really knew drama, I wouldn't like that. That's the kind of determination I'd make.

Q Does the district take -- currently take steps to promote the professional development of teachers?

A Yes, we do. We really encourage professional 22 development. We will be going through quite a bit of professional development with the Emma C. case. Some of the conditions, in fact, at the beginning of the school year, we will be going through a one-week workshop with

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Q Are teachers with pre-intern credentials in one of those categories?

A We sent out letters to everyone who did not have a valid teaching credential at that time. If they were eligible for a teaching credential, for example, by the end -- if they were at the end of -- by June of this year if they were getting a credential, they would not have been on that list. Some of them were in the process of getting a credential. They would not be on that list.

10 But anybody who has a credential did not get a notice. Q And going back to the 250 applications that you have received, you said that the 250 applications were

13 all from teachers who were fully credentialed, correct? 14

A Yes.

15 Q How many -- if you know, how many spots do you 16 have to fill for teachers for next year?

A I would say that we're probably going to need -we have sent out 98 letters and we have 178 -- I would say we're probably going to have a good 85 slots to fill. 85 or -- yeah. My best recollection, around that area, depending on the enrollment. You know, if the enrollment goes up, we'll have more or less.

23 Q Mm-hmm. Would it be fair to say that there are 24 differences in the quality in teachers?

A Difference in quality of teachers?

all teaching staff, bringing them back early. This is

2 part of the Emma C. settlement. 3 We have a lot of workshops in -- especially in

4 reading and literacy. We are trying to get some grants. 5 Just recently we talked to people at the grants in the

area of science, tried to make science more 6 7 subject-specific than what it is now.

So we're really looking at doing a lot of workshops with the teachers. Technology is another one.

10 O Does the district have particular professional development programs? 11

A We have some programs that we do through some of our sources, funds, some reading, literacy, science programs. And then we take advantage of the county. The county has a lot of in-service training for teachers. And then we have individual grants from foundations that we pay teachers to go to certain places.

So the availability is there. The problem with in-service training or the problem that you're talking about is that more and more teachers want to stay with their classroom and not leave their classroom. And boy, that becomes a real dilemma in getting professional training and trying to keep the teachers in their classroom.

25 Q What do you mean by teachers want to stay with

Page 106 Page 108

1 their classroom? They want --

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2 A They want to stay with their classroom. They 3 don't want to miss instructional days. They don't want to have a substitute in, even though we have some 5 excellent substitutes. They want to be with their class. And I see that phenomena happening more and more of the 7 teacher knowing they have to have all the special 8 training, knowing they need all this, but the inability to -- the desire not to leave their classroom. I see 10 that more and more with teachers. And it's a real commendable attribute that people have in teaching. 11

Q Other than the trainings that you talked about relating to the Emma C. case and science training and technology training, are there any other types of professional development that the district is doing?

A Reading, science (inaudible).

THE REPORTER: I'm sorry?

18 THE WITNESS: I'm mumbling to myself. I'm not 19 answering, I guess.

20 Yes. There's a training we're going through and 21 it's called positive behavior. It's a training that 22 we're doing about the positive behavior in a classroom, 23 trying to enforce from the youngest child about being courteous, about waiting their turn. And I guess a lot of teachers are involved in this. It's called -- there's

1 On the other hand, you've got to be careful about the teacher who has been teaching for 20 years, one 3 year at a time, versus the teacher who is really experienced. So it's a judgment you make on the person 5 and their background. 6

Q When you are hiring a teacher --

A When I was hired as a teacher?

Q No. I'm sorry. When you are hiring a teacher, outside of training and experience, credentials, other things that you've already testified to, are there any other qualities that you think are important?

A Yes, I do. I think that when you talk to someone, a new teacher, and you ask them the question, "What else have you done besides teaching?" or, "What else have you done?" "What kinds of hobbies do you have?" "What kind of experiences do you have?" That's important.

18 People who have had out-of-class experiences, whether with a recreation department, as a volunteer, working with a city, working with kids in a non-profit organization, the kinds of volunteer things that are not 22 necessarily jobs and job-related but give an individual 23 experience, I look for those things.

I look for a lot of different traits in a person. I look at a person -- I'm assuming the

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two Ps in it, but it -- I know it's positive behavior.

There's another P, but I'm not sure what it is. It's

3 really trying to get people just to have -- the civility

of kids towards each other. That's another training

5 we're going through.

Q Anything else that comes to mind?

A Not in my mind right now, no.

8 Q When the district has a choice, would it prefer 9 to hire teachers with more training and experience rather 10 than less?

A If I had a choice? It all depends on the person, the credential. And then of course an ingredient would be an experienced teacher. So that is one of the ingredients I think we would look at, absolutely.

Q Why is that?

A Well, I think that if you have a teacher -- if you're able to get a teacher who meets the kind of individual needs that -- the individual personality traits you want, that has a credential and has maybe been involved in a math class for five years and knows all of the curriculum and knows all of the nuances of teaching skills, you know, no matter how you slice it, you can have all the degrees in the world, all the credentials in the world. Experience, being there, working directly on

line with kids is vitally important, vitally important.

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credential, I'm assuming -- you know, you see the three years, four years of experience. Then you dig for the

3 other things. What kinds of things has the person really

4 done, and does the person like kids? That's a real major 5 question.

Q Are you familiar with CLAD and BCLAD 6 7 certification?

8 A Mm-hmm, yes.

Q Can you explain CLAD certification just briefly?

10 A Yes, it's a certification when you have a

bilingual -- a certain amount of students in the district who are bilingual, and you have the CLAD, which is -it's a credential.

Then you have the BCLAD, and the BCLAD is the one where you are bilingual. And these are the two certifications. 16

17 Q Do you have a view on whether CLAD or BCLAD --18 let me start with CLAD.

19 Do you have a view on whether CLAD certification 20 is necessary for a teacher to be qualified to teach 21 English language learners?

22 A I would say that it would strengthen that 23 teacher immensely by having that certification.

24 Q Do you have an understanding of another ELL designation that is sometimes referred to as a "teacher Page 110 Page 112

in training"? 1

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- A I'm not sure what you mean by "teacher in 3 training." You mean there's a certification that says "teacher in" --
 - Q I think "certification" is probably not the correct word. It's probably more like a category of teacher who is in training for a CLAD or BCLAD certification. Are you familiar with that category?
- A I'm familiar with teachers who are -- who are 10 involved in getting -- obtaining the certification. Is that the person you're talking about in training?
- 12 O Exactly.
- 13 A Yeah, okay.
- 14 Q But you haven't heard of the term being used "in training"? 15
- 16 A I've heard "principal in training,"
- "administrators in training," but not necessarily 17
- "teachers in training," but -- I know of people who are
- training and going for the certification, but I'm not 19
- sure I've heard of that particular terminology. 20
- 21 MS. WELCH: I'd like to have this document marked as
- 22 Exhibit 1.
- 23 (Deposition Exhibit 1 was marked.)
- 24 BY MS. WELCH:
- 25 Q If you could just take a look at the document.

- 1 it up for us now.
- Q And when you talk about compliant and 3 noncompliant areas, are you referring to the Coordinated
- Compliance Review process?
- 5 A Correct.
- 6 Q Do you know if there is a document similar to
- this one that is more recent that would provide updated
- 8 information?
- A I'm not sure. There were a lot of documents 10 that went back and forth with the State and there were
- absolutely volumes of it. I can't tell you at this time
- the nature of those, if they're similar or the same or if 12
- 13 the same format was used. I just don't know. This
- 14
- happens to be almost three years ago. Well, no December
- 15 of 2000. Two and a half years ago. So I don't know if
- the same format was used. It looks familiar, but I 16
- 17 cannot tell you if it's the same type of -- yeah,
- '99-2000 staffing plan annual report. I would assume 18
- that the format is pretty similar. 19
- 20 Q If you look on the second page, which is
- 21 DT-RA 5497, in the first paragraph, the last sentence
- says, "All non-CLAD authorized teachers must sign a
- 23 Memorandum of Understanding acknowledging that they are
- 24 only on 'Provisional' assignment in an EL class setting
- until full authorization is obtained. (See enclosed

- copies of the Memorandums of Understanding for all
 - 2 'CLADs-in-training')."
 - 3 A Where are the words you used, teacher in
 - 4 training (sic)? I don't see it.
 - Q This document says --
 - 6 A Oh, CLADs in training. Oh, I thought you said 7 "teachers in training."
 - 8 Q I may have said that earlier and then --
 - 9 A Okay. Okay.
 - 10 Q So do you have an understanding of what this
 - document is referring to, memorandums -- when I --11
 - A Yes.
 - 13 MS. GIORGI: I'm going to object. The document
 - speaks for itself, and this gentleman has already said 14
 - 15 that he's not familiar with this document.
 - 16 BY MS. WELCH:
 - 17 Q Did you hear my question?
 - 18 A Yeah. I -- I'm familiar not with this document
 - but the concept, because I've seen other documents that 19
 - 20 would refer to the same thing. But I can't tell you if
 - 21 it's the same format.
 - 22 Q I'm sorry. Let me go back.
 - 23 This document refers to the term "CLADs in
 - 24 training." Do you have an understanding of what this
 - document is referring to?

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1 Just for the record, this is a document with the

- 2 Bates stamp DT-RA 5496 to DT-RA 5501. And the first page
- is a memorandum from Mike Smurthwiate, Director of 3
- Multilingual Education Office, to Monica Nava, Department 5 of Education, and it's dated December 7th, 2000.
- 6
- Is that an accurate description of the document?
- 7 Does that sound right?
- 8 A Yes, mm-hmm.
- 9 Q Have you seen this document before?
- 10
- Q Are you familiar with the process of submitting
- an LEP staffing plan? 12
- 13 A I'm not familiar with this particular process of 14 establishing -- of doing this plan in this way.
- Q Is -- to your knowledge, is this something that 15
- the district is currently doing? And by that I mean 16 splitting an LEP staffing plan. 17
- 18 A Yes, we're under -- we have a language learners 19 division department under curriculum, and we've been
- 20 working with the State. We -- about two years ago we
- 21 were noncompliant in almost 15 or 16 areas. Just
- recently the State made a visit, and in fact I sat in on
- 23 the exit of that visit, and we were down to two
- noncompliant areas, and I think that it was -- the person
- who took this person's place was the one who is heading

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- 1 A Yes.
- 2 MS. CARTER: Same objections.
- 3 BY MS. WELCH:
- 4 Q And what is that?
- 5 MS. CARTER: He's already testified that he's not
- 6 familiar with this document.
- 7 THE WITNESS: Now that I see this, as I read this
- 8 document, it refers to people who are in training for
- 9 their CLAD credential.
- 10 BY MS. WELCH:
- Q Looking at page DT-RA 5500, the top column says, 11
- "Teacher Need, Supply and Shortages (Cont.)." If you 12
- look at the bottom row it refers to current shortage, and 13
- then over at the far right column it says 107. Do you
- see that? 15
- 16 A Mm-hmm.
- 17 Q Do you have an understanding of what that is
- referring to? 18
- 19 MS. GIORGI: Objection; the record speaks for
- 20 itself. And his understanding -- he's already testified
- that he's not familiar with this document nor what the
- 22 107 -- I'm sure it lacks foundation of personal knowledge
- as to what the conditions were at Ravenswood District in 23
- the year 1999-2000, which this document reflects.
- 25 BY MS. WELCH:

- MS. CARTER: It's asked and answered.
- 2 THE WITNESS: I believe that this kind of
- 3 information is available.
- 4 BY MS. WELCH:

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- Q Do you have an understanding of whether or
- not -- what that number would be --6
- 7 A No. I don't.
 - O -- in terms of shortages?
- 9 A Not at this time.
 - Q Do you have an understanding of whether there are any shortages?
- 12 A I do not know of any specific shortages of the
- 13 CLAD credentials, so I have no specific knowledge of 14
- 15 Q Do you have any general understanding of whether 16 the district had shortages in the past?
 - A No.
- 18 Q I think you've already answered this question,
- but let me just ask it anyway. And if you have, you can 19 20 tell me you have.
- 21 Do you know if Ravenswood is currently able to
- 22 provide teachers with CLAD or BCLAD training to all the
- 23 English language learners in the district?
 - A Repeat that question again.
- 25 MS. WELCH: Could you read it back for me?

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- 1 Q You can answer if you have an understanding.
- A I have an understanding, but I have no knowledge 2
- 3 of what happened in '99 and 2000. This is a figure
- that's two and a half years old.
- 5 O I understand that. I want to know if you have
- an understanding of what this figure means or is 6
- 7 referring to.
- 8 MS. GIORGI: Same objections.
- 9 MS. CARTER: And asked and answered.
- 10 THE WITNESS: Practically, yes, but I have no
- 11 knowledge of it.
- BY MS. WELCH: 12
- 13 Q So practically, what is it --
- 14 A I mean the figures -- I mean if it says 107, I
- know what 107 means, but I don't know what that means 15
- overall for that year. 16
- Q Do you have an understanding of whether or not 17
- 18 there is a document similar to this one that reflected
- 19 any current shortages that may be in existence with
- 20 respect to --
- 21 MS. CARTER: Asked and answered.
- 22 MS. WELCH: Could I please finish my question?
- 23 MS. CARTER: Please do.
- 24 BY MS. WELCH:
- 25 Q -- with respect to ELL credentials?

- 1 (\Box The record was read as follows:
- 2 "QUESTION: Do you know if Ravenswood is
- 3 currently able to provide teachers with CLAD
- or BCLAD training to all the English
- 5 language learners in the district?")
- THE WITNESS: To all the English language learners 6
- 7 in the district. I -- I know that it is being done. I
- 8 do not know to what extent. By the nature that we
- have -- are in compliance now with all but two areas, I
- 10 would assume that we are.
- BY MS. WELCH: 11
- 12 Q The documents that you referred to earlier that
- 13 you've said are similar to this but updated --
 - A Mm-hmm.
- 15 Q -- do you think that information -- do you think
- that information would be reflected in the document? 16
 - A Probably so.
- 18 Q Does Ravenswood have a current agreement with
- 19 the teachers collective bargaining representatives in the 20 district?
 - A Yes, we do.
- Q What is the time period covered by that 22
- 23 agreement, if you know?
- 24 A Yes, I do. The contract was -- the contract
- that we're working on now is two years old because

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1 teachers haven't had a raise for two years. So it's two years old. And since we have not had any agreement with 3 teachers in two years, the existing contract continues. So the date of that contract is two years ago.

Q Are there plans for a new contract?

A The teachers have sunshined a new proposal that was sunshined about three weeks ago, and we will be sunshining our proposal in about probably a month. But the teachers association and the district administration have been meeting on a regular basis dealing with all of the issues that we can outside of the formal negotiating process.

Q Is there any way of estimating when you might reach agreement on a new contract? And if there's not, there's not, but I'm just wondering if you have a sense.

A I think that's difficult because of the uncertainty of where we are with funding.

Q We talked earlier about the reporting requirements that districts in San Mateo County have with respect to the county superintendent.

21 A Mm-hmm.

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22 Q And now I want to talk about something a little 23 bit different. I want to talk about the requirements with respect to reporting to the State. 24 25

So I'm wondering if you have an understanding of

1 A To my best knowledge, the credentials go through 2 the county.

3 MS. WELCH: Could we mark this as Exhibit 2? 4 (Deposition Exhibit 2 was marked.)

THE WITNESS: Yes?

6 BY MS. WELCH:

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is four pages in length, and each page is a different download from the CDE website, the educational demographics unit. And the document was prepared, as you can see from the top left, on April 22nd, 2003.

11 MS. GIORGI: And this was prepared by you, Counsel? 12

O I'll just say for the record that this document

MS. WELCH: Yes, I downloaded these documents. And 13 14 the documents are called Classroom Teacher Credential and

15 Experience Report by District by School for the year

1998-'99, '99-2000, 2000-2001, and 2001-2002, for the 16

17 Ravenswood District.

18 Q Are you familiar with this document?

A Yes, uh-huh.

20 Q I think you may have already answered this, but 21 do you have an idea of the procedure that Ravenswood uses 22 to report these numbers to the State, if they do?

23 A Yeah, I'm assuming it goes through the county 24 because that's my experience that the county does all the

credentialing, and probably this goes to the State.

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whether every district reports to the State about the teachers employed by that district, their number, their credential, et cetera?

MS. GIORGI: I'm going to object. Vague and ambiguous as to "State." Do you have a specific entity in mind or do you just really want a global "State"?

MS. WELCH: Well, I mean, I'm assuming they report it to the CTC, but --

THE WITNESS: Yeah, I'm very familiar with the reporting that's done to the county, and I can't specifically say that -- I can't specifically tell you what exact information is reported to the State.

I know that there is a very close relationship -- I mean a close -- a continuing contact between the State, the credential division, and the county office. So I'm assuming there's a lot of stuff going back and forth, but I can't specifically say the nature of the reports. The State seems to know all of the credentials and everything, so I'm assuming the reporting is there.

BY MS. WELCH: 21

22 Q And in your -- in San Mateo County, is it your 23 understanding that that reporting is a county responsibility, or do you know if there's also a direct

link between the district and the State in terms of --

Q Do you have any reason to doubt these figures in 1 2 this document?

3 A To the extent that the information was correctly put in there, I don't have any figures -- I don't have 5 any doubt that these figures are not fairly correct.

Q Do you know if Ravenswood has reported the numbers for the 2002-2003 school year to the county?

A I'm assuming they have.

9 Q So in addition to dividing the -- dividing 10 teachers by credential type, the document also provides

the average years teaching and the number of first and 11 12

second-year teachers; is that correct?

13 MS. GIORGI: The document speaks for itself.

14 THE WITNESS: Are you telling me that or asking me a 15 question? I'm not sure.

BY MS. WELCH: 16

Q Is that your understanding?

18 A Repeat that again.

19 MS. WELCH: Can you read it back?

20 (The record was read as follows:

21 "QUESTION: So in addition to dividing 22 the -- dividing teachers by credential type,

23 the document also provides the average years

24 teaching and the number of first and

25 second-year teachers; is that correct?")

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- 1 THE WITNESS: Mm-hmm, yes, yes.
- 2 BY MS. WELCH:
 - Q Looking at the last page, for 2001-2002.
- 4 A Mm-hmm.

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- 5 Q If you look at the Ravenswood City Elementary
- 6 total column, which is about the fourth column from the
- 7 bottom, do you see that?
- 8 A Which one?
- 9 Q If you look on the first column under "School"?
- 10 A Yeah.
- 11 Q And you look towards the bottom, it says,
- 12 "Ravenswood City Elementary Total."
- 13 A Right.
- Q It indicates that the average years teaching for the district as of when these numbers were reported in
- 16 2001 was 7.9; is that correct?
- 17 A Mm-hmm.
- MS. CARTER: Objection; the document speaks for
- 19 itself. And leading the witness.
- THE WITNESS: Yes.
- 21 BY MS. WELCH:
- Q And also looking down a couple categories, it
- 23 gives the state average, which is for 2001-2002, which is
- 24 12.7; is that correct?
- 25 MS. CARTER: Objection; the document speaks for

- there's questions that go beyond just what the document
- 2 itself says that this witness can testify to personally,
- 3 it might be good to just get to those.
- 4 MS. WELCH: Do you have an objection?
 - MS. GIORGI: It's wasting our time.
- 6 BY MS. WELCH:

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- 7 Q We talked a bit earlier about teacher turnover
- 8 in the schools in Ravenswood. Would it be fair to say
- 9 that the problem with teacher turnover is greater at some
- 10 schools than at others in the district?
- A Are you talking about now or when this document
- 12 was made? This is 2001-2002.
- Q Correct. I wanted to ask you some foundational questions about the document, and I'm going to return to
 - it.
- 16 A Okay.
 - Q So now I'm just focusing specifically on teacher
- 18 turnover.19 A Currently?
- 20 Q Yeah.
- 21 A There would be a difference in turnover. Some
- 22 have a greater turnover than others.
- 23 Q Do you have any knowledge of schools that had
- 24 greater turnover in the district in the past?
 - A In the past? No.

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- 1 itself.
- 2 THE WITNESS: Yes.
- 3 MS. GIORGI: And the witness has already -- or at
- 4 least so far has testified that he has no foundational
- $5 \quad knowledge \ of \ the \ what \ the \ State's \ total \ was, \ short \ of$
- 6 reading the document that you've just handed him.
- 7 BY MS. WELCH:
- 8 Q If you look under the "Average Years Teaching"
- 9 column, you see quite a variance in terms of the average
- years teaching in the different schools in Ravenswood; is that correct?
- MS. CARTER: Objection; the document speaks for itself.
- MS. GIORGI: And leading the witness.
- 15 THE WITNESS: Yes.
- 16 BY MS. WELCH:
- 17 Q And looking at the last two columns for first
- and second-year teachers, there is also a significant
- range in terms of the number of first and second-year teachers among the schools; is that correct?
- MS. GIORGI: Objection; the record speaks for itself, leading the witness.
- 23 THE WITNESS: Yes.
- MS. CARTER: I'm not sure what you're trying to do
- 25 with this document, but just from a time perspective, if

- 1 Q So your knowledge is limited to what is going to 2 be the turnover for this year; is that correct?
- A My knowledge is limited to what I see here in the documents and what is -- what's going to happen this year.
- Q So you've never heard that there are particular schools in Ravenswood that have higher rates of turnover than others?
 - MS. CARTER: Asked and answered.
- 10 THE WITNESS: Have I heard that some have higher
- 11 rates of turnover than others? Have I heard that? I've
- 12 heard that second or third or fourth-hand, but -- I hear
- 13 that from other districts also, but I can't tell you if
- 14 the turnover was two in one school and one in the other
- 15 school or 50 in one school and 50 in the other school.
- 16 The word "turnover" is so broad.
- 17 BY MS. WELCH:
- 18 Q In looking at 2001-2002, the average years of 19 teaching in the district versus the average years of
- 20 teaching in the State, does that say anything to you
- 21 about turnover rates in the district?
- 22 A Yes. That would tell me that in a particular --
- 23 in some of the cases that the turnover was greater. But
- 24 let's take a look at the turnover. Turnover of 1.1 is a
- 25 charter school, small charter school. The next one, 2.2

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is a charter school. 2.5 is a charter school. 1.7 is a very small alternative school. 2.0 is a charter school.

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So the lower turnover rates were charter schools that the district does not hire and the district does not terminate, the district does not set the salary scale. It's completely independent. And those are the lower rates you see there.

Q I'm not quite following you. Are you talking about emergency permits or --

A No. Let's take a look at the average years in the district, and the average in the -- county total is 9.9. Let's look at the county. It's closer. So that's 13 9.9. Then let's look at the district. And as you go down the district, you see the real small numbers, like 1.0, 2.2, 2.5 and 2.0. Now, those stand out right away, but those stand out because they're charter schools and charters are operated under a completely different set of standards and laws. So those are the things that strike you right away.

We could look at the 12.9. We could look at the 8.4, even the 5's and 7's, but the real small ones that hit me right away are charter schools.

Q Do you know if the district has done anything to address teacher turnover?

A We've done a lot -- the district has done a lot

A Having said that.

2 Q Having said that, is there anything that the district can do in order to address teacher turnover? 3

4 A You know something? I would love -- I've been 5 involved with the housing coalition of San Mateo County

to try to get housing on school grounds. Most high

schools are 40 acres, and the idea of taking a portion of

8 that 40 acres and slapping up 22 or 25 units for

beginning teachers, getting involved with maybe -- we

10 tried to talk an apartment owner into maybe taking four

11 or five apartments and eliminating the first year --

12 first month/last month rent and for the first couple

years reducing it down to 75 percent of the cost. We

even talked about the -- with the redevelopment agencies,

if they would subsidize teachers for the first three

16 years.

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17 The only area I know that's been very successful is Santa Clara. The Santa Clara District has actually

built some housing for teachers. They're very 19

20 successful. They're a real model. We talk about this

21 all the time, but land is so precious in San Mateo

22 County, you can't build. You can't build. So we've

23 talked a lot about teacher housing in San Mateo County.

24 Teachers qualify, you know, for low subsidy housing.

25 THE REPORTER: Counsel, when you get to a convenient

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Page 129

- and we're doing a lot to try to deal with the recruitment
- 2 and retention of teachers. Teacher turnover in San Mateo
- 3 County is not a phenomenon of the school district. There
- is a great deal to do with the economy and the living
- 5 conditions of San Mateo County, where a one bedroom apartment a few years ago ran about \$3,000 a month. 6
- 7 Teachers are living four and five -- teacher housing and
- 8 the ability of a teacher to live in San Mateo County is
- 9 extremely high, very high in turnover.

We have teachers who go 100 miles and live somewhere and come here to teach. And then what occurs is that after a few years they become a little experienced and they get a job within the community they're living in about 100 miles away. We lose a lot of teachers to Tracy, Modesto, Stockton, up and down

So the whole turnover rate is not necessarily the indication of a school district. It's an indication of where they live. Teachers are the lowest paid, beginning, of all the professions. When you think about -- think about a fireman making \$52,000 a year.

Think about a policeman at \$55,000 a year. Think of a

23 teacher at \$32,500 or \$36,000 a year. That's why we have 24 a lot of turnover.

25 Q Having that --

Highway 5.

point, I need a restroom break.

2 MS. WELCH: That's fine. We can take a restroom 3 break.

(Recess taken: 1:56 until 2:00 p.m.)

BY MS. WELCH:

Q We were talking about things that the district could do that might improve teacher turnover rates.

A Right.

9 Q And you were talking about housing subsidies as 10 something that's been explored or at least discussed. Is there anything else you think that the district can do? 11

A Yeah. I'll come up with a big one at the end, but the housing thing is really critical.

14 The other thing is maybe more way out there, and 15 that is the attempt to have a community give value to the 16 profession of teaching, to value their teachers. And sometimes it takes little things like awards or

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recognitions or whatever that may be. We're going to 19 have a teacher recognition day in Ravenswood in a few

days, and the union said maybe not many people are going

21 to show up. And I said I don't care if one person shows

22 up. We'll recognize that one person. So I think it's

23 the recognition of all.

24 I think the housing thing, the recognition, 25 being part of the community, having business take an Page 130 Page 132

active part in maybe adopting a class, adopting a teacher, supporting a teacher. But let me give you the biggie: teacher salary. That's where it is. And it isn't a matter of being, you know, greedy. It's a matter of self-worth. We have the lowest teacher salary in the county by a long shot. Teachers around us, at the 12th step, which is sort of a comparison basis, 20 years ago the difference between some districts was maybe 3- to \$4,000. Today in San Mateo County it's close to \$20,000.

And with the retirement system the way you have it now, where after -- 24 years is the single highest year -- so a teacher can work 25 years at \$65,000 and go work one year at Palo Alto High School at \$95,000, and they retire at \$30,000 at a percentage much greater. So teacher salaries are really, really the indicator.

And I think second to that is the ability of housing and living conditions and being able to raise a family in the community. Those two things are the top, but I'd say salary would be first. And our salaries are at the bottom. And, you know, that is one of my biggest, biggest problems.

We talked about collective bargaining and the whole agreement of collective bargaining. That is one thing that worries me the most is how am I going to get -- how am I going to become competitive and give

A One of the things is that there had been a tremendous amount of little personnel issues that the union has been sort of dealing with with very little assistance from the district in solving them. We've set meetings with the union and we're chipping away. There were something like 90 of them. Some very small. We're chipping a way little by little at that. Then the union tells the constituents the district is trying to work out, solve these little personnel problems. That's one thing.

Two, we've escalated our recruitment out into the community in relationship to letting people know we need the teachers, who we need, and everything. But as I indicated, I would have never even begun to guess that we would get 250 applications. Never. I expect 50, 60, but that was just sort of a goal that came in.

The other thing is I travel and speak to rotary groups, I speak to other groups, talk about the profession of teaching, how important the profession of teaching is. And just by the nature of what's happening in East Palo Alto, the change in democracy in East Palo Alto with the shopping centers and everything happening there. East Palo Alto, which at one time three years ago was the murder capital of the world, has completely changed.

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teachers a raise? That's a tough one for me.

Q Given current resources in the district, do you have the resources to increase salaries?

A No, not at all. We do not have resources to raise salaries in any way whatsoever. We don't even have resources to meet the three percent until we find out what's going to happen with the Emma C. case, what's going to happen with the State cuts.

And one thing I never mentioned that's also hanging out there for us but it's there is attorney fees that are still lingering in very large amounts.

- Q And this is relating to the Emma C. case, as well?
- A The Emma C. case is part of it, and it's also with some attorneys in that we haven't paid for labor negotiations and issues related to personnel that have been hanging on for the past couple years.
- Q My understanding is we were talking about things that the district could do in order to affect turnover?
 - A Mm-hmm. Right.
- Q Are there things that the district is currently doing, you know, that they are doing now to affect turnover?
- 24 A Yes.

Q What are those things?

So I think a lot of us are out there talking about the value of East Palo Alto and Ravenswood School District. So it's a PR thing, it's a personal thing, and it's trying to get salaries up there. And the housing issue, we haven't been able to get anywhere on that.

- Q Do you know whether the district has ever surveyed teachers or conducted any kind of inquiry to develop an understanding of why the turnover rate has been what it is?
- A I have not done it in three and a half weeks -- in three and a half months. I cannot tell you if it's been done in the past.
- Q Does Ravenswood allow teachers to choose their teaching assignment to some degree based on teaching experience, seniority?

A Well, for the most part, Ravenswood being a K-12 has all-self contained classrooms. It is not a divisional or a classroom. Like if you had a junior high school, you'd have 7th and 8th. Then you'd have departments, you'd have science and so on.

So we do for the most part, you know, teachers who -- assign teachers, and we assign -- the management assigns teachers. And teachers with more experience will get specific classes, and not necessarily a class that's better than the other class.

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So if a teacher, for example, wanted to go to another school, transfer to another school, we would try to accommodate that. We would try to accommodate any request for a teacher.

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The bottom line is that we assign the teachers, but within that assignment, if they want something, they want a particular school, they want a particular situation, we try to accommodate as much as possible, and not necessarily by seniority. If a first-year teacher wanted something or a 20th year teacher, we would try to accommodate as much as possible our teachers.

Q Do you know whether there are some schools in the district that have a more difficult time attracting fully credentialed teachers than other schools?

A Fully credentialed teachers? I can tell you that better in June when we start going through this whole interview because we have almost half of our staff to replace. So I think I could tell you better later on on that.

I know that the teachers that are there now and many teachers I've talked to who have been there for a while have formed an alliance and a sort of connection with the school and they don't want to move.

Q So you haven't heard any kind of -- you haven't had any communications from principals or teachers where

statistics. I have -- just by the knowledge that I have,
 I can't tell you the last few years -- well, I can tell
 you by looking at these charts.

Q Well, that's what I was going to say. I wanted
 to see if you had any independent understanding.
 A I would go to a chart to try to figure out

A I would go to a chart to try to figure out because I couldn't tell you last year, but let's look at what happened. 22, 26, 28. Belle Haven has increased.

9 Q Instead of going school by school, if we could 10 just look at the district total.

A Let's go to the total.

MS. GIORGI: Just read the number off the chart.

13 THE WITNESS: Did you want me to read it? I'm not 14 sure of the question.

MS. GIORGI: I mean, the document speaks for itself.

MS. CARTER: I would object to both the question and the testimony to the extent that it's just reading the

18 number off the chart.

MS. WELCH: It's not just reading the document; it's establishing a foundation.

MS. CARTER: Then I object that the question lacks foundation because the witness has testified that he has no personal knowledge other than the chart.

MS. WELCH: Well, there hasn't been a question yet, so...

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they've said, you know, this particular school is having a more difficult time attracting fully credentialed

3 teachers than, you know, that school? You haven't heard 4 those things?

A Principals have not relayed -- you see, it's in the middle of the year also. We're now going through the whole interview -- the question you ask is almost at the wrong time because we have given letters to teachers and the majority of those teachers will not be back.

We're going to have a whole new cadre of fully credentialed teachers, so it's going to be interesting as the fully credentialed teachers come in, over 250 people looking for jobs. I don't think it's going to be difficult. I don't think people are going to get too choosy, but I have not specifically heard, "I cannot attract a teacher."

Last couple of years we haven't had them. Now we have them. So I can't answer that specifically with my experience.

Q Okay. That's fair.

Do you have an understanding of whether the percentage of fully credentialed teachers in the district has declined over the past few years?

A Fully credentialed teachers has declined? I think that I would say that in -- I would have to look at

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Page 136

Q Looking at 2001-2002, if you look at the percentage of fully credentialed teachers for Ravenswood, do you see that the percentage is 46.1 percent?

A Mm-hmm.

Q Looking at 2000-2001, do you see that the percentage is 44.6 percent?

A Mm-hmm.

8 Q And for 99-2000, the percentage is 50.9 percent; 9 is that correct?

10 A Mm-hmm.

11 Q And for '98-'99, the percentage is 52.9 percent; 12 is that correct?

13 A Mm-hmm.

(□Telephonic interruption.)

MS. WELCH: Off the record.

(Off the record.)

MS. CARTER: Just, again, in the interest of time, this is going to be attached as an exhibit so I don't know if it's necessary to read all the numbers into the

know if it's necessary to read all the numbers into threcord. But however you want to use your time is

21 obviously fine with me.

22 BY MS. WELCH:

Q So having looked at these percentages over the past four years, do you see that the number has -- the number of fully credentialed teachers has decreased

Page 138 Page 140

- slightly each year?
- 2 A I'm just writing them down to see whether they 3 decreased --
- 4 MS. CARTER: Objection; the document speaks for 5 itself.
- 6 MS. GIORGI: And leading the witness.
- 7 THE WITNESS: Yeah, there's been a decrease and
- 8 there's been an increase. I got 52.9, 50.9, 44.6 and
- 46.1. 46.1 is 2001-2002. And, in fact, it's gone up
- from 2000-2001 to 2001-2002. It's gone up from 44.6 to
- 11 46.1.
- 12 BY MS. WELCH:
- 13 Q So it went down for the first three years and up slightly from 2000-2001; is that correct?
- MS. CARTER: Objection; documents speaks for itself. 15
- 16 MS. GIORGI: Leading the witness.
- THE WITNESS: It went down between '99-2000, 17
- 2000-2001. It had a decrease of almost six percent.
- 19 About five and a half, more or less.
- 20 BY MS. WELCH:
- Q Do you know whether this percentage has declined 21 22 or risen for 2002-2003?
- A '02-'03? I can't tell you specifically what the 23
- 24 numbers are on this year.
- 25 O You can or --

1 their internal problems, more of a civic nature rather than a school nature. So I think you put those

combinations together and you'll see for that difference.

4 I think I testified that things are changing in 5 East Palo Alto, and I think the teachers will go up if 6 they get salaries. So I think there are a couple of

7 conditions: salaries, and perhaps some of the problems 8 that were encountered were not conducive to teachers

9 coming there.

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10 BY MS. WELCH:

Q Looking again at 2001-2002, do you see that the 11 12 percentage of fully credentialed teachers in the schools 13 in Ravenswood varies quite a bit?

A The full credentials? I think I answered that question before and I said yes, I see it varies. But I also said that you have to look at the big variances being the charter schools.

Q Is it your testimony that only the charter schools have low percentages of fully credentialed teachers?

A No. I'm saying that the more dramatic figures 21 22 are with charter schools.

Q I think based on your prior testimony you probably are not going to know the answer to this question, but I'm going to ask it anyway.

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- 1 A I cannot.
 - Q Do you have an estimate?
- 3 A My estimate is that it's probably gone up. I would say -- when I say "gone up," it's probably hovering
- 5 around the 50 percent mark. I'll say that with some kind
- 6 of assurance.

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- Q Looking at 2001-2002, do you see that the percentage of fully credentialed teachers for Ravenswood is 46.1 percent as versus the state percentage, which is 86.4 percent?
- 11 A 46.1 versus the county of 87.5 and the state 12 of -- yes, I see that.
- 13 Q Do you have an understanding of why there is such a large difference between both the -- well, first, 14 between the Ravenswood percentage and the county 15 16 percentage?
 - A Yeah. I think it's --
- 18 MS. CARTER: Objection; lacks foundation. The witness has testified that he has no knowledge of this 19 20 document.
- 21 THE WITNESS: I cannot give you a lot of specific
- 22 reasons why this is so. I can tell you generally that
- 23 the salaries have been low and I can tell you that sort
- 24 of the past history of East Palo Alto has not been
- conducive to recruitment just by the nature of some of

1 A Sure.

- 2 O If you look at the note on the bottom of this
- chart, it talks about teacher credential data. It says,
- "Teacher credential date may not have been submitted or a
- 5 teacher may hold one or more types of credential. As a
- result, percentages on this report may not add up to 100 6 7
 - percent."
 - Do you see that?
- 9 A Mm-hmm.
- 10 Q Do you have any understanding of how a teacher might hold more than one credential, which would make 11
- these numbers not exactly correct? 12 13 A Yeah. Teacher credential data may not have been 14 submitted or a teacher may hold one or more different
- 15 type of credential that as a result percentages may not 16 add up. For example, if you have a teacher that has a
- standard teaching credential and -- there's a standing 17
- teaching credential, there's designated teaching
- 19 credentials, and we also have -- on the full -- I don't
- 20 quite understand that terminology with the full
- 21 credential. I can understand it with the pre-intern,
- 22 emergency, and the waiver. They could be on a
- 23 different -- there could be different designations of
- 24 credentials, and I think that they're talking about
- mainly those columns. Because if a teacher has a full

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credential, that's a full credential. There's very little variance in that definition.

But interesting, university intern and district intern, that's -- I'm not sure what that means, the difference between those. The district intern is one out of the district, but they usually are also an intern from a university. They also internship out of a university if they're a district intern. So I'm not sure exactly what that means.

10 MS. WELCH: Could we mark this as Exhibit 3? (Deposition Exhibit 3 was marked.) 11 BY MS. WELCH: 12

Q I really only have one question about this document, and it goes to what we were just talking about in terms of whether -- or how teachers would have multiple credentials.

If you look at the column that's called "Credential," you know, second from the left -- I mean from the right, you see that sometimes there's an F and an E, which, according to the key, means full credential and emergency permit.

22 A Mm-hmm.

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23 O I'm wondering if you have any understanding as to how a teacher can have both a full credential and an 24 25 emergency permit?

1 A F and E. That person has a teaching credential and that person has a full teaching credential and 3 emergency credential. That one there is unique. I haven't the slightest idea how they could have a full 5 teacher credential and an emergency credential, unless they have a very specific credential like a credential in 7 a designated area but the district needed them to teach 8 in another area.

So they got a full credential in X area, but they're needed in another one to keep their job. So they got an emergency credential to teach in that area. That's the answer.

Q Okay. Thank you. That's very helpful. You talked a little bit about the low percentage of fully credentialed teachers in the charter schools in Ravenswood.

A Yes.

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Q Do you have -- setting aside that discussion 18 19 that we've already had --

A Sure.

21 Q -- do you have any other opinions on what might 22 account for the disparity in percentage of fully 23 credentialed teachers in the schools in Ravenswood?

A Including or excluding the charters?

Q Excluding that.

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A Well, let's see. Let's take one. The second one is an F and E. That's full and emergency, right?

Q Right.

A So that person has a full-time pupil services credential, and then they have an emergency credential. So that means that person has a credential in pupil personnel services, could have been a psychologist, could have been a therapist, and has another credential but did not have a teaching credential, got an emergency teacher credential. So that person would be under the F and E.

A Now let's take a look at another one, another F and E down here. That person has -- oh, it's the same one. Pupil personnel credential. You notice one thing. There is no E on -- probably no E on the administrative credential because you need a teaching credential to get an administrative credential, but you don't need a teaching credential to get a pupil personnel credential.

So if you get a pupil personnel credential and you don't have a teaching credential, you'd have to get the emergency credential to be with that credential.

Q And I don't want to belabor this, but if you look at the third teacher from the bottom --

A Third from the bottom. Okay.

Q -- where it says -- there's an F and E.

A Excluding charters, yeah. I think that the variance would be that you have -- perhaps there's been a greater turnover in some of the schools and in the last couple of years they have not been able to recruit. So you're going to get emergency credentials. So if you have a turnover of three percent and eight percent, you're going to have -- maybe in a difficult time the eight percent might be filled up with emergency credentials. So I think originally turnover, whatever that turnover may be, would be -- would do that. Also, the -- there is a high correlation between

teachers who are employed and the connection with the principal. Interviews are a two-way street. I might interview you as a teacher and I might really like you, but you as a teacher might really like me as a principal. And when it's time to make selections of where you would like to go, you would say my first selection would be "X principal."

So these are small ingredients, and I think that these are bits and parts. It doesn't account for the full -- for some of the ranges, I admit that fully, but I can't give you -- until after this year, I can't give you very specifics on why that range is varied in schools. I know some of the ingredients of it, but not the full amount.

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- 1 MS. CARTER: Can we take a short break?
- 2 MS. WELCH: Sure.
- 3 (Recess taken: 2:28 until 2:35 p.m.)

BY MS. WELCH:

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Q Do you think that the working conditions in the schools has an impact on the percentage of fully credentialed teachers in the schools in Ravenswood?

8 A The conditions in the school have an impact on 9 fully credentialed teachers. I think that it is the 10 impact of the low salary scale and the -- oh, the rumored -- the rumored dysfunction of the city that maybe 12 had a greater impact, the rumors about the problems that 13 occurred in East Palo Alto. I think that might have a 14 greater impact rather than the schools themselves.

Q Are you aware of any legislation or State programs that are designed to increase the number of

16 17 fully credentialed teachers in the work force generally? 18 A You know, over the years I've known of programs.

19 I can't specifically talk of one today. I know that all

of the state superintendents I've been associated with

have all talked about and have given a lot of discussion 22 about the recruitment and retention of teachers in the

23 work force and the value of teaching and everything.

24 From Wilson Riles and Delaine and Jack O'Connell. I knew

them and know them all, and I can't think of any specific

the TAP program?

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A You know, I really can't tell you that. I don't 2 3 think we are now.

Q Have you ever heard a discussion of whether or not that's something Ravenswood should participate in?

6 A In discussions, no, I haven't. I haven't had

7 the opportunity -- we haven't had the opportunity -- no.

8 We haven't had a reason -- being there such a short time,

I was involved with the whole financial issue, and then

10 when you get 250 applicants, that sort of shocks you.

11 You don't go into exploring and taking time on how you get teachers. 12

Q Are you familiar with any steps that Ravenswood may have taken in the past to try to attract fully credentialed teachers?

A Yes. They did a lot of things, some of which 16 17 were traveling to -- they were trying to attract

teachers. There's a whole series of people going to

foreign countries, Mexico, Philippines, a different 19

20 country trying to attract teachers, working with colleges

21 and universities. They were trying to attract people.

22 Oh, and working with Americorps teaching. We had several

23 Americorps teachers.

24 So there was a big emphasis on trying to attract teachers, and a lot of those teachers are the emergency

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one right now -- of a program. I know they're there, but 2 I can't think of one.

Q Are you familiar with the Teaching As a Priority program?

5 A Teaching As a Priority program? Not 6 specifically.

Q Are you familiar with a program called BTSA?

A Yes, I am.

9 Q Given that you're not familiar with the TAP program, I'm sure --10

A Which program? 11

Q TAP, Teaching as a Priority program.

13 A Oh, I'm sorry. I'm familiar with the TAP

program. I never heard the acronym, I've always heard of 15 it as TAP. Okay.

Q What is the TAP program?

A The TAP program tries to bring -- it goes into trying to bring teachers from other -- people going into the teaching profession from other professions or out of college. And I've always heard it as the TAP program, not necessarily how you spelled it out.

22 Q Right.

23 A We are a world of acronyms and I relate to 24 those.

Q Do you know whether Ravenswood participates in

credentialed teachers you're talking about today.

O Do you know if Ravenswood participated in any 2 3 State programs in the past to try to attract fully credentialed teachers?

5 A I don't know of any specific one, but the way 6

they were -- the way they emphasize the recruitment and retention everywhere, I'm assuming that it's possible, but I cannot speculate.

9 Q I think you've answered this question, but I'm 10 not quite sure so I'm just going to ask it and you can tell me if your past testimony covers it. 11

Is there a way for the district to direct a transfer of a teacher from one school to another?

A Yes, there is.

Q And we talked about that before, that that's a 15 16 district decision, correct?

A Transfer --

Q Teacher placement is --

A In a teacher transfer, it's very spelled out in the contractual agreement with the teachers on how exactly that happens. But the management has the right to transfer a teacher.

23 Q Are you familiar with the -- and I'll use the 24 acronym -- II/USP?

25 A Yes.

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- 1 Q Are any of the schools in Ravenswood in II/USP?
- 2
- 3 O Do you know which schools?
- 4 A I know Chavez is. I know that -- I think
- 5 Costano is, and I believe Belle Haven to a certain
- amount. I think Chavez got the greatest amount, close to
- 7 over two-hundred-some-thousand dollars. And I know that
- 8 the other schools -- Belle Haven I think was about 60. I
- think they've been involved for a couple of years. So
- 10 they've all gotten money from the programs.
- Q And do you have an understanding that in order 11
- 12 to receive funds from the State, the district has to
- submit an action plan detailing various issues at the
- school and how the district and school are going to solve
- those issues? 15
- 16 A That's right, mm-hmm.
- 17 Q I'm now going to look specifically at the Chavez
- action plan. And if it's all right with others, I'd 18
- rather not make it an actual exhibit because it's pretty 19
- lengthy. So if I just refer to it so it's clear on the
- record what we're talking about, is that okay with
- 22 everyone?
- 23 MS. CARTER: No objection.
- MR. MARQUEZ: That's fine. 24
- 25 MS. GIORGI: It will depend on how involved we are

- 1 Q Is it your understanding that this document was prepared for submission in 2000?
- 3 A Mm-hmm.
- 4 MS. GIORGI: Objection; lacks foundation. I don't
- 5 believe he was there at this time period and there's no
- foundation that it goes to the county.
- 7 BY MS. WELCH:
 - Q Do you see where it says "Date of local
- 9 governing board approval" on the document? 10
 - A Yes.

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- Q And it says April 13th, 2000. 11
- 12 A That's why I said yes.
- 13 Q I'd like to direct your attention to DT-RA 3054,
- 14 which is actually page 6 of the action plan itself.
 - If you could just take a look at pages 6 and 7
- 16 and let me know when you've had a chance to review them.
 - (Witness reviews document.)
- 18 THE WITNESS: Yes.
- 19 BY MS. WELCH:
- 20 Q The top of the page, the top column says,
- 21 "Barriers," and if you look earlier in the document, on
- 22 page 3048, article B says, "Identification of barriers to
- improvements in student achievement." Is that correct? 23
 - A 48, did you say?
- 25 Q I'm sorry. 1B.

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- in the document. A lot of times we just go through one 1
- or two pages and it's not a problem, but if we're going
- 3 to go through it a lot, then I'd prefer it to be an
- 4 exhibit.
- 5 MS. WELCH: Okay. Well, you can let me know.
- MS. GIORGI: Sure. 6
- 7 BY MS. WELCH:
- 8 Q You're obviously free to spend as much time as
- you want looking at the document, but I'll direct you to
- the area where I'm going to ask questions.
- A Sure. Sure. 11
- Q And then you can decide how much time you need. 12
- 13 MS. CARTER: Can I just ask, Are we nevertheless
- marking this as Exhibit 4, even though the actual copy
- 15 won't be attached?
- MS. WELCH: I think we probably should. 16
- 17 MS. CARTER: Okay.
- 18 MS. WELCH: Let's mark it as Exhibit 4 and see where
- 19 we go.
- 20 (Deposition Exhibit 4 was marked.)
- THE REPORTER: For the record, at this time, unless 21
- 22 otherwise stated, I won't be attaching it, correct?
- 23 MS. WELCH: Correct.
- 24 Q Looking at DT-RA 3043.
- 25 A Yes.

- A Yeah, but on page 3048?
 - O Yes. Yes.
- 3 A Okay. 1B. Okay. Yeah.
- 4 Q So when on page 3054 it says, "Barriers," is it
- your understanding that that means barriers to
- improvements in student achievement, as documented 6
- 7 earlier?
- 8 MS. GIORGI: Objection. This document speaks for
- 9 itself. This witness lacks -- there's a lack of
- 10 foundation that the witness has any independent knowledge
- other than reading the words on the page that he's just 11
- 12 seen. We have no foundation that he's ever even seen
- 13 this before.
- 14 THE WITNESS: The answers to your questions
- 15 regarding this document, I'm sorry, is what she says. I
- can only go from what's written on the page, and I have
- no personal knowledge of the events that transpired at 17
- 18 that time.

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- 19 BY MS. WELCH:
- 20 Q I understand that. I understand that.
 - A Okav.
- 22 Q Have you ever seen this document before?
- 23 A Not this particular document.
 - Q Have you ever seen any documents dealing with
- Cesar Chavez's involvement in II/USP?

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- 1 A Yes, the recent ones.
- 2 O What types of documents have those been?
- 3 A What they were doing. In other words, the
- amount of money they received and what they were doing,
- 5 the people they were hiring, the consultants, and some of
- 6 the programs they're involved with.
- 7 Q Have you seen any more recent documents that 8 talk about barriers --
- 9 A No.
- 10 Q -- to achievement?
- A No. 11
- 12 O Have you seen documents that talk about what the
- school is currently doing with respect to II/USP funds or 13 14 where it is in the plan?
- 15 A I've seen documents that tell me what -- the
- 16 II/USP funds that are being spend and what's being used
- and what the plan is, but not to this extent 17
- 18 (indicating). I have not seen this kind of a layout of
- 19 the documents.
- 20 Q Do you see on page 3048 where it says,
- 21 "Identification of barriers to improvements in student
- 22 achievement"?

that --

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- 23 MS. GIORGI: The document speaks for itself.
- 24 BY MS. WELCH:
- 25 Q Do you see that it refers to pages 6 and 7? Is

MS. CARTER: The document speaks for itself.

THE WITNESS: Yes, it says 6 and 7. I'm reading

So when you look on page 6 and 7 and the topic

MS. GIORGI: I think we've already established his

- under number 2 it says, "Some teachers are not adequately
- trained in strategies to meet the needs of all students
- 3 due to the large percentage that are non-credentialed and
- are new to the district and school. The school suffers
- 5 relatively high staff turnover; consequently the current
- 6 staff development is inadequate"? Do you see where it 7
- savs that?

A Yeah.

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- 9 Q Looking at the following page, number 7 under 10 the barriers column, it says, "There is no school
- library." Do you see that? Do you have any --11
 - A There is a school library now.
- 13 Q That's good to know. I'll definitely ask you 14 more about that.
- 15 Do you have any reason to doubt the truth of 16 these characterizations when the document was created?
 - A I have --
- 18 MS. CARTER: Objection; lacks foundation. Lacks --
- 19 lacks foundation that the -- he's already testified that
- he has no knowledge of the document and that he was not
- 21 at the school at the time, so there's no foundation about
- 22 his independent knowledge of any of these conditions.
- 23 THE WITNESS: The word you used was "truth." I'm
- 24 assuming that the people did not lie. I can't testify or
 - verify to the degree of accuracy.

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BY MS. WELCH:

- 2 Q Do you have any reason to doubt the accuracy of 3 the characterizations?
- 4 MS. CARTER: Asked and answered.
- 5 THE WITNESS: It's not a matter of accuracy. It's a
- 6 matter of what their perception is and what I feel would
- be their perception. As you can see, the words, what
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10 good evesight. THE WITNESS: Yeah, I'm reading it on the paper, 11 What does that really mean? What does that 12 12 right.

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13 BY MS. WELCH:

from the page, yes.

BY MS. WELCH:

O I understand that.

- 14 Q So do you have an understanding that they're 15 referring to barriers in student achievement with these 16 categories?
- 17 A Yeah, I have an understanding that they're 18 referring to barriers. But I have to repeat again, with

of page 6 refers to barriers, do you see that?

- all due respect, I'm just reading it from the paper. I 19
- understand what the words mean, but I'm just reading it. 20
- 21 I'm not sure what kind of testimony I can give on it.
- 22 Q Well, I'll ask questions and you can answer the 23 best you can and --
- 24 A Go ahead. Go ahead.
- 25 Q Do you see under the barriers column, it says --

they say, is that approximately 22 percent of the student population exhibit poor attendance during April and December due to travel.

mean? Three kids? Five kids? What's their definition of "poor attendance"? You might think poor attendance as one kid out; I may think five kids are out. That's the kind of disagreement I would have. But I do not disagree with their professional interpretation of it. It might not be what I would interpret. I might take debate -- I might take exception to some of these things, but I don't know enough about them to do that.

- 20 BY MS. WELCH:
- Q Okay. That's fair. You can just set this aside 22 for a little bit. We might come back to it.
- 23 I have also the II/USP plan for Menlo Oaks, and 24 same request. You can let me know, but it would be my
 - preference not to have this exhibit attached, just given

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- the length of the document.
- 2 MR. MARQUEZ: No objection.
 - (Deposition Exhibit 5 was marked.)
- 4 MR. MARQUEZ: This will, nonetheless, be Exhibit 5?
- 5 MS. WELCH: Yeah.
- 6 THE WITNESS: Okay.
- 7 BY MS. WELCH:
- 8 Q Are you familiar with this document?
- 9 A Not this particular document.
- 10 Q Have you seen the Menlo Oaks II/USP action plan
- before? 11

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- 12 A Nope.
- 13 Q Have you seen more recent documents that discuss
- where Menlo Oaks is in terms of implementing the action
- 15 plan?

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- 16 A No.
- 17 Q Have you seen other documents relating to Menlo
- Oaks's involvement in II/USP? And I'm not trying to ask
- a trick question. You'd just said you'd seen other 19
- 20 documents relating to Cesar Chavez, and I'm wondering if
- 21 you've seen similar documents relating to Menlo Oaks.
- 22 A Menlo Oaks is no longer open. Menlo Oaks is now
- 23 a charter -- or the Aspire Charter School. I'm looking
- at the address. That's why I was trying to determine.
- Menlo Oaks is -- the building where Menlo Oaks used to be

- to the improvement of student achievement?
- 2 MS. GIORGI: Objection; lacks foundation,
- 3 speculative.

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- 4 THE WITNESS: That's a tough one.
 - MS. CARTER: Also vague and ambiguous as to whether
- you're asking about the district or Menlo Oaks.
- 7 THE WITNESS: I don't think I can answer that
- 8 question. Not that I don't want to answer it. I just
- have no knowledge to answer that question. I don't have
- specific knowledge as to what you're asking.
- 11 BY MS. WELCH:
- 12 Q Is there a part of the question that is unclear?
- 13 I mean would it help me to rephrase it or is it just a
- 14 question that you can't answer?
- 15 A No, it's a question that deals with something
- happening in the past that I would have no knowledge --16
- 17 you asked my opinion -- I think you used the word
- "opinion" -- about something that's happened in the past, 18
- and I don't have any opinion on something that's happened 19
- in the past, so I just can't answer the way the question
- 21 is worded.
- 22 Q So when you were the county superintendent in
- 23 San Mateo, did you have any understanding of whether
- 24 Ravenswood was experiencing a high rate of teacher
- 25 turnover?

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- is now the Aspire Charter School, so there is no Menlo Oaks currently in the district.
 - Q Do you know when it closed down?
- 4 A Yeah, that's what I was trying to connect.
- 5 Aspire is in its -- Aspire is going into its third year,
- so I'm thinking Menlo Oaks must have closed as of -- in
- 7 the school district approximately a couple -- what's the
- date of this one, 2001? It must have been right after
- this that Menlo Oaks closed down. I wanted to see the
- address. But we don't have Menlo Oaks. It's now a
- charter school. We have a Green Oaks but not a Menlo
- Oaks. Where is 75 Pope? 12
- 13 Q If you could take a look at 5827.
- 14 A Yes.
- Q And in particular, at the bottom of the page it 15
- 16 talks about district-wide -- it says, "District-wide
- barriers to the improvement of student achievement: 17
- Although the district has a rigorous teacher recruitment
- process, there is a high yearly turnover of teachers 19
- 20
- resulting in teaching and curriculum inconsistencies." 21 A What's the bottom number on the page again?
- 22 Q 5827.
- 23 A 5827. Okay. Thank you. Okay. Go ahead.
- 24 Q Do you have an opinion on whether teacher
- turnover in the district in the past had been a barrier

- A I knew that they were having problems recruiting 1
- and retaining teachers. I did not know to what extent 3
- the turnover -- because the turnover would not be
- something that would be reported to the county
- 5 superintendent of schools in regard to a specific site.
- I probably would have known that Ravenswood in general
- throughout their whole district was having a problem with
- 8 teacher turnover, but to go to Green Oaks or Chavez or
- 9 Bell Air, I would not know that.
- 10 Q Well, this document is actually talking about 11 district-wide barriers and district-wide turnover.
- 12 A Mm-hmm.
- 13 Q So with that in mind, do you have an opinion on
- 14 whether district-wide turnover was a barrier to student
- 15 achievement in the district?
- 16 MS. GIORGI: Objection; again, foundation. You
- can't rely on a document as to its influence on his 17
- 18 opinion when he's already testified he hasn't seen the
- 19 document before.
- 20 THE WITNESS: I could not give you an answer or an
- 21 opinion on that.
- 22 BY MS. WELCH:
- 23 Q Okay. Would it be fair to say that the problems
- 24 Ravenswood has had in providing fully credentialed
- teachers to students has been widely known in the

Page 162 Page 164

- 1 district?
- 2 A Has been widely known in the district -- within 3 the district?
- 4 Q Yes.

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- 5 A I think the -- I think it's pretty widely known
- in the district that there were a specific number of
- emergency credentialed teachers. I think that was known.
- 8 I think it was known to perhaps the professional staff.
- I don't think custodians or janitors or secretaries or 10 other people knew about that.

I think the community did not know that to a 12 great extent, but I think that within the professional 13 organization that this was known that we had -- and that we still have emergency credentialed teachers.

- Q Is this something that has been -- is this issue something that's been commented upon in the media, as far as you know?
- 18 A I can't remember any specific -- I would have --19 I think it's been mentioned, but not necessarily to a great extent. The Ravenswood -- this is not -- this has
- not been a subject in the last -- while I've been there
- 22 that has drawn media attention when you look at the other
- things that have been occurring, which overshadow this. 23
- 24 Q Is it something that has drawn media attention 25 in the past?

- action plan -- current action plans get submitted to the State? So action plans from this year, for example.
- 3 A Yes. They're submitted in a very timely basis.
- I'm familiar with the process. Not the specifics of the
- 5 individual plans, but I'm familiar with the process. And 6 I know that we have -- have the plans or we have the
- 7 funds, the monitors and the whole thing.
 - Q Are you familiar with a document called Declaration of Need for Fully Qualified Teachers?
- 10 A Declaration of Need for Fully Qualified Teachers? Yes. That's the document that comes to the 11 12 board -- yes, I'm familiar with it.
 - Q What is that document?
- A That's a document where a district puts forth 15 there the credential a teacher has and declaration of need for the different specific credentials they need -the different areas of credentialing that they need for 18 their teachers.
- 19 Q Is that a document that is submitted to the 20 State CTC?
- 21 A It's -- to my knowledge, it's adopted by the 22 board and submitted to the county. And I'm assuming the county submits it to the credentialing division, mm-hmm. 23
- 24 MS. WELCH: Why don't we go ahead and mark all of 25 these, 6, 7, 8, and 9.

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- 1 A I cannot answer that. I don't know.
- 2 Q You testified earlier that you were familiar 3 with CBEDS, correct?
- 4 A Yes, mm-hmm.
- 5 O Do you know how long CBEDS has been in 6 existence?
- 7 A Okay. I'm going to tell you maybe at least 10 8 or 12 years, and that's really speculating. At least 10, 9
- 10 Q Do you know whether, for those 10 or 12 years, districts have reported information such as the number of 11 12 teachers by credential type to the State?
- 13 A I think the format has been very consistent over 14 the years, very consistent.
- 15 Q Are you familiar with the district's process for -- well, let's start from the time that Chavez 16 17 submitted its action plan to the State.
- 18 A For BTSA?
- 19 Q No. I'm sorry. For II/USP.
- 20 A Yeah.
- 21 Q Are you familiar with the process of --
- 22
- 23 Q -- submitting action plans to the State?
- 24 A Yes. Yes.
- 25 Q Do you have an understanding of whether the

1 (Deposition Exhibits 6, 7, 8 and 9 were 2 marked.)

3 THE WITNESS: Yes.

4 BY MS. WELCH:

- 5 O I take it that you haven't seen these particular documents before. Is that correct? 6
 - A No, I haven't seen these particular documents.
 - Q And these are declarations of need for '98, '99, 2000 and 2001, correct?
 - A Yes.

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Q Have you seen a document similar to this for 11 2002 or 2003? 12

A I'm trying to think if we've gone to the board, because this has to go to the board. I don't think that we have gone to the board -- I'm trying to look at the --I notice the dates on this are -- for example, when it went to the board, 2/26. Here's one on 6/17, here's one at 5/11, and here's one at 5/24. So my assumption is we haven't gone yet to the board.

- Q Do you know who -- is there someone in the district that's responsible for completing this document?
- 22 A Yes. We have a personnel director. That 23 position is empty. Our director of curriculum has been
- 24 taking that on, along with her own job, since I got
- - there. It was before the curriculum director left last

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- fall. So since that date that position has been with the assistant superintendent for curriculum, doing it as best 3 she can. And by the dates, I would see that this thing
- is coming forward probably in the month of May, in a 5 board meeting in May.
 - Q And what is that individual's name?
 - A Maria De La Vega.

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- Q So do you have any understanding of the procedure that is used to complete this form?
- A I know the procedure by looking at this form and how it's done, and she, in turn, will put that together and bring it to the board.
- 13 Q But other than looking at the document, you 14 don't have any independent understanding of what --
- 15 A I have an understanding of how it's done. So 16 what is your question?
- Q Well, I just may have misunderstood you. I thought you said by looking at the document you 18 understood how it's done. And my question was, Besides looking at the document, do you know how the district 20 goes about completing this process?
 - A Oh. Yeah, I know how it's done. I do not know what specific process -- what specific process that she's going to use to accumulate this information.
 - Q So when you say you know how it's done, what is

- A I cannot answer that. I don't know.
- 2 O Do you know who would know of that information?
 - A Yes. Maria De La Vega, our personnel person.
 - Q Do you have any knowledge of whether anyone from
- 5 the State contacts the district to verify the information 6 that goes into the declaration of need?
- A If anybody from the State contacted the district 8 to do what?
- 9 Q To verify the information that goes into the 10 declaration of need.
- 11 A I'm not sure that's the process. I think this 12 verification of need is verified by the local governing
- 13 board, like I had testified, and it says here that the 14 governing board specified the declaration. And I am not
- 15 aware of any State person checking this, but, again, I
- have no knowledge if somebody checked or if somebody did 16 not check. 17
- 18 Q Okay. Do you have an understanding of the purpose of the declaration of need? 19
- 20 A Yes.

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- 21 Q What's that understanding?
 - A My understanding is that the declaration of need
- 23 makes a statement to the public via a public board
- 24 meeting of the need of that school district, and then
- verifies it with -- gives that information to other

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1 your knowledge on that?

> A Well, my knowledge is as I look at the different categories, I'm going to see that she's going to put recruitment of each she's contacted. Name of agency. She's going to put down San Francisco State, Hayward State, San Jose State. She's going to put down the Peninsula Newspaper. She's going to write a lot of this stuff right here. If it's a certified -- in other words, by reading this, I know what she's going to do, but I can't attest to how she's going to do it. She might put -- she might not put San Francisco State down. She might use Stanford or something else.

> So it's easy to figure out -- yeah, list of target languages. Here it's Spanish, Tonga and Samoan. She may this time put Spanish, Filipino, and Asian.

> So I don't know what process -- she's going to get the information. I know how to get the information, but I can't tell you how she's going to get it.

Q Okay. That's fair.

20 Do you know if the district has a document 21 that's called a plan to remedy shortage -- I don't know 22 the full name of the document, but that's the gist of it. 23 Have you heard of that sort of document?

- 24 A Yes.
 - Q Do you know if the district has such a document?

agencies. So it's a public statement for the public to determine this district's need.

Q So based on the testimony that you've given previously about the applications that you currently have in the district with respect -- you know, of fully credentialed teachers, do you have any reason to believe that the district will need to file the declaration of need for fully qualified educators?

A 250 applications is a new phenomena for this district, and I would hope to say we would not have to file this, but we would have to wait to see what positions are filled and everything.

And so I'm going to answer your question in the affirmative. We probably would not have to file this, unless there is a requirement to file it even if you don't have a need. I don't know if there's a requirement to file this annually even if you don't have a need. That I'd have to check out. Maybe you just file it and say you have no need.

- Q When you were a county superintendent, do you recall reviewing any declarations of need from districts?
- 22 A No, that was not a function that I would do. It 23 would be with the credential department, a personnel 24 division.
 - Q Do you have a recollection of that being a

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function that they carried out or are you just assuming that that's something that they would do?

A No, I have knowledge of the function that they carried out for the county office of education because we declared the same thing. I do not know if it was required that this come to the county office or whether it went directly to the State. So I cannot say that we monitored that thing. My assumption is that from the documents I've seen and from the statistics I've seen that we have access to this information at the county office.

O So the county had -- I just want to make sure I understand what you were just saying. The county also had a requirement to file a declaration --

A Mm-hmm, yeah.

Q -- of need?

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17 Was that specific to the schools that the county was running? 18

19 A No. It was specific to our own schools. The 20 county had about 250 teachers, credentialed teachers, the schools I had mentioned before. It was in relation to 21 22 that. And I remember filing probably in the area of 23 special education. That's always been a problem of 24 getting special education teachers. We probably filed on 25 that.

1st date, and then with the new consent agreeing to everything, that's called the RSIP, the Ravenswood Site 3 Improvement Plan. This was the RCAP, and it talks about the plan for recruitment and retention of qualified staff 5 to implement the RCAP plan.

And this, of course, was a major, major fiscal issue. Money was the big situation. As I talked earlier, we talked about the money. We talked about what the decision -- the decision that the judge is going to make about the fiscal insolvency of the district. We talked about AB1200, and it all comes into this whole area here of the fiscal solvency of the district.

Q Do you know if this plan has been modified since -- it's dated June 20, 2001. Do you know if it's been modified since then?

A This particular plan has been modified to meet the new requirements of the new plan that went into effect -- in fact, this here, this was taken -- this was modified to meet the conditions of the new consent decree that was signed from here.

21 Q Do you know the approximate date of the new 22 plan?

23 A Yeah. The new plan started on March 1st, and 24 all of the work was done I think from about, oh -- I

would say the major part of the work was done from about

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Q And I think I got you, but you're not talking 1 about the district schools? 2

3 A No.

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4 Q You're talking about the county schools?

A Our schools. That's right, yeah.

6 O Got it.

> This is another thick document so I'd prefer not to attach it, but you all can let me know whether you agree once we have a chance to look at it.

10 MR. MARQUEZ: Excuse me. Is it okay if we take a five-minute break? 11

MS. WELCH: Sure. 12

(Deposition Exhibit 10 was marked.)

(Recess taken 3:29 until 3:34 p.m.)

15 BY MS. WELCH:

Q Are you familiar with the plan for recruitment 16 and retention of qualified staff? 17

18 A Yes, I am.

Q Have you seen this particular document before?

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21 O Do you know if the document is currently being 22 utilized by the district?

23 A Well, this whole document was -- dealt with the 24 federal Emma C. case. It was down to what they call the

RCAP, and now it's the RSIP. We talked about the March

January 6th on in developing this new plan of this year. 1

Q Okay. Thanks.

3 Do you know who has been involved or who was 4 involved in creating the March 1st plan?

A Yes. The major person who was involved with the March 1st plan is a Dr. Pamela Downing-Hosten,

7 H-o-s-t-e-n. She's the assistant superintendent for

8 special education, and she has been intimately involved 9

in the development of the plan.

O Do you know if she was involved in the development of this plan?

12 A Not the original plan. She's only been with us 13 I would say for maybe a year and a half. She was brought in -- she worked with this plan but I don't think, I 15 believe, had any involvement in the establishment of the plan. There were other people. She picked up this plan, 16

17 worked with it, and then helped develop the new plan.

18 Q Could you please take a look at DT-RA 524- -- I 19 think it's 2. Yeah, 5242.

(□Witness reviews document.)

21 BY MS. WELCH:

22. Q Under the "Task" column it refers to a survey of 23 employees. And my question is, Do you know whether the 24

district has conducted this survey referenced in this

25 document?

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- 1 A This reference in this document, I'm assuming that it was conducted because we -- if we did not conduct 3 it, we'd be under contempt, and I don't remember seeing that as one of the list of contempts. So I'm assuming
- 5 this survey was conducted in the target date of 1/1/01 by
- Ray Houser. Ray Houser was the person before Pamela 6 7 Downing-Hosten.
- 8 Q But you haven't seen this summary?
- 9 A I haven't seen it, no.
- Q And when I refer to a summary, I'm just talking 10 about under "Status" it says, "Draft summary of findings 11 to be published June 20, 2001." 12
- 13 A I have not seen that. And again, this plan is 14 not in effect right now.
 - Q I understand that. I'm mainly trying to figure out what other documents are out there that might be useful for me to look at to see where things are currently with the plan.

19 Have you been involved in any discussions of any 20 surveys to ascertain the different things that are listed 21 here on 5242?

22 A Yes.

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- 23 Q What survey are you aware of?
- A This was a -- to my recollection, this type of 24
- survey was going to be continued on into this year, into

- A No. It would be the district.
 - Q If you could please look at DT-RA 5250.
 - (Witness reviews document.)

4 THE WITNESS: Yes.

5 BY MS. WELCH:

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- Q The document lists on 5250 and 5251 a number of barriers. And the heading of the page is "Summary of
- 8 Barriers To Recruitment and Retention and Steps to

9 Minimize or Remove Barriers."

> I think we've already talked about your views on housing as a barrier, so I really -- I don't have any questions about that column.

13 Do you view transportation problems as a 14

15 A Not to a great extent in our society today. 16 Everybody has three cars, so I don't think transportation

17 in San Mateo County is a major barrier in recruitment.

I've never heard of that being one of the issues. 18

19 Q Do you know whether the current plan that --20 from March 2003 discusses barriers to recruitment, as 21 well?

- 22 A Barriers to recruitment?
- 23 O I mean, in other words, does the current plan
- have a similar section as the 2001 plan? 24
 - A I don't know about a similar section to this. I

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March 1st, and I am not sure if that survey has been know it speaks about recruitment and retention as one of

conducted as of this time. I know that we are doing the the major -- there are 13 or 14 -- the old RCAP had,

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like, 75 elements. This one here has 13 or 14, and I in-service workshop in September. No, I can tell you

that probably the survey of all staff -- March 1st only happened -- March 1st, April 1st. We're about two 5

months... 6 I cannot tell you if Dr. Downing has conducted

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the survey or not. Q But it's your understanding that that was in the works?

A That was in the works. There's discussion on it, on the type of survey definitely, that some type of survey was going to be conducted.

Q And I know the district has previously produced surveys of teachers, parents, and those are the main two that I remember that ask a variety of general questions about the condition of the schools and the condition of the districts.

A Mm-hmm.

Q I'm assuming that you're talking about a survey 20 21 that's different from those?

A Different from those, yes, mm-hmm.

23 Q Do you know who -- is the district responsible

24 for conducting that survey or is it an outside group that

25 is --

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know that one of the major ones, one of the major

elements of the new RSIP is the recruitment and retention

of teachers and has a variety of things listed on how to 7 recruit and retain. So that is definitely there.

Q Do you have any understanding as to whether transportation issues appear in the new document?

A I do not know -- I'm assuming that transportation just by the nature of experience has not been a big issue to recruitment and retention.

The whole issue of money, stipends, loans and everything, I think that's one of the major issues. And these stipends we're talking about are stipends of special education teachers, teachers who are credentialed in special ed.

This, by the way, is not the general -- we're not talking about the general population here. We're talking about special education and special education teachers and credentialed people.

Q Do you think that the barriers listed to recruitment and retention in 5250 and 5251 apply equally to the greater teacher population in Ravenswood?

25 A Okay. Let me take a look. The issue of loans

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- can apply to all teachers. Stipends --
- 2 Q And just if we could specifically focus on the 3 barriers and then --
- 4 A Oh, on the barriers.
- 5 O Okay.
- 6 A Lack of decent affordable housing, yes. Lengthy
- commutes, yes. Limited access by public transportation,
- 8 not that much. Lack of nearby housing? Yes.
- Non-English speaking population for 60 percent English is
- 10 second language, yes. Need for second language for
- communication, yes. Need for understanding cultural
- 12 differences, yes. It would affect -- all those elements
- 13 would affect the teachers -- any teachers in general.
- Q And if you could also look at the barriers 14 listed on 5251. And would you look at the same question 15 16 for that barrier number 4?
- 17 A California credentialing process? Is that a 18 barrier?
- 19 Q If this document lists it as a --
- 20 A Well, you know something? Getting your
- 21 bachelor's degree, getting a high school diploma, getting
- 22 an elementary graduation is a barrier to some people.
- 23 Some people use those things -- some people use
- credentialing and degrees as barriers. I don't consider 24
- any of these as barriers. If you're determined to do it, 25

some of the things they ask. I know people who have -in fact, that probably -- course work, fees, fees to 3 LiveScan. I don't consider those barriers. The tests, 4 though. That CBEST has been a barrier to get

5 credentials. That has really been one.

Q And just so that my question is clear or the record is clear, this document is focusing, like you said, specifically on special ed teachers?

A But it would refer to a regular teacher.

Q So my question is, Would these barriers refer to the general teacher population, as well?

A Absolutely. The CBEST, I've heard more about the CBEST being a barrier than almost all the other stuff talked about here, with the exception -- well, the salary is not considered a -- I keep harping back to the salary because that's a major issue.

Q If you could look at DT-RA 5254. It's the salary schedule effective July 1st, 2000.

A \$66,000.

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Q Do you know if this is the current salary schedule, as well?

A Yes, it is. Mm-hmm. That's the last time that this salary -- the 11 percent increase was the last

increase that was given the district -- that was given to 24

25 teachers. And 11 percent may seem to be exorbitant, but

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you can do it.

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Sometimes it's a barrier to teachers who are not -- perhaps barriers of teachers who come from foreign countries who are not that proficient in language and have a degree from the Philippines, for example, and come here to try to get a teaching credential.

And there's been some barriers to people who are trained in -- who have credentials in other states and try to come here. I remember specifically people from some of the states who were credentialed and they didn't have to take the kind of work, and so -- but the word "barrier" is not a word I would use for credentialing purposes.

What other ones do we have here? Lack of 15 reciprocity. I was talking too much. There it is right there. Lack of reciprocity with other states. Fees for credentialing. I don't think fees are a barrier.

Requirements, transcripts, tests. There's a barrier.

19 The name of the test? What's the name of the test now?

20 It's slipped my mind.

Q The CBEST?

22 A Is it the CBEST? The test that teachers have to

23 take to get credentialed. CBEST, yes. That has become a

barrier to some people, particularly the math one.

People haven't multiplied fractions for years, and that's

districts across California gave 11 percent or ten

percent or nine percent that year because of the

3 governor's action of taking away or replenishing the

reduction that schools had been suffering over the years.

We used to only get -- we were on deficit spending. Instead of a dollar, we'd only get 92 cents.

7 And when the times were good, the governor gave us that 8 eight cents back in one shot. And I remember the county,

we gave ten percent. So this was not an uncommon raise. 10 And that raise was so dramatic, and I know that was the

11 last time the teachers had a raise. And so that -- that

12 teachers have ever had a raise besides that.

And that's where you find this salary scale here, in comparison to other districts in the San Mateo County, is the lowest in the county. And, in fact,

it's -- it could be as far as \$30,000 in some places 16

17 lower than other districts.

Q Take a look at DT-RA 5262.

(□Witness reviews document.)

20 THE WITNESS: Yes.

21 BY MS. WELCH:

Q Do you know whether Ravenswood has a Grow Your 22

23 Own Teacher program currently?

24 A You know, it's interesting. The term Grow Your

Own is something we've been talking about for 20 years, 25

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especially in the area of administration. It's so difficult to get administrators, and we talk about 3 growing our own. And I don't know if we have an application or if we have a Grow Our Own program, but we 5 always talk about growing our own, exclusive of any 6 formalized program or application. We talk about growing 7 our own a lot. We talk about growing our own maintenance 8 staff, our own custodians that go on to become 9 electricians, secretaries that become confidential.

So we talk about growing our own through the whole district. So that term is used, but I can't tell you if there's an actual formalized program of growing our own.

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14 Q At the bottom of the page the last paragraph says, "Research data supports the idea that salaries 15 16 alone are not the sole determinant for the decisions of 17 many to either enter or leave the teaching profession. Other key factors include appropriate physical 19 facilities, a collegial work environment, 20 opportunities" -- and then these documents were Bates 21 ranged in the wrong order by the district, so you 22 actually have to go to 5264 to see the next page.

23 So it says, "...opportunities for professional 24 growth and development, service recognition and career advancement opportunities."

them stipends to go back and get full credentials. In fact, I had personally talked to some foundations. I had 3 personally talked to some granting agencies about giving us grants for that. As late as Thursday -- last night we 5 met with a foundation who was interested in science 6 teachers or para-professionals in science or emergency 7 credentialed teachers in science go back to college and 8 get a full credential, trying to get that.

Now I have 250 applications. Maybe I can use that money for something else.

Q This would be a private foundation?

A A physician at Stanford, he and his family have a private foundation. We were talking to him about encouraging people to go back.

15 I would say there are a good number of emergency 16 teachers that we had that I am familiar with at 17 Ravenswood that I would, you know, personally transport to a college to see if they could get a credential. They 18 are really good but they don't have the credential and 19 20 it's going to take a while for them to get it. 21 Meanwhile, you have this 250 out there who are lining up at the door.

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23 O I take it you're familiar with FCMAT?

24 A I am familiar with FCMAT.

25 Q Do you know if FCMAT has done any reviews of

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A Boy, my dissertation of 30 years ago was not that far off, was it?

Q Maybe your study is what they were looking at.

A Maybe they read my study. I think these are all important, but I do believe, you know, we can talk across the table and talk about, you know, the desire to teach children, the desire to be with children, the desire for this, and all of the euphemisms we can talk about of being in the teaching profession, but when the chips are down and a teacher has to buy or pay for college education or buy food or whatever, rent an apartment, salary is just as important as anything else. It's -salary is a matter of self-worth.

Q You can set the document aside. I don't have any more questions about it.

I asked you generally whether you knew of particular professional development programs that were happening in Ravenswood currently. And we talked about that already.

Do you know if the district has any programs that are specific to teachers that hold emergency permits?

23 A Teachers that hold emergency permits? We 24 were -- there was a program that -- when we had some money there was a program to encourage teachers, give Ravenswood regarding its teacher recruitment efforts?

A Teacher recruitment areas, no, not teacher recruitment. It has done work in practices, procedures, policies, fiscal, personnel, and we just got a grant from the Hewlett Foundation of \$200,000, and they will be doing an audit of all non-classroom teaching personnel and looking at the whole financial structure to see if Ravenswood can maintain its position as a viable institution. That is going to start within three or four 10 days.

Q I'm not sure I understand what sort of audit you mean. I mean, could you explain it a little bit?

A Sure. The Hewlett Foundation was interested in doing something with the Ravenswood School District in the transition. And they asked me, and I said I would like to know -- have an audit of all non-classroom teaching personnel. I would like to take a look at, like, an electrician, the job specs, in comparison to a like district and see how many electricians do we need for a district like this? Do we have two? Is that one too many?

So they're going to come in and look at each position -- secretary, accountant, electrician, gardener, cafeteria worker -- to determine if -- what the job spec, what the person is doing, and compare it to a like

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1 district to see if we have too many.

2 There's always a question when you're in the 3 real -- when you're in a fiscal question, there's always the question of, Do you have too many employees? In a 5 classroom, it's easy. Teacher, it's easy. You have 6 29-to-1. When you go down, what's two electricians?

What's a glazer? I only have one glazer, but I could use three. Do I need two electricians? That kind of stuff.

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O I got it.

Do you know when the results of the audit --

A Yes. 11

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12 O -- will be released?

13 A The results of the audit will be in by the end of -- by June. We're timing it so the audit will be completed when we have to make some decisions on the 15 budget. And the grant has been set. It's all set. 17 We're getting the money. We're really appreciative of 18 the Hewlett Foundation for stepping in and taking this 19 step.

20 Q So I referred to a review, a FCMAT review of 21 Ravenswood regarding teacher recruitment, and you said you'd seen a review regarding personnel issues but not 23 teacher recruitment. And I wonder if we're talking about

24 the same review. And it may be that I'm just not

25 describing it in a way that's meaningful to you. 1 THE REPORTER: We're not attaching that?

2 MS. WELCH: No.

THE WITNESS: I'm glad you brought this to my

4 attention.

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5 BY MS. WELCH:

> Q So given your past testimony, I take it that you don't have an understanding of whether or not the district is following the recommendations in this report?

9 A I do not.

10 Q In general, do you know -- do you have an 11 understanding of whether districts are required to follow FCMAT's --12

A No, they're not. A FCMAT -- the -- a FCMAT is 14 advisory, but FCMAT is also -- when a FCMAT team comes up -- comes in, especially in the area of finance, like it is in Oakland, like it's been in San Francisco, you 16

17 better well pay attention to FCMAT or you're going to

have a real problem because it's usually a very serious 18 19 situation.

20 FCMAT was down in Southern California, other 21 districts. There's only five or six districts that have

22 gone bankrupt in California, and -- when the AB1200

23 process came into it. And so FCMAT has been intimately

24 involved. And when FCMAT comes in, it's a serious thing.

And if the intent of their recommendations, especially in

Page 187

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A The review I know about with FCMAT was done when 1

2 I was county superintendent of schools. 3 Q Right.

4 A And it's entitled, "FCMAT Review of Personnel

5 Practices, Policies, and Procedures," and I was

intimately involved with that. 6

Now FCMAT is coming in to do this other review for me, but I don't remember a FCMAT review of teacher recruitment and retention. I don't think the FCMAT review that I'm talking about had review and retention. I may have forgotten a part of it, but I don't remember 12 that being a part of it.

13 Q Why don't we just go ahead and mark this as an 14 exhibit? I don't know that I have questions about it, but just so we're communicating and on the same page. 15

(Deposition Exhibit 11 was marked.)

BY MS. WELCH: 17

18 O Is this the document --

19 A Yeah.

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20 Q -- that you were talking about?

A No, it's not. This is a document before my

22 document.

23 Q And I take it you haven't seen this document

24 before?

A No, not this one. This was done in 2/'01.

the area of finance, are unpaid, there's going to be a

problem. So the profession takes FCMAT very seriously.

3 Q And I lost track of what you said before we 4 started talking briefly about this report, but did you 5

say that FCMAT was coming in to do an audit currently?

A Yesterday. FCMAT did a study when I had my last year of county of superintendent of schools.

Q Right. I will have some questions for that.

9 A Sure. Now they're going to come in and do this 10 study on these two things: the district audit and the

financial structure. 11

12 Q Do you have an understanding of why FCMAT is 13 coming in to do these two things?

14 A Totally.

15 Q What is that?

A I'm going to repeat myself again. 16

17 Q Okay.

18 A But I'm concerned, when you're dealing with a 19 district that's almost insolvent, you're always wondering

about personnel, positions. They range from accountants 21 to gardeners to cafeteria workers. Do you need five

22 cafeteria workers to serve 400 kids with one spoon each?

23 I mean, those might be trite, but in this job I'm down to

24 really micro-managing. I watch everything and look at

everything in the district and I wonder if we need those

Page 190 Page 192

1 people.

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I can't go through and do this separately. I
need somebody to help me with this. That's why I'm doing
the audit, and they're going to look at every position to
see if we need them.

Q Did you ask FCMAT to do this audit?

A I asked for the grant from Hewlett, and they asked me, "Who do you want to do it?" And I said FCMAT.

Q I understand. So it's the same audit that we were talking about that Hewlett is involved in?

A You got it. Right.

Q I got it. Gotcha. Because my next question was going to be, Why are you having two audits? But now I understand.

A Yeah, right.

16 Q Was there a reason why you chose FCMAT to do the 17 audit?

18 A Yes.

19 Q Why is that?

A A, their expertise. They have the ability to

21 tap -- they are probably the most renowned experts in the

22 area of school review, examination, whatever you want to

23 call it. They have -- are able -- they have a cadre of

24 people throughout the state that they can tap.

When I asked them to do the FCMAT report, the

1 MS. GIORGI: Assumes facts not in evidence and this 2 witness can't testify as to the prior information.

THE WITNESS: I believe that the money, the consultants used, the programs used, have assisted the quality of education at the school. I don't think we've come far enough, but it has assisted.

7 BY MS. WELCH:

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Q Is there a current state program out there that will, if not enable you, but help you to solve some of the barriers that we discussed before in terms of recruitment of fully qualified teachers?

A Not a specific program that I'm aware of at the state level. I am sure that there is some assistance and there might be some programs, but I can't tell you right now of a specific program that I'm aware of that would help in the recruitment and retention of teachers.

The recruitment and retention of teachers has heretofore really been a local issue because it varies throughout the state. But I can't say there might not be something in the Department of Education.

21 Q I take it you're familiar with the No Child Left 22 Behind Act?

23 A Yes.

Q Has the district undertaken plans to comply with the requirements of the No Child Left Behind Act?

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one you're going to ask me questions on, there was a question about accounts, and they brought in a special accountant from a district in the middle -- in Fresno County who looked at that exact thing. She was an expert in that area. She gave recommendations in that area.

They're going to bring experts now in regards to the positions in food services, cafeteria, in management. They're going to bring these experts in, and they have been recognized throughout the country as having some real specific standards.

So they are a highly respected body not only by the profession, but by the State of California, the State Department of Education, universities. It is a very accepted agency.

Q Earlier we looked at Cesar Chavez's II/USP action plan.

A Mm-hmm.

Q And that document -- one of the problems that the document discussed in the barrier section was a shortage of qualified and experienced teachers.

Do you know -- setting aside what's going to be happening with the 250 applications that we've talked about, do you know whether the district has been able to remedy that problem documented in that section of the

5 plan with the monies provided by II/USP?

A We are now in the process of putting together a process to comply and looking at the whole district and what No Child Left Behind means.

Q Have you taken any concrete steps in the process?

A Yes. The concrete steps have been to establish a group to begin talking about it and putting something down in writing. That's the concrete step.

Q Can you tell me who the group is made up of?

A Yeah. It would be my assistant superintendent for instruction and curriculum, the assistant superintendent for special ed, and the other group that we would be talking to will be the principals. Sort of a principal's cabinet with myself in looking at No Child Left Behind.

And we have principal meetings on a regular basis and we have been discussing it. In fact, we have been -- it comes up all the time at board meetings as something else -- you know, what the implications of a No Child Left Behind -- what that means for us.

Q Do you have a -- do you plan to put together a written document?

A Yes, we do.

Q And do you know, is there a federal requirement to prepare a written document?

Page 194 Page 196

- 1 A There's a federal requirement to prepare a plan.
- 2 Q Do you know when this plan is due?
 - A We have to have a plan ready by the end of this school year, getting ready for next -- I think we're talking about '04, September of '04 or July of '04.
 - Q To the best of your knowledge, has the State ever communicated to the district any concern about the percentage of fully qualified teachers in the district?
- A During my tenure there I have not seen any 10 specific report or concern that has been expressed by the 11 State.

12 Now, if you go -- we're talking -- we're doing a 13 compliance report -- it's been other groups. During the 14 Emma C. case, we talked about it. During the compliance for limited English speaking, we had a compliance issue, 15 we talked about it. But I don't remember any 16 communication from an official State organization dealing 17 specifically with that during my three and a half months 18 19 there.

20 Q And you don't have any reason to -- do you have 21 any reason to know about communications --

- 22 A In the past?
- Q -- in the past? 23
- 24 A No.

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25 Q In your time as superintendent, has the State 1 (Recess taken: 4:18 until 4:26 p.m.)

2 BY MS. WELCH:

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Q Do you think that schools with substandard buildings and grounds can have a negative effect on school climate?

A Depends on the definition of "substandard." I mean that's pretty -- I'm not sure what you mean by "substandard." There are some school districts that have -- you know, their buildings and grounds are not as good as others, but I know that -- I guess I'll interpret that by saying a really low substandard. If you say a really low substandard, then I think I would say yes, but I'm not sure what you mean by "substandard." I'm not sure what the standard is.

Q Are you aware of any standards out there promulgated by the State with respect to facilities?

A I don't know of any specific list of standards. We always use the inclusive phrase of safety and welfare. I remember when I was superintendent of Jefferson High School District, when it rained we had all kinds of roof problems and everything. Is that substandard? It didn't bother the education of children, but was it substandard?

So I think that definition is pretty broad. I think I can name -- not I could name, but I think there are some districts who have beautiful facilities and

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directed the district to do anything in particular with

- regard to the teaching staff at any school within the 3 district?
- 4 A Not while I've been superintendent.
- 5 Q In your opinion, do the condition of school 6
 - facilities have an effect on student learning?
 - A Yes, they do.
 - Q Why do you think that?
- 9 A I think that if you don't have safe, secure
- facilities that present a learning environment, I think
- that it's not conducive to good learning. I think that
- when you talk about school facilities, I'm talking about 12
- everything, including a classroom, how a teacher develops
- 14 a classroom. You can walk into some classrooms and just,
- 15 wow, and others are not.

I think, first of all, with the kind of

- restrictions we have and the kind of inspections we have 17
- with regard to earthquakes and everything -- I'm not
- 19 talking about walls falling down, I'm not talking about
- 20 roofs caving in. I'm talking about the basic
- fundamentals of having a classroom basically where the 21
- student spends time. Classroom, playground, facilities
- 23 like that that should be conducive to learning.
- 24 MS. WELCH: Can we take a quick break?
- 25 MR. MARQUEZ: Sure.

perhaps are not doing as good a job as some schools that might have standard facilities.

3 Q Do you have a definition in mind of what you 4 mean when you say "low substandard"?

5 A I think that if you have school buildings that have broken windows, a lot of graffiti, a broken chain 6 link fence, some of the things we see in the movies, I 7 8 think those are substandard.

9 Q So you would say those types of schools could 10 have a negative effect on school climate?

A Yes, right. 11

- Q Do you think that those types of schools could 13 have a negative effect on student self-esteem?
 - A Yes.

15 Q Do you think that those type of schools send a 16 message to students about how adults value their education or whether they value their education?

18 MS. CARTER: Objection; leading and vague.

19 THE WITNESS: If we're dealing with my definition of 20 "substandard."

- 21 BY MS. WELCH:
- 22 Q Yes.
- 23 A Yes.
- 24 Q As a superintendent of Ravenswood and, you know, when you've been superintendent in the past, in assessing

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whether schools are doing, you know, a good job generally, do you take some account of how well the school keeps up its facilities?

A I think how they keep their facilities and the safety factor and how their facility looks I think is important overall for the image of that school, that school district, and also with parents and community.

Q Does the district supervise the quality of facility maintenance in the schools in Ravenswood?

A Absolutely. And I have to tell you that when I mentioned in my testimony that I was into micro-management. I've been in every corner, every cafeteria line, I've tasted food, I've looked at the kitchens. I've been in the bathrooms. I've been in the hallways, I've been in the store rooms, I've been 15 everywhere. And so I can tell you firsthand that I do look at that stuff at every site.

18 Q Do you assess whether principals at a particular 19 school site are keeping up their end of the bargain in 20 terms of --

A Absolutely. That's an important part. I talk

22 to them a lot about that. I talk to them a lot about 23 that. If there's not something -- if I see something 24 that I think is a problem, a danger or something, I talk 25 to the principal and I talk to the maintenance people and there and tell the person, "That has to be fixed."

2 O Do you know if that sort of approach was in 3 place or being used before you got to the district?

A I cannot tell you what the former superintendent did or had in mind or what was in her mind.

Q I understand that. So I guess my question would be. Has anyone told you, "Wow, this is really different from how it used to be," or have you had those sorts of conversations?

A No. They've told me, "This is really great." I don't encourage impugning the past. I really don't. I really -- in fact, I stay away from it. I really discourage it because people love to talk to you about the past and complain about the past, hoping that complaining about the past makes themselves in better light with you.

So I really, really -- and that goes with principals, custodians and secretaries, everybody. I really discourage talking about the past.

20 Q So I take it, based on your past testimony, that 21 you communicate firsthand to maintenance staff and others 22 at the schools about what you expect?

23 A Absolutely. The maintenance person has now 24 taken to reporting directly to me.

Q Does the district have a system for managing

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it better done within a very short period of time. Very short time. And if it's a safety reason, I'll stand

3 there until it's done.

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Q Do you have a set of standards or goals you use to assess whether maintenance is being performed adequately in the district?

A Mm-hmm.

Q Is that something that's written down or just something that you --

10 A 40 years' worth of doing it and I know what's 11 safe for kids.

Q Are there any -- in terms of helping other people understand your standards, have you created any kind of formal checklist of standards for the maintenance folks to use?

A No. What I've created is a heightened awareness on the maintenance people that I'm all over the place and I don't like things that are unsafe. And I've really been successful in that because I know that people will say, "Hey, better take care of that. He's going to be here." And they know I will call them up immediately if something is wrong.

23 So I think that I've established an unwritten -you know, I could write a memo on something, but that's not what it is. You have to live it, display it, and be

facilities complaints or issues that arise at schools?

A Yes. We have a regular complaint procedure and 3 we have a process where they can put things in writing and send it through the regular system. 5

I've asked the principals especially to be concerned about their school and to send -- anything they send to the maintenance, I want a copy of.

Also, because of our problems with financing, almost everything has to come through me. I sign off on stuff to be purchased. I've stopped all purchasing. I stopped everything. I caught the nurse the other day going out and buying Band-Aids with her own money. And I told her, "You don't have to do that much." But everything has come through me.

Q Do you know if the district has a practice of having routine inspections of its schools?

A I'm not sure that there's a schedule written down somewhere or a practice. I know that by example that I'm all over the place, which encourages other administrators if they want to keep up with me and they want to keep their jobs, they do the same thing.

21 22 Q Is there a complaint system that parents can

23 use?

24 A Yes.

25 Q What is that system?

Page 202 Page 204

A It's a uniform complaint system that's in -- we have a policy -- in fact, by law we have to have a uniform complaint system. And the complaint system can be a complaint that's a regular complaint on harassment, a complaint on textbooks. There's a whole body of law that deals with complaints about textbooks and how you can complain about a specific textbook. We have personnel, we have student complaint forms. So there are a series of processes to go through.

Q Other than the UCP, does the district have any other procedure for complaints that you're aware of?

A Well, there's a big series of them, different complaints. We have a complaint -- we have a -- a complaint procedure is required by law, and then the regular complaint we have with parents complaining about something being wrong, and then we have the claim for -if somebody trips and falls. So we have an extensive complaint procedure process that we go through.

A Yes. Students when they first register and then

Q How is this procedure or -- first, is this procedure communicated to parents in the district?

22 every year there's a packet of information that goes out 23 to parents that speaks about the requirements of the 24 district, the requirements of the curriculum and also the 25 complaint procedures, parents' rights, and things of that

1 that I could sustain the type of work I'm doing now on a long-range basis. When you have a superintendent getting 3 down to find out what kind of food is served in the cafeteria, there's something -- it just isn't going to 5 work for a long time. I guess I have the energy to do it 6 for a while, but there's going to be times and places 7 where the meetings will engulf me in curriculum and 8 instruction. I've got to get down to the instruction of

I'm recommending committees next year to look at boundary lines, look at transportation, looking at grade configuration. So I'm not sure how long a superintendent could sustain what I'm doing now. It probably is not practical.

Q I'd like to take a look at the FCMAT document.

16 A Sure.

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MS. WELCH: This will be Exhibit 12. 17

students and what's happening.

18 (Deposition Exhibit 12 was marked.)

19 THE WITNESS: Yes.

20 BY MS. WELCH:

21 Q I take it you've seen this document before?

A Many times.

23 Q What is your understanding of why this report

24 was prepared? 25

A I think there was a time when there was -- for a

period of time there was some fairly serious upheaval in

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Q Are you familiar with a custodial staffing formula that the district used?

4 A Yes. It's a combination of four things: It's a 5 combination of square footage -- and it comes from CASBO, 6 California Association of Business Officials. They have 7 the regular criteria, and the four things are number of 8 students, square footage, classroom versus gyms, open spaces, and there's one other one. There's four criteria that is taken into account when development of a square footage formula is applied to a custodian.

12 Q So I take it this formula is still in use by the 13 district?

14 A Yes, correct. Mm-hmm.

15 Q Do you think it's an effective formula?

A Yes. Sure. I think it's used by many school 16 17 districts in California.

(☐Telephonic interruption.)

19 MS. WELCH: Off the record.

(Discussion off the record.)

MS. WELCH: Back on the record.

22 Q Do you think that your approach in terms of

23 ensuring that the facilities are well-maintained would be

24 workable in a larger district?

A You know, that's a good question. I don't think

Page 205

the district in relationship to the allegations of

3 illegal activity. The superintendent had just gone

through a trial alleging 18 or 19 felony counts, which,

5 in turn, she was exonerated from all counts, and Delaine

6 Easton, the State Superintendent of Public Instruction,

7 felt that there should be some review of the current

8 practices. And Delaine Easton and I -- Delaine and I

9 talked about and it was agreed that -- and I agreed and

10 we agreed that we should take a look at things just as a

matter of our professional responsibilities. 11

And this is how this study came about. This study was under the auspices of the county superintendent of schools, and it was, I felt, my responsibility under law to take a look at things just to put things right in relationship to the millions of rumors and things that were going on all over the place. I think that's the genesis of this study.

Q When you say -- I don't want to misquote you, but when you say that you thought that it was -- I can't remember if you said responsibility under the law or --

22 A I think it was my responsibility under the law. 23 The law states the county superintendent of schools -it's an old law. Sorry.

Q That was my next question. Which law?

Page 206 Page 208

A The law says that the county superintendent of schools shall superintend the schools in the county. And there has been an attempt to define that since it first came on the books and it has a variety of definitions.

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State?

6 professionally as county superintendent of schools that I 7 have some responsibility of what goes on in schools, and 8 that I think -- in this case I didn't actually superintend at the regular school district at that time, 10 but I felt that the definition of law -- that I had some authority to step in and do this review. 11

I think that what it means is that

I have to add that the Ravenswood superintendent and a committee of the board -- two members of the board came to see me in my office and supported my doing this review. I think that has to be noted. It wasn't just me coming in and saying I'm going to do the investigation. They supported me doing this review. That was the superintendent and two -- two board members.

Q When you and Superintendent or former Superintendent Easton spoke about doing a review, did Superintendent Easton discuss with you what she believed the authority would be to do such a review? A No. No. We had -- yes, we did discuss that. We did discuss -- now, you're talking about the

superintendent of Ravenswood or the superintendent of the

did not find any illegal -- I forget how I worded it in my preface, but I did not find any illegal -- let me look 3 at this for a moment.

4 O Sure.

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(☐Witness reviews document.) 6

THE WITNESS: I must have said that to a newspaper at one time. I don't see it in here. I did state that I did not find any overt illegal activity in the district. And I thought I said it somewhere in here. Your question was, again?

BY MS. WELCH: 11

> Q We were talking about the purpose of the report, and you said it was four-fold.

A It was the rumors going around the district, the 15 feeling that they were just in chaos, the feeling that 16 they were defying the law, the feeling that they were 17 just not paying attention to any of the illegal activities. It was around all of the potential rumors of 18 illegality going on. That was part. 19

20 And I thought that for the benefit of the 21 community and for -- and people began to ask me, "What 22 are you doing as county superintendent to supervise the 23 illegal activities?"

And I said, "What do you mean, supervise illegal activities?" I mean, that was the kind of thing I was

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Q I'm talking about Superintendent Easton. That conversation.

A Right. We did. We had some discussion on where the authority -- who had the authority to do this, and Delaine Easton and I said, "Well, let's have the attorneys look at this."

And it was determined that it was in really -really the authority was with the county superintendent of schools to do this. And she certainly agreed and we, in turn, put this together.

Q And who prepared the report?

A I prepared the preface, and the report then was 13 14 prepared by the FCMAT team.

15 Q We talked about how the project came to be or how the audit came to be. Was there a particular purpose 16 17 for the report itself?

18 A I think the purpose was two, three, four-fold. 19 I think the purpose was to take a look to see what was occurring in the district because of the multitude of 20 21 rumors that were out there, the rumors that ranged from absolute, you know, illegal activities going in every 23 corner of the place, to a review of their policies and 24 practices.

And in my report I speak to the issue, that I

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getting. So I felt we should go and step in and do this with FCMAT.

3 MR. MARQUEZ: It's about five minutes to five.

4 MS. WELCH: Yes.

MR. MARQUEZ: Would it make sense to break?

MS. WELCH: Why don't we go off the record? 6 7

(Discussion off the record.)

8 THE REPORTER: Counsel, would you like a copy of the 9 transcript?

10 MR. MARQUEZ: Yeah.

11 THE REPORTER: Counsel, for you?

12 MS. WELCH: Yes.

13 MS. GIORGI: No, thank you.

14 MS. CARTER: Yes.

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1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	I, FLOYD GONELLA, Ed.D., do hereby declare under penalty of perjury that I have read the foregoing transcript of my deposition; that I have made such corrections as noted herein, in ink, initialed by me, or attached hereto; that my testimony as contained Herein, as corrected, is true and correct. EXECUTED this day of, 2003, at, (City) (State)	
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1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	I, the undersigned, a Certified Shorthand Reporter of the State of California, do hereby certify: That the foregoing proceedings were taken before me at the time and place herein set forth; that any witnesses in the foregoing proceedings, prior to testifying, were placed under oath; that a verbatim record of the proceedings was made by me using machine shorthand which was thereafter transcribed under my direction; further, that the foregoing is an accurate transcription thereof. I further certify that I am neither financially interested in the action nor a relative or employee of any attorney of any of the parties. IN WITNESS WHEREOF, I have this date subscribed my name. Dated:	
2425	TRACY L. PERRY CSR No. 9577	