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Page 1
         IN THE SUPERIOR COURT OF THE STATE OF CALIFORNIA
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 2
             IN AND FOR THE COUNTY OF SAN FRANCISCO
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                             ---000---
 4
     ELIEZER WILLIAMS, a minor, by
     Sweetie Williams, his guardian ad litem,
     et al., each individually and on behalf
 5
     of all others similarly situated,
 6
                    Plaintiffs,
                                                  No. 312236
                VS.
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     STATE OF CALIFORNIA, DELAINE EASTIN,
     State Superintendent of Public
     Instruction, STATE DEPARTMENT OF
 8
     EDUCATION, STATE BOARD OF EDUCATION,
                    Defendants.
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11
12
                           Deposition of
13
                          SHERRY GRIFFITH
14
                  Volume I, Pages 1 through 251
15
                    Wednesday, July 25, 2001
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19
2.0
21
22 Reported by:
23 TRACY LEE MOORELAND
24 CSR No. 10397
25
    Job No. 27831
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Page 2	Page 4
APPEARANCES  For the Plaintiffs Eliezer Williams, et al.:  MORRISON & FOERSTER LLP BY: MICHAEL A. JACOBS, ESQ.  KATHLEEN DUFFY, LEGAL ASSISTANT 425 Market Street San Francisco, California 94105  For the Defendant State of California: O'MELVENEY & MYERS LLP BY: FRAMROZE M. VIRJEE, ESQ. 400 South Hope Street Los Angeles, California 90071  For the Defendant Delaine Eastin, State Superintendent of Public Instruction, State Department of Education, State Board of Education: DEPARTMENT OF JUSTICE OFFICE OF THE ATTORNEY GENERAL BY: MARGARITA ALTAMIRANO, ESQ. 1300 I Street, Suite 1101 Sacramento, California 95814	1 INDEX 2 Examination by: Page 3 Mr. Jacobs 5 4000 5 EXHIBITS 7 Defendants' Page 8 SAD-53 1st Story of Level 2 printed in FULL 9 format, September 17, 2000, Sunday 7 10 SAD-54 Curriculum Development and Supplemental 11 Materials Commission, Minutes of 12 Meeting May 18-19, 2000 115 13 SAD-55 Article, New books seen as tool to 14 improve math learning 179 15 SAD-56 Curriculum Development and Supplemental 16 Materials Commission, Final Minutes of 17 Meeting January 17-19, 2001 241 18 19 20 21 22 23 24 25
Page 3  APPEARANCES, cont.  For the Los Angeles Unified School District and the Pajaro Valley Unified School District:  LOZANO & SMITH  BY: SARAH LEVITAN KAATZ, ESQ.  20 Ragsdale Drive, Suite 201  Monterey, California 93940  The Intervener:  CALIFORNIA SCHOOL BOARD ASSOCIATION BY: JUDY CIAS, ESQ.  3100 Beacon Boulevard  West Sacramento, California 95691  West Sacramento, California 95691 000	Page 5  BE IT REMEMBERED, that on Wednesday, July 25, 2 2001, commencing at the hour of 10:11 a.m., thereof, at 3 the Law Offices of Morrison & Foerster LLP, 400 Capitol 4 Mall, Suite 2300, Sacramento, California, before me, 5 TRACY LEE MOORELAND, a Certified Shorthand Reporter in 6 the State of California, there personally appeared 7 SHERRY GRIFFITH, 8 called as a witness herein, who, having been duly sworn 9 to tell the truth, the whole truth, and nothing but the 10 truth, was thereupon examined and interrogated as 11 hereinafter set forth. 1200 13 EXAMINATION BY MR. JACOBS 14 Q. Ms. Griffith, I'm Michael Jacobs. I represent 15 the plaintiffs in this case. 16 You hold a couple of different positions right 17 now in the with state agencies; is that correct? 18 A. Yes. 19 Q. What are those positions? 20 A. I'm the division director for the curriculum 21 frameworks and instructional resources division for the 22 Department, and I'm the designee for the state 23 superintendent as executive secretary to the curriculum 24 development and supplemental materials commission. 25 Q. Do you have any other positions in as an

Page 6 Page 8

- 1 employee of the State of California?
- 2 A. No.
- 3 Q. Are you a member of the Publishers Resource
- 4 Group, Inc.?
- 5 A. Publishers Resource Group?
- 6 Q. Uh-huh.
- 7 A. No.
- 8 Q. NASTA, National Association of State Textbook
- 9 Administrators?
- 10 A. Automatically you're a member of that group
- 11 when you're the textbook or instructional materials
- 12 coordinator for your state. Those are administrators
- 13 for each state, so you become a participant in that
- 14 process.
- 15 Q. Are other State of California employees members
- 16 of NASTA?
- MR. VIRJEE: Objection. Calls for speculation.
- 18 THE WITNESS: I don't know.
- 19 Q. BY MR. JACOBS: So to the best of your
- 20 knowledge, you are the State of California
- 21 representative to NASTA?
- 22 A. Yes.
- 23 Q. Have you had your deposition taken before in
- 24 any case?
- 25 A. Yes, in 1979.

- 1 quotation from the article from you.
- 2 MR. VIRJEE: Take your time. Read whatever you
- 3 want to read.

5

- 4 THE WITNESS: Okay.
  - Q. BY MR. JACOBS: Did you say the words that are
- 6 set forth in the article?
- 7 A. I don't recall.
- 8 Q. Do you recall generally being interviewed about
- 9 that topic?
- 10 A. Yes.
- 11 Q. Do you recall the general thrust of your
- 12 comments?
- 13 A. Yes.
- 14 Q. What was the general thrust of your comments?
- 15 A. The general thrust of my comments is that each
- 16 school district would assess its need based both on
- 17 school sites, grade level and content areas in a
- 18 particular year, and determine where they had greatest
- 19 need, and then they would begin to select their
- 20 materials for those areas that are of highest priority
- 21 at that particular time.
- For example, if they had just purchased history
- 23 social science books in 1999, they wouldn't be
- 24 addressing that issue, they would go to perhaps another
  - area, and each district would be different, to focus

Page 7

- O. What kind of case?
- 2 A. A car accident.
- 3 Q. I'll remind you of the rules. I ask you
- 4 questions, you give me answers, the court reporter takes
- 5 it down. Various uses can be made of that in the
- 6 litigation. Your testimony is under oath. I think you
- 7 know from reading the papers what that means in terms of
- 8 your obligations to give truthful testimony.
- 9 If you don't understand a question, please tell
- 10 me. I'll assume you understand it. Both lawyers,
- 11 you'll find, for you, object frequently if they don't
- 12 like the question, but unless they instruct you not to
- answer, your obligation stands to answer the question
- 14 unless you don't understand it yourself. Okay?
- 15 A. Uh-huh.
- 16 Q. You were quoted in an article on September
- 17 17th, 2000, in the Press Enterprise of Riverside,
- 18 California.

23

- MR. VIRJEE: What was the date?
- 20 MR. JACOBS: I'm handing it out now.
- 21 MR. VIRJEE: Are you going to mark this?
- 22 MR. JACOBS: Yes.
  - (Exhibit SAD-53 was marked.)
- MR. JACOBS: Feel free to take a look at the
- 25 article as a whole, but I've marked in yellow the

- their time and energy and their funding on a content
- 2 area where they found they had greatest need for
- 3 additional instructional materials, new and revised
- 4 materials.
- 5 So my thrust of the comments here are based on
- 6 the fact that every district in California is at a
- 7 different stage of selection, and it's an ongoing
- 8 process that they're involved with on a regular basis.
- 9 It's cyclical, and it adheres to the curriculum
- 10 framework cycles in the state.
- 11 Q. By "curriculum framework cycles," what do you
- 12 mean?
- 13 A. The State develops curriculum frameworks in
- 14 grades K to 12 in every subject. There are four core
- 15 subjects, math, reading language arts, social science
- 16 history, so it's history social science.
- 17 Q. That's one topic?
- 18 A. Yes. History social science, and science. We
- 19 also prepare curriculum frameworks in the areas of
- 20 foreign language, physical education and health, and
- 21 then finally visual performing arts. That's for all of
- 22 K-12.
- The curriculum frameworks are developed by the
- 24 curriculum commission with the assistance of my office
- 25 through a public review process, and then they're

Page 10 Page 12

- approved by the State Board of Education.
- 2 And they're on cycles. For the core subjects
- 3 it's every six years, and for the non-core it's every
- 4 eight.

7

- 5 Q. This aspect of the -- that you've just
- 6 described has been in existence for how long?
  - MR. VIRJEE: Objection. Compound. Also calls
- 8 for speculation, that it's all been in existence at the
- 9 same time.
- 10 MS. ALTAMIRANO: Join.
- 11 MS. KAATZ: Join.
- 12 THE WITNESS: I don't understand your question.
- 13 Q. BY MR. JACOBS: You described what you meant by
- curriculum framework cycle, and described a cycle and a
- process for adopting curriculum frameworks, right? 15
- 16 A. Uh-huh. Yes.
- 17 O. To the best of your knowledge, how long a
- 18 period is the description that you just gave me
- 19 accurate?
- 20 MR. VIRJEE: Objection. Compound. Assumes
- 21 facts not in evidence. Assumes it's all been
- 22 comprehensive and in effect for the same amount of time.
- 23 THE WITNESS: I still don't understand your
- 24 question.
- 25 BY MR. JACOBS: Did the system change in recent O.

- 1 Q. But let's take the cycles, for example, six
- 2 years and eight years that you described. Has that
- 3 been -- have those been the periods of the cycles for at
- 4 least the last eleven years?
- 5 A. Yes.

15

20

- Q. So when you said, every district in California 6
- 7 has a very different textbook situation -- let me just
- put in the record the quote from the article -- said,
- 9 Sherry Griffith, who oversees textbooks issues for the
- 10 State Department of Education, some districts, for
- example, may put most of their money in reading or math 11
- because they are concerned about their test scores in
- that area, it's all a matter of priorities. 13

14 Let me ask you, first of all, is that

consistent with your understanding of the thrust of what

you were conveying to the reporter? 16

17 MR. VIRJEE: Objection to the extent you

started that question with, "when you said." She's 18

19 already said that she didn't say this specifically.

MR. JACOBS: That's fair. Let me start over.

21 Having read into the record what the article

22 quotes you as saying and now having had a description

23 from you of what the thrust of your remarks were to the

24 reporter, do you see any inconsistency in what's in the

article from your recollection of the thrust of what you

Page 11

- years so that the description you just gave us is
- applicable to a period going back to '98 or '99, or has 2
- 3 this description been accurate that you just gave me
- 4 back to the early '90s or earlier?
- 5 MS. ALTAMIRANO: Objection. Vague and 6 ambiguous.
- 7 Which system are you talking about, just a
- 8 system of curriculum frameworks?
- 9 MR. JACOBS: The answer the witness just gave
- 10 me.
- 11 THE WITNESS: Are you asking what year this
- process began?
- 13 MR. JACOBS: No.
- 14 Q. I'm asking for how long the description that
- you gave me in answering the question, what did you mean 15
- by curriculum framework cycles, would be -- is a then
- 17 accurate description of the system?
- 18 MR. VIRJEE: Same objection. Compound.
- 19 To the extent maybe you're asking how long has
- 20 exactly what you just described been the state of
- 21 affairs.
- 22 THE WITNESS: Many years.
- BY MR. JACOBS: And do you know when it 23 O.
- 24 started?
- 25 I couldn't give you the inception date.

- conveyed to the reporter? 1
- 2 A. Yes.
- 3 Q. What's the inconsistency?
- It doesn't include the full detail of what I 4 A.
- 5 said.

9

- When you were referring to a very different 6 O.
- 7 textbook situation, were you in any way referring to
- whether particular schools have what you understand to
  - be shortages of textbooks?
- 10 MR. VIRJEE: Objection. Assumes facts not in
- 11 evidence. Assumes that she referred to a very different
- textbook situation. She didn't say she used those
- 13 words, she gave you generally the thrust of what she
- 14 said.
- 15 MR. JACOBS: Fram, I have to ask you to --
- 16 MS. ALTAMIRANO: Join.
- 17 MR. JACOBS: -- Give a short, simple objection
- 18 and not coach the witness.
- 19 MR. VIRJEE: I'll make my objection in the way
- 20 I choose. And that misstates her testimony and assumes
- 21 facts not in evidence.
- 22 You are trying to trick the witness into
- 23 agreeing that's what she said when she's already told
- 24 you she didn't, so I'll have to ask you not to
- 25 mischaracterize her testimony.

Page 14 Page 16

- 1 Q. BY MR. JACOBS: Can you answer my question?
- 2 A. Could you repeat the question.
- 3 MS. ALTAMIRANO: Could you have the reporter 4 read it back.
- 5 MR. JACOBS: Let me start over. I'll withdraw 6 the question.
- 7 Did you -- did the thrust of your remarks
- 8 include the thought, in words or substance, that every
- 9 district in California has a very different textbook
- 10 situation?
- 11 MR. VIRJEE: Objection. Vague and ambiguous.
- 12 MS. ALTAMIRANO: Join.
- 13 THE WITNESS: I don't understand your question.
- 14 BY MR. JACOBS: Well, I asked you whether there
- 15 was anything inconsistent between what I read in the
- article and your recollection of the thrust of what you
- conveyed to the reporter. And your answer as to the 17
- 18 inconsistency was that it didn't convey the full content
- 19 that you relayed to us in this deposition when I asked
- 20 you for your recollection of the thrust of your remarks.
- 21 So I didn't understand you to be saying that you did not
- convey in the thrust of your remarks to the reporter
- that every district in California has a very different
- 24 textbook situation.
- 25 So let me ask you that, is there anything

- Q. Do you recall any better what words you used?
- 2 A.

5

15

- 3 Q. What were the words you used?
- 4 A. What I stated previously to you.
  - MR. VIRJEE: What she's already testified to.
- THE WITNESS: I've already answered that. 6
- 7 Q. BY MR. JACOBS: So in your conversation with
- 8 the reporter, were you referring to what you understood
- 9 to be shortages of textbooks in any particular school or
- school district in the State of California? 10
- 11 A. No.
- 12 MR. VIRJEE: Objection. Vague and ambiguous as
- to the term "shortage." 13
- 14 MS. KAATZ: Join.
  - MS. ALTAMIRANO: I join as well.
- 16 THE WITNESS: No.
- 17 BY MR. JACOBS: To put it in the converse, what O.
- you were referring to then was not whether there are
- sufficient numbers of textbooks in schools or school
- districts in the state, but rather the notion that
- 21 different school districts were in different stages of
- 22 the adoption cycles as it related to the State's
- 23 adoption of curriculum frameworks?
- 24 MR. VIRJEE: Objection. Vague and ambiguous as
- to "sufficient numbers."

Page 15

- inconsistent as opposed to subtractive or additive? 1
- 2 MS. ALTAMIRANO: I'm going to object in the
- 3 sense that you're misstating what she said earlier.
- 4 Earlier she said that she conveyed much more to this 5 reporter than what's in this quote.
- 6 BY MR. JACOBS: Right. Did you not convey to O.
- 7 the reporter the thought that every district in
- 8 California has a very different textbook situation?
- 9 Repeat your question.
- 10 MR. VIRJEE: You are asking in sum and
- substance, I assume? 11
- 12 MR. JACOBS: Yes.
- 13 MR. VIRJEE: So, Sherry, the question is in sum 14
- and substance, did you tell the reporter that every
- school district has a different textbook situation? 15
- 16 Fair enough?
- 17 MR. JACOBS: In words or substance, yes.
- 18 THE WITNESS: Should I be answering this
- 19 question?
- 20 MR. JACOBS: Yes.
- 21 THE WITNESS: Yes.
- 22 BY MR. JACOBS: Yes, I did convey to the
- 23 reporter that every district in California has a very
- 24 different textbook situation in words or substance?
- 25 Yes. Not in these terms.

- 1 MS. ALTAMIRANO: Join.
- 2 MS. KAATZ: Join.
- 3 THE WITNESS: The first part of your sentence I
- 4 can respond to, the second part I cannot.
- 5 MR. JACOBS: Let's take the first part.
- 6 THE WITNESS: If you can repeat the first part.
  - (Record read.)
- 8 THE WITNESS: At the word cycle, I can answer
- 9 yes.

7

16

- 10 Q. BY MR. JACOBS: Did the reporter ask you in
- 11 that conversation about whether you had information
- about whether there was sufficient numbers of textbooks
- 13 in schools or school districts in the state?
- 14 MR. VIRJEE: Objection. Vague and ambiguous as
- 15 to "sufficient numbers."
  - MS. ALTAMIRANO: Join.
- 17 THE WITNESS: I don't recall.
- BY MR. JACOBS: The topic of the article -- one 18 O.
- topic in the article is the claim by the ACLU, referred
- to in the fourth paragraph of page 4. The ACLU claims
- 21 it knows of more than 30 schools statewide that don't
- 22 have enough books in core subjects, such as math and
- science, for students to use in class or to take home.
- 24 They say most of the schools with textbook shortages are
- in predominately poor or minority communities.

Page 18 Page 20

1 Do you see that paragraph?

2 Uh-huh. A.

3 MR. VIRJEE: You have to speak audibly for the 4 reporter.

5 THE WITNESS: Yes.

6 BY MR. JACOBS: Did your conversation with the Q. 7 reporter cover the ACLU claim as described in that 8 paragraph?

MR. VIRJEE: Objection. Asked and answered.

10 THE WITNESS: No, not specifically the case. I

was called upon to provide information by phone to them 11

12 regarding the cycles of the frameworks, the funding

13 streams that are available from the State, and the 14

process that's used by local governing boards. 15 O. BY MR. JACOBS: When you say "called upon," did

16 you mean to imply that you were asked by somebody in

17

the -- in state government to answer those questions, or

18 you were called by the reporter and asked those

19 questions?

9

20 MR. VIRJEE: Or something else.

21 MR. JACOBS: Or something else.

22 THE WITNESS: Our department communications

23 director refers calls to particular individuals in the

24 Department that have background and expertise in certain

25 areas, and then I would provide information about the that are available for districts to use.

2 BY MR. JACOBS: Those are Shiff-Bustamante and 3 IMF?

4 A. State IMF, yes.

5 MR. VIRJEE: Move to strike her testimony as nonresponsive to the extent she's saying that's what she 7 would have said.

8 If you did say that, that's fine. I want you 9 to tell him what you did say.

10 MR. JACOBS: You can move to strike, but you 11 can't instruct this witness, so please continue.

12 THE WITNESS: I informed the reporter about the

13 Shiff-Bustamante instructional materials program, the state instructional materials fund, how those funding

15 streams work, the per pupil apportionments that were

16 provided at that time, the requirements for the use of

17 those funds, and general information about textbook

18 pricing that's done at the state level.

19 BY MR. JACOBS: I'd like to ask efficient

questions, and so if this works for you, great, if not,

21 I'll break it down.

> As you just described the topics that you provided to the reporter, can you tell me what your best

24 recollection is of what you told the reporter on those

25 topics?

22

23

Page 19

2 BY MR. JACOBS: And that is, in fact, the

3 process that was handled -- that was followed in this

4 case?

7

16

5 A. Yes.

6 MR. VIRJEE: Objection. Calls for speculation.

THE WITNESS: Yes.

8 BY MR. JACOBS: Did you have a discussion with

9 the reporter about the funding available from the State

10 for textbook purchases?

11 A. Yes.

O. 12 What do you recall of what you conveyed to the

13 reporter on that topic? 14

MR. VIRJEE: Other than what she's already

15 testified to?

MR. JACOBS: Yes.

17 THE WITNESS: I can't recall every specific

18 response.

19 MR. VIRJEE: He's just asking to tell him what 20

you remember you told the reporter.

21 THE WITNESS: What I would have conveyed to the

22 reporter is the amount per pupil that's provided, and

some of that is reflected in this article. I think, to

24 some extent, though I want to note it's incorrect. I

25 would talk about the two categorical funding streams

For Shiff-Bustamante I would have given the 1 A.

2 total appropriations for the fiscal year, I would have

given the per pupil amount, I would have discussed with 3

4 them the use of those funds, that they must be used for

5 standards aligned materials, instructional materials

approved by the State Board for K-8, kindergarten

through grade 8, and approved by high schools, grades

8 9-12.

7

9 For the state instructional materials fund, I

10 would have given them the general apportionment for the state, the per pupil amount for grades K-8 and 9-12, and 11

12 how those funds should be used.

13 As it relates to pricing of materials, I would 14 have informed them of the price quotes that are

15 submitted at the time the materials are approved by the

16 State. Those prices are good for two years, and they

17 can be revised biannually.

18 And I would have informed the district -- or

19 the reporter, excuse me, that there are purchase lists

that would be used by the districts to make their 20

21 decisions, and that those purchase lists are on cycles

22 approved by the State Board for a core area at six

23 years. So a district would have the opportunity any

24 time within that six years to evaluate materials at the

local level and determine if they wanted to purchase

Page 24

- 1 them in that content area.
- 2 For the fiscal year that you were commenting on
- 3 in your discussion with the reporter, what were the per
- 4 pupil amounts as conveyed in your conversation?
- 5 MS. ALTAMIRANO: Objection. Vague. Could we 6 get the fiscal year?
  - MR. JACOBS: For Shiff-Bustamante.
- 8 MS. ALTAMIRANO: Could we get the fiscal year
- down, which year it is? 9
- 10 MR. JACOBS: That's a fair question.
- 11 Q. What year were you talking about?
- 12 A. Well, we work on a fiscal cycle, which would be
- July to July. This article was September 17th, 2000, so
- I would have been providing information for fiscal year
- 2000, 2001. 15
- 16 O. What was the per pupil amount that you had in
- mind when you were having a conversation with the 17
- reporter for Schiff-Bustamante? 18
- 19 MR. VIRJEE: To the extent that you can recall.
- 20 THE WITNESS: Well, I recall that I would give
- 21 an approximate, which is \$42 per pupil for grades K to
- 22 12.

7

- 23 Q. BY MR. JACOBS: And for the state IMF, same
- 24 question.
- 25 MR. VIRJEE: Same year too?

- in which you compared available funding to cost of
- 2 textbooks?
- 3 A. I don't recall having that discussion at all.
- 4 Q. Did you discuss with the reporter that there
- 5 were potentially other sources of funding available for
- textbook purchases besides Shiff-Bustamante and state
- 7 IMF available to school districts?
- 8 A. Yes
- 9 Q. And what is your best recollection of what you
- 10 conveyed to him on that topic?
- I would convey that they are able to use any 11 A.
- 12 resource available to them at the local level to
- 13 purchase instructional materials, and they are expected
- 14 to combine those resources with the dedicated accounts
- 15 that the State provides.
- Q. And by "expected to," what do you mean? 16
- 17 A. That they are under obligation to purchase
- 18 materials using the sources the State provides and any
- 19 other additional resources available to them.
- 20 O. And the obligation you're referring to is what?
- 21 A. That they, at the local level, will need to
- 22 determine from their budget whatever flexible resources
- 23 they have that can be used to purchase the materials
- 24 that they need, along with any state funds that are
- 25 provided.

Page 23

1 MR. JACOBS: Uh-huh.

2 THE WITNESS: I would have given an approximate

- 3 apportionment of \$31 per pupil for K-8, and \$20 for 4 grades 9 to 12.
- 5 BY MR. JACOBS: To the best of your knowledge Q.
- 6 sitting here today, aside from the fact that it was an
- 7 approximation, are those figures accurate for that year?
- 8 MR. VIRJEE: Thank you.
- 9 THE WITNESS: Yes, it's an approximation.
- 10 BY MR. JACOBS: But it's not the case that Q.
- 11 you're sitting here today, realizing that what you had
- in mind at that time and told the reporter was in some
- 13 material way incorrect?
- 14 A. No.
- 15 Q. Then what did you have in mind at that time
- about textbook pricing that you believe you would have
- 17 conveyed to the reporter?
- 18 MR. VIRJEE: Other than what she's already
- 19 testified to?
- 20 MR. JACOBS: Yes.
- 21 Q. Just that the pricing information is available,
- 22 or did you actually say to him, our understanding is
- that it costs roughly this amount to purchase textbooks?
- 24 A. No, I didn't say that.
- 25 Q. Did you have any discussion with the reporter

So by "obligation" you were not referring to

- 2 some specific requirement written into state law or
- 3 regulation?
- 4 MR. VIRJEE: Objection. Calls for a legal
- 5 conclusion.

7

- 6 MS. ALTAMIRANO: Join.
  - THE WITNESS: No.
- 8 Q. BY MR. JACOBS: No, I was not?
- 9 A. No, I wasn't referring to a particular statute.
- 10 Were you referring to any -- what were you
- 11 referring to then, other than the notion that school
- districts have flexibility to use funds from other
- sources? 13
- 14 A. Purchasing decisions are made at the local
- level, so publisher representatives come to the school
- district, present what they have available. They're
- based on the prices they've submitted to the State for 17
- 18 K-8.
- 19 The district makes determinations, once they've
- 20 determined they're going to purchase, what portions of
- 21 the program they want to purchase and what additional
- 22 supplements to a program they want to purchase, and they
- 23 can determine that they'd like to purchase, for example,
- 24 just a pupil edition and a student edition within the
- confines of their budget and their ability. They may

- choose to purchase student edition, teacher's edition,
- 2 workbooks, CD ROMs, graphs and posters within the means
- 3 that they have at the local level.
- 4 So when I indicated obligation, if they chose
- 5 to purchase a program in which their dedicated funds did
- 6 not provide for the extra support materials they wanted
- 7 to purchase, then they would be obligated to find those
- resources within their local budgets. Those costs would 8
- 9 not come as a reimbursement from the State.
- 10 O. And the reason it wouldn't come as a
- reimbursement from the State is because -- is not 11
- 12 because those funds can't be used for purchasing the
- incremental materials, but rather, in your hypothetical, 13
- if you will, those funds have simply already been used
- for the purchase of, say, the student edition; is that 15
- 16 right?
- 17 A. I couldn't speak to every district and the
- 18 status of their purchases.
- 19 O. That wasn't what I was getting at. It is
- 20 possible under the rules for Shiff-Bustamante to
- 21 purchase items such as teacher editions, workbooks,
- 22 posters and CD ROMs.
- 23 If the underlying curriculum meets the State
- 24 framework, Shiff-Bustamante doesn't preclude the use of
- 25 monies for that purpose; is that correct?

components are approved by the State Board of Education

Page 28

Page 29

- 2 and can be used under a traditional adoption for a
- standards aligned review that's done by the State.
- 4 I understood everything except the "but all of
- 5 the components" part of your answer. Let me see if I'm
- hearing you correctly.
- 7 If the publisher has proposed for review and
- 8 approval by the relevant state-level entities ancillary
- 9 materials such as workbooks or posters or CD ROMs, and
- 10 those have been reviewed and approved, then, for
- 11 example, Schiff-Bustamante funds could be used by the
- 12 district to purchase those ancillary materials; is that
- 13 correct?
- 14 MS. ALTAMIRANO: I'll object. It's vague in
- 15 the sense of approved.
- 16 Do you mean adopted by the State?
- 17 MR. JACOBS: Yes.
- 18 MS. ALTAMIRANO: By the Board of Education?
- 19 MR. JACOBS: Okay.
- 20 THE WITNESS: Yes, they can purchase that.
- 21 O. BY MR. JACOBS: But there are cases in which
- 22 the publisher doesn't submit those ancillary items for
- 23 approval or where they're submitted and not approved, in
- 24 which case if a district wanted to purchase those, they
- 25 would have to use other funds?

Page 27

- Yes. I need to clarify. They can purchase 1 A.
- 2 those, but they must be reviewed at the state level and
- 3 approved by the State Board of Education before they can
- 4 use those funds.
- 5 Q. So is it the case that adoption of a textbook
- 6 doesn't necessarily mean adoption of the workbook, for
- 7 example?
- 8 What it means is when you're going through an
- 9 adoption cycle, which occurs every six years --
- 10 O. For the six-year cycle?
- 11 A. For the six-year cycle. -- whatever the
- publisher submits for that K-8 adoption and then is
- 13 reviewed at the state level by the curriculum
- 14 commission, content experts and then finally the State
- 15 Board, can be purchased using Schiff-Bustamante, but
- 16 there are additional components of a program that a
- 17 publisher may include that are optional for purchasing.
- 18 So my example is a district, in looking at its
- 19 budget, may determine, based on the price quotes, that
- 20 this year they can afford to buy the basics, the student
- 21 edition and the teacher's edition, but they may not be
- 22 in the position to buy, let's say, support or extraneous
- 23 materials, so they may wait to purchase those for a
- 24 subsequent year or they may choose not to purchase
- 25 those. So they can be taken separately, but all of the

- MR. VIRJEE: Objection. Vague and ambiguous as to "other." 2
- 3 Outside of Schiff-Bustamante?
  - MR. JACOBS: Correct.
- 5 MR. VIRJEE: And the IMF account, or including
- 6 the --

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- 7 MR. JACOBS: We haven't gotten to the IMF yet 8 because I think there is some flexibility.
- THE WITNESS: I don't understand your question.
- 10 BY MR. JACOBS: I'm trying to tease out two
- 11 different possibilities. One is that in making a
- 12 purchasing decision, they've exhausted their per student
- amounts under, say, Schiff-Bustamante and therefore in 13
- 14 deciding to purchase ancillary materials, they have to
- go to funding sources. That's one case, it seemed to 15
- 16 me, could exist.
- 17 Another case is that in deciding to purchase
- 18 ancillary materials they discover the ancillary
- 19 materials have not been approved by the State Board of
- 20 Education and therefore have to use other funds.
- 21 MS. ALTAMIRANO: You mean adopt each time 22 you're saying approved, right?
  - MR. JACOBS: I think you said approved.
- 24 THE WITNESS: State Board approved, adopted
- 25 would be the same.

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Page 32

1 MS. ALTAMIRANO: I just want to make sure of 2 the terms.

I'll answer it in two parts. They could not purchase materials that were submitted and rejected by the State Board of Education under Schiff-Bustamante.

If they chose to buy materials that were rejected by the State Board of Education, the only way they could do that is if they were approved for what's called legal and social compliance, and they would have to use another resource, of which 30 percent of the state IMF, instructional materials fund, could be used

12 to purchase those materials that were not approved by 13 the State Board.

14 BY MR. JACOBS: Change the case a little bit. 15 It hasn't even been submitted and approved for legal and

16 social compliance, what then is the district's option? 17 They can't purchase those materials. A.

18 O. Using even general funds available to the

19 school district?

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20 The State requires districts to purchase

21 instructional materials from either State Board approved

22 lists. And for 9-12, local certified approved

materials, or the legal and social compliance list, 23

24 those reviews are conducted by our office.

25 O. What's the mechanism for legal and social -- I they go through the legal and social compliance review

conducted by the State, there are numerous Ed codes that

3 guide that, and they pay a fee for that review, and if

4 they pass legal and social compliance, they're put on 5 the list. That list is good for six years.

A district can then use 30 percent of their IMF or other resources to purchase from that list, which then could supplement any material that they have bought

9 with Schiff-Bustamante or the 70 percent IMF. 10

Okay. So leaving aside literature, which is 11 treated separately, a state is prohibited -- a school

12 district is prohibited from purchasing instructional

materials that have not been approved in, A, the 13

adoption cycle, or, B, the legal and social compliance 15 review?

16 MR. VIRJEE: Objection. Overbroad. Compound. 17 Depends on the situation. That's what she's already

18 testified to.

20

19 THE WITNESS: There is flexibility. For

example, in the 30 percent of IMF, 5 percent of the 30

21 can be used to purchase tests, teacher professional

22 development support, distant learning resources, other

23 technology support, not the equipment, but educational

24 content technology. So there is flexibility there to

purchase other resources that strengthen the curriculum

Page 31

want to cut to the chase on legal and social compliance.

2 If a school district says, I want to purchase 3 for an English class a novel that was released this 4 year, we think it's terrific for our kids, can they 5 submit it for a legal and social compliance and get a relatively rapid review and approval of that?

6 7 A. Literature is treated differently. If it's

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literature, they can use their state or classroom

library funds to purchase literature materials. They

could use their state instructional materials funds if 10

11 the novel was on the state legal and social compliance

list. 12

13 Q. And how does -- and how does a district get a

14 novel on the list if they want to purchase it?

15 Well, again, most publishers are not submitting

16 literature to the list, so it's not as likely that they

would use those funds for that purpose. They would use 17

their library funds or other resources, perhaps, for 18

19 literature.

20 The publishers that are submitting the legal 21 and social compliance are publishers who are offering

22 supplemental materials that help to reinforce and

23 strengthening the curriculum in the classroom. That's a

typical submission. So it might be a spelling book, for

example, that would supplement in the second grade. And

in the classroom.

2 BY MR. JACOBS: This is 5 percent of the 30

3 percent, or 5 percent of the 100 percent?

4 It's 5 percent of the 30 percent.

5 Q. And this amount can be used to purchase these

6 materials even if they have not been approved for legal

and social compliance? 7

8 A. Yes.

9 Q. And even if they do not -- even if they are not

10 by the vendor linked to the support of an approved

11 textbook?

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12 MR. VIRJEE: Objection. Vague and ambiguous as

13 to "textbook."

THE WITNESS: I don't understand your question.

15 Q. BY MR. JACOBS: One possibility is that the

rule says you can purchase these things using the 5

17 percent of the 30 percent, but they have to be vended by

the vendor as supplemental materials with respect to 18

19 textbooks that have been approved by the State?

20 A. No.

21 Q. No such requirement?

22 A.

23 O. Just to be clear, because "no" is ambiguous in

24 English, there is no such requirement, correct?

25 There is no such requirement that it be

Page 34 Page 36

- 1 connected to the vendor of other materials.
- Q. So we have two categories right now where there
  is no requirement of passage through the adoption cycle
  or passage through legal and social compliance. One
  category is literature, and the other is the tests,

teacher professional development, distant learning, other technology content category.

Have I summarized your testimony so far correctly?

MR. VIRJEE: I'll object as vague and ambiguous and compound. Also the testimony will speak for itself. And I'll also object on the grounds of categories.

Categories of what?

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14 MS. ALTAMIRANO: Join.

THE WITNESS: For purposes of this process,

yes, but there are additional opportunities fordistricts to provide materials for their teachers, for

17 districts to provide materials for their teachers, for teacher professional support under other categories or

19 categoricals. But for purposes of the state

20 requirements for the use of these funds and the adoption

21 process and the legal and social compliances, yes.

22 Q. BY MR. JACOBS: Just to take another

23 hypothetical case, a school district wants to adopt, in

24 a -- let's take a core subject area -- a reading

25 curriculum that has not been adopted as part of the

1 not trying to be difficult.

MR. JACOBS: That's helpful. If we can get a parlance down, that helps.

4 Q. What parlance do you think is appropriate?

5 A. Well, I'm trying to understand how you're using

6 the term curriculum. Curriculum is developed at the

7 local level. The instructional materials support that

curriculum that's developed at a local level. So the

9 term reading curriculum would not be used in the work

10 that we're discussing.

11 Q. Okay. So let's call it instructional materials

12 then.

13 A. Uh-huh.

14 Q. So a school district has chosen a curriculum

15 and wants to purchase the associated instructional

16 materials and we're in reading and language arts, and

17 just to simplify it, we're in K through 8, and it is not

18 what might be regarded as supplemental materials that

19 they wish to purchase, but rather the primary

20 instructional materials that are going to be used to

21 support that curriculum.

MR. VIRJEE: Objection. Vague and ambiguous as

23 to "primary" and "supplemental."

24 Q. BY MR. JACOBS: What flexibility do they have

to make that purchase?

Page 35

adoption cycle for reading and language arts, is the

2 district prohibited, regardless of the source of funds,

3 from purchasing those materials?

4 MR. VIRJEE: Objection. Incomplete 5 hypothetical.

Are you asking has it gone through legal and social compliance, what kind of funds are they using, what kind of materials are they purchasing?

9 MR. JACOBS: I said curriculum, and as I 10 understood it, that was a clear question under the 11 various --

MR. VIRJEE: Objection. Vague and ambiguous as to "curriculum" and same objections.

MS. ALTAMIRANO: Join.

THE WITNESS: I don't know what you mean by reading curriculum.

MR. JACOBS: In my hypothetical this reading curriculum includes a primary set of instructional materials. It might be called a textbook, it might be called something else, but it is the core thing that you

21 have to purchase in some quantities in order to deliver22 this curriculum.

MR. VIRJEE: I think the problem is parlance.
I don't think you purchase curriculums. You purchase instructional resources or instructional materials. I'm

1 MR. VIRJEE: Also objection. Vague and 2 ambiguous and calls for -- incomplete hypothetical and 3 calls for speculation.

4 MS. ALTAMIRANO: Join.

5 THE WITNESS: As it relates to purchasing

6 instructional materials, as I stated before, if they're

7 in K-8, they need to purchase from the K-8 State Board

8 adopted lists for the content areas I have mentioned.

9 And for 9-12, if it's Schiff-Bustamante in particular,

10  $\,$  they need to purchase materials certified by the local

11 governing boards, standards aligned.

And, as I stated before, the IMF funds, the use of those funds would guide their purchases for the 70 percent and the 30 percent.

15 Q. BY MR. JACOBS: And just to be clear on this,

6 this is not merely a rule about the use of state

17 categorical funding for instructional materials

18 purchased. The rule that you just described applies to

19 purchasing decisions regardless of the source of funds?

MR. VIRJEE: Objection. That misstates her testimony. In fact, she identified the sources of funds

22 that she was referring to.

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MS. ALTAMIRANO: Join.

THE WITNESS: I can't speak to the question.

25 Q. BY MR. JACOBS: Why not? What part did you not

Page 38 Page 40

- 1 understand?
- A. Because you're asking me to speak to otherfunds that I have no knowledge of.
- 4 Q. That's why I'm asking you about what rule
- 5 you're describing.

Are you describing a rule about the use of Schiff-Bustamante and IMF?

The rule you just gave me about what the school districts can purchase, is that a rule about the use of those funds, or is that a rule about what the districts

11 can purchase under your understanding of the applicable

12 state law and regulations regardless of the source of 13 funds?

MR. VIRJEE: Objection. Asked and answered.
 MS. ALTAMIRANO: Join.

THE WITNESS: My understanding of your question is you're asking me about decisions made by a district

18 to make purchasing decisions outside of the system

19 that's been set up by the State.

MR. JACOBS: I'll take that characterization.

21 THE WITNESS: Okay. I don't have any knowledge

22 of what districts are doing to make purchases outside of

23  $\,$  the funding streams that the State is providing them.

24 And as I stated before, the courses of study and the

25 curriculum offered in the classroom is determined at the

1 available to districts.

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The high school districts have the opportunity to thoroughly review the materials that they use and make their choices, and use the funding sources provided by the State to do so.

The funding sources themselves have flexibility within to make important decisions that support the needs of the schools in the district by providing, through the State Board's policy, various options

10 through the percentages, for instance, under the IMF

11 fund. So I don't consider it closed at all.

12 Q. Let's try this again. I asked you a pretty

concrete hypothetical, and then you answered a broader question. So let's stick with the hypothetical.

We're in K through 8, not 9 through 12. First

step. Okay?A. Uh-huh.

18 Q. We're purchasing a textbook for reading

19 language arts and everybody would agree it's a textbook.

20 Okay. Second part of the hypothetical. Are you with 21 me?

Do you understand that element of a

23 hypothetical?

MR. VIRJEE: You're asking her to assume

25 everybody would agree it's a textbook?

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local level.

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Q. BY MR. JACOBS: I think we can connect on this,but it's not that difficult a question.

You described sort of a closed-loop system in which there are approvals of various sorts at the state

6 level and those approvals affect the uses of funds,

whether it's Schiff-Bustamante or the 70 or 30 percent or the 5 percent of the 30 percent of IMF.

9 Do you agree that that's kind of a closed-loop 10 system? Is that characterization fair?

11 MR. VIRJEE: Objection. Vague and ambiguous as 12 to "closed-loop system."

13 MS. ALTAMIRANO: Join.

14 MS. KAATZ: Join.

MR. VIRJEE: To the extent you're saying they

16 have no choices outside of that, I think that

17 mischaracterizes her testimony.

18 THE WITNESS: No, I wouldn't agree it's a 19 closed-loop system.

20 Q. BY MR. JACOBS: Why not?

21 A. Well, the law requires that the state boards

22 ensure that there are a variety of options available to

23 districts to purchase on the state adopted lists because

24 of the importance, as stated in the legislative intent

25 of the statute, that there be diversity in the choices

1 MR. JACOBS: Yes.

THE WITNESS: Sure.

3 Q. BY MR. JACOBS: So we have K through 8

4 textbook, reading language arts, and the district wants5 to purchase such a textbook that has not been approved

6 as part of the adoption cycle for reading and language 7 arts.

Under your understanding of the range of freedom available to the school district, if they do not use Schiff-Bustamante or state IMF, can they purchase that textbook?

MS. ALTAMIRANO: Objection. Vague. Are you talking all funding sources from the State, or are you talking about all in the whole world?

MR. JACOBS: I said Shiff-Bustamante or state.

16 Q. Do you understand what I mean by

17 Schiff-Bustamante or state IMF?

18 A. Uh-huh.

MS. ALTAMIRANO: Are you talking about all funding sources which are even local, not just state?

MR. VIRJEE: I'll also object on the grounds

22 that it's an incomplete hypothetical.

MR. JACOBS: What part is incomplete? Let's get it right.

25 MR. VIRJEE: For example, you're not talking

about whether the text has been approved for legal and 2 cultural compliance.

MR. JACOBS: No, I only said it has been approved as part of the adoption cycle, that's correct. Anything else?

MR. VIRJEE: It deals with the issue of what funding source they're going to be using, so in order to answer the question, you need to know what funding source they're using.

10 MR. JACOBS: Well, I said they're not using 11 Schiff-Bustamante or state IMF.

12 Is there any remaining ambiguity?

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13 MR. VIRJEE: It calls for speculation depending on the funding source. Also calls for a legal 14 15 conclusion.

MS. ALTAMIRANO: Join.

16 17 THE WITNESS: It would be difficult for me to 18 respond because I don't know what the submission looks 19 like or the materials that you're hypothetically

presenting to me in this scenario. I don't know exactly

21 if it covers a full course of study for the year, I

22 don't know if it's a supplemental. It would be

23 difficult for me to respond to it.

24 Q. BY MR. JACOBS: Well, what do we need to

25 clarify? We need to respond whether it covers the full question is that districts are typically not purchasing

Page 44

Page 45

K-8 instructional materials, they teach by grade level,

3 so your hypothetical is difficult to respond to.

4 Q. BY MR. JACOBS: Third grade?

5 A. A third-grade book?

Q. Intended to be used for the year? 6

7 For a full-year course of study? A.

8 Q. Correct.

9 A. Or other grades, but that grade in particular?

10 Q. Uh-huh.

11 A. What the district would need to do if they have

12 reviewed all materials that the State has approved in

the sense of K-8 basic instructional materials and they 13

want to use any instructional material funds, state IMF

or Schiff-Bustamante, to purchase those materials, those 15

16 are cases that I'm aware of.

17 So, for example, the process they would go 18 through -- there is a clause in the statutes that allows

19 districts to seek waivers for the use of

Schiff-Bustamante and seek petitions for the use of the

instructional materials fund. They would need to do a 21

local review, conduct a public hearing, consult with

23 their local bargaining unit and the teachers in the

24 schools affected, and they would need to thoroughly

review all materials that the State has adopted to

Page 43

course of the year? Yes. It's not supplemental. It's

the textbook. The textbook, underline the, for that

3 reading and language arts curriculum that the district

4 has decided to adopt.

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5 MR. VIRJEE: Objection. Vague and ambiguous as 6 to "the textbook," whatever that might mean.

It's still an incomplete hypothetical.

MR. JACOBS: What's missing?

MR. VIRJEE: For example, they have a right to

10 go to the Board and seek a waiver.

MR. JACOBS: Do they?

MR. VIRJEE: I'm not going to tell you all the 12

things that are missing. That's not my job. It's an 13

14 incomplete hypothetical. 15

MR. JACOBS: Good. Please pipe down.

16 MR. VIRJEE: No, I can still make my objection as incomplete hypothetical and it's inappropriate for

17 you to tell me to pipe down. I specifically didn't talk 18

19 about the waiver issue. You asked me not to coach the

20 witness, so I didn't do that. You asked me the

21 question, now I'm giving it to you. There are other

permutations to the hypothetical that are missing as

23 well, but I'm not here testifying.

24 MR. JACOBS: Great.

25 THE WITNESS: A couple of problems with your ensure that they cannot meet the maximum efficiency of

pupil achievement in that particular district and the 2

schools affected by the waiver, or in the case of IMF,

4 the petition. They would then submit that information

5 to the State, come to our office first.

They are now required to include all of their achievement data by school for the subjects intended for the materials they desire to purchase with these

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dedicated sources.

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10 That evidence then would be analyzed, their

11 achievement data, the assurance that they had their

local hearing, they have sign-off by all the local

13 leadership, the administrators, the governing board

president, et cetera, and that waiver would be analyzed

15 to include, from the Department, a recommend or not

recommend to the State Board.

17 It would be scheduled for a board meeting. The

18 district would come forth to the meeting and testify

19 before the Board and provide evidence through the

20 package, the waiver analysis, as well as their verbal

21 testimony, why it was in the best interest of those

22 students to be using a non-adopted book, grade three or

23 for a full school site, and the Board would then render

24 a decision of recommend the waiver or not recommend. If

they recommend, it's typically for a two-year period.

1 In other cases the Board will also ask the

- 2 district to come back to the State Board at the end of
- 3 the two years and report out their achievement data to
- 4 ensure that the students indeed benefited from using
- 5 materials that were not adopted by the State Board.
- 6 Q. As you understand the process you've just
- 7 defined -- first of all, we are now, again, talking
- about a process involving the use of, and you can
- 9 clarify which one, Schiff-Bustamante or state IMF funds,
- 10 correct?
- 11 A. Uh-huh.
- 12 O. And which one was it, or both?
- 13 A. Well, the petitions work in the same way.
- 14 There's a little more flexibility with petitions. I'm
- 15 more than happy to explain that.
- 16 Q. Meaning that you can petition for using the
- 17 processes you just described for flexibility in the use
- 18 of Schiff-Bustamante and state IMF funds?
- 19 MR. VIRJEE: Objection. Misstates her
- 20 testimony. She said the petition process is for IMF and
- 21 the waiver is for Schiff-Bustamante.
- 22 THE WITNESS: Right. Let me clarify. What I
- 23 explained to you was for the use of Schiff-Bustamante.
- For petitions it's a similar process, but it
- 25 involves a request to the State Board to use more than

1 legal and social compliance approved list, again, absent

Page 48

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- 2 an exception?
- 3 A. Yes, all materials have to be approved for
- 4 legal and social compliance regardless of the list
- 5 they're on.
- 6 Q. Do you understand there to be a rule applicable
- 7 to school districts that precludes them from purchasing
- 8 basic instructional materials inapplicable to a grade in
- 9 K through 8 -- let me start over again.
- Do you understand there to be a rule for
- 11 purchases applicable to K through 8 grades with respect
- 12 to the purchase of basic instructional materials that
- 13 applies if the district does not use Schiff-Bustamante
- 14 or state IMF funds?
- 15 MR. VIRJEE: Objection. Vague and ambiguous as
- 16 to "rule." Also incomplete hypothetical.
- 17 MS. ALTAMIRANO: Calls for a legal conclusion.
- MR. VIRJEE: Calls for a legal conclusion as
- 19 well.
- THE WITNESS: I can respond in regards to the
- 21 obligation that districts have to conduct an annual
- 22 public hearing.
- 23 Q. BY MR. JACOBS: I wasn't going in that
- 24 direction. I was going in the direction of it's not on
- 25 the legal or social compliance list and it's not been

Page 47

the 30 percent that's set aside for legal and social

compliance materials only, or the 5 percent within that.

They would petition the Board, it's called a petition, they would then petition to exceed that 30

5 percent, so their full apportionment for that year.6 For example, they may want to use an additional

7 10 percent of the funds for a supplemental purchase, so

- 8 they would come into the Board with their petition
- 9 request. We now also require achievement data for those 10 particular requests as well and the subjects affected by
- 11 the request.

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- 12 Q. BY MR. JACOBS: In your answer you used the
- 13 phrase "basic instructional materials." Is that a term
- 14 that you use in your day-to-day work?
- 15 A. Yes.
- 16 Q. And what does it mean?
- 17 A. It's defined in statute for purposes of
- 18 adoption of materials in K-8, and it's defined as
- 19 instructional materials that provide for a full year's
- 20 course of study.
- 21 Q. So first of all, absent a waiver or approval of
- 22 a petition, I'm not sure which applies here, can you use
- 23 the 30 percent of IMF for basic instructional materials?
- 24 A. Yes.
- 25 Q. And that 30 percent, again, has to be on the

- approved as part of the adoption cycle, but the district
- 2 wishes to purchase it and they're not using state IMF or
- 3 Schiff-Bustamante funds. Are there rules applicable to
- 4 that purchase?
- 5 A. Well, if you let me finish my thought, this
- 6 might be helpful.
- 7 Q. Okay.
- 8 A. Under the public hearing requirement in which
- 9 the district conducts at least one hearing to ensure
- 10 ample public input, community, teachers --
- 11 Q. 60119?
- 12 A. Right. -- they are to certify that they have
- 13 sufficient materials for pupils within the cycles of the
- 14 curriculum frameworks, and those frameworks contain the
- 15 evaluation criteria which guide the development and
- 16 approval of all K-8 basic instructional materials, as
- 17 well as 9-12.
- So if they have to abide by 60119 and certify
- 19 sufficient materials based on those cycles which contain
- 20 the evaluation criteria, which develop those materials,
- 21 which then go through an evaluation process at the state
- 22 level, then are approved or rejected, then they must
- 23 comply with that.
- 24 Q. Are there any other rules that relate to a
- 25 district's flexibility in making purchasing decisions

Page 52 Page 50

for basic instructional materials in K through 8 that 2 are not on the -- approved as part of the adoption cycle or are on the legal and social compliance list? 3

4 MR. VIRJEE: Objection. Vague and ambiguous. 5 Incomplete hypothetical. 6

And you're asking in addition to the rules she's mentioned, or all her previous testimony? Because she's mentioned other rules, that's why I'm asking.

9 MR. JACOBS: I don't know that we have any 10 other rules.

11 MR. VIRJEE: She's talked about the waiver 12 process, for example. She has mentioned others.

13 Also object that it calls for a legal 14 conclusion.

15 MS. ALTAMIRANO: Join.

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16 MR. VIRJEE: Vague and ambiguous as to "rule."

17 THE WITNESS: I don't have knowledge of general

18 statutes related to your question. I can tell you that

19 the compliance procedures that the State uses, the audit

guideline, is applicable to the hearing process I just

21 mentioned to you. So in that way, as well as the use of

22 the funds that the State dedicates, there is a

23 compliance review to ensure that the funds were not used

24 to purchase programs that were not approved by the state

or local governing board at grades 9 to 12. So the

1 THE WITNESS: I would just state again that the

2 certification by the local governing board through the

3 hearing process is that they have sufficient materials

4 that relate to the cycles of the framework which contain

5 the criteria to approve the materials. They're

6 interconnected. You can't separate them.

The hearing isn't about certifying that you've purchased materials that aren't on any state lists, that

9 are just extra support materials, it's not about that.

10 It's about ensuring that the public can be assured that

11 you have sufficient materials in line with the cycles of

12 the framework, which is the foundation of the

13 development of content aligned materials in grades K to

14 12 for all subjects, and for those that don't have

15 standards, the guidance that's provided in the

16 framework.

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MR. JACOBS: Could you read back that answer, 17 18 please.

(Record read.)

20 BY MR. JACOBS: Do you understand that if the

21 district wishes to use non-Schiff-Bustamante funds and

non-state IMF funds, that there is any other rule other

23 than 60119 that applies to that purchasing decision and

24 says to the district, we're sorry, we have a process,

it's got to be -- notwithstanding the fact that you're

Page 51

compliance mechanism is related to that.

2 BY MR. JACOBS: To set up the hypothetical 3 again, we're in K through 8, we're not getting -- we're

4 not filing a petition or an application for a waiver,

5 "we" being a school district, we wish to purchase

6 materials that are not on the approved list as part of

7 the adoption cycle and have not been approved for legal

8 and social compliance, and at the public hearing we are

going to state that we are -- to our electorate, our

10 constituencies that we have made this purchasing

11 decision, and, again, we're not using Schiff-Bustamante

and we're not using state IMF, do you understand there

13 to be any rule in place that would preclude the school

14 district from making that purchasing decision?

15 MS. ALTAMIRANO: Same objection as before, plus 16 she's already answered that she doesn't know of any 17 others.

18 MR. VIRJEE: She already testified to a 19 particular rule. It's also vague and ambiguous as to 20 "public hearing."

21 Are you talking about the 60119 public hearing 22 or some other public hearing?

23 MR. JACOBS: In the context of your previous 24 testimony I think it is clear I'm talking about the

25 60119 public hearing.

Page 53 not using Schiff-Bustamante or state IMF, you can't make

2 that purchase?

3 MR. VIRJEE: Objection. Asked and answered,

4 and also incomplete hypothetical. She's provided

5 information about what other processes there are.

And it is also an incomplete hypothetical as to what's been purchased, what funds are being used. And

8 it's also vague and ambiguous as to "rule." 9

THE WITNESS: I have no knowledge.

10 Q. BY MR. JACOBS: You have no knowledge of such a

11 rule?

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12 A. I have no knowledge.

13 (Recess taken.)

14 O. BY MR. JACOBS: Which entity actually -- before

15 it's sent to the State Board of Education for approval,

what is the ultimate approval step in the process of

17 adopting instructional materials?

18 A. The curriculum commission.

19 Q. And that's the one to which you are executive

20 secretary?

21 A. Executive secretary.

22 Q. The curriculum commission reviews the content

23 of proposed materials to see how they match up against

24 the curriculum framework, correct?

25 The curriculum framework and the evaluation Page 54 Page 56

- 1 criteria included in the framework.
- 2 Q. Are the evaluation criteria confined to issues
- 3 of content, or do they go to other issues? And the one
- 4 I'm interested in is pricing in particular.
- 5 MR. VIRJEE: Are you asking whether the
- 6 evaluation criteria regarding the curriculum framework?
- 7 MR. JACOBS: The ones she just referred to.
- 8 MR. VIRJEE: She said the evaluation of
- 9 criteria in the curriculum framework.
- 10 MR. JACOBS: You can answer.
- 11 MR. VIRJEE: If you understand it. It's vague
- 12 and ambiguous and nonsensical.
- 13 THE WITNESS: The criteria does not include
- 14 information about prices.
- 15 Q. BY MR. JACOBS: Does pricing come into the
- 16 adoption process at all?
- MR. VIRJEE: Objection. Vague and ambiguous as
- 18 to "pricing" and "at all."
- 19 MS. ALTAMIRANO: I'll join.
- THE WITNESS: There's a process that requires
- 21 publishers to submit their price quotes prior to
- 22 adoption.
- 23 Q. BY MR. JACOBS: What is that process?
- 24 A. At the time that they're preparing to submit
- 25 their materials to the State for review through the

- 1 is embodied only in regulation, or do you understand
- 2 that it's also a requirement in the applicable statutes?
- MR. VIRJEE: Objection. Vague and ambiguous as to "embodied," and also calls for a legal conclusion.
  - MS. ALTAMIRANO: Join.
- 6 THE WITNESS: It's in statute and regulation.
- 7 Q. BY MR. JACOBS: And is there any explicit
- 8 prohibition in statute, as you understand the statutes,
- 9 that bars the curriculum commission or State Board of
- 10 Education from explicitly considering the amount of the
- 11 price quote in deciding whether to approve materials for
- 12 adoption?

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- MR. VIRJEE: Objection. Asked and answered,
- 14 and also calls for a legal conclusion.
  - MS. ALTAMIRANO: Join.
- THE WITNESS: Can you restate the question?
- 17 Q. BY MR. JACOBS: You stated in statute and
- 18 regulation there is a -- that pursuant to statute and
- 19 regulation the State ensures compliance with this MFN,
- 20 most favored nations, pricing requirement, correct?
- 21 A. Uh-huh.
- 22 Q. And I take it that that's the extent of the
- 23 role of the curriculum commission or your office in
- 24 controlling the prices of the materials that are
- 25 submitted for approval; is that correct?

Page 55

- 1 curriculum commission with our office assistance to the
- 2 curriculum commission, they're asked to submit a price
- 3 quote. If they're adopted by the State Board after the
- 4 evaluation by the curriculum commission and by action of
- 5 the Board, that price quote is then in effect for two
- 6 years.
- 7 Q. Does the curriculum commission consider the
- 8 price quote as a factor in deciding whether to approve
- 9 the materials that have been submitted?
- 10 A. No.
- 11 Q. And is there a -- is there a statutory -- you
- 12 understand the factors that the commission can consider,
- 13 is there a statutory reason why the commission does not consider the price quote?
- MR. VIRJEE: Objection. Calls for a legal conclusion.
- 17 MS. ALTAMIRANO: Join.
- 18 THE WITNESS: The curriculum commission and the
- 19 State Board and the Department of Education ensure that
- 20 publishers comply with what's called the most favored
- 21 nations clause, and that's in materials that they've
- 22 submitted in California must be at no greater price and
- 23 of the same quality that they have submitted or sold in
- 24 any other parts of the nation.
- 25 Q. BY MR. JACOBS: And is that a requirement that

- MR. VIRJEE: Objection. Vague and ambiguous.
- 2 Also misstates her testimony to the extent you've now
- 3 included her office. Her questions (sic) were
- 4 previously about the commission, because that's what you
- 5 asked about.
- 6 MR. JACOBS: She specifically referred to her 7 office. Go ahead.
- 8 THE WITNESS: No.
- 9 Q. BY MR. JACOBS: What additional steps does the
- 10 commission or your office take in that regard?
- 11 A. The steps are required of the publishers first.
- 2 The statute requires that they submit the price quote
- 13 prior to approval by the State Board. That price quote
- must remain for two years. They cannot increase their
- 15 prices.
- The Board takes into account the totality of
- 17 the information that's presented to them. They approve
- 18 the materials. The price quote stands. They sell those
- 19 materials. If districts choose to purchase them, they
- 20 can do so. The price lists are with our office, and we
- 21 ensure compliance that those prices are not raised
- 22 during the biannual period.
- 23 Q. If a publisher submits materials for approval
- 24 that are in your judgment -- let's take you. You're
- 25 sitting there, you're looking at some materials in the

Page 58 Page 60

- 1 various capacities within which you operate with your
- 2 employer and you conclude that in your personal opinion
- 3 that the proposed materials are expensive, but you do
- 4 not understand the publisher to be out of compliance
- 5 with the MFN requirement and you understand them to be
- 6 committing to the two-year rule that you just described,
- 7 can you do anything with that information?

8 MR. VIRJEE: Objection. Vague and ambiguous as 9 to "expensive," and completely overbroad as to "can you 10 do anything with that information."

- 11 MS. ALTAMIRANO: Join.
- 12 MS. KAATZ: Join.
- 13 THE WITNESS: Every adoption is different.
- 14 Instructional materials is based on the evaluation
- 15 criteria, so I couldn't answer that.
- 16 Q. BY MR. JACOBS: I think you said that the
- 17 evaluation of the criteria do not in themselves include
- 18 pricing; is that correct?
- 19 MR. VIRJEE: Objection. Asked and answered.
- 20 The testimony speaks for itself.
- 21 MS. ALTAMIRANO: Join.
- 22 THE WITNESS: The criteria determines what the
- 23 State is asking for in the materials, and that differs
- 24 with each approval of each framework. So the evaluation
- 25 criteria includes what components are expected to be

- 1 that the last component, or any others?
- 2 A. No.
- 3 Q. I didn't understand your answer.
- 4 A. Yeah, I think you're confused about what I'm
- 5 saying. What guides the publishers in developing
- 6 materials is what the State is asking them to produce.
- 7 It's a private market. They produce those materials,
- 8 they ascertain their costs to produce those materials,
- 9 they submit a price quote based on the evaluation
- 10 criteria requirements and what they feel the costs were
- 11 that they bore for the production of those materials
- 12 based on California's requirements.
- 13 Q. I take it your point was if California expands
- 14 the requirements in any particular context, that might
- 15 relate then to the pricing by the publisher. Is that
- 16 what you were saying?
- 17 A. No, I didn't say that.
- 18 Q. What did you mean when you said that the
- 19 components of the criteria -- my question to you was
- 20 about control of pricing, and your answer was about the
- 21 components of the criteria.
  - MR. VIRJEE: Objection. That misstates both
- 23 your question and her answer.
- MS. ALTAMIRANO: I'll join.
  - THE WITNESS: It's a little broader than that.

Page 59

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- 1 submitted by publishers, which thus also impacts the
- 2 price submissions.
- 3 Q. BY MR. JACOBS: Can you give me a for instance
- 4 of how the evaluation criteria relates to the
- 5 components?
- 6 A. What do you mean?
- 7 Q. An example. I don't understand what you just
- 8 said, so I'm hoping an example will elucidate your
- 9 testimony.
- 10 A. Typically the criteria asks for five aspects of
- 11 a program, content alignment, the grade-level content
- 12 alignment; rules about program organization within the
- 13 materials; requirements regarding assessment, individual
- 14 pupil assessment, summative, informative assessment; it
- 15 includes requirements for universal access, can all
- 16 students access the curriculum through the materials.
- 17 Q. For example, blind students or students with 18 disabilities?
- 19 A. What is available in the materials, right, for
- 20 special populations, English language learners, for
- 21 instance.
- And then finally descriptions of what should be
- 23 included for instructional strategies and support for
- 24 teachers. Those are the main components.
- 25 Q. And the components that relate to pricing, is

- 1 I think you're asking me to tell that there's price
- 2 directions in the criteria, and there is not.
- 3 Q. BY MR. JACOBS: And I'm asking you, though, in
- 4 addition -- I'm asking you a subtler question, which is,
- 5 among the mix of factors that you would consider in
- 6 deciding whether to approve a proposed set of
- 7 instructional material, are you allowed to consider the
- 8 price that has been submitted pursuant to your process
- 9 for getting the price quote from the publisher?
- $10\,$  MR. VIRJEE: Objection. Vague and ambiguous as  $11\,$  to "you."
- Now do you mean Sherry Griffith, her office,
- 13 the commission, the Board?
  - MR. JACOBS: Any of the above.
- MR. VIRJEE: Also incomplete hypothetical and also asked and answered.
- 17 MS. ALTAMIRANO: Join.
- 18 THE WITNESS: Can I request a more specific
- 19 question on this?
- 20 Q. BY MR. JACOBS: Specific in which way?
- 21 A. Who you're talking about in particular.
- 22 Q. I started with this line of questioning with
- 23 you, you're sitting there and in whatever way you have
- 24 input into this adoption process. And I realize I
- 25 haven't asked you all the ways in which you have input,

Page 62 Page 64

- so I'm asking you about -- I'll change the question a
- 2 little bit. Just you in your role and you see a price
- 3 quote, because you've asked for the price quote and it's
- 4 been given you, and you have no issue -- as you look at
- 5 this, you have no MFN issue that you've identified and
- 6 you have no two-year adherence issue that you've
- 7 identified, but it looks expensive to you, how can you
- 8 use that, if you want to, in whatever input you provide
- 9 into the adoption process?
- 10 MR. VIRJEE: Objection. Vague and ambiguous as 11 to "looks expensive" and "have input."
- 12 MS. ALTAMIRANO: And also as to "you" again,
- 13 because she has different positions which give her
- 14 different authority.
- 15 MR. VIRJEE: I guess that would make it 16 compound.
- 17 I understand he means "you" to be you in any 18 role.
- 19 MR. JACOBS: Yes.
- 20 THE WITNESS: No, my division does not have
- 21 authority to determine if the price is too high or too
- 22 low.

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13 Q.

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as a criteria?

be an example.

Q.

- 23 Q. BY MR. JACOBS: The program organization factor
- 24 that you described, can you explain what that is?
- 25 Submissions of materials are evaluated based on

how a program is organized in the sense of how the

content is presented, is it easy to follow, could the

teacher draw from that, could the student draw from

that, is it sequential, does it build upon the previous

materials that are being proposed for adoption include

By assessment did you mean does the -- do the

MR. VIRJEE: You're asking about component

THE WITNESS: Could you restate that again.

Assessment would primarily -- depending if it's

BY MR. JACOBS: What did you mean by assessment

chapters. Those would be examples.

No. 3 now, the assessment requirement?

MR. JACOBS: Yes.

related assessment tools?

- It could be multifaceted, and should be multifaceted, in
- 2 their approach.
- 3 As I understand your testimony, one of the
- 4 criteria, and in particular this assessment criteria, is
- 5 an evaluation by the -- as one step in the process, the
- curriculum commission, of the quality of the assessment
- content that is provided with this set of instructional
- materials; is that right?
- 9 A. Yes.
- 10 Q. And on universal access, we talked about
- 11 specific populations in terms of English language
- 12 learners and physical disabilities; is that correct?
- A. Special education populations would be included 13
- 14 in that description.
- 15 O. And just to come back to our pricing
- 16 discussion, universal access does not include an
- evaluation of whether -- of affordability of the 17
- 18 proposed materials?
- 19 MR. VIRJEE: Objection. Vague and ambiguous as
- 20 to "affordability." Also incomplete hypothetical.
- 21 MS. KAATZ: Join.
  - MS. ALTAMIRANO: Join.
- 23 THE WITNESS: In evaluation criteria it's
- 24 related to universal access for the student.
- 25 O. BY MR. JACOBS: As opposed to what? Why is
- that responsive to my question? 1
- 2 A. Why don't you restate your question.
- 3 Q. Does universal access include an evaluation of
- 4 the -- I take it from your earlier answer that universal
- 5 access does not include an analysis of the affordability
- 6 of the materials?
  - MR. VIRJEE: Same objection.
- 8 MS. ALTAMIRANO: Same.
- 9 Q. BY MR. JACOBS: The answer is I'm correct,
- 10 right?

7

- 11 A. Yes.
- 12 O. What did you mean by the last criteria, which I
- 13 didn't quite get down, instructional strategies and
- 14 support for teachers, I think?
- 15 A. Uh-huh.
- 16 Q. What does that mean?
- 17 A. What it typically means is the teacher's
- 18 edition would include strategies that the teacher can
- 19 use in the classroom. It may involve the instructional
- 20 materials, it may not. It may provide additional
- 21
- activities that the teacher can introduce in the
- 22 classroom for beyond the instructional materials. It
- may include strategies on pacing the material, how to
- 24 deliver the material throughout the year.
- 25 Q. So, again, this is an assessment of the quality

Page 63

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- 22 only what the student is using to ascertain their
- 23 knowledge of the materials, but it would include other

a student edition or the teacher's edition. Student

edition would include practice questions to assess their

knowledge, perhaps, of the chapter. That could also be

included in other components of the program. That would

For the teacher's edition, it would include not

assessment strategies the teacher could use to determine

25 that they've achieved grade-level standard, for example.

Page 68

- of the proposed materials, in terms of providing this kind of guidance and support to teachers, how to 2
- 3 actually impart the material as opposed to strictly an 4
- evaluation of the content that is to be imparted? 5 MR. VIRJEE: Okay. Vague and ambiguous.
- 6 Assumes those are two different things. Assumes that
- 7 structures and strategies and pacing wouldn't be part of
- 8 the content.
- 9 MS. ALTAMIRANO: Join.
- 10 THE WITNESS: I don't understand your question.
- 11 Q. BY MR. JACOBS: This is an assessment of the
- 12 quality of the materials in terms of providing guidance
- and direction to teachers about how to impart the 13
- 14 content of the materials: is that correct?
- 15 Well, they're interrelated. A.
- 16 O. So you actually are looking at the content to
- 17 see whether the content itself is easily imparted, or
- are you really looking at -- if I understood your 18
- 19 testimony, you're looking at, for example, here are some
- 20 tips for teachers about how to cover this chapter as
- 21 opposed to the chapter itself.
- 22 MR. VIRJEE: Objection. Vague and ambiguous.
- 23 BY MR. JACOBS: Am I incorrect? Q.
- 24 MR. VIRJEE: Incomplete hypothetical.
- 25 MS. ALTAMIRANO: Join.

- 1 O. BY MR. JACOBS: Are there cases in which
- 2 materials are submitted for approval pursuant to the
- 3 process we've been discussing, and they are basic
- 4 instructional materials, but the publisher has chosen
- 5 not to submit a teacher's edition?
- 6 A. I know of no cases of that.
- 7 O. So in general, then, or all the cases you're
- 8 aware of, a teacher's edition is proposed along with the
- 9 student edition?
- 10 In general, yes. A.
- Q. When a school decides whether to purchase 11
- 12 materials that have been approved pursuant to the
- process that we've described, is this correct, that 13
- there is no requirement that they purchase the teacher's
- 15 edition along with a student edition?
- MR. VIRJEE: Objection. Assumes facts not in 16 17 evidence. Assumes that a school makes that decision.
- 18 MS. ALTAMIRANO: Join.
- 19 THE WITNESS: Generally when a publisher sells
- materials to a district, there's a teacher's edition
- 21 with a certain ratio of student editions in almost every
- case. So if it's a class of 20, you get one teacher's 22
- 23 edition, if it's a class of 30, you get one teacher's
- 24 edition. So the publishers sell the materials to ensure
  - that the classroom can include a teacher's edition and

Page 67

THE WITNESS: It's just too vague. It will 1 2 depend on the criteria as it's written for the 3 particular subject, so I can't speak specifically. 4

I provided you examples of what instructional

- strategies or support could be. In each evaluation 6 criteria it may differ, but the premises of it is
- 7 support for the teacher to teach in the classroom as one
- resource for them, and to, when applicable, extend out
- beyond the activities of the materials to help deliver
- 10 the curriculum in the classroom, going beyond the
- 11 materials.

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- 12 O. BY MR. JACOBS: There are at least some
- 13 cases -- and I'll ask you about typicality in a minute,
- 14 but I want to set up the case first.
- 15 There are at least some cases in which proposed 16 instructional materials include basic instructional
- 17 materials, plus other materials, for example, a
- 18 teacher's edition, correct?
- 19 MR. VIRJEE: Objection. Assumes facts. Also
- 20 vague and ambiguous as to basic not including a
- teacher's edition. I think her testimony earlier was
- 22 that basic instructional materials could include a
- 23 teacher's edition.
- THE WITNESS: Basic instructional materials do 24
- 25 include a teacher's edition.

the number needed for the classroom.

- 2 BY MR. JACOBS: This is a matter of publisher's
- 3 practice, or a matter of the way you approve -- or a
- 4 part of the process of approval that you've been
- 5 describing?
- 6 MR. VIRJEE: Objection. Assumes facts not in evidence. Also assumes that those are mutually 7
- 8 exclusive.
- 9 MR. JACOBS: That wasn't a very good question. 10 I agree with you.
- 11 THE WITNESS: They're not mutually exclusive.
- MR. JACOBS: They are not mutually exclusive. 12
- 13 I never realized that.
- 14 O. But are they separately priced by the publisher
- 15 in a general case?
- 16 MR. VIRJEE: The teachers's edition and the 17 student edition?
- 18 MR. JACOBS: Correct.
- 19 THE WITNESS: Only in the case if you had to
- 20 purchase additional teacher's edition or replace a
- 21 teacher's edition.
- 22 BY MR. JACOBS: In the ordinary case, if you
- 23 buy a set, however that's been defined, it will come
- 24 with the teacher's edition?
- 25 A. Yes.

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Page 70 Page 72

- 1 Q. Just so I've got the term down, basic
- 2 instructional materials includes a teacher's edition if
- 3 one is available for -- associated with the student
- 4 edition, and it's a full year course of study.

5 Are there any other elements in your common use 6 of the term basic instructional materials?

- 7 You kind of confused the matter with those two
- 8 issues, so you'd have to restate that. You've included
- 9 student edition with the definition of basic
- 10 instructional materials.
- I think we just covered this. Basic 11 O.
- 12 instructional materials would typically include a
- teacher's edition, correct? 13
- 14 A. Yes.
- 15 And it relates to materials that are intended Q.
- to be used across a full year course of study? 16
- 17 A.
- 18 And as you use the term basic instructional O.
- 19 materials, are there any other components to the
- 20 definition?
- 21 MR. VIRJEE: Other than what she's testified
- 22 to?
- 23 MR. JACOBS: Right.
- 24 THE WITNESS: Not that I'm aware of.
- 25 Q. BY MR. JACOBS: And so typically basic

- for content alignment, grade-level content alignment, so
- 2 that all of those components could be used as needed if
  - the full program was purchased.

4 If in that basic submission they also submit

5 manipulatives, charts, things that reinforce the

standards aligned components, that is also reviewed, but 6

7 it would be identified as support pieces.

8 The basic materials to teach in the classroom

9 can come in a variety of formats, so, for example, they

10 could include, and have in the past, everything for a

full year course of study in a CD-ROM, and we've 11

12 reviewed those materials at the state level from one

disk. Or they may have it in the format of a student 13

edition, traditional student edition, teacher edition.

15 Or they may have a videotape and a support workbook that

16 would comprise the full basic program.

The publisher determines the format in which

18 they want to submit their program, and so long as it

19 meets the evaluation criteria and alignment to

grade-level content standards and the Board approves it,

21 it can be used by school districts.

- 22 And it can be used by school districts -- to
- 23 the extent this definition of basic instructional
- 24 materials matters, it can be used as basic instructional
  - materials? That's what you meant really by your --

Page 71

- instructional -- typical case, basic instructional
- materials exclude certain supplemental materials that a 2
- publisher might propose along with a set of materials 3
- 4 for adoption?
- 5 A. No.
- 6 Q. So how does that work? A publisher says, I
- want you to look at my student edition, my teacher 7
- edition, my CD-ROM, my posters, can all those be 8
- 9 categorized as basic instructional materials?
- 10 A. Yes.
- 11 Q. And do you have flexibility in the approval
- process in categorizing proposed materials as basic
- instructional materials or not in the case where
- materials are proposed along with, for example, a
- 15 textbook that clearly is part of basic instructional
- 16 materials?

MR. VIRJEE: Objection. Vague and ambiguous as 17 18 to "vou."

- 19 MS. ALTAMIRANO: Join.
- 20 THE WITNESS: No.
- 21 Q. BY MR. JACOBS: Why not?
- 22 When a publisher determines that they're
- submitting a program which is comprehensive, they 23
- identify at that time for the core subjects the 24
- materials within the program that need to be reviewed

- A. I don't understand as long as it matters.
- 2 Does the definition of basic instructional O.
- 3 materials bear on how Shiff-Bustamante funds are used,
- 4 for example?
- 5 Yes. A.
- 6 0. And how does that work?
- 7 A. I think I've mentioned this already.
- 8 Now I'm understanding how basic instructional O.
- 9 materials relate.

10 MR. VIRJEE: I guess I should make an asked and 11 answered objection there.

THE WITNESS: How do the two relate?

13 MR. JACOBS: Yes.

14 THE WITNESS: For purposes of adoption of

15 materials at grades K to 8 and 9-12 there's a definition

16 of basic instructional materials, and it's defined as

providing for a full year's course of study. That's all 17

it states. It doesn't talk about format. 18

19 Schiff-Bustamante is used for the purpose of

20 purchasing materials that have been approved by the

- 21 State Board under the K-8 adoption process, which are
- 22 basic adoptions typically.
- 23 BY MR. JACOBS: By "basic adoptions," you did
- 24 not mean to --
- 25 Basic materials, instructional materials,

Page 74 Page 76

adoption for a full year course of study.

2 I would just clarify that the Board has the 3

right to call for additional adoptions of materials,

4 both basic and supplemental, but for the most part they

5 are calling on the traditional cycles. Every six years

6 there's two adoptions within a content area, a primary

7 and a follow-up, and the definition for those

8 submissions for the publishers is the definition of

9 basic.

10 That would also be applicable to grades 9-12.

They would be producing basic instructional materials. 11

12 Districts would purchase those using Schiff-Bustamante.

13 So there is funding available for the purchase Q.

of basic instructional materials that is distinct from 14

funding available for purchasing supplemental materials? 15

16 I need to get that predicate established. That's

17 correct, right?

18 MR. VIRJEE: Objection. Vague and ambiguous as

19 to both -- funding for both and that they're mutually

20 exclusive.

21 MS. ALTAMIRANO: Join.

22 MR. VIRJEE: She's already testified, for

23 example, that you can use funding for the purchase of

24 both. I think she's asked and -- answered the question,

that your separation of the two is inaccurate. 25

Board and aligned to grade-level content standards in

2 the criteria.

3 O. Let me stop you for just a minute. If a

4 publisher submits a set of materials and says this is my

5 basic instructional materials and it includes some

components that are -- let me back up a second. 6

Are publishers incented, in your view, to

8 propose materials for inclusion in a set of basic

9 instructional materials?

MR. VIRJEE: Objection. Vague and ambiguous as

11 to --

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12 MR. JACOBS: -- as opposed to support all

13 materials?

14 MR. VIRJEE: I'm sorry. I apologize for

cutting you off. Objection. Vague and ambiguous as to 15

16 "incented."

Incented specifically by the State, by the

18 marketplace, by --

MS. ALTAMIRANO: Join.

20 MR. JACOBS: Incented by the funding streams

21 that are available.

22 MR. VIRJEE: Same objection.

23 THE WITNESS: I couldn't answer that question.

24 Q. BY MR. JACOBS: Why not?

25 MR. VIRJEE: I guess it would call for

Page 75

Misstates her testimony. 1

MR. JACOBS: I think you understand my question though.

THE WITNESS: Well, there's two opportunities for districts to purchase support materials. If you

6 want a definition for that.

MR. JACOBS: Uh-huh.

THE WITNESS: Is that correct?

MR. JACOBS: Let's get that. That's a good

10 idea.

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Q. Support materials definition? 11

12 Supplemental materials. As I stated before, A.

13 for the basic instructional materials adoptions, all of

14 the materials submitted by the publishers is reviewed

using the applicable evaluation criteria and to ensure 15

16 content alignment.

There are components of the basic program that

18 districts have options to purchase or not purchase, and

19 those are identified which parts are core and standards

20 aligned and which parts might reinforce the curriculum,

21 the graphs, the manipulatives, et cetera. That's one

22 option for districts to purchase, not only the basics,

23 but supplementals. That would be the one opportunity

24 for them to do so within Schiff-Bustamante, but it must

25 be part of a program that's been approved by the State

speculation as to what would incent them. 1

2 THE WITNESS: I don't know the motivation of 3 every publisher.

4 BY MR. JACOBS: I didn't ask you that. But you Q. do have a view on the incentive system the State has set

5 6 up with it's various funding streams, do you not?

MR. VIRJEE: Objection. Assumes facts not in evidence. Assumes there is an incentive system.

MS. ALTAMIRANO: Join.

10 Q. BY MR. JACOBS: Is there?

MR. VIRJEE: Vague and ambiguous as to 11

12 "incentive system."

BY MR. JACOBS: Do you ever talk about 13 O.

14 incentives for various actions by school districts or

15 publishers when you have discussions about that?

MS. ALTAMIRANO: Objection.

17 Incentive for what?

MR. JACOBS: You can answer my question.

MR. VIRJEE: If you understand it.

20 THE WITNESS: I'm unclear about what you're

21 really asking me. Have I had a policy discussion, a

22 personal discussion with someone about what drives

23 publishers to do what they do?

MR. JACOBS: Yes.

25 THE WITNESS: In what case?

1 Q. BY MR. JACOBS: I'm wondering if you've ever 2 considered -- let me tell what you I'm driving at. You

can tell me if the question is hopeless. I don't think it is.

4 5 As I understand it, first of all, publishers

6 are incented to propose materials for inclusion on the

7 state adoption list because if those materials are

8 adopted pursuant to the process that you've identified,

funding is available to school districts to purchase 9

those materials that would not otherwise be available; 10

11 is that correct?

3

12 MR. VIRJEE: Objection. Vague and ambiguous as

to "incented," and also calls for speculation as to what 13

might incent someone or not. 14 15

MS. ALTAMIRANO: Join.

16 MS. KAATZ: Join.

17 Q. BY MR. JACOBS: You agree with me, don't you?

18 A. First, this is only the first phase at the

19 state level. It's a quality assurance phase. There's

no assurance for publishers that they're going to be

purchased. That is a decision that's made at the local 21

22 levels.

23 Q. That wasn't my question. I think you

24 understand it because you've been around policy circles,

haven't you, for much of your career?

1 MR. VIRJEE: Objection. Vague and ambiguous as 2 to screen.

Page 80

Page 81

3 Are you asking what they do to ensure there are 4 no extraneous materials?

5 MR. JACOBS: I think that was your testimony.

6 MR. VIRJEE: I'm asking, was that what your 7 question was?

MR. JACOBS: Yes.

9 THE WITNESS: Couple of procedures that we use.

10 First, the evaluation criteria is very explicit to the

publishers that they shall not include any extraneous 11

12 materials, and then secondly, the State Board of

Education, upon recommendation of the curriculum 13

commission, appoints content experts from various grade

15 levels and from university level to review the materials

to ensure that it aligns with the criteria and the

17 standards, and no extraneous materials are included.

18 O. BY MR. JACOBS: And by extraneous here, is

19 there a definition of extraneous?

20 There's no one definition of extraneous. I

21 could provide you an example.

22 Q.

8

23 A. There is a second-grade chapter in science on

24 magnetism and it meets a certain grade-level content

standard to ensure that children understand magnetism.

Page 79

9

I think that would require me to give you a 1

2 subjective, personal opinion. 3

Q. That's all I'm asking for. 4

MR. VIRJEE: Objection. Calls for speculation.

5 MS. ALTAMIRANO: Join.

6 THE WITNESS: Okay. The State ensures through the evaluation criteria that no extraneous materials are 7

8 included in the submissions.

MR. JACOBS: That was what I was getting at.

10 Q. How do you do that?

11 A. Therefore the publishers have an incentive to

provide exactly what the State is asking them to

13 provide, and they provide what's called a standards map

to show how they've gotten there. So they compete using 14

15 the requirements the State has laid out, and if they're

16 successful, then they can compete in the marketplace in

17 California.

9

18 O. Okay. So that was the screen. That was

19 exactly what I was asking, and I just didn't have the

20 vocabulary.

21 A. I thought you were.

22 What is that screen that you apply to achieve O.

23 the objective that you just described in that last

answer with respect to -- I think your word was 24

25 extraneous? what that process is. And on the page that that

2 material is provided, there is additional activities

3 that don't relate to the theory of magnetism, there are

4 colorful pictures that don't have anything to do with

5 magnetism, just kind of draws the eye but doesn't stick 6

to the content, then that would be cited by the content 7 experts as extraneous material.

8 And based on the determination of the

commission, and the Board subsequently, if the Board

10 determines they will approve the program with the

11 conditional change to remove the extraneous material,

then they would do so. Because the adoption of the

13 materials are conditioned on meeting the Board's

14 criteria and the grade-level content standards. So the

Board may put conditions on the approval and ask the 15

16 publisher to remove all extraneous material that's been

17 cited by the content experts.

That's an example of a case where the material 18

was extraneous in that it did not relate to the content 19

20 standards as such, correct?

21 A. The evaluation criteria, which includes the

22 consent standards alignment criteria.

23 In the case where a publisher submits for

24 approval a traditional textbook, that is, basic

instructional materials --

Page 84

1 MR. VIRJEE: Are you saying those are the same 2 thing in that question?

3 MR. JACOBS: No, different case now. Setting 4 up a different hypothetical.

MS. ALTAMIRANO: Is the textbook basic 5 6 instructional material?

MR. JACOBS: Yes.

7 8 Q. But the publisher has submitted additional 9 materials for approval, such as a poster that is aligned with the content standard, but is arguably extraneous in 10 the sense that you could impart the material in the 11 12 textbook without the poster --

13 MR. VIRJEE: Objection. Misstates her 14 testimony.

15 BY MR. JACOBS: -- is there another measure of O. 16 extraneousness that would be applied to that issue?

MR. VIRJEE: Objection. Misstates her testimony. Also vague and ambiguous.

THE WITNESS: No. If it reinforces the 19 20 curriculum and the content, and based on the best advice of the appointees and the Board concurs, we would move 21

forward. It's based on the evaluation and the process 22

23 as a whole. There's no specific. Each one is a

24 case-by-case review.

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25 BY MR. JACOBS: Right. But is there a filter O.

materials for approval.

2 And my question then -- and you said there is a 3 process to filter out extraneous material, and that

process, as you gave me an example, related to alignment

5 with content?

6 A. No.

7 MR. VIRJEE: That misstates the testimony.

8 Q. BY MR. JACOBS: How did I get that wrong?

9 A. There's a lot involved in the evaluation

10 process.

From the standpoint of extraneousness? 11 Q.

12 A. Content is a very broad term, so you'd have to

define that for me. 13

14 Well, the example you gave me was a picture on

a page in a chapter on magnetism that didn't relate to 15

16 magnetism, and the content advisor that you had review

17 this says, I don't understand why this is here, this is

18 supposed to be about magnetism, this picture is

19 extraneous. Did I understand your testimony on that

example correctly?

21 A. Right.

22 O. So I want to change the example a little bit

23 and ask you if content was not the driver of the

24 determination of extraneousness, are there other

potential drivers for the determination of

Page 83

to avoid a situation in which the publisher is

submitting a wide range of media that happened, in fact, 2

3 to be -- from a content standpoint are aligned with the

4 standards, so that a wide range of media is not

5 automatically approved under the basic instructional

6 materials category and therefore eligible in the

7 ordinary case for Shiff-Bustamante funding?

8 MR. VIRJEE: Objection. Asked and answered. 9 She's already testified that a wide range of media can 10 be submitted as a part of the basic instructional program. 11

MR. JACOBS: I think asked and answered is sufficient. I'm trying to understand a system here. and I think that's a completely fair question.

MR. VIRJEE: I think the problem is that you're confusing -- or at least your questions seem to be confusing extraneous versus supplemental. I think that's the problem. I'm trying to help you.

19 MR. JACOBS: Actually, that is helpful, more 20 helpful than the objection.

THE WITNESS: I don't understand your question.

22 BY MR. JACOBS: So you answered my question

23 about incentives with an explanation from your personal 24 standpoint why it is desirable from the publisher's

25 standpoint, as you understand it, for them to submit

extraneousness? 1

2 A. The evaluation criteria determines that.

3 Q. And are there cases, then, or can you give me

4 an example in which an extraneousness determination

5 would be based on any of the factors other than content

6 alignment?

7 A. Yes.

8 O. Please.

9 A. Could be one of the other categories I've

10 previously mentioned.

11 So give me a for example under program

organization where something would be determined to be

extraneous. 13

14 A. Same type of example, where the teacher's

15 edition, the descriptions and strategies described do

16 not stay focused on the content that should be delivered

in the classroom, and based on the advice of the 17

18 appointees of the State Board, they'll take that into

19 account and determine if the material is extraneous and

20 should be removed or not. That's determined ultimately

21 by the State Board.

22 And then the statement would be true with

respect to assessment, universal access, or

24 instructional strategies and support for teachers?

25 A.

Page 86 Page 88

- 1 Q. So if I understand, then, the way this works,
- 2 there is no criterion that is focused on, directed to
- 3 the possibility that a publisher might submit for
- 4 approval a wide range of materials in order to have more
- 5 of its offerings available for purchase using
- 6 Schiff-Bustamante funding where an educational expert,
- 7 say an advisor that you've contracted with, looks at
- 8 this set of materials and says, they're trying to throw
- 9 in too much, they're trying to throw in more than is
- 10 necessary in order to support instruction in the
- 11 classroom?
- MR. VIRJEE: Objection. Vague and ambiguous as
- 13 to "more than is necessary to support." Also incomplete
- 14 hypothetical.
- 15 MS. ALTAMIRANO: Join.
- 16 THE WITNESS: I'm confused by your question
- 17 because you're combining extraneous with format in my
- 18 view. So could you clarify if you're talking about
- 19 extraneous or format?
- 20 O. BY MR. JACOBS: I wasn't using the word
- 21 extraneous because I didn't want to be limited to what I
- 22 understand to be defined -- or a term of art in your
- 23 process, that is, whether it's extraneous or not.
- I understand your testimony to be that
- 25 essentially whatever the publisher submits is reviewed

- 1 works for them, or it might be a combination.
- 2 And in many submissions they will submit using
  - different formats, and so long as the content is there,
- 4 it meets the evaluation criteria, and they've listed the
- 5 prices of the separate components and it doesn't contain
- 6 extraneous information, it can be approved, and then it
- 7 will then be offered to districts to make a choice which
- 8 format will work for them and which price will work for
- 9 them.

3

- 10 Q. BY MR. JACOBS: So the one piece of that that I
- 11 want to tease out is you said so long as the com --
- 12 something along the line of so long as the components
- 13 have individually listed prices.
- MR. VIRJEE: That misstates her testimony.
- 15 Q. BY MR. JACOBS: What did you say on that score?
- MR. VIRJEE: Why don't you have her testimony
- 17 read back if you want to know what she said.
  - (Record read.)
- 19 Q. BY MR. JACOBS: So the part of your answer that
- 20 I want to focus on is, so long as they've listed the
- 21 prices of the components.
- Is that something that you are able to require
- 23 them to do as you understand your powers in this
- 24 process?

18

2

25 A. Yes.

Page 87

- under these five criteria?
- 2 A. Generally.
- 3 Q. And that therefore, if a publisher wants to
- 4 have what might be thought of as an expensive set of
- 5 materials approved along with what might be thought of
- 6 as the core instructional vehicle, in the traditional
- 7 case, the textbook, that there isn't a criteria that
- 8 kind of cuts -- that cuts off that wide range of
- 9 materials simply because -- on the grounds that that is
- 10 more than is -- in the judgment of an educational expert
- 11 looking at that range of material, more than is
- 12 necessary for instruction in the classroom?
- MR. VIRJEE: Objection. Vague and ambiguous as to "expensive" and "necessary for instruction in the classroom."
- MS. ALTAMIRANO: It's also been asked and answered as to pricing.
- THE WITNESS: I can respond to your question as
- 19 it relates to format, and I can typically -- I could
- 20 tell you typically that submissions are multivaried to
- 21 allow for choice at the local level, and because it's a
- 22 market system, that allows districts to purchase what
- 23 might be a less expensive CD-ROM containing the full
- 24 year's course of study because that works for them, or
- 25 it might be a hardbound student edition because that

- 1 MR. VIRJEE: Objection. Asked and answered.
  - THE WITNESS: Yes.
- 3 O. BY MR. JACOBS: And what's the vehicle for
- 4 that, for requiring individual components to be
  - 5 individually priced?
  - 6 A. Approximately two months before they submit for
  - 7 the state evaluation, they have to submit the price
  - 8 quotes for the components that they plan on selling in
  - 9 California.
- 10 Q. And specifically they have to quote a price for
- 11 components as opposed to a package price?
- 12 A. They do both.
- 13 Q. And you have the power to require them to price
- 14 on a component-by-component basis?
- 15 A. Yes.
- 16 Q. And do you understand that power to be derived
- 17 from your statutory authority, your regulatory
- 18 authority, or both?
- MR. VIRJEE: Objection. Calls for a legal
- 20 conclusion.
- 21 MS. ALTAMIRANO: Join.
- THE WITNESS: It's contained in statutory and
- 23 regulatory components -- requirements.
- 24 Q. BY MR. JACOBS: The National Association of
- 25 State Textbook Administrators, have you gone to meetings

Page 90 Page 92

- of that organization?
- 2 A. No.
- 3 Q. Have you -- is that because you couldn't -- why
- 4 not? Why haven't you gone to meetings of the NASTA?
- 5 A. Because the State's involved in compressed
- 6 adoption cycles now, and every meeting has been during
- 7 one of our major primary adoptions of instructional
- 8 materials, so I've been unable to attend.
- 9 Q. Have you sent a designee?
- 10 No, because those who have to be there also A.
- have to be part of the adoption. My manager would be 11
- 12 the one, but she also oversees the instructional
- materials process. 13
- 14 And that person is who? O.
- A. Susan Rios. 15
- 16 O. And what is her title?
- 17 She's the manager for the instructional Α.
- 18 resources unit.
- 19 Have you received any materials from the O.
- 20 National Association of State Textbook Administrators in
- 21 the nature of reading reports or a monthly bulletin,
- 22 something like that?
- 23 I've received e-mails. A.
- 24 Q. Is that it?
- 25 That's all I can recall. A.

- 1 MR. VIRJEE: Same objection. 2
  - MS. ALTAMIRANO: Join.
    - THE WITNESS: No. Yes to no. Yes to the no.
- 4 Q. BY MR. JACOBS: One more time. I am correct
- 5 that addressing the issue that I just described is not
- part of the mission of the curriculum frameworks and
- 7 instructional resources division?

3

- 8 MR. VIRJEE: Same objection. Vague and 9 ambiguous and overbroad.
- 10 MS. ALTAMIRANO: Join.
- 11 THE WITNESS: As stated, no.
- 12 O. BY MR. JACOBS: No, I'm not correct or, yes, I
- am correct? Do you want to give me an answer with an 13
- explanation so we understand? 14
- 15 Yes. Your question is so vague that I can
- 16 answer specifically but I cannot answer broadly.
- So give me a specific that you have in mind 17 Q.
- 18 when you say you can answer specifically.
- 19 Part of our mission is to advise districts,
- 20 which we do, based on our own policy at the division
- 21 level and department level four times a year that they
- are required to adhere to Education Code 60119, which
- 23 is, as I've stated before, ensuring sufficiency of
- 24 materials based on the cycles of the frameworks. So,
- yes, our mission is to help inform districts of their

Page 91

- Have you -- are you aware of any discussion at
- the National Association of State Textbook 2
- 3 Administrators on the issue of textbook shortages?
- 4 No, I haven't attended.
- 5 Q. And nothing in the communications you've
- received from them have been directed to that issue? 6
- 7 A.
- 8 O. Do you understand the mission of the curriculum
- frameworks and instructional resources division to 9
- include addressing issues related to whether districts 10
- 11 have made available to their students sufficient
- textbooks or instructional materials in terms of
- 13 numerousity?
- 14 MR. VIRJEE: Objection. Vague and ambiguous as
- 15 to "mission."
- 16 MS. ALTAMIRANO: Join.
- 17 THE WITNESS: Do you want to restate that?
- MR. JACOBS: Can you read it back, please? 18
- 19 (Record read.)
- 20 MR. VIRJEE: Also going to object as with
- respect to the terms availability and "numerousity."
- 22 MS. ALTAMIRANO: Join.
- 23 THE WITNESS: No.
- 24 BY MR. JACOBS: No, it is -- no, addressing
- 25 that issue is not part of your mission?

- obligations. 1
- 2 When did this become part -- let me back up.
- 3 This four times a year notice requirement, is
- 4 that in regulation?
- 5 No, that's department policy, division policy. A.
- Q. Do you know when that policy was adopted? 6
- No, I don't have the exact date. 7 A.
- 8 It predated your -- did it predate your
- 9 employment by the division?
- 10 A.
- 11 Q. So to put it conversely, it was a policy that
- 12 was in place when you began working in that division?
- 13 A. Yes.
- 14 Q. And that was when?
- 15 MR. VIRJEE: When did she begin working in the 16 division?
- 17 MR. JACOBS: Yes.
  - THE WITNESS: In 1999.
  - BY MR. JACOBS: I take it that you send out
- 20 some sort of a memo to the school districts four times a
- 21 vear that advises them of this?
- 22 A. Yes.

18

19

- 23 O. And the memo sets forth the noticed -- the
- 24 requirements in terms of notice, correct?
- 25 The notice that's required in the statute?

Page 94 Page 96

- 1 Q. Yes.
- 2 Yes. A.
- 3 O. And it sets forth the findings that the
- 4 districts are required to make as part of the hearing
- 5 process?
- 6 MR. VIRJEE: Objection. Vague and ambiguous.
- 7 Assumes those things are mutually exclusive.
- 8 THE WITNESS: The communication identifies the
- 9 requirements of the statute.
- 10 Q. BY MR. JACOBS: Does it go beyond stating the 11
- requirements of the statute?
- 12 MR. VIRJEE: Objection. Vague and ambiguous.
- 13 THE WITNESS: No. There are four
- communications, and I'll need to clarify. Two are just 14
- 15 about the statute, a general reminder that's included
- 16 when we send out the assurance certification memos
- incorporated into that for the use of Schiff-Bustamante. 17
- 18 So we remind districts that prior to the end of the
- 19 fiscal year, they need to hold their hearings, and at
- the same time they're asked for that prior fiscal year
- 21 to assure the use of Schiff-Bustamante.
- 22 The other two communications are general
- 23 information memos that our office sends out on a
- 24 biannual basis, which includes a lot of information
- about recent board policies and new purchase lists.

- 1 Q. Are there any other specifics that you had in
- 2 mind when you said you could answer my question about
- 3 numerousity specifically but not generally?
- 4 MR. VIRJEE: Objection. Vague and ambiguous.
  - THE WITNESS: That's my response.
- Q. BY MR. JACOBS: Let's talk about 60119 for a 6
- few minutes. 7

5

10

- 8 MS. ALTAMIRANO: Are we going to break for
- 9 lunch at a certain time?
  - MR. JACOBS: How about 12:30?
- MS. ALTAMIRANO: What time is it now? 11
- 12 MR. JACOBS: 12:20.
- 13 MS. ALTAMIRANO: Thank you.
- 14 (Discussion held off the record.)
- 15 O. BY MR. JACOBS: Are you aware of any evaluation
- 16 that has been done by the Department of Education about
- the effectiveness of 60119 in achieving the objectives 17
- that are stated for it in the statute? 18
- 19 MR. VIRJEE: Objection. Vague and ambiguous as
- 20 to the "effectiveness" and study -- or "evaluation."
- 21 THE WITNESS: No.
- 22 Q. BY MR. JACOBS: Are you -- have you personally
- 23 received any anecdotal information that relates to
- 24 whether 60119 is effective?
- 25 And let me make that a little more focused.

Page 95

- It's a large document of information, and it's always
- included and highlighted in the packet. 2
- BY MR. JACOBS: Is there a name for that 3 O.
- 4 packet?
- 5 Information memo. Information update. A.
- 6 Q. Do you know whether that information update is
- routinely made available on the Department of 7
- 8 Education's website?
- 9 MR. VIRJEE: The entire document?
- 10 MR. JACOBS: Yes.
- 11 THE WITNESS: No, because some components of it
- are not transferable to the web. It contains different
- materials each time, so some are in hardbound copy that 13
- 14 we include. For example, a recent adoption report. The
- 15 Board completes an adoption report describing the
- programs they approved or rejected. That's hardbound,
- so that would be included in that particular information 17
- memo, so it's not all on the web. 18
- 19 Q. BY MR. JACOBS: So some of it is routinely --
- It may be. 20 A.
- 21 Q. You don't know one way or the other what the
- 22 routine is with respect to it, is that what you mean by
- 23 "maybe"?
- 24 A. It's on a case-by-case basis depending on the
- 25 package that's sent out.

- Have you received any anecdotal information about the
- actual content of the public hearings or any particular 2
- public hearing that has been held pursuant to 60119?
- 4 MR. VIRJEE: Which question do you want her to
- 5 answer? It's compound.
- 6 MR. JACOBS: It is. Let's start over again.
- Q. 60119 has a public hearing requirement, 7
- 8 correct?
- Α. Yes.
- 10 Q. Have you received any information about the
- 11 content of any particular public hearing that has been
- held pursuant to 60119? 12
- 13 What do you mean by "content"? A.
- 14 O. I mean what the nature of the discussion has
- 15 been beyond the simple findings that are required to be
- made pursuant to the statute.
- 17 A. In what instance, from a district employee?
- 18 I'm not clear.
- 19 Q. In any instance have you received any anecdotal
- 20 information from any source about what actually happened
- 21 at a 60119 hearing other than the findings themselves
- 22 being made?
- 23 A. Yes.
- 24 Q. What kind of anecdotal information have you
- 25 received?

Page 98 Page 100

- 1 A. I've had district representatives call and talk
- 2 about how they had a very spirited discussion about the
- 3 programs to approve for the district, that the public
- 4 testimony was dynamic and intense.
- 5 O. You said about programs to approve. Did you by
- 6 that mean -- how did that relate to 60119 in terms of
- 7 programs to approve?
- 8 A. Well, for many districts, not all by any means,
- 9 the way that they will conduct their hearing or hearings
- 10 is to include a discussion about which programs they
- want to purchase for particular content areas, and so 11
- 12 there will be individuals who will testify for and
- 13 against the programs they're considering at that time.
- 14 Because part of the certification is to ensure
- 15 sufficient materials within the cycles of the framework,
- 16 so they are continually evaluating materials purchased
- for their schools within the district. So many times 17
- 18 either one hearing or a number of hearings will include
- 19 that discussion before they certify.
- 20 With respect to the topic of sufficiency, as in
- 21 sufficient materials, in your last answer, have you
- received any information about the actual content of any
- 23 public hearings pursuant to 60119?
- 24 A. No.
- 25 MR. VIRJEE: Objection. Vague and ambiguous as

- 1 did you mean?
- 2 I wasn't referencing sufficient materials as
- part of the resolution as the discussion piece that I've 3
- 4 participated in, I was discussing with you anecdotally
- 5 what I've been told about program discussions, which
- 6 fold into sufficiency as one component.
- 7 But the anecdotal information relates to
- 8 district personnel who want to talk about those programs
- 9 and the discussion they're having at the local level and
- 10 seek any additional information from our office about
- 11 the programs. So, again, they're interrelated, but the
- 12 anecdotal that relates to me and my office is about the
- 13 programs they're considering.
- 14 And you meant to -- and it did not include
- discussion about whether -- the anecdotal information 15
- 16 you've received did not relate to the sufficient
- 17 materials component of that public hearing?
- 18 That's correct. I'm referencing the fact A.
- 19 that's the obligation of the district while they're
- conducting the hearing. And in some cases the districts
- 21 are also holding the hearing as to what materials to
- 22 purchase.
- 23 O. I want to make sure we have a common
- 24 understanding about what information you haven't
  - received when you refer to sufficient materials.

Page 99

7

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16

to "sufficiency."

- 2 THE WITNESS: No.
- 3 BY MR. JACOBS: Have you ever had any
- discussions with your colleagues in the Department of 4
- 5 Education about the effectiveness of 60119 with respect
- to the issue of sufficiency? 6
- 7 MR. VIRJEE: Objection. Vague and ambiguous as 8
- to "sufficiency."

9

- MS. ALTAMIRANO: Join.
- 10 THE WITNESS: No.
- BY MR. JACOBS: What did you mean when you said 11 Q.
- 12 "sufficient"? I want to make sure there's no ambiguity
- about sufficient. When I say the word sufficiency, I'm 13
- referring back to your use of the word sufficient. In 14
- 15 your answer a couple of questions and answers ago, what
- did you mean by sufficient? 16
- 17 MR. VIRJEE: Objection. Vague and ambiguous.
- 18 Depending in what context.
- 19 THE WITNESS: I can't respond. I'm not sure
- 20 what you're asking me to do.
- 21 MR. JACOBS: Can you read back her answer about
- 22 three or four questions ago in which the word
- 23 "sufficient" was used?
- 24 (Record read.)
- 25 Q. BY MR. JACOBS: By sufficient materials what

- What did you mean when you said sufficient 1 2 materials?
- 3 MR. VIRJEE: Objection. Vague and ambiguous,
- 4 and also calls for a legal conclusion to the extent
- 5 you're asking her to tell you what sufficient means in
- 6 60119, which is, I think, what she was referring to.
  - MS. ALTAMIRANO: Join.
- 8 THE WITNESS: I haven't had discussions with
- 9 anyone about sufficient materials anecdotally.
- 10 BY MR. JACOBS: And by "sufficient materials," O. 11 what do you mean?
  - MR. VIRJEE: Same objection.
- THE WITNESS: I haven't had any discussion, so 13
- 14 I don't have any definition for you.
  - MR. JACOBS: Well --
    - THE WITNESS: I just don't have any.
- 17 BY MR. JACOBS: I think this is all very clear, 18 but we get a lot of objections.
- 19 If by sufficient you meant materials, do you
- 20 mean whether there are -- in a kind of a lay sense, you
- 21 mean whether there are shortages of textbooks or
- 22 instructional materials with respect to -- shortages of
- 23 textbooks or instructional materials in any particular
- 24 district?
- 25 MR. VIRJEE: Objection. Vague and ambiguous

Page 102 Page 104

- 1 now as to where you are talking about the word
- 2 sufficient. As she used it in her last answer, she was
- 3 talking about 60119. Are you now asking her -- and she
- 4 said that she's never had conversations with anybody
- 5 using the word sufficient or about sufficiency of
- 6 materials, so she has no context to put it in.
- 7 So what are you asking her, Michael? I don't
- 8 understand.
- 9 MR. JACOBS: I think I'm asking not for the
- 10 statutory definition, I'm just asking what in her answer
- she meant when she said, I haven't had conversations about this topic, and the topic -- the words that you
- used to describe the topic are sufficient materials.
- MR. VIRJEE: I think she's answered that by
- 15 saying she can't say because she hasn't used the word
- 16 sufficient or the concept of sufficiency with anyone in
- 17 this area as the contract that the would mean built
- 17 this area, so she can't say what she would mean by it if18 she used it.
- 10 SHC used It.
- 19 Q. BY MR. JACOBS: Have you ever had a discussion
- 20 with anybody about sufficiency of textbook?
- MR. VIRJEE: Now we're talking about a
- 22 different question than 60119 or people at the school
- 23 districts.
- 24 MR. JACOBS: Yes.
- MR. VIRJEE: Now I'll object to the word

- 1 the meaning of sufficient materials as it relates to
- 2 textbooks and instructional materials?
- 3 MR. VIRJEE: Objection. Vague and ambiguous as
- to the context in which you're using it.
   THE WITNESS: Do I have an understandin
- THE WITNESS: Do I have an understanding as it relates to statute?
- 7 MR. JACOBS: No.
- 8 THE WITNESS: As it relates to my own personal
- 9 view?
- 10 MR. JACOBS: Personal view.
- 11 MR. VIRJEE: Objection. Overbroad. Vague and
- 12 ambiguous.
- 13 MS. ALTAMIRANO: And objection. In what
- 14 context as well?
- 15 MR. JACOBS: Any context. This is not that
- 16 hard.
- 17 THE WITNESS: I think it's a difficult question
- 18 to answer, and I'm not comfortable answering a question
- 19 that's in any context.
- 20 O. BY MR. JACOBS: Why is it difficult? There's
- 21 an aspect of it that makes it difficult?
- 22 A. It's just too broad. There is nothing I can
- 23 tell you. There's nothing I can respond with.
- MR. VIRJEE: She said she doesn't understand
- 25 your question.

Page 103

- 1 "sufficient" as vague and ambiguous and overbroad.
- THE WITNESS: Have I had a discussion with
- 3 anyone about sufficient materials? Could you clarify in
- 4 what context?
- 5 MS. ALTAMIRANO: And the time, please.
- 6 THE WITNESS: For the classroom, for the
- 7 district?
- 8 Q. BY MR. JACOBS: All I'm trying to do now is get
- 9 a vocabulary down. When I ask you have you ever had a
- 10 conversation with anyone about sufficient materials,
- 11 what do you mean by sufficient materials in a
- 12 non-statutory sense?
- 13 A. Yes, I've had conversations --
- MR. VIRJEE: Hold on, because now he's asking
- 15 you a question about sufficient materials and he's using
- 16 the term, not you. So you asked the question, have you
- 17 ever had a discussion with someone, anyone in any
- 18 context about sufficient instructional materials?
- MR. JACOBS: I think you're making this more difficult.
- 21 MR. VIRJEE: I'm not intending to. I'm
- 22 intending to keep a clear record. I'll object to your
- 23 use of the term "sufficient materials" as vague and
- 24 ambiguous.
- 25 Q. BY MR. JACOBS: Do you have an understanding of

- Q. BY MR. JACOBS: Have you discussed -- has the
- 2 Williams lawsuit been discussed at any meetings of the
- 3 curriculum commission at which you've been present?
- 4 MR. VIRJEE: And I would object to the extent
- 5 that it calls for any attorney/client privilege
- 6 information only.
- 7 THE WITNESS: Do you mean beyond the name of
- 8 the case?

9

- MR. JACOBS: Yes.
- 10 THE WITNESS: No.
- 11 Q. BY MR. JACOBS: Was the name of the case
- 12 brought up in curriculum commission meetings?
- 13 A. It's been brought up in the paper, and everyone
- 14 is aware of the case.
- 15 Q. Do you understand that one of the allegations
- 16 of the case is that there is -- that there are shortages
- 17 of textbooks and instructional materials in classrooms
- 18 in the state of California?
- 19 MR. VIRJEE: Objection. Vague and ambiguous as 20 to "shortages."
- 21 MS. ALTAMIRANO: Join.
- THE WITNESS: I'm aware of language in the case
- 23 that relates to that issue.
- 24 Q. BY MR. JACOBS: And your understanding as we
- 25 sit here today in this deposition of that allegation is

- 1 what?
- 2 MR. VIRJEE: Object to the extent it would call 3 for any attorney/client information. To the extent
- 4 you've had any conversations with counsel what may be
- 5 meant or not meant, of course you shouldn't provide
- 6 that. To the extent you have some knowledge otherwise,
- 7 the paper or with colleagues, otherwise, I would be free
- to allow her to talk about that. 8
- 9 MS. ALTAMIRANO: Join.
- 10 THE WITNESS: As it relates to the way it's
- presented in the newspaper? 11
- 12 MR. JACOBS: Sure.
- 13 THE WITNESS: What defines shortage?
- BY MR. JACOBS: What's your understanding of 14 O.
- the claim? 15
- 16 A. Of the claim?
- 17 O. Uh-huh.
- 18 A. That individual students have not had access to
- 19 a particular textbook, or they've been unable to use the
- textbook out of the classroom.
- 21 Have you had any discussions, other than with
- 22 your lawyer, as you understood who your lawyer was, have
- you had any discussions about that claim with anyone?
- 24 MR. VIRJEE: Object to the extent that it would
- 25 call for attorney/client privileged communications.

1 O. BY MR. JACOBS: Have you had any discussions 2 about that?

Page 108

Page 109

3 MR. VIRJEE: Same objection. Outside of the

4 attorney/client relationship? 5

THE WITNESS: With who?

- Q. BY MR. JACOBS: As you understand his
- 7 instruction, in which counsel for the agency,
- 8 defendants, I understand to be joining --
- 9 MS. ALTAMIRANO: Thank you.
- 10 Q. BY MR. JACOBS: -- who do you understand --
- with whom do you understand discussions to be excluded 11
- 12 by that instruction? I'm sorry, that's hopeless.
- You understand that you're receiving an 13
- instruction not to reveal the contents of communications 14
- with certain lawyers, correct? 15
- 16 A. The case generally, the details of the case,
- 17 yes.

6

- 18 Q. Well, you understand -- do you understand the
- 19 instruction to relate to discussions you have with your
- colleagues at which lawyers are not present?
- 21 A. You're going to have to go back on that one.
- Q. 22 I'm asking you questions and you're getting an
- 23 instruction not to answer, and I'm trying to understand
- 24 what you are not answering because of the instruction. 25
  - MR. VIRJEE: The objection can be made clearer.

- You don't have to take his definition of your
- lawyer, but can you answer otherwise. 2
- 3 MS. ALTAMIRANO: Join.
- 4 THE WITNESS: As it relates to the Williams
- 5 case or shortage or sufficient?
- 6 MR. JACOBS: I was trying to work my way to the
- former by starting with the latter. 7
- 8 As it relates to the Williams case.
- 9 THE WITNESS: The Williams case, I have general
- 10 conversations about the main intent of the lawsuit, the
- 11 three main issues that are embedded in it, but no detail
- of it or definitions of it or allegations specifically
- because I'm advised that the case information is 13
- 14 confidential, so I would not discuss it.
- 15 BY MR. JACOBS: Have you had any discussions
- 16 about the allegation in the complaint that the State
- does not have a proper system of oversight and 17
- management to ensure that students have access to 18
- 19 textbooks or instructional materials?
- 20 A. I understand that's a complaint.
- 21 MR. VIRJEE: I'll object to the extent that
- 22 would call for attorney/client privileged information,
- 23 but only to that extent.
- 24 MS. ALTAMIRANO: Join.
- 25 THE WITNESS: I'm aware of that complaint.

- My objection is that she should not disclose the content 2 of any communications that she had with any lawyers
- 3 regarding this case.
- 4 And to the extent that those communications
- 5 were with individuals other than counsel. I have no
- problem with her answering those questions, except to
- 7 the extent that they involve instructions or directions 8 from counsel.
- 9 MR. JACOBS: You said any lawyer, but I don't 10 think you literally meant any lawyer, because if you and
- I had had a discussion about this, that would not be 11
- 12 privileged.
- 13 MR. VIRJEE: Any counsel representing any state 14
- entity in this case. We'll do it that way. 15
- MR. JACOBS: So you are including yourself, for 16 example?
- MR. VIRJEE: You bet. 17
- MR. JACOBS: We have an issue there. 18
- You're being instructed now with respect to 19 Q.
- 20 conversations you've had with lawyers for state agencies
- 21 about this case, do you understand that?
- 22 A. Uh-huh.
- 23 MR. VIRJEE: That would include in-house
- 24 counsel for the State Department of Ed, it would
  - include the Attorney General's office, would include my

office, or any other lawyers who represent any agencies

2 or divisions or branches or anything else of the state.

4 Q. BY MR. JACOBS: So now I'm going to ask you,

MS. ALTAMIRANO: Of course we join in that.

- 5 leaving that set of people and conversations aside, have
- 6 you had any conversations about the allegation with
- 7 respect to textbooks in the Williams lawsuit?
- 8 A. Very little.

3

- 9 Q. And the very little includes what?
- 10 A. That there are three main topics of the suit.
- 11 Q. Facilities, textbooks and teachers?
- 12 A. Right. I think I've had one to two
- 13 conversations about concerns about the state process
- 14 just generally, but no detailed conversations
- 15 whatsoever.
- 16 Q. And the concerns about the state process were
- 17 about what aspect of the state process?
- 18 A. Just the reference to the compliance process,
- 19 that there was a process that was inadequate in the view
- 20 of the plaintiffs.
- MR. VIRJEE: Can we -- before she says anything
- 22 more about what these conversations are, can we
- 23 establish who they were with so we make sure we're not
- 24 invading any privileges?
- 25 Q. BY MR. JACOBS: Who were they with?

- 1 the lawsuit itself was brought up, have you had any
- 2 conversations in the last 14 months, which is when the
- 3 lawsuit was first filed, about whether procedures at the

Page 112

Page 113

- 4 Department of Education could be modified to strengthen
- 5 the mechanisms by which the state controls whether
- 6 students actually receive access to textbooks and
- 7 instructional materials?
- 8 MS. ALTAMIRANO: I'm going to object on
- 9 official information privilege to this. If any of these
- discussions have been regarding confidential issues andwith the intent of generating information that's
- 12 confidential within the Department among higher-ups
- 13 discussing policy, that remains confidential.
- MR. JACOBS: Do you want to give me some
- 15 authority for that instruction?
- MS. ALTAMIRANO: Yes, Evidence Code Section 17 1040.
- MR. VIRJEE: I'll also object to the question
- 19 as vague and ambiguous.
- 20 Q. BY MR. JACOBS: Are you withholding
- 21 information?

25

- First of all, answer the question.
- 23 A. Let's go back. Could you restate the question?
- MR. JACOBS: Please read it back.
  - (Record read.)

- 1 A. My manager of the instructional resources unit.
- 2 I believe I've had one conversation with the deputies of
- 3 our department about the concerns.
- 4 Q. And what was the substance of the first
- 5 conversation or the conversation with the first
- 6 individual?
- 7 A. Generally informing my manager that there was a
- 8 suit that involved some of the procedures in the sense
- 9 of the work that's done by our department in that
- 10 particular division, but in the same board terms that
- 11 you would read in the paper. She actually doesn't have
- 12 a lot of detail about the case.
- 13 Q. Okay. And so you're representing to me --
- 14 you're testifying that your conversation with your
- 15 manager about this lawsuit was in general terms about
- 16 the allegations?
- 17 A. Uh-huh.
- 18 Q. And that you've had no conversation with your
- 19 manager about, for example, how procedures in state
- 20 government might be changed to address the concerns that
- 21 are raised in the lawsuit?
- 22 A. No, I've had no conversations about that.
- 23 Q. And let me just follow that trail one more
- 24 step, which is, separate and apart from the specifics of
- 25 the lawsuit -- separate from the conversation in which

- 1 MR. VIRJEE: I'm going to object as vague and
- 2 ambiguous as to "access," and assumes facts not in
- 3 evidence, that they need modification or strengthening.4 Also vague and ambiguous as to "strengthening."
- Also vague and ambiguous as to "strengthening."
   MS. ALTAMIRANO: Joining. Plus official
- 6 information.
- THE WITNESS: I've had conversations about our process because I do that continuously. That's my job.
- 9 As it relates to this lawsuit, no.
- 10 Q. BY MR. JACOBS: Well, what I asked you was
- 11 apart from the lawsuit, and I asked you about the issue
- 12 that I understand you to have testified you have --
- 13 let's create a category called sufficient materials,
- 14 which is the category that you said you have not had
- 15 discussions about with district officials or others in
- 6 terms of 60119. Okay? With me so far?
- MR. VIRJEE: Objection. Vague and ambiguous as to "sufficient materials."
- 19 THE WITNESS: Yes.
- 20 Q. BY MR. JACOBS: And now I'm asking you whether
- 21 you have -- separate from the lawsuit, whether you had
- 22 discussions with anyone at the Department of Education
- 23 about whether the Department's policies or procedures
- 24 might be adjusted to enhance the probability that
- 25 districts make available to their students sufficient

Page 114 Page 116

- 1 materials?
- 2 MR. VIRJEE: Same objection. Vague and 3 ambiguous as to "sufficient."
- 4 MS. ALTAMIRANO: And objecting on official information privilege regarding any policy discussion
- 6 with higher-ups in the Department regarding possible
- 7 procedures to modify mechanisms in regards to school8 districts.
- 9 THE WITNESS: No.
- 10 Q. BY MR. JACOBS: Are you withholding any
- 11 information pursuant to the instruction from
- 12 Ms. Altamirano?
- 13 A. I don't understand your question. Withholding
- 14 information about what?
- 15 Q. Are you -- by following her instruction, are
- 16 you not answering the question?
- 17 A. You're asking me a question that's not related
- 18 to the lawsuit, so it's not related to that. It's
- 19 related to general procedural instructions in our
- 20 department. That's how I answered that.
- 21 Q. So, in other words, her instruction did not
- 22 lead you to say no, where but for her instruction your
- 23 answer might have been different?
- Her instruction did not cause you to answer my
- 25 question any differently than you would have answered it

- 1 A. Second paragraph?
- 2 O. I think it's the -- yeah, second paragraph.
- 3 Well, first full paragraph.
- 4 MR. VIRJEE: On page -- the first paragraph
- 5 starting under performing -- I'm sorry, that's not a
- 6 full paragraph. Thank you.
- 7 Q. BY MR. JACOBS: I'll also ask you about the
- 8 following two paragraphs.
- 9 A. Okay.
- 10 Q. So the paragraphs I'm asking you about start
- 11 with Ms. Griffith then invited Mr. Scott Hill. Do you
- 12 see that?
- 13 A. Yes.
- 14 Q. And then the next paragraph is Chair Astore
- 15 noted? Do you see that?
- 16 A. Yes.
- 17 Q. And then the next paragraph is, Mr. Hill
- 18 encouraged the commissioners to continue. Do you see
- 19 that?
- 20 A. Yes.
- 21 Q. Do you recall Mr. Hill's presentation, the
- 22 presentation that is -- that was made that is reflected
- 23 in these minutes?
- 24 A. Generally. He provides a regular update to the
- 25 commission.

Page 115

- 1 had she not --
- 2 THE WITNESS: Do I have to answer this?
- 3 MR. JACOBS: Yes.
- 4 THE WITNESS: Well, I think that you're asking
- 5 me to answer the question now again in relation to
- 6 something else.
- 7 MR. JACOBS: I think you're misunderstanding
- 8 what she thinks she's instructing you not to answer.
- 9 THE WITNESS: Privileged information is my 10 understanding.
- 11 Q. BY MR. JACOBS: And I get to ask you in this
- 12 privilege exercise that lawyers do whether the
- 13 instruction is changing your answer in any way from what
- 14 it might have been absent the instruction.
- 15 A. No.
- MR. JACOBS: We'll break for lunch.
- 17 (Lunch recess taken.)
- 18 Q. BY MR. JACOBS: Let me show you some minutes of
- 19 the meeting of the curriculum development and
- 20 supplemental commission dated May 18th-19th, 2000.
- 21 (Exhibit SAD-54 was marked.)
- 22 Q. BY MR. JACOBS: Feel free to take a look at the
- 23 overall context of the discussion, but I'm going to ask
- 24 you about a paragraph reporting on what Scott Hill had
- 25 to say on page 4.

- 1 Q. Does the regular update include periodic
- 2 reports on the topic of whether there is -- as reflected
- 3 in item 4, whether there is adequate funding for
- 4 standards aligned instructional materials in the core
- 5 areas?
- 6 A. Rarely. I'd say this was one of the few times,
- 7 if ever else.
- 8 Q. Meaning this may have been an exceptional case
- 9 that he actually brought these issues to this particular
- 10 commission?
- 11 A. This is the only incident I remember the
- 12 discussion occurring.
- 13 Q. And leaving Mr. Hill out of it for a minute, is
- 14 that the only instance you can recall in the commission
- 15 of the topic of adequate funding for standards aligned
- 16 instructional materials in the core areas being
- 17 discussed?
- 18 A. They've been discussed in certain
- 19 circumstances, not exactly in this format.
- 20 Q. Meaning a report from Mr. Hill and then a
- 21 follow-up discussion?
- 22 A. No, not from Mr. Hill.
- 23 Q. Meaning correct in -- I'm sorry, we're losing
- 24 each other on yes and no again.
- 25 A. The way that it's been brought up in another

Page 118 Page 120

- context is I provide the commission with a legislative
- 2 update and keep them informed of additional resources
- that might become available for instructional materials,
- 4 and so it's come up in that context. And most recently
- 5 in the legislation, that would reauthorize the
- 6 Schiff-Bustamante funds to be continuously appropriated.
- 7 What's the opposite of "continuously
- 8 appropriated"?
- 9 A. Well, this conversation and these minutes by
- 10 Mr. Hill relate to a discussion associated with the
- sunset clause in the Shiff-Bustamante fund program in 11
- 12 particular, and that the discussion, in my view, my
- 13 recollection, related to the perception that those funds
- were, in that four-year period, enough to provide
- 15 districts support in that one four-year period.
- 16 And the discussion partially centered on the 17 issue of ongoing needs for districts and the importance
- 18 of the commission and the Department supporting the
- 19 ongoing appropriations for funding. That's the context
- 20 of the discussion.
- 21 Is it your testimony that the underlying
- 22 assumption in the discussion that's reported in these
- 23 minutes was that if the issue of ongoingness, the
- 24 ongoing appropriation was addressed, that is, the
- 25 appropriations was made ongoing, that there would be

Calls for speculation.

3

14

15

- 2 THE WITNESS: That wasn't discussed --
  - MS. ALTAMIRANO: Join.

4 THE WITNESS: -- in definition. I'm not sure

- 5 what your definition is of sufficient.
- 6 BY MR. JACOBS: Well, I'm asking you whether O.
- 7 that would in and of itself address the gap in funding.
- 8 whether that was the assumption, the assumption of the
- 9 discussion or whether in addition the amount
- 10 appropriated on a year-by-year basis for
- 11 Schiff-Bustamante needed to be increased?
- 12 MR. VIRJEE: Objection. Compound. Vague and ambiguous. 13
  - MS. ALTAMIRANO: Join.
  - THE WITNESS: I don't recall a detailed
- 16 discussion about the level of Schiff-Bustamante being
- raised. I do recall a discussion by Chair Astore about 17
- her concerns that reading language arts may cost, in her
- 19 view, \$100 per student, and then her reference to at
- 20 least four subject areas.
- 21 However, there's a general understanding by all
- 22 commissioners, because they're involved in these cycles,
- 23 that districts aren't purchasing for every subject every
- 24 year. She's bringing up the point that this cost is
- 25 associated with reading language arts, and so the
- bare -- kind of the focus on the funding is a perception
- materials in the core areas, the topic referred to in that she wanted to make clear for this particular 2
  - subject, that in her view, \$100 is the cost. But no
  - 4 price has been set in that adoption at this point.
    - 5 BY MR. JACOBS: Do you have any information on Q.
    - 6 whether any analysis has been done to determine whether
    - the -- to guide the State in the appropriation of 7
    - 8 amounts under Schiff-Bustamante in terms of how much it
    - would cost per student to get any kind of quality
    - 10 standards aligned materials in place, quoting from the
    - 11 minutes of the discussion and with reference to Chair
    - 12 Astore's comments?
    - 13 MR. VIRJEE: Objection. Vague and ambiguous
    - 14 and calls for speculation.
    - 15 MS. ALTAMIRANO: Join.
    - 16 MR. VIRJEE: I'm not sure I understand your 17 question.
    - 18 MR. JACOBS: I think the witness does.
    - 19 MR. VIRJEE: You can tell him, if you
    - 20 understand his question.
    - 21 THE WITNESS: Well, it's the legislature that
    - 22 determines the appropriations, not the curriculum
    - 23 commission.
    - 24 MR. JACOBS: Could you read back my question.
    - 25 (Record read.)

Page 119

adequate funding for standards aligned instructional

- 2
- 3 item 4 in that paragraph?
- MR. VIRJEE: Objection. Calls for speculation 4 5 and lacks foundation. Also vague and ambiguous as to
- 6 "adequate funding."

7

- MS. ALTAMIRANO: Join.
- 8 THE WITNESS: I can't speak to the perspective 9 of these two individuals that are commenting on it.
- 10 BY MR. JACOBS: It says Mr. Hill and the O.
- 11 commissioners discussed the following.
- Right. I can't speak to their perception. 12
- 13 Q. You can speak to what was said though, right?
- 14 A. In general terms.
- 15 Q. Did what was said reflect a view that if the
- Shiff-Bustamante was made an ongoing appropriation, that
- that would address the issue of adequate funding for 17
- standards aligned instructional materials in the core 18
- 20 A.
- 19 areas? I think that the commission and Mr. Hill felt
- 21 it was absolutely essential that those funds continue.
- 22 Q. So that was a necessary step, correct?
- 23 A. Yes.
- 24 Q. Was it sufficient?
- 25 MR. VIRJEE: Objection. Vague and ambiguous.

Page 122 Page 124

- 1 THE WITNESS: My confusion is that you're
- 2 asking if an analysis has been done, which I'm not sure
- 3 if you mean a state analysis or an analysis by the
- 4 commission, and then you're referring to Chair Astore's
- 5 comments, so which part of that should I respond to?
- 6 MR. VIRJEE: I'll also object as vague and 7 ambiguous as to an analysis done.
- 8 BY MR. JACOBS: The first part of your answer
- 9 was the legislature makes this appropriation. And my
- 10 question is whether there's been any analysis of the
- issue that Chair Astore was raising there, which is that 11
- 12 in -- she's making a specific reference to reading and
- language arts, correct, that's your understanding of 13
- what she was talking about?
- 15 A. Yes.
- 16 O. But the general issue is how much has been
- appropriated for instructional materials purchases 17
- 18 versus how much it actually costs to, in her words,
- 19 quote, get any kind of quality standards aligned
- 20 materials in place.
- 21 And my question is, are you aware of any
- 22 analysis of that issue?
- 23 By whom? A.
- 24 Q. By anyone.
- 25 MR. VIRJEE: Objection. Vague and ambiguous as

- 1 A. I have a copy of that report.
- 2 Do you know the title? O.
- 3 A. Not offhand. I don't recall the exact title.
- 4 Q. Did you circulate it to the commission?
- 5 A. No. The American Association of Publishers
- 6 did.
- 7 Did you provide any written analysis of the --O.
- 8 strike that.
- 9 Have you seen any Department of Education
- 10 analysis of that report?
- 11 A. No.
- 12 O. Did you provide it to anyone under a cover
- 13 memo?
- 14 A. Not that I recall.
- And you've seen no cover memo associated with 15 O.
- the report, a cover memo internal to the Department? 16
- 17 A.

20

22

- 18 Are you aware of any consideration of that O.
- 19 report by the Department?
  - MR. VIRJEE: By the Department of Ed?
- 21 MR. JACOBS: Uh-huh.
  - THE WITNESS: No.
- 23 Q. BY MR. JACOBS: Are you aware of any
- 24 consideration of that report by any other state agency?
- 25 A. I believe associated with testimony at

Page 123

- to "analysis." Written report, or just considering how legislative hearings in regards to the reauthorization
- much it costs? It's vague and ambiguous. 2
- 3 MR. JACOBS: Let's start with written report. 4
  - THE WITNESS: Not by the Department of
- 5 Education.
- 6 BY MR. JACOBS: How about by anybody that O. 7 you've become aware of?
- 8 MR. VIRJEE: Objection. Calls for speculation.
- 9 Also vague and ambiguous as to "analysis" and "written 10 report."
- 11 MS. ALTAMIRANO: Join.
- 12 THE WITNESS: Not by -- any report by the state 13 or the legislature?
- 14 MR. JACOBS: I literally mean by anyone.
- 15 THE WITNESS: From which period?
- 16 MR. JACOBS: That's fair. In the years 2000 17 and 2001.
- 18 THE WITNESS: I know of an industry analysis.
- 19 Q. BY MR. JACOBS: What is that analysis?
- 20 A. It's a survey that the American Association of
- 21 Publishers conducted of its members to get a general
- sense or estimate of costs, and as an industry 22
- organization they provide that information to those that
- 24 are interested.
- 25 Q. You received a copy of that report?

- 2 of Schiff-Bustamante.
- 3 Q. Are you thinking of someone in particular who
- 4 testified?
- 5 A. The representative of the American Association
- of Publishers. 6
- 7 So it wasn't -- to the best of your knowledge,
- it wasn't referred to in any testimony by any state
- 9 official?
- 10 A.
- Q. 11 Are you aware of any comment on the report to
- the effect of whether it is accurate or inaccurate by 12
- 13 anyone?
- 14 A. Not by any department official. I recall one
- 15 comment.
- 16 Q. Which was?
- 17 When the testimony was provided, one of the A.
- 18 members of the Senate said, of course you think it costs
- 19 that much.
- 20 Q. Are you aware of -- do you have a view as to
- 21 whether the report is accurate or inaccurate, or both?
- 22 My personal view? A.
- 23 Q. Uh-huh.
- 24 A. I think it's inflated.
- 25 Q. And is that personal view -- what is that based

- 1 on?
- 2 A. History of price quotes that are submitted and
- 3 a recent history on the price quotes that are submitted
- 4 for standards aligned adoptions, so both before
- 5 standards and after standards were adopted.
- 6 Q. And can you describe what the conclusion of the 7 report is?
- 8 A. No, I couldn't describe the details of the
- 9 conclusion.
- 10 Q. But you have in mind that it had a kind of a
- net dollar amount per student that was too high? 11
- 12 A. It's more complicated than that. The way they
- 13 presented it, they broke it down into many different
- charts and factors, so they were looking at scenarios
- based on information volunteered by their industry 15
- members for certain content areas, certain grade-level
- spans, what would happen if you tried to purchase 17
- 18 everything in one year, what would happen if you did it
- 19 over time. So it was kind of broken down into different
- 20 scenarios, so I couldn't summarize that for you.
- 21 But you have in mind that the amounts that they
- 22 had inserted for particular instructional materials
- seemed high compared to what they were actually quoting
- 24 you in the adoption process for the corresponding
- 25 material?

- 1 Q. Do you recall what the testimony was in terms
- 2 of price ranges?
- 3 Uh-huh. Yes. A.
- 4 Q. Could you tell us.
- 5 A. I gave a general summary of the costs -- the
- current general approximate costs for K-8 instructional 6
- materials in the core content areas. I started with
- 8 history social science with an approximate cost for the
- 9 student edition of between 35 and \$40 per student. That 10
  - would include the teacher's edition, that's not extra.
- 11 I testified that for science the cost was
- 12 approximately 40 to 45 per student, and then I testified
- 13 that the price quotes for the recent math adoption,
- 2001, were between 60 and 65 per pupil, and then I
- 15 testified that our estimate for reading language arts
- 16 would be between 60 and \$100 per pupil.
  - And I prefaced it with the fact that that was a
- 18 broad range and we had not seen the price quote
- 19 submitted for this upcoming adoption.
- 20 So this was sort of a forecast of what you were
- 21 anticipating?

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- 22 A. Yes.
- 23 Q. Did you testify about 9 through 12 pricing?
- 24 MR. VIRJEE: I'm going to object to this whole
  - line of testimony to the extent you're asking her to

Page 127

- My personal opinion was they were slightly
- higher than history has shown. But I have to clarify 2
- 3 that they are also in the position of trying to advocate
- 4 for the reauthorization of funding, and so therefore
- 5 they would want to show policymakers the maximum
- 6 possible extent of what it may take or what they assume
- 7 it will take over time.
- 8 And with that answer in mind, are you aware,
- 9 then, of any independent analysis of the issue that the
- 10 report addressed that has been made available to
- 11 policymakers in the State of California?
- 12 No, there's been no official analysis. There's
- been verbal testimony by myself during budget hearings 13
- 14 as to the actual prices of materials that have already
- 15 been approved.
- 16 Did you -- is that all that you -- is that the
- extent of the dollar amount information you conveyed in 17
- 18 that testimony, that is, here are some quotes, or did
- 19 you go on to come up with some guidance in terms of what
- 20 that meant for appropriations?
- 21 A. No, it was more descriptive and informative in
- 22 nature, so the information was about what exactly were
- the price ranges for certain content areas.
- 24 Q. Do you recall -- I didn't mean to cut you off.
- 25 A.

- recall what she said. Her testimony will speak for 1 2 itself.
- 3 MR. JACOBS: If it had been produced to us.
- 4 MR. VIRJEE: I don't know that it has been 5 produced to you.
- 6 MR. JACOBS: It sure hasn't
- MR. VIRJEE: I have no idea. Whether it's been 7
- produced or not, it speaks for itself.
- 9 MR. JACOBS: Fair enough. Your objection is 10 noted.
- 11 Q. Did you testify about 9 through 12?
- 12 A. No, I didn't testify to price quotes for grades
- 13 9 through 12.
- 14 Q. Did you say anything about -- did you give any
- 15 dollar figures for 9 through 12?
- 16 Just the apportionments for the categorical
- 17 programs. Schiff-Bustamante and state IMF funds.
- 18 Meaning you did the division of the -- you did
- 19 the math in terms of taking the total for those
- 20 appropriations and dividing them by the number of
- 21 student recipients of funds?
- 22 I didn't do it quite like that. It was an
- 23 informational hearing. It was just general information.
- 24 I'm just trying to understand what you
- testified to about dollar amounts.

Page 133

- 1 A. General allocations, rough per pupil
- 2 expenditures.
- 3 Q. Do you recall what you said about rough per
- 4 pupil expenditures?
- 5 A. What I said earlier in the testimony today.
- 6 What I indicated was the state IMF funds allocations and
- 7 the Schiff-Bustamante fund allocations.
- 8 Q. In other words, the amounts that you had in
- 9 mind when you spoke with the reporter were corresponded
- 10 with the testimony you're describing?
- 11 A. Yes, they did.
- 12 O. When was the testimony?
- 13 A. It was this spring. I couldn't recall the
- 14 exact date.
- 15 Q. And it was before what body?
- 16 A. The assembly budget subcommittee No. 2 on
- 17 education.
- 18 Q. Who helped prepare your testimony?
- 19 MR. VIRJEE: Objection. Assumes facts not in
- 20 evidence. Also vague and ambiguous as to "helped
- 21 prepared."
- 22 MS. ALTAMIRANO: Join.
- THE WITNESS: I prepared my own testimony.
- 24 Q. BY MR. JACOBS: And you did the -- you didn't
- 25 go to anyone else to get the -- to get data in which

- 1 Q. Did they ask you to assess -- did they ask you
- 2 how you would go about estimating how much they should
- 3 appropriate in view of the cost information you were
- 4 providing and the adoption cycles and what that meant
- 5 for when districts, in fact, would need to make
- 6 purchases?
- 7 A. No, it wasn't that specific. They were
- 8 approving the current appropriations and they were not
- 9 intending, because it was an informational hearing, to
- 10 take action, so it was general in terms of the
- 11 discussion.
- 12 O. Did you form an understanding as to how the
- 13 current appropriations related to the cost information
- 14 you were providing in terms of whether it was sufficient
- 15 or not?
- 16 A. Was I trying to determine that?
- 17 Q. Did you do it for yourself because you wanted
- 18 to testify about it, or just for your own information?
- 19 MR. VIRJEE: Objection. Vague and ambiguous as
- 20 to "current appropriations."
- MR. JACOBS: The one that you were referring
- 22 to.

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- MR. VIRJEE: Are you talking about the IMF and
- 24 the current Schiff-Bustamante appropriations or just one
- or the entire appropriations?

- 1 to -- on which to base your dollar amount testimony?
- 2 A. I got it from my division. The records are in 3 my office.
- 4 Q. So in terms of how you did this, you looked at
- 5 the underlying documentation yourself rather than go to
- 6 somebody else for assistance?
- 7 A. Well, I asked my analyst, who works on the
- 8 purchase list, to give me the approximations.
- 9 Q. This is an analyst who does -- ordinarily does
- 10 what?
- 11 A. He's responsible for updating and tracking the
- 12 submission quotes, the biannual updates of those quotes,
- 13 and ensuring that the purchase lists are up-to-date, and
- 14 also that they're on the web and sent to all districts.
- 15 Q. Now, do you know what the amount is for reading
- 16 and language arts?
- 17 A. No.
- 18 Q. When do you expect to know that figure?
- 19 A. It will be within about the next 60 days we'll
- 20 be compiling that information.
- 21 Q. Do you have any information yet that tells you
- whether it's more toward 60 or more toward 100?
- 23 A. No.
- 24 Q. In the hearing, did they ask you questions?
- 25 A. Yes.

- Q. BY MR. JACOBS: What appropriations were
- 2 actually under consideration at that point?
- 3 MR. VIRJEE: By this committee?
  - MR. JACOBS: Yes.
- 5 THE WITNESS: By the committee, both the state
- 6 IMF and the Schiff-Bustamante funds.
- 7 Q. BY MR. JACOBS: So they were looking at the
- 8 reauthorization of Schiff-Bustamante?
- 9 A. The appropriations for the next fiscal year.
- 10 Q. And how did the amounts -- has that, in fact,
- 11 been appropriated now by the legislature?
  - MR. VIRJEE: For which fiscal year?
- MR. JACOBS: The one you were just talking
- 14 about.
- 15 THE WITNESS: As soon as the governor signs the 16 budget.
- 17 Q. BY MR. JACOBS: Are the amounts that are in
- 18 that budget different on a per student basis from what
- 19 you discussed with the reporter?
- MR. VIRJEE: Objection. Calls for speculation.
- 21 Lacks foundation.
- THE WITNESS: What I discussed with the
- 23 reporter was fiscal year 2000/2001, so it would differ
- 24 because we're talking about 2001/2002 fiscal year. And
- 25 in taking into account inflation and cost-of-living

Page 134 Page 136

- adjustments, I would have to assume it would be higher.
- 2 It has grown over time, but at this time I could not
- tell you what that amount is until the budget is signed 3
- 4 by the governor.
- 5 Q. BY MR. JACOBS: So you haven't run -- even in
- 6 anticipation of the possibility that would be signed,
- 7 vou haven't done vour own mental calculation of whether
- 8 per student amounts, given also, I assume, the increase
- 9 in the student population, are, in fact, going up?
- 10 No, haven't seen the final figures. A.
- Q. 11 Even though it's been submitted to the
- 12 governor?
- 13 We make no assumption until the budget is A.
- signed, so we wouldn't analyze it until the budget is 14
- 15 signed.
- 16 O. Do you happen to know how the gross amounts,
- 17 the appropriations under both state IMF and
- Schiff-Bustamante differ 2001 to 2000 over 2000/2001? 18
- 19 MS. ALTAMIRANO: I'm going to object. This
- 20 calls for speculation because the problem we're having
- 21 here is that the governor can pencil things out, so
- 22 she's not going to know even what the gross amounts
- 23 would be finally.
- 24 MR. JACOBS: I'm not asking for that. I think
- 25 it's clear.

the Department of Ed?

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- MR. JACOBS: Correct.
  - THE WITNESS: What do you mean "advocacy"?
- 4 MR. JACOBS: Urgings.
  - THE WITNESS: Urgings to?
- 6 MR. JACOBS: To anyone. We've had discussion
- with other officials about what the process might look
  - like. I imagine that that advocacy could be directly
- 9 from you to the legislature if you were testifying, or
- 10 it could be you to other officials in the Department
- 11 who, in turn, will make budget-related presentations or
- 12 submissions.
- 13 MR. VIRJEE: And by increases you mean not
- just -- just asking for clarification -- not just an 14
- increase, but a reauthorization of an amount as well? 15
- 16 Are you including that or not?
  - MR. JACOBS: I would assume that
- 18 reauthorization is included in an increase.
- 19 MR. VIRJEE: I just want to make sure,
- 20 otherwise it would be vague and ambiguous.
- 21 THE WITNESS: For purposes of the fiscal budget
- 22 2001/2002, we provided information, I did, at the
- 23 request of our deputy for governmental affairs, and gave
- 24 the members of that committee -- in particular they
  - requested general information about the apportionments

Page 135

- 1 THE WITNESS: I am assuming you're asking that.
  - MR. JACOBS: I'm asking what's on his desk.
- 3 MR. VIRJEE: Objection. That speaks for
- 4 itself.

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- 5 THE WITNESS: I can't speak to what the
- 6 governor's action will be, so I can't speak to an
- 7 analysis based on the apportionments that went to his
- 8 desk.
- 9 Q. BY MR. JACOBS: Is that secret from you?
- 10 A. No. I can tell you they're not less than the
- 11 current apportionment, but at this point I haven't seen
- the final version of the budget as of today to be able
- to tell you how much higher it is. 13
- 14 O. How about yesterday?
- 15 A. No, I can't tell you either. I don't have the
- 16 information.
- 17 Q. Not that it's secret, you just literally
- haven't received it? 18
- 19 A. Right, I just don't have the information until
- 20 I get the budget.
- 21 Q. Are you aware of any advocacy by the Department
- 22 for increases in the total amount of funding under both
- Schiff-Bustamante and state IMF in the 2001/2002 budget
- 24 over 2000/2001?
- 25 MR. VIRJEE: For clarification, the department,

and the general price quotes for the content areas that 2 I mentioned.

3 I also provided them information on the

- 4 curriculum frameworks, how the cycles work, and then
- 5 gave them information about how funding choices would
- include districts holding funds over so that they could
- 7 make the appropriate choices as they felt they needed to 8 for particular subject areas. And that was the extent
- 9 of the discussion.
- 10 As you could tell from my testimony, the per
- 11 pupil costs generally were well within the
- apportionment, so there wasn't any advocacy and there
- wasn't any request to testify in a particular way, it 13
- 14 was to provide information.

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- 15 BY MR. JACOBS: As you distinguish providing 16 information from advocacy as you just distinguished in
- 17 your last answer, I mean to adopt that in this question.
- 18 Are you aware of any advocacy by anyone in
- the -- let's take it from the administrative branch --20
  - the executive branch of state government to the
- 21 legislative branch, are you aware of any advocacy that
- 22 those amounts should be increased?
- 23 MR. VIRJEE: Objection. Lacks foundation for 24 whether she'd be aware of that.
- THE WITNESS: In terms of legislation, a 25

Page 138 Page 140

hearing?

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2 MR. JACOBS: Any context.

MR. VIRJEE: Objection. Overbroad.

4 THE WITNESS: I'm not aware of any advocacy to 5 increase the per pupil apportionment. I am aware of 6 advocacy officially from the Department supporting the 7 reauthorization of the Schiff-Bustamante instructional 8 materials fund. We have letters on file to that effect.

9 And I'm aware of the support of education 10 organizations and the American Association of Publishers to support reauthorization of Schiff-Bustamante, and 11 12 that bill currently is the same apportionment that 13 exists annually.

14 BY MR. JACOBS: We came across a press release 15 from now Lieutenant Governor Bustamante advocating what I understood to be from the press release an actual

increase in a fairly substantial way in the amounts 17

18 available under Schiff-Bustamante.

19 Are you aware of that press release?

20 MR. VIRJEE: Objection. Whatever

21 Mr. Bustamante said will speak for itself, and you don't

22 have to assume that the way he's characterizing it is

23 correct.

24 THE WITNESS: I haven't seen it.

25 Q. BY MR. JACOBS: Are you aware of any informational hearing.

2 BY MR. JACOBS: With, in your view, no intended 3 policy impact?

4 MR. VIRJEE: Objection. Vague and ambiguous as 5 to "intended policy impact."

MS. ALTAMIRANO: Join.

THE WITNESS: It was an opportunity. One member requested additional information about the process, so I provided information about the process.

10 The only discussion that I recall in detail was 11 a discussion about the amount of time publishers were 12 taking to produce their materials. And then there was a 13 discussion about research and development time that publishers needed. There was quite a bit of discussion 15 about that.

16 O. BY MR. JACOBS: Do you have a personal view as 17 to how you would go about assessing the sufficiency of

18 the state allocations for textbooks; that is, do you

have a methodology in mind as to how you would run those

numbers in view of the fact that, as you testified,

21 there's this adoption cycle and districts aren't

22 necessarily purchasing a whole new set of books each

23 year?

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24 MR. VIRJEE: Objection. Vague and ambiguous as

to "sufficiency." Also calls for speculation. Lacks

Page 139

interaction with the lieutenant governor's office --

interaction between the Department of Education and the 2

3 lieutenant governor's office on whether the amounts

4 appropriated under Schiff-Bustamante needed to be

5 increased?

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6 MR. VIRJEE: Objection. Vague as to time. 7

THE WITNESS: I'm not aware of any.

O. BY MR. JACOBS: And I take it from what you

9 were saying then about the information you were

10 providing and the relationship between per pupil amounts

11 on the cost side and per pupil amounts on the

appropriations side, that you thought one could

13 reasonably -- that a take-away from your testimony, a

14 reasonable take-away from your testimony, was that the

15 amounts were, in fact, sufficient?

> MR. VIRJEE: Objection. Vague and ambiguous as to "amounts" and sufficiency, only because, again, that doesn't deal with the issue of the reauthorization of the Schiff-Bustamante, which she's testified about.

20 MR. JACOBS: Assuming reauthorization.

21 THE WITNESS: There was no assumption made by

22 the members of the committee or myself that I was

23 stating anything in regards to increasing or decreasing

the amount. I was providing information about the 24

25 factual prices and the apportionments. It was an foundation and calls for an expert opinion beyond which this witness is not competent to testify.

MS. ALTAMIRANO: Join.

THE WITNESS: First of all, we're able to base our understanding of prices on the most favored nations clause, and so the very lowest price nationally that the materials are offered is what California will receive. And there are other states that actually have caps on the price of the materials to be sold, and when that occurs, California benefits from that cap as well. So that's one assurance that we know that publishers are not charging more in California for materials than they are in other states.

Secondly, I would be looking at the history of the quotes, which are usually consistent and with a small range. They're not wildly different. You're not going to see really low prices and then really high prices, you're going to see a range.

And that assumption, on my part, personally, is that the publishers have two constrictions that guide their submissions, one is the lowest price offered in other states, and two is the competitive market and the fact that they must stay within a range in order to remain competitive in California. And that has, in my

view, guided them in maintaining prices for California.

Page 142 Page 144

- 1 Q. BY MR. JACOBS: So that goes to the
- 2 publishers -- that goes to the question of whether it's
- 3 reasonable to project going forward what the cost per
- 4 student of instructional materials -- of approved
- 5 instructional materials will be, correct, that's the
- 6 component of the calculation?
- 7 That could be. That could be part of the
- 8 calculation.
- 9 Another factor to keep in mind, and it's an
- 10 important example for reading language arts, in the past 11 we had two types of adoptions for reading language arts,
- 12 we had basic reading language arts and then we had
- 13 English as a second language, separate list, separate
- costs. This particular adoption requires the publishers
- 15 to fold in the materials for English as a second
- language, English language learners within the basic
- 17 program so there's even greater access for all students
- 18 in the classroom.
- 19 It has a very specific requirement of an
- 20 additional 30 to 45 minutes of material embedded in the
- 21 text or the CD-ROM, whatever format they're using. That
- 22 will impact price because they have incorporated what
- 23 you used to be purchased separately into one full
- 24 program for all students. And with the enormous numbers
- of English language learners in California, that will be

- therefore they will budget to determine their greatest
- 2 needs over time.
- 3 So as between -- so within the range of
- purchasing all books each year and purchasing one-sixth
- 5 of the books over six years, do you have a rule of thumb
- as to what districts should expect to be -- what kind of
- 7 purchasing cycle districts should expect to be on?
- 8 MR. VIRJEE: Objection. Vague and ambiguous as 9
- to "purchasing cycle." Also assumes that the range 10 would be within one versus one-sixth. Also incomplete
- hypothetical, and also calls for expertise beyond which 11
- 12 this witness is not qualified to testify.
- 14 MS. KAATZ: Join as to the vagueness objection.
- 15 BY MR. JACOBS: Let me start over because part O.
- 16 of that was helpful. Do you have a rule of thumb as to
- what districts -- what kind of purchasing cycle 17

MS. ALTAMIRANO: Join.

- 18 districts should expect to be on?
- 19 A. They should be on the curriculum frameworks and
- 20 adoption cycle using State Board approved purchase
- 21 lists.

13

- 22 Q. And what does that mean, then, in practical
- 23 terms of a district looking, say, that is making
- 24 purchases for the 2001/2002 school year in K through 8?
- 25 A. Well, there's more than one list. They cycle

Page 143

very beneficial to them in the sense of not having to 2 purchase additional resources to supplement the basic

3 program. 4

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So that will impact the price, in my view, in a reasonable way. It might be slightly higher, but in my own personal view, it may not be as high as having to purchase two separate books or two separate programs.

- 8 How would you go about determining what a per
- 9 student expenditure amount would be in view of the fact
- 10 that adoptions occur in cycles; in other words, I take
- 11 it that you would not take -- let's just say core
- subjects for a minute. You would not add the cost of
- 13 the four core subject items that you testified about,
- 14 which was 35 to 40 for history and social sciences, et
- 15 cetera, you would not sum those and say that each year
- 16 we should be expecting districts to spend the sum of
- 17 those four on a per student basis, correct?
- 18 Α. That's correct.
- 19 Because you would expect that they would make O.
- 20 purchases in, say, one subject one year and another
- 21 subject another year?
- 22 We would make that assumption because there's a
- 23 six-vear cycle. Those materials are recent, up-to-date
- 24 materials that can be purchased through the six-year
- 25 cycle. They don't need to purchase every year,

- on, they cycle off. 1
  - 2 Meaning that there's a period in which a
  - 3 previously approved textbook in a previous cycle remains
  - 4 on the list after the most recent adoption cycle?
  - 5 That's occurred, especially recently with the A.
  - 6 compressed adoption time lines.
  - 7 O. Is there a name for that sort of window?
  - 8 Well, there's not a name for that window, but I A.
  - 9 can tell you the name of the adoption that occurred
  - 10 immediately after the state approved content level
  - 11 standards for each grade. The State Board, by
  - 12 authorization in the statute, called for what's called
  - 13 an additional adoption process because they wanted to
  - 14 ensure that all districts had a chance to purchase off

  - 15 recent lists reflecting the new content standards that 16
    - were adopted 1997, 1998.

17 Those lists, those standards aligned materials

- 18 that were reviewed in a very short period, compressed
- 19 period in '98, '99 were added to a current list, a
- 20 current list that was six years long, and that would
- 21 allow districts, while we were completing the adoptions
- 22 we're under now, to purchase materials that were
- 23 standards aligned in two subjects. Math K-8, that list
- 24 is good until 2003. Reading language arts, that list is
- 25 good until 2005.

Page 146 Page 148

- 1 Along with that, we just completed the math K-8
- 2 adoption, which would be considered your primary
- 3 adoption for a six-year, seven-year -- six-year cycle.
- 4 That list commenced January 2001 and expires June 30th,
- 5 2007. So districts can purchase from the '99 list and
- they can purchase from this new list. So they have a 6
- 7 lot of opportunity there.
- 8 For reading language arts, we're in the final
- 9 stages of that adoption, which will be completed January
- 10 10th, 2002. I know that date. So they will then have
- 11 two lists to purchase from.
- 12 And what that means is that the State assumes
- 13 those dates allow for those materials to be purchased
- 14 when needed, and then they're no longer considered
- current; that is, they don't have an opportunity to 15
- 16 purchase from it any longer and they need to move within
- 17 the other cycles.
- 18 So there's two opportunities for those two
- 19 subjects.
- 20 What you've talked about so far is purchasing
- 21 that's being driven by approved adoptions, whether of --
- 22 what was it called again?
- 23 A. Additional adoption.
- 24 Q. -- the additional adoption or the regular
- 25 adoption?

- it out there is that it's about 2 percent annually that
- districts spend to replace materials that have been lost
- 3 or stolen or damaged. That's a very general estimate.
- 4 BY MR. JACOBS: But it's a 2 percent of their
- 5 total expenditures on instructional materials; that is
- the 2 percent of what? 6
  - MR. VIRJEE: Objection. Vague and ambiguous on
  - "instructional materials."
- 9 Are you talking about that particular program
- 10 they're purchasing from that vendor, or generally?
- 11 Q. BY MR. JACOBS: What is the 2 percent of?
- 12 A. More from the vendor, the contract.
- 13 Q. So is it your understanding that typically a
- district enters into a contract with a vendor that
- includes provisions for purchasing replacement
- 16 materials?

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- 17 A. No, it's not that they necessarily have to
- 18 build it in, they just find the activity associated with
- 19 replacement requests runs about 2 percent.
- 20 O. Per year?
- 21 A. Right. I just want to clarify. That may not
- 22 include disposables in which they're purchasing to
- 23 replenish. It's real specific to lost, stolen, damaged.
- 24 Do you -- do you have any data on actual
- experience in the state of California of districts on 25

Page 147

- 1 A. Primary adoption.
- 2 O. Another driver for purchasing by the districts
- 3 is what might be called a shrinkage in their inventory
- 4 of textbooks, right, meaning lost or destroyed?
- 5 We call it replacement costs. A.
- 6 Q. Do you have replacement costs data?
  - MR. VIRJEE: Objection. Vague and ambiguous.
- 8 MS. KAATZ: Join.
- 9 MS. ALTAMIRANO: I'll join.
- 10 THE WITNESS: Yes, we have information of an
- 11 estimate of the annual replacement costs, but it's very
- 12 general.

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- 13 MR. VIRJEE: I want to make sure you understand
- 14 my objection. Are you asking about the cost, do they
- have data about the cost to actually do the replacing of 15
- a particular text, or what the experience is with
- 17 replacing over some period of time, or what? I don't
- 18 know.
- 19 MR. JACOBS: Let's see what you meant. I
- 20 suspect you meant the latter, right.
- 21 THE WITNESS: I would base the estimate on what
- 22 the industry generally would respond with in regards to
- 23 making a sale with a client and maintaining that
- 24 contract with the client and providing support for that
- 25 client over time. And the general kind of view out of

- replacement?
- 2 In other words, I take it 2 percent is, as you
- 3 say, a general view. Do you have any information about
- 4 whether some districts are above that or below that?
- 5 A.
- 6 Q. Are you aware of anyone in the state government
- 7 who collects that information?
- 8 MR. VIRJEE: Objection. Vague and ambiguous as
- 9 to "state government." Also calls for speculation.
- 10 THE WITNESS: No.
- 11 Q. BY MR. JACOBS: Do you have any information
- 12 about any guidance that is given to school districts by
- 13 the Department of Education about managing their
- textbooks and instructional materials so that they are
- 15 at or below some normative amount of replacement
- 16 expenses?
- 17 A. No.

18

- MR. VIRJEE: Objection. Vague and ambiguous.
- 19 BY MR. JACOBS: Are you aware of any technical
- 20 assistance that the Department of Education gives to
- 21 school districts as to how to manage their textbook
- 22 inventory?
- 23 MR. VIRJEE: Objection. Vague and ambiguous as
- 24 to managing textbook inventory.
- 25 THE WITNESS: No.

Page 150 Page 152

- 1 Q. BY MR. JACOBS: Are you aware of any guidance
- 2 that the Department of Education gives to school
- 3 districts about purchasing software for assisting in the
- 4 management of textbook inventories?
- 5 MR. VIRJEE: Same objection.
- 6 THE WITNESS: Can you repeat the question?
- 7 Q. BY MR. JACOBS: I can rewind a few questions
- 8 back. Are you aware that there are software packages
- 9 that are vended to school districts that are designed to
- 10 assist in managing the inventory of textbooks?
- 11 A. Yes.
- Do you give any guidance to schools, you 12 O.
- meaning the Department of Education now, give any 13
- guidance to school districts that relates to the
- 15 purchasing of such software?
- 16 MR. VIRJEE: Objection. Lacks foundation.
- Calls for speculation. 17
- 18 THE WITNESS: No, we're not allowed to endorse
- a particular product. 19
- 20 BY MR. JACOBS: Not allowed by what?
- 21 A. We don't take positions on products that are
- 22 sold by publishers or other vendors.
- 23 Q. Do you have any kind of -- do you play any role
- 24 at all in the -- strike that.
- 25 Suppose that a district came to you and said, I

- on the list, so they would contact us.
- 2 Do you provide any guidance to school districts
- 3 to the effect that we don't endorse any particular
- 4 software package, but you should seriously consider
- 5 implementing some software to help you manage your
- textbook inventory? 6
  - MR. VIRJEE: Does Sherry Griffith do that?
    - MR. JACOBS: The Department of Education.
- 9 MR. VIRJEE: Objection. Calls for speculation.
- 10 Lacks foundation.
- 11 THE WITNESS: No.
- 12 O. BY MR. JACOBS: Do you have a personal view
- whether it is a good idea for districts to adopt such 13
- 14 software?

7

8

- 15 MR. VIRJEE: Objection. Incomplete
- 16 hypothetical. Overbroad with respect to what district
- in what situation. 17
- 18 THE WITNESS: My personal opinion is that
- 19 districts are -- range in size and staffing patterns to
- the point that in some districts, particularly a small
- 21 district, it would not be necessary for them to use
- 22 software. They would have a good curriculum coordinator
- 23 or budget manager that would be doing that. In other
- 24 districts it may work in their favor to have that type
- 25 of system.

Page 151

- want to go to the right person to find out if the 1 Personally I think it would be challenging
- Department of Education has any information at all about 2 2
- software for the management of textbook inventories,
- 4 would you be able to point that person in any particular
- 5 direction?
- 6 A. Yes, I'd refer them to the list of those that I
- 7 know sell that software.
- 8 O. Is that a list that you maintain, that the
- 9 Department maintains?
- 10 It's a pretty short list. It's not hard to A.
- 11 call up.
- 12 O. And you call it up from memory?
- 13 A. Not the entire list by memory, by I know a
- 14 couple of the companies.
- 15 Q. Aside from -- well, how do you happen to know
- 16 about those companies?
- 17 Because they've provided us information about
- 18 their products to explain to us how they work and to
- 19 solicit information about our purchase lists, because
- they would have to interface with the State's posting of
- purchase lists as it relates to how they would organize
- 22 the data for a district in determining how they want to
- 23 make choices.
- 24 It's also impacted by the publishers that are
- 25 participating in that, so they may want to know who is

- because you're working with so many different vendors at
- so many different times that it may not be conducive if
- you're constantly updating it. So I think there are
- 5 some technical matters that are really locally
- 6 determined.
- 7 O. BY MR. JACOBS: Moving away from software to
- issues of the sort that you just identified, like
- whether there is a business manager and how that
- 10 business manager might go about assessing the practices
- 11 in that district with respect to textbook inventories,
- 12 does the Department provide any technical assistance of
- 13 that nature to school districts to strengthen their
- 14 ability to manage their textbook inventory?
- 15 MR. VIRJEE: Objection. Calls for speculation.
- 16 Lacks foundation. Also vague and ambiguous.
- 17 THE WITNESS: We don't provide technical
- 18 assistance on inventory.
- 19 BY MR. JACOBS: And by inventory, how about O.
- 20 other aspects of the administration of textbooks other
- 21 than the process of selecting from the list which
- 22 textbooks to buy?
- 23 In our biannual updates we provide districts
- 24 information about what the current statutes and
- regulations allow for them at the local level. For

Page 156

- example, if they receive a delivery from a vendor and
- 2 the materials are not of the same quality that were
- 3 approved at the state level, we ensure that they're
- aware that they have the right to penalize that vendor
- 5 and receive damages for the fact that they were not of
- 6 the quality that was expected.
- 7 Any other assistance that you provide of
- 8 that -- that fits within my previous question, or is
- 9
- 10 MR. VIRJEE: Other than what she's testified to 11 today?
- 12 MR. JACOBS: Yes.
- 13 THE WITNESS: Could you be more specific?
- 14 BY MR. JACOBS: I can give you another for
- 15 instance. Do you collect and disseminate any best
- 16 practices information about how to manage the process,
- 17 as opposed to the content selection now, the process of
- 18 purchasing and distributing and then collecting at the
- 19 end of the year textbooks and instructional materials
- 20 from students?
- 21 MR. VIRJEE: Objection. Overbroad and
- 22 incomplete hypothetical.
- With respect to the purchasing issue, she's 23
- 24 been testify about that all day.
- 25 MR. JACOBS: I mean best practices in terms of

- already asked her about and she's testified about?
- 2 Q. BY MR. JACOBS: Do the vendors do that?
- 3 A. I can't speak to every vendor, but a number of
- 4 them do advise their clients on what would be an
- 5 appropriate approach to take to ensure they have
- replaceables, disposables replenished. They would be in 6
- 7 the position to advise them since they work directly
- 8 with them.
- 9 O. And are you, in fact, aware that that occurs,
- 10 or you believe that this probably occurs given the
- 11 self-interest of the vendors?
- 12 Anecdotally, districts will indicate that
- 13 they're working with a particular vendor and working out
- a contract that meets the needs of their district and
- 15 schools.
- 16 O. I think I'm asking about something a little
- 17 different. When I asked you about whether it was
- appropriate for a software package to be installed, you 18
- 19 pointed to the possibility that in smaller school
- districts, if they have an effective business manager
- 21 and a curriculum coordinator, that that -- to expand
- 22 slightly upon your answer, I took your answer to be that
- 23 in those smaller school districts, if those people are
- 24 operating effectively, then a software package may not
- be worth the cost in terms of enhancing the

Page 155

administration, that process.

- 2 MR. VIRJEE: On how to go about purchasing?
- 3 MR. JACOBS: Yeah, I think so, but not from the
- 4 selection standpoint, from the standpoint of --
- 5 THE WITNESS: A contract?
- 6 MR. JACOBS: From the standpoint of, we in the
- Department of Education have collected some best 7
- 8 practices about, for example, how you make sure you get
- all the textbooks back from the kids at the end of the
- 10 year. Here are some good ideas for you to consider
- 11 adopting in your school district.
- Have you done assistance of that sort? 12 O.
- 13 A.
- 14 MR. VIRJEE: "You" being the Department of Ed?
- 15 MR. JACOBS: Correct.
- 16 MR. VIRJEE: Objection. Calls for speculation.
- 17 Lacks foundation.
- 18 THE WITNESS: No.
- 19 BY MR. JACOBS: Are you aware of anybody who Q.
- 20 has collected and disseminated so-called best practices
- 21 information about the administration of textbook
- 22 purchasing, inventorying, distribution and collection?
- 23 MR. VIRJEE: Anybody in the Department of Ed?
- 24 MR. JACOBS: Anybody from any source.
- 25 MR. VIRJEE: Other than the vendors you've

- administration of textbooks in that district.
- 2 Am I summarizing what you meant to say
- 3 correctly?
- 4 MR. VIRJEE: Objection. Her testimony speaks
- 5 for itself. That's a misstatement of her testimony.
- 6 THE WITNESS: I think there are a number of
- 7 variables in all districts for how they select
- 8 materials.
- BY MR. JACOBS: Is one of the variables one of
- 10 the effectiveness of the administration of textbooks in
- 11 that district?
- A. 12 It may be.
- 13 Q. And is effectiveness of the administration of
- textbooks in any district an issue that, to your
- 15 knowledge, the Department of Education has addressed?
- 16 MR. VIRJEE: Objection. Vague and ambiguous as 17 to "addressed."
- THE WITNESS: Could you be more specific? 18
- 19 BY MR. JACOBS: I can give you another for
- 20 instance. In Los Angeles a report was written called no
- 21 bang for our books. It was a report that critiqued the
- 22 Los Angeles school district's administration of its
- 23 textbook purchasing, inventorying, distribution,
- 24 collection.
- 25 Have you ever seen that report?

Page 158 Page 160

- 1 A. No.
- Q. Are you aware of any other critiques? Are youaware of any critiques?
- 4 MR. VIRJEE: Self or otherwise?
- 5 MR. JACOBS: Yeah.
- 6 MR. VIRJEE: Because that was really a 7 self-critique.
- 8 MR. JACOBS: Self or otherwise, fair enough.
- 9 Of a school district's admin -- I'll use the
- 10 shorthand "textbook inventory" to refer to the mechanics
- 11 of purchasing textbooks, distributing them to students,
- 12 collecting them at the end of the year, buying the
- 13 replacements. That's what I mean by textbook inventory.
- 14 THE WITNESS: No.
- 15 Q. BY MR. JACOBS: You're not aware of any such 16 critiques?
- 17 A. No.
- 18 Q. Let me just ask this question in this way one
- 19 last time, are you aware of any technical assistance
- 20 provided to school districts by the Department of
- 21 Education to enhance the effectiveness of their
- 22 administration of their textbook inventory?
- 23 MR. VIRJEE: Objection. Asked and answered.
- 24 THE WITNESS: As I stated before, we provide
- 25 biannual updates to inform districts of their rights and

- 1 A. Not in the way that you're phrasing the
- 2 request.
- 3 Q. What are you thinking of that -- are you
- 4 thinking of a request that was approximate to the way I
- 5 phrased it?
- 6 A. I get requests all the time for all different
- 7 types of matters related to instructional materials.
- 8 Q. Like what, that doesn't go to the selection
- 9 within the frameworks and the adoptions of textbooks?
- 10 A. I don't think you can separate it.
- 11 Q. Well, I was. I was asking about administration
- 12 of textbook inventory, so I guess I could ask you that
- 13 way.
- 14 Have you gotten requests for assistance with
- 15 respect to the administration of textbook inventory as I
- 16 defined it a few minutes ago?
- 17 A. As I said, I did not. I have not gotten
- 18 questions the way you phrased it.
- 19 Q. And you didn't mean the phrasing of 2 percent
- 20 versus 10, you meant the way I phrased --
- 21 A. The whole inventory process you've just laid
- 22 out. I've discussed particular aspects of purchasing
- 23 materials with districts, various aspects of it.
- 24 Q. But, for example, you haven't been asked, how
- 25 can we reduce the amount of money we're spending on

Page 159

- 1 the responsibilities of publishers when they make a
- 2 decision to purchase at the local level, what they
- 3 should expect the publishers to do as it relates to the
- 4 statutes and regulations when those materials are then
- 5 presented to them for purchase. We keep them informed
- 6 of that process and what their rights are if those
- 7 provisions are violated.
- 8 Q. BY MR. JACOBS: And that's the extent of what
- 9 you regard as technical assistance with respect to the
- 10 administration of textbook inventory?
- 11 A. If a district calls my office, I'm going to
- 12 provide technical assistance.
- 13 Q. A district calls your office and says, we heard
- 14 that we should be spending, by industry norms, about 2
- 15 percent on replacements, and we're spending 10 percent,
- 16 can you give us any help, would you be in a position to
- 17 respond to a request like that?
- 18 A. I would troubleshoot and explore with them,
- 19 hear about their particular case, give them whatever
- 20 assistance I could, direct them to any other support I
- 21 could, remind them of other funding sources, refer them
- 22 to a list of possible software vendors. I would try to
- 23 give them everything I could think of that might assist
- 24 them in their process if they requested that.
- 25 Q. Have you ever gotten such a request?

1 replacement materials?

2 A. No.

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- 3 Q. And do you have any understanding as to whether
- 4 there is a particular resource in the Department that is
- 5 directed to serving as a resource for districts on that
- 6 administrative issue?
- 7 MR. VIRJEE: The administrative issue being
- 8 replacement of textbooks or --
  - MR. JACOBS: That's fair.
- 10 MR. VIRJEE: That was your last question.
- 11 Q. BY MR. JACOBS: Let's start with replacement.
- 12 Is there any particular expert in the Department who you 13 regard as a resource on how to reduce the amounts that
- 14 districts are spending on replacements?
- 15 A. No, the funding is locally controlled.
- 16 Q. And are you aware of any other -- of a resource
- 17 outside the Department, other than the software vendors,
- 18 that you could direct a district to if it was looking
- 19 for expertise on how to reduce the amount they're
- 20 spending on replacement?
- 21 A. I might refer them to organizations that
- 22 address good budgeting practices, good management
- 23 practices. Without qualifying the reference, I may do
- 24 that.
- 25 Q. What organizations do you have in mind?

Page 162 Page 164

- 1 A. Or I would just refer them, if necessary, to
- 2 their county office of education who oversees and
- 3 ensures compliance with budgeting. So I wouldn't
- particularly pick any group or organization, but I'd
- 5 give them a laundry list of options to seek additional
- 6 advice a little more close to home, close to what is
- 7 going on for them at the local level.
- 8 And I would also advise them during their
- 9 public hearing, when they're inviting the community and
- teachers and parents and others to come forward, to 10
- solicit from them what they feel would work in reducing 11
- 12 the number of lost books and damaged books, and how can
- we get the parents involved in making sure the kids get 13
- the books back to the classroom. I think I'd use the
- community to assist me as a district. 15
- 16 O. But, in fact, you haven't had that interaction
- 17 with the district, where someone has asked you that
- 18 question or, unsolicited, you have suggested to the
- district, you ought to involve the community in 19
- 20 helping --
- 21 A. I always advise that in any of the requests
- 22 that we get.
- 23 Q. But I take it that you've had no conversation
- 24 about how to reduce replacements, for example, and
- therefore that particular guidance, well, you ought to

1 MR. VIRJEE: Objection. Vague and ambiguous as 2 to "state educational system."

3 THE WITNESS: Those that audit for compliance 4 withholding hearings may see documents that demonstrates 5 evidence they held the hearing.

6 MR. VIRJEE: I'm also going to object on the grounds that it calls for speculation and lacks 8 foundation as to who does what.

MR. JACOBS: I'm only asking what you know. 10

MR. VIRJEE: Whenever you get a chance.

MR. JACOBS: Time for a break? Yeah, let's go. 11 12

(Recess taken.)

(Ms. Kaatz not present.)

BY MR. JACOBS: Has the Department of 14 O.

15 Education, to the best of your knowledge, provided any

16 assistance or guidance to the school districts in how to

17 go about preparing for the 60119 hearing, aside from the 18 specific statutory requirements related thereto?

MR. VIRJEE: And aside from what she's already testified to about sending the materials to them?

MR. JACOBS: Uh-huh.

THE WITNESS: In relation to what we send, we

23 will include encouragement in those materials to recruit

24 as much public input as possible, so we will include

some additional support for that. But outside of those

Page 163

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- involve the parents in figuring out how to get the books
- back at the end of the year, you haven't been in a 2
- 3 position to provide it because the topic hasn't come up?
- 4 Not in that particular way. A.
- 5 Do you receive any information about the Q.
- 6 results of the 60119 hearings that are held in terms of
- the finding that is made about sufficient materials? 7
- 8 Does my office receive the results? A.
- 9 Q. Yes.
- 10 A. No.
- 11 Q. Do you know of anyone in the Department who
- 12 does?
- 13 MR. VIRJEE: Can you repeat the question? What 14 was it you're asking for?
- 15 MR. JACOBS: Yeah.
- 16 You talked before about the findings. I think
- 17 we have a common understanding that under 60119
- 18 districts are required to hold hearings and make
- findings about whether they have sufficient materials, 19
- 20 right?
- 21 A. Yes.
- 22 My question is if a district made the finding
- that we don't have sufficient materials, are you aware
- of anyone in the state educational system at the state 24
- level who would be informed of that conclusion?

- four notifications, no.
  - (Ms. Kaatz entered the room.)
- 3 BY MR. JACOBS: Is there anyone that you can
- 4 think of in the Department who is particularly expert on
- 5 how 60119 has, in fact, been implemented at the school 6 district level?
- 7 MR. VIRJEE: Objection. Calls for speculation.
- 8 Lacks foundation. THE WITNESS: No.
- 10 BY MR. JACOBS: We talked about the 2-percent
- 11 replacement figure because we were embarked on an
- exercise in figuring out what the math would look like
- to determine if the per student allocations were 13
- sufficient to purchase sufficient numbers of textbooks.
- 15 I want to return to that topic.
- 16 Do you have an expectation as to -- let's take
- 17 reading and language arts, and let's assume that we are
- on a cycle that started with the primary adoption 18
- process. Do you have an expectation about how often 19
- districts would purchase a new set of reading and 20
- 21 language arts instructional materials?
- 22 MR. VIRJEE: Objection. Vague and ambiguous as 23 to "new set."
- 24 MS. ALTAMIRANO: And also time period.
- 25 MR. VIRJEE: Let me tell you what I'm --

Page 168 Page 166

MR. JACOBS: Okay.

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MR. VIRJEE: In other words, a different set, a different version of instructional materials as opposed to a set which could be for a class or a school or anything like that?

MR. JACOBS: Yes, the way Mr. Virjee is interpreting it, that is, a new version because of the passage of time as opposed to a new set because there are more kids that need copies of the book or the materials.

THE WITNESS: I can provide you a general understanding, not specific to districts because they're all different in their procedures for reviewing.

Generally they're on their own cycle, but they usually complement and mirror the cycle that the State is under, and we conduct, typically, a primary adoption annually in a subject. Just the cycles work out to include all of the subjects that we adopted. The ones I've mentioned in the beginning of the day we're adopting traditionally annually.

The districts are looking ahead to the materials for that subject that will be approved, the new list coming out, and then they just, by nature of the system, will begin to communicate with the publishers who will come to them, they will begin to 1 Q. And how does that then relate -- how does that 2 then convert into an answer to the question, is there a general rule or a rule of thumb about how often the 3 4 district would then go through that cycle with respect

5 to a new version or a whole new adoption of a set of 6 materials?

Well, I can't say there's just one rule of thumb, but I would say every six years would be generally because that's the cycle, every six to seven years.

There will be cases, because we have what's called the follow-up adoptions, where additional choices are available. They may decide that in the follow-up adoptions, which is about two to three years after the primary, that there's some additional materials that they think are really great and they'd like to pilot those, so they may add another choice to the mix for maybe different grade levels.

19 So they're looking at the whole spectrum of 20 grade level needs, materials that are available, the 21 choices they have, their budget, which can be held over 22 annually and then --

23 "Over annually" meaning they could not purchase Q. 24 in the then current year, but make the purchase in the following year?

Page 167

determine their piloting schedule, they will determine 1 when they want to form their evaluation committees at

the local level to review the materials that will be approved, costs 35 to \$40 a pupil but they had \$75 a

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4 4 approved, and so they're planning that out anywhere from

5 a six-month period to a two-year period, depending on 5 science, save that money because you have additional 6 the district, to conduct their own local review of the funds left, purchase math. Yes, you can accrue the

7 materials that have been approved by the State.

8 BY MR. JACOBS: That have been or are to be?

9 A. Well, they're always in a cycle, so they're

10 probably preparing for the upcoming list to be ready for

11 that, and they may also be piloting math that was just approved. So if they're thinking ahead, which most of

13 them should be and they are, they have the pilot going

14 on in math, because in January 2001, for example, we

just approved those materials, so they're piloting them 15

16 this year, and they're beginning, in anticipation, to 17 determine who will be on their English language arts

18 evaluation committees and forming that committee or

committees in anticipation of the Board's action in 20 January 2002.

So they're continuously forming committee, evaluating materials, making recommendations to the local board, the Board's holding hearings, the Board's

24 determining which materials to buy, the numbers needed.

25 That would be kind of a traditional cycle. Well, for example, let's say they purchase

2 history social science in '99 when those books were

pupil, save that money for the next year and purchase

7 funds and then use the resources to purchase the next 8 content area.

And the six-year or seven-year cycle in terms 9 10 of purchasing that you're describing is the cycle that's 11 driven by the six-year cycle the State is on for the 12 readoption of materials?

MR. VIRJEE: I'm going to object to this whole line of questioning as an incomplete hypothetical with respect to the district decides, the district, the number of students, that there is some specific rule or general rule of thumb.

MR. JACOBS: Go ahead.

THE WITNESS: I think that the cycle is a general cycle of adoption and selection.

21 Q. BY MR. JACOBS: And it's a six- or seven-year 22 cycle in the general case?

23 A. Uh-huh.

24 O. If somebody asked you what usually occurs, you

25 would say it's a six- or seven-year cycle?

Page 170 Page 172

- 1 A. Uh-huh, and those materials are considered
- 2 recent and current.

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- Within that period of time? O.
- 4 A. Uh-huh. Yes.
- 5 Q. And so when you're talking about adoption in
- 6 let's just call it year zero, then you -- in calculating
- 7 what the district would need to be spending on textbooks
- 8 with respect to any particular topic, let's say reading
- 9 and language arts just to pick one for sake of
- 10 discussion, a general rule would be a 2-percent
- 11 replacement expense year by year over the six-year
- 12 period, then in the last year or maybe the next year,
- the seventh year, there would be a purchase of an 13
- 14 entirely new set of materials for reading and language 15
- 16 Do I accurately capture here the purchasing 17 cycle as you understand it?
- 18 MR. VIRJEE: Objection. Calls for speculation. 19 Lacks foundation. Incomplete hypothetical.
- 20 THE WITNESS: I'd say that's a general cycle,
- 21 but as I mentioned, they may have purchased in
- mid-cycle. I mean, there's no way to know except at the 22
- 23 district level and based on the hearing that they've
- 24 held what their decisions have been.
- BY MR. JACOBS: So let's take the mid-cycle 25 O.

that's right.

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- 2 The district is calling you up and saying, do
  - you have any advice for us, we have an expanding student
- population, but for your adoption cycle, you,
- 5 Ms. Griffith's, but for your adoption cycle and the fact
- that you're about to adopt a new set of textbooks in the
- coming year we would be buying more copies for this
- expanding student population, but we don't want to spend
- the money on those additional copies because those
- 10
- additional copies will be superseded shortly by your new 11 adoption.
- 12 A. What would I say to them?
- 13 Q. Yes.
- 14 MS. ALTAMIRANO: Object. It will call for 15 speculation because there's no showing that this is 16 within her purview at all.
- 17 MR. VIRJEE: Also object as an incomplete 18 hypothetical.
- 19 THE WITNESS: Well, since it's hypothetical, I
- 20 would first ask what happened at their public hearing
- and what kind of plan did they develop to ensure they 21
- 22 had materials for the pupils, and if they haven't held
- 23 their hearing yet, and that's kind of what they're
- 24 looking to do and they're seeking advice, I would ask
- them to look at the options they have within the formats

Page 171

purchasing decision. I want to understand how that might affect ongoing purchases.

If you -- it's not in this article, but I have read other articles that report school district officials say, yes, we have not purchased more copies of a textbook to meet our expanding student population because we know next year the State is going to do an

adoption and we don't want to purchase books that are going to be superseded by an adoption cycle.

First of all, do you understand that to be something that occurs at the school district level, the kind of decision that they might make?

13 MR. VIRJEE: Objection. Vague and ambiguous. 14 Incomplete hypothetical. Calls for speculation.

15 THE WITNESS: In my personal view, they may 16 make those decisions based on the cycles.

- 17 BY MR. JACOBS: If somebody called you up and 18 said, this is our situation, do you have advice to give
- 19 to that school district in that situation?
- 20 A. What's the situation?
- 21 O. So they're not purchasing additional copies of
- 22 a textbook -- and now I'm going to just start over again
- because I think I might have confused it by saying what
- 24 about a purchasing decision made mid-cycle. Now I
- 25 realize this isn't a mid-cycle issue at all. I think

- of the program that they purchased or the other options
- available from the vendor that would allow them to 2
- 3 ensure they have the materials. 4 BY MR. JACOBS: Can I stop you there and ask Q.
- 5 you what you have in mind by those options?
- 6 For example, in many of the programs included A.
- 7 are what are called blackline masters, and blackline
- masters are the masters that you can reproduce from. I guess they used to call them ditto sheets. But many of
- 10 the programs have a very rich component of those. And
- 11 because I wouldn't know their situation, so this is all
- hypothetical, I would say what are your options in
- regards to ensuring that the program that you've 13
- purchased has materials that you can provide all
- 15 students, and then I would probably ask them to try to 16 ensure that they had a plan that was approved by the
- local governing board to ensure that there was adequate 17
- 18 coverage of the curriculum in the classroom and the
- 19 materials necessary to meet that curriculum.
- 20 I think there would be a lot of other factors 21 than just the instructional materials in that decision.
- 22 BY MR. JACOBS: Is this an issue that you have,
- 23 in fact, had discussions with others about, that is, how
- 24 purchasing decisions might be affected by -- of the kind
- that I described, the incremental copies, might be

Page 174 Page 176

- affected by the adoption cycle the State is on?
- 2 No.
- 3 MR. VIRJEE: When you say "others," are you
- 4 talking about school districts in your hypothetical or
- 5 just anybody?
- 6 Q. BY MR. JACOBS: Let me reask it. Have you
- 7 discussed with your colleagues or with the commissioners
- 8 the issue of how the adoption cycles might affect
- decisions by school districts not to purchase additional
- 10 copies of textbooks in the -- in the shadow period
- before the adoption of a new set of materials? 11
- 12 Α.
- 13 O. Is it a problem that you're -- is it an issue
- that you are aware of actually exists? 14
- 15 A.
- O. And you've never had conversations with school 16
- districts about that problem? 17
- 18 A. No, I have not.
- 19 O. Do you collect -- strike that.
- 20 Do you have a press clipping service that
- 21 provides you with articles about textbook issues in
- 22 California public schools?
- 23 A. The Department has a press clipping service
- 24 that scans for all education articles in the state,
- sometimes national, and I'm on that link and I review

- from Ms. Jeffus (ph.) about the school library survey.
- 2 Can you tell us what the school library survey
- 3 is?

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- 4 MS. ALTAMIRANO: Are you looking at some 5 minutes?
- 6 MR. JACOBS: I don't need this one as an 7 exhibit.
  - MS. ALTAMIRANO: But it's possible for
- 9 Ms. Griffith to look at it?
  - MR. JACOBS: Yeah. Sure.
- 11 MS. KAATZ: In your question what is the third
- 12 word, school library --
  - MR. JACOBS: Survey.
- 14 MS. KAATZ: Survey. Thank you. 15
  - MR. VIRJEE: Even though in a different format,
- 16 they're the same thing?
- MS. DUFFY: They're the same. 17
- 18 THE WITNESS: Okay.
- 19 Q. BY MR. JACOBS: So we're on the survey
- 20 question?
- 21 A. Yes.
- 22 Q. What is the school library survey?
- 23 A. It's a survey conducted by my staff to
- 24 determine the number of new materials that are being
  - purchased by schools for school libraries in particular,

Page 175

- that daily.
- 2 So have you seen articles in which school
- 3 district officials have said, we're not purchasing
- 4 additional copies now because there's an adoption coming
- 5 up and we don't want to purchase at this point?
- 6 A. I haven't heard that particular reference.
- 7 O. Let's take a look at another article. We'll
- 8 make some copies, but for now I'll just hand it over to
- you. This is an article dated December 20, 2000. It's
- an Associated Press wire and it quotes you as saying, 10
- 11 many districts have been saving textbook funds for --
- 12 A. Can I see it?
- 13 Q. Yeah. I want to put it on the record.
- -- textbook funds for the new math book list, said
- Sherry Skelly Griffith of the Department of Education, 15
- 16 the executive director for the curriculum commission.
- 17 MS. KAATZ: Is this going in as an exhibit?
- 18 MR. JACOBS: We will in a second.
- 19 In terms of interrupting the flow, can we come
- 20 back to this and I can ask about something else while
- 21 that's being copied?
- 22 MR. VIRJEE: Sure. No problem.
- 23 MS. KAATZ: Sure.
- 24 Q. BY MR. JACOBS: In this meeting of November
- 28th of the curriculum commission there was a report

- and the media equipment that would be purchased for
- libraries and a general estimate of the copyright date, 2
- the recency (sic) of the copyright dates of the
- materials that they are purchasing, because there is a
- 5 general estimate of the average copyright date of a book
- 6 in a library of California, and one of the goals of the
- state library funds and the classroom library funds that
- are available is to infuse support into schools to
- update their library materials and their lists to
- 10 reflect more current materials.
- 11 So on the issue of more current materials, this
- aspect of the survey is designed to analyze whether
- libraries making purchases today are purchasing newer or 13
- 14 older materials?
- 15 A. To assess the impact of that.
- 16 O. This survey, is it mandated by some statutory
- 17 directive you received?
- 18 MR. VIRJEE: Objection. Calls for speculation
- 19 and calls for a legal conclusion.
- 20 THE WITNESS: I don't have the language
- 21 memorized, but there's general intent in the program to
- 22 assess the program's effectiveness.
- 23 BY MR. JACOBS: One of the issues we've been
- 24 asking people about is -- that I've been asking people
- about among your colleagues is what independent ability

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Page 178 Page 180

- 1 you have to initiate surveys of this sort.
- 2 Was this a survey that you were given special 3 appropriation to conduct?
- 4 A.
- 5 Q. You were relying on your existing staff?
- 6 Well, yes. There's a connection to the library A.
- 7 grantees and our office directly. Because they're
- 8 submitting library plans, we're aware of what they're
- 9 doing because for them to receive the funds, they have
- 10 to submit a plan.
- So is the survey based on a review of the plans 11 O.
- 12 that have already been submitted to you?
- 13 That's part of the review. A.
- 14 Are you actually going out to the school or
- school districts and asking them questions? 15
- 16 MR. VIRJEE: Objection. Vague and ambiguous.
- 17 Are you saying are you going on-site to ask
- 18 those questions?

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- 19 BY MR. JACOBS: I meant, are you conveying
- 20 questions for information to them?
- 21 As part of a regular survey review. But they Α.
- 22 have a lot of the information embedded in the library
- 23 plan that's approved by the State, so there wouldn't be
- 24 a reason, except for maybe clarification.
- 25 Q. So as I think of a survey, there isn't a form

- school-by-school or school-library-by-school-library 2 basis?
- 3 MR. VIRJEE: As opposed to districtwide, you 4 mean?
  - MR. JACOBS: Yeah. Exactly.
- 6 THE WITNESS: Yes.
- 7 BY MR. JACOBS: So do you have information
- 8 about what is being done under these programs at the
- 9 level of granularity of school library by school
- 10 library?
- 11 MR. VIRJEE: I think that's the question you 12 just asked.
- 13 THE WITNESS: I can't speak to all the details 14 that they're submitting today without the information in
- front of me, but, yes, they are school library plans. 15
- 16 BY MR. JACOBS: In addition to the copyright O. 17 date, what else is being assessed as part of the survey?
- 18 MR. VIRJEE: What is in the school library
- 19 plan?
- 20 MR. JACOBS: No.
- 21 What else is being assessed as part of the O.
- 22 survey?
- 23 A. Generally it would be the number of volumes
- 24 they've purchased for their libraries, any media support
- 25 that they have purchased for their libraries, for

Page 179

that you're sending out to the districts and asking them to complete as part of survey?

MR. VIRJEE: Unless you include that as part of what's embedded. I think she just answered that.

THE WITNESS: I can't recall if there was an additional survey forms that were sent out. What I'm

7 indicating is that there's a library plan that's

- 8 submitted, and then my staff reviews the plan to ensure
- 9 compliance with the requirements of the program, and
- 10 that contains a lot of information, so the survey is
- 11 partially based on that information. It may be based on
- 12 follow-up as well.
- 13 BY MR. JACOBS: So to put it in the negative, O.
- 14 you don't have information on school libraries that
- 15 haven't submitted plans under these -- in order to
- 16 receive funding under these particular allocations for 17 school libraries?
- 18 Well, actually, this is a voluntary grant
- 19 program, but my staff are so committed to getting these
- funds out that they individually called every district 20
- 21 to ensure that they submitted a plan, so, yes, we have a
- 22 plan for every district in California.
  - (Exhibit SAD-55 was marked.)
- 24 BY MR. JACOBS: Does a district's plan
- 25 describe, in the ordinary case, what is being done on a

- instance, if they wanted to use technology-based
- materials in the library, what they've purchased, types
- 3 of books they've purchased might be there.
- 4 Is one of the intended outputs of this survey
- 5 or review of these plans to determine whether there
- is -- to determine the degree of variation in new
- library resources among the school libraries in the 7
- 8 state?

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- MR. VIRJEE: Objection. Vague and ambiguous as 10 to "new library resources."
  - MS. ALTAMIRANO: Join.
- 12 MR. VIRJEE: Assumes facts and vague as to
- 13 "intended outputs."
  - THE WITNESS: Could you repeat the question.
  - (Record read.)
- 16 THE WITNESS: I'm not sure what you mean by 17 "variation."
- MR. JACOBS: To determine whether some schools 18
- 19 have very limited plans to buy new materials for their
- 20 libraries as opposed to other schools that have more
- 21 aggressive plans.
- 22 THE WITNESS: No, that's not the purpose of the
- 23 survey. They receive the same per pupil apportionment,
- 24 so that wouldn't be the purpose.
- 25 BY MR. JACOBS: Do the plans permit your staff

Page 182 Page 184

to determine the level of staffing in school libraries?

I'll amplify that with a for instance. I took a deposition of a school principal a few weeks ago who was facing the issue next year and had the issue this year whether to keep the library open because they had a budget issue about whether they could afford a staff person in the library.

Is that issue one you can analyze from the information you have available?

MR. VIRJEE: Objection. Compound. Are you asking is there staffing information provided?

MR. JACOBS: Yes.

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13 THE WITNESS: It may be ancillary to the plan, but it is not the focus of the plan because the funds 14

are intended for books and technology-based materials 15

16 for students. That's the purpose of the two programs. 17

There's two, there's the state library fund and 18 there's the classroom library fund. For example, the classroom library fund is for literature and other

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materials you wouldn't necessarily be purchasing under,

21 for example, Schiff-Bustamante, supports those needs in

22 the classroom, along with other resources.

23 O. BY MR. JACOBS: Sticking with the idea of

24 surveys for a minute, are you aware of any surveys that

25 have been conducted that are directed to analyzing 1 MR. VIRJEE: What question are you asking her?

2 What question is pending?

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MR. JACOBS: The question about surveys.

4 MR. VIRJEE: And she says she doesn't know how 5 you're using the word "access," and you said as she used

it and you're pointing to a way that she didn't use,

7 so I think that's the problem here.

MR. JACOBS: Fair enough.

9 MR. VIRJEE: She's asking for clarification on 10 what you mean by "access."

THE WITNESS: I need clarification about what 11

12 type of survey you are requesting information on.

O. BY MR. JACOBS: Let's start over again. In 13

looking at these minutes, it states, as I read, that

15 Mr. Hill encouraged the commissioners to communicate on

16 this topic. And the words are deficiencies and gaps in

17 issues surrounding quality textbooks.

18 As you read these minutes sitting here today,

19 what do you understand access to quality textbooks to

mean in that context?

21 MR. VIRJEE: Objection. Calls for speculation.

22 These aren't her words. She has no idea what Mr. Hill

23 meant.

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24 MS. ALTAMIRANO: Join.

MR. JACOBS: I think you can still answer.

Page 183

whether students in the state of California have access

to instructional materials? 2

3 MR. VIRJEE: Can you repeat that question? 4

(Record read.)

5 MR. VIRJEE: Objection. Vague and ambiguous as

6 to "survey." 7

I'm assuming you're asking in addition to

8 anything she's already testified to.

THE WITNESS: Could you be more specific about 9

10 access. I'm not sure what you mean.

11 BY MR. JACOBS: Well, access is a word you used

before, and so I'm trying to use your vocabulary. 12

13 Referring to Exhibit 54, which are the minutes

14 from the May 18th-19th, 2000 meeting. It states,

15 Mr. Hill encouraged the commissioners to continue to

communicate with Deputy Superintendent Hernandez about

where the deficiencies and gaps still are in issues 17

surrounding access to quality textbooks. 18

19 A. Those aren't my words.

20 Q. No, I know, but you were at that meeting.

21 MR. VIRJEE: What's your question?

22 Q. BY MR. JACOBS: You used access in a different

context, and since you seem not to like that word. I was

referring back to the minutes. 24

25 I just want to be clear -- THE WITNESS: I can't speak to the way that he

was presenting this, in what context. It could be

3 defined in many different ways. 4

MR. JACOBS: Pick one.

5 MR. VIRJEE: You're asking what it means in

6 this context, and she's telling you she doesn't know.

7 MR. JACOBS: She said it could be defined in

8 many different ways, I'm asking for one.

MR. VIRJEE: Ways in which it could be defined?

10 MR. JACOBS: Yes.

11 MR. VIRJEE: Objection. Overbroad. Calls for

12 speculation.

13 MS. KAATZ: Join.

THE WITNESS: What is the question now?

15 BY MR. JACOBS: How would you -- what is one

definition that you believe is potentially applicable to

17 the word access or to the phrase deficiencies and gaps

18 in issues surrounding access to quality textbooks?

19 MR. VIRJEE: Calls for speculation and

20 overbroad.

MS. ALTAMIRANO: Join.

22 THE WITNESS: I can give you one explanation

23 how to define.

24 MR. JACOBS: Shoot.

25 THE WITNESS: We reviewed submissions and there

- are deficiencies and gaps found in the materials that we
- review, that is, the State, the State Board of 2
- 3 Education, and those materials are not approved because
- they have deficiencies in content, gaps in understanding
- 5 how to deliver that content, so that's one way of
- 6 defining it.
- 7 BY MR. JACOBS: Are there any other ways that
- 8 you can think of as you sit here today?
- 9 A. Deficiencies in the sense of access to the
- materials at the -- I don't -- at the state level, at 10
- 11 the local level?
- 12 O. I think we're playing games a little bit, in
- 13 part because of the objections.
- 14 Isn't it clear that the context here, that the
- issue here under discussion, was whether students had 15
- access in terms of whether the districts were purchasing 16
- and making available to them the instructional materials 17
- 18 that had been approved by the State?
- 19 A. I cannot ascertain that from Mr. Hill's
- 20 comment.
- 21 Well, from the context when Chair Astore Q.
- 22 said --
- 23 A. From her comment I can tell you what I think
- 24 she was making a statement on.
- 25 Which was? O.

- awareness, and I'm going to make the assumption she
- means in particular those involved in this process,
- policymakers, that there had been a lag in funding for a
- 4 number of years.
- 5 Q. BY MR. JACOBS: And that had led to what?
- A. A misunderstanding about the need. 6
- 7 Q. The need for what?
- 8 A. For additional funding.
- 9 O. In order to do what?
- 10 A. Purchase materials. And what she has done is
- 11 talk about the awareness, because this conversation was
- 12 predicated on the importance of Schiff-Bustamante and
- reauthorizing Schiff-Bustamante. 13
- 14 Purchase materials in order to give students
- 15 access to instructional materials, correct?
- 16 MR. VIRJEE: Objection. Vague and ambiguous as 17 to the word "access."
- 18 MS. ALTAMIRANO: And calls for speculation.
- 19 THE WITNESS: No, she is administrator. She
- understands the need to purchase materials for pupils,
- 21 so she's talking about that need.
- 22 BY MR. JACOBS: And are you aware of any
- 23 surveys that assess whether that need is being met in
- 24 the state of California?
- 25 MS. ALTAMIRANO: Objection. Vague as to what

- 1 A. That's not Mr. Hill's comment.
- 2 Fair enough. We'll talk about her comment Q.
- 3 then.
- 4 A. She was, again, talking about the perception
- 5 that there was a lot of funding, and reminding the
- 6 audience that there had been a lag in funding for many
- 7 years prior to Schiff-Bustamante.
- 8 Schiff-Bustamante by the State was an infusion
- 9 of funds which has now brought those funds up per pupil,
- 10 but she was also cautioning the audience that in her
- 11 estimate it will cost at least \$100 per student for
- reading language and arts, and I know it's reading
- language arts because she's the chair for reading 13 14
- language arts and she's directly involved in that 15
- process.
- 16 O. And she was saying that Schiff-Bustamante had
- brought the level of funding up in order to achieve what 17
- 18 objective?
- 19 MR. VIRJEE: Objection. Assumes she said
- anything about the objective. Assumes facts not in 20
- 21 evidence.
- 22 MS. ALTAMIRANO: Objection. Calls for
- 23 speculation as to what she was intending.
- 24 THE WITNESS: My understanding, just from these
- 25 minutes alone, is that she feels that there's not enough

- meeting and as to "surveys." 1
  - THE WITNESS: I already answered that.
- 3 MR. JACOBS: I don't think so.
- 4 THE WITNESS: I referenced a report that was
- 5 done by the private industry association, the American
- Association of Publishers, where they've given an
- 7 estimate of what they think the need is.
- 8 BY MR. JACOBS: That was on a cost basis, O.
- 9 right?

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- 10 A. Correct.
- 11 Q. They didn't go out and survey in terms of what
- 12 is actually in the hands of students?
- 13 MR. VIRJEE: Objection. Calls for speculation
- 14 on what they might have done.
- 15 BY MR. JACOBS: The report does not so reflect?
- 16 MR. VIRJEE: Objection. The report speaks for
- 17 itself.
- 18 MS. ALTAMIRANO: Join.
- 19 THE WITNESS: Not that I'm aware of.
- 20 Q. BY MR. JACOBS: So are you aware of any such
- 21 survey, that is, a survey that --
- 22 A.
  - MR. VIRJEE: Again, I restate the same
- 24 objections. Vague and ambiguous as to "survey" and
- 25 "access."

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- 1 Q. BY MR. JACOBS: Are you aware of any surveys
- 2 that have been conducted by -- in other states about
- what is, in fact, in the hands of students? 3
- 4 MR. VIRJEE: Objection. Vague and ambiguous as 5 to "survey."
- 6 MS. ALTAMIRANO: And calls for speculation.
- 7 THE WITNESS: I'm not specifically aware.
- 8 O. BY MR. JACOBS: So you're not aware that
- 9 Nevada, for example, has conducted a survey to determine
- whether -- the degree to which students have -- each
- student has his or her own copy of instructional 11
- 12 materials?
- 13 A. No, I'm not aware of that survey.
- 14 Is that something that -- in terms of your
- understanding of the allocation of responsibilities in 15
- 16 the State Department of Education -- start over.
- 17 Is there somebody else who you regard as more
- 18 knowledgeable about what other -- about how you measure
- 19 whether -- I'm going to break this down a couple of
- 20 different ways.
- 21 Let's start with this one, who in the
- 22 Department is most knowledgeable about what other states
- do to ensure that the need for instructional materials
- 24 is, in fact, met by that State's system of
- administration of the public school system?

- to "survey techniques."
- 2 MS. ALTAMIRANO: Join.
- 3 THE WITNESS: What type of survey techniques

Page 192

Page 193

- 4 are you speaking of, a local district board would survey
- 5 their needs?

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- 6 MR. JACOBS: No, how the State might perform
- surveys if it wanted to answer the question what's
- really happening in schools, are kids getting textbooks.
- MR. VIRJEE: Objection. Vague and ambiguous as 9 10 to "survey."
- 11 And, again, other than what she's already
- 12 testified to? She already talked about this.
  - MS. ALTAMIRANO: And I join.
- 14 THE WITNESS: I'm still unclear. You want to
- 15 know is anyone knowledgeable about survey techniques 16 generally?
- 17 O. BY MR. JACOBS: Is there somebody that you
- 18 would go to in the Department who you would regard as
- having become or, in fact, charged with becoming
- particularly expert about how to survey what is going on
- 21 at the local school level for the Department?
- For the purpose of access to instructional 22
- 23 materials, or for any purpose?
- 24 Q. That might be one. I mean that as a for
- example of the kind of survey that might be conducted. 25
  - We have a number of people who do different
- 2 data runs for different purposes, be it fiscal or based
- 3 on our data requirements in law. There's no one
- 4 particular person.
- 5 Q. And no one who you regard as -- if we define a
- 6 survey in a slightly narrower way than I think we've
- 7 been using it so far, as a process by which one solicits
- information from the surveyed party, here, the school
- 9 district, and then analyzes the responses, I take it
- 10 that using that definition of survey, you're not aware
- 11 of somebody in the Department who you regard as
- 12 particularly expert about those techniques?
- 13 MR. VIRJEE: So you've actually defined the
- 14 survey for the first time as actually soliciting
- 15 information from the school districts about what they're 16 doing?
- 17 MR. JACOBS: Uh-huh.
- 18 THE WITNESS: What they're doing in what area?
- BY MR. JACOBS: Let's take textbooks. Let's 19
- 20 change our facts a little bit, and instead of doing a
- 21 school library survey, now you're doing a textbook
- 22 survey, but you're not doing it by looking at plans that
- 23 have been submitted, you're doing it by going out and
- 24 asking information from the school districts.
- 25 MR. VIRJEE: Objection. Assumes those are

Page 191

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- MR. VIRJEE: Objection. Vague and ambiguous as to "need for instructional materials" as meant, and also 2 3 calls for speculation.
- 4 MS. ALTAMIRANO: I'll join.
- 5 MR. VIRJEE: And also vague and ambiguous as to
- 6 "most knowledgeable." As to what component part or the 7 entire topic?
- 8 MS. ALTAMIRANO: Join again.
- 9 THE WITNESS: There's not a requirement that
- 10 anyone in our department have a knowledge of what other
- 11 states are doing.
- 12 BY MR. JACOBS: Is there anyone who in the
- 13 general sense has kind of made it an area in which that
- person has become kind of expert looking at what other
- 15 states are doing in this area?
- 16 MR. VIRJEE: Objection. Calls for speculation.
- 17 MS. ALTAMIRANO: Join.
- 18 THE WITNESS: No, they're far too busy for 19 that.
- 20 O. BY MR. JACOBS: And in terms of survey
- 21 techniques for assessing what is actually happening at
- 22 the school district or school level, is there anyone
- that you know of in the Department who is particularly 23
- knowledgeable about survey techniques? 24
- 25 MR. VIRJEE: Objection. Vague and ambiguous as

Page 197

mutually exclusive and that one is a way of conducting a 2 survey and another is not. Vague and ambiguous.

MR. JACOBS: Just asked the question. Go ahead.

THE WITNESS: You're using the term "survey," and there are numerous functions in our department that require compliance, certification, assurances, data collection. There isn't one person I could tell you is a key expert in what you're terming survey. Okay?

10 BY MR. JACOBS: Okay. Let's go back to this article, New books seen as tool to improve math 11

learning, and we're now using a slightly different

13 version as the exhibit. We've marked that document as

Exhibit SAD-55, and I want to ask you questions like the ones I asked you before about the other article in which 15

16 you were quoted. 17

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This article, although it doesn't put what you said in quotes, it states as follows, many districts have been saving textbook funds for the new math book list, said Sherry Skelly Griffith of the Department of

Education, the executive director for the curriculum 21 22 commission.

23 So my first question is, is that quotation 24 accurate?

25 MR. VIRJEE: Did she say those exact words? Schiff-Bustamante and how they are preparing to purchase from each of the content areas.

3 And my comments were based on the fact that as districts plan and budget -- and this was a significant 5 new primary adoption of math programs, for the first

time ever, algebra for the middle grades -- that they

were anticipating and, in our view, reserving funds to make purchases from this brand-new list.

You used the word "survey" in your answer. 9 Q.

10 A.

Q. What, in that context, did you mean by survey? 11

12 A. We have conducted an informal survey, it's not

statutorily required. When the districts assure the use 13 of Schiff-Bustamante, we ask which subject area they

were purchasing in that particular year. Some

16 volunteered to provide it, some did not.

17 As part of the assurance, which actually we 18 have not had as a voluntary item, we ask to check off one of three boxes, did you fully expend your money this

year, did you partially expend your funds this year, or

21 did you not expend your funds this year. And they're

22 reminded they have a right to carry those funds over.

23 Q. And by "funds" were you referring to just

24 Shiff-Bustamante or IMF?

25 A. For purposes of the assurance, just

Page 195

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- MR. JACOBS: It's not in quotes, although it's 1 2 framed as a quote.
- 3 Q. Did you say that in words or substance?
- 4 A.
- 5 Did you impart additional information to the Q.
- 6 reporter in the conversation than reflected in this
- 7 article?
- 8 A.
- 9 Q. What did you tell them?
- 10 I talked about the new math programs that the A.
- 11 Board approved.
- 12 O. Did you say anything else about how districts
- 13 were using funds?
- 14 Α. I just generally indicated that many districts
- had been anticipating the new list, and they were 15
- 16 prepared to move forward in selecting from that list now
- 17 that it was out.
- 18 And what did you -- what were you referring to
- when you conveyed that districts were saving textbook
- 20 funds for the new math book list?
- 21 A. That they've been accruing funds from the two
- 22 dedicated sources that they carry over, and so they are
- prepared to use those funds to purchase from the list.
- This stems from a survey that our office did in regards
- to the assurances that are conducted for

Schiff-Bustamante.

Let's go back to how we might calculate the 2 3 relationship between available resources and expected 4 expenses on the part of the school districts.

So far we have the school districts purchasing textbooks, as I build my model using the information you've provided, I would take the K through 8 core content subject area costs that you've described, and those are four -- you testified about four programs, right?

MR. VIRJEE: Four --

12 MR. JACOBS: Four content areas, four subject 13 areas.

THE WITNESS: Testified to?

15 MR. JACOBS: I was referring to the testimony 16 you testified to about before to the legislative 17 committee.

18 THE WITNESS: Yes, I identified the four core 19 content areas.

20 BY MR. JACOBS: There are other subjects that a

21 school district would, in the general case, be expected 22 to purchase textbooks or other instructional materials

23 for, correct?

24 MR. VIRJEE: Aside from the core content areas?

25 MR. JACOBS: Yes.

- 1 THE WITNESS: They may. They wouldn't be using
- 2 Schiff-Bustamante for those purchases.
- 3 Q. BY MR. JACOBS: They could use state IMF?
- 4 A. Yes.
- 5 Q. And they could use other funds available to
- 6 them?
- 7 A. Yes.
- 8 Q. Pursuant to whatever restrictions there are as
- 9 we discussed this morning?
- 10 A. Yes.
- 11 Q. In K through 8, other than history and social
- 12 sciences, science, math and reading and language arts,
- 13 do you have a general understanding of what other
- 14 subjects a school district would be purchasing textbooks
- 15 or instructional materials for?
- 16 A. Yes.
- 17 O. What is that?
- 18 A. You mean the subjects themselves, what they
- 19 are?
- 20 MR. JACOBS: Yes.
- 21 MR. VIRJEE: Other than what she's already
- 22 testified to?
- MR. JACOBS: Other than those four.
- MR. VIRJEE: So repeat what you've said before.
- THE WITNESS: We conduct adoptions for all the

1 is adopting. Is that what you're talking about, did the 2 Board adopt?

Page 200

Page 201

- 3 MR. JACOBS: Yes.
- 4 THE WITNESS: Could you repeat that again.
- 5 Q. BY MR. JACOBS: If I see history and science
- 6 and math and reading and language arts, I see that list
- 7 of four subject areas, we're covering K through 8, are
- 8 there materials for each grade level that were approved?
- 9 A. Yes, with a clarifying comment, that we're in
- 10 the midst of reading language arts of this primary
- 11 adoption, but, yes, in every grade level, materials have
- 12 been approved.
- 13 Q. And would it be, then, your expectation that in
- 14 the general case a K through 8 school would purchase --
- 15 would base its purchasing decision on the entire school
- 16 population for those four subject areas?
- 17 MR. VIRJEE: Objection. Calls for speculation.
- 18 Lacks foundation.

20

22

- 19 MS. ALTAMIRANO: Join.
  - MR. VIRJEE: Also compound.
- 21 MS. ALTAMIRANO: Join.
  - THE WITNESS: It's going to depend on the
- 23 district. Some of the submissions that are approved by
- 24 the State Board are grade spans. For instance, they may
- 25 purchase one program for K-3 and purchase another

Page 199

1 subjects, and the additional subjects include visual

- 2 performing arts, foreign language and health.
- 3 Q. BY MR. JACOBS: Is it your expectation that
- 4 districts would purchase instructional materials in each
- 5 of those three areas for all -- leaving aside the issue
- 6 of whether it's one per student, would you expect them
  - to be purchasing materials for all of their students in
- 8 those three areas?

7

9

- MR. VIRJEE: Objection. Vague and ambiguous.
- 10 Q. BY MR. JACOBS: Or would it be the case that
- 11 visual performing arts might be a subject that's only
- 12 delivered to some students?
- 13 A. I can't speak to what every district is doing
- 14 in those subject areas. They may be purchasing those
- 15 materials, and they might also be using other
- 16 supplemental materials.
- 17 Q. Let's go back for a minute to the four
- 18 subjects. Did you approve kindergarten-level materials
- 19 in those four subject areas?
- 20 A. Yes.
- 21 Q. And to cut to the chase, did you approve for
- 22 each year of K through 8 for all four subject areas, for
- 23 all years, all subject areas?
- MR. VIRJEE: The core subject areas?
- 25 MS. ALTAMIRANO: Make it clear that the Board

- 1 program, same content area, State Board approved, for
- 2 4-6, so they may have more than one review going on for
- 3 those grade spans. Typically you'll see a larger number
- 4 of the approved programs in a K-6 span or a K-5 span,
- 5 and then you have your middle grades concentration.
- 6 So when they review materials for approval at 7 the local level, it will depend on the grade spans
- 8 they're reviewing at the time, but it's likely that
- O the state in some with the smaller of the state of
- 9 they're in sync with the cycles, so they're going to,
- 10 over time, approve for all the grade spans, but it will
- depend on the submissions that are approved and theirneeds.
- 13 Q. BY MR. JACOBS: I think I have a slightly
- 14 simpler question. We have a K through 8 school,
- 15 hypothetically, that has 500 kids. Divided among the
- 16 eight grades, would you expect there to be materials in
- 17 the history and social science category off the approved
- 18 list for all 500 kids?
- MR. VIRJEE: Objection. Vague and ambiguous as 20 to materials for all 500 kids.
- 21 Q. BY MR. JACOBS: As opposed to, for example, we
- 22 don't teach history and social science in the first
- 23 grade, therefore, we don't need to purchase for the
- 24 first grade.
- 25 MR. VIRJEE: Same objection.

Page 202 Page 204

1 MS. ALTAMIRANO: Also it's an incomplete 2 hypothetical. It's hypothesizing that first grade with 3 those facts.

4 THE WITNESS: Again, I'd have to go back to 5 format, because, for example, in the primary grades, K-3 6 in particular, there is less use of an actual hardbound 7 textbook because small children are not carrying around

- 8 different hardbound textbooks for every subject because
- 9 they're in a contained classroom.
- 10 BY MR. JACOBS: That's why I'm deliberately not 11 getting at the issue of whether there is literally one
- copy for each student, but rather whether, in making
- 12
- 13 their purchasing decision and looking at the approved
- list, the district would be contemplating, in the
- 15 general case, purchasing instructional materials that
- 16 are directed to all the students in that K through 8
- 17 school.
- 18 A. Well, as part of their annual public hearing
- 19 process, again, they're assessing the needs of their
- district as a whole and which schools and which grade
- 21 levels and which content areas they need to focus on, so
- 22 that would be part of their assessment of their needs.
- 23 Q. Is it your expectation that in the general
- 24 case, with respect to the materials you've adopted or
- are proposed for adoption by the State Board in the case

- 1 MR. VIRJEE: State content standard?
- 2 MR. JACOBS: Content standard, yes.
- 3 THE WITNESS: Well, recently the state did
- 4 approve visual performing arts, which are voluntary, and
- 5 that was conducted in the last three months, that
- approval. 6
- 7 Q. BY MR. JACOBS: But nonetheless there is such a
- 8 standard, and whether it's voluntary or not, does it
- 9 have a content prescription for each grade of K through
- 10
- 11 A. No, it's arranged differently, it's arranged by
- 12 strands of visual performing arts. It's different in
- 13 that way. It's based on what is grade level appropriate
- in dance, what is grade level appropriate in music, what
- 15 is grade level appropriate in art. It's more of the
- guidelines, if you were going to teach for part of a day
- or a week, what would be developmentally appropriate for
- 18 that subject.
- 19 Q. How about for foreign language, are there
- foreign language content standards for each grade K
- 21 through 8?
- 22 A. No.
- 23 Q. What grades are there content standards?
- 24 A. There are not state level content standards in
- 25 foreign language.

Page 203

- of reading language arts, that districts are assessing 1
- 2 those needs on the assumption that they are going to be
- 3 teaching all four of those core subjects to all of K
- 4 through 8 students?

5

6

- MS. ALTAMIRANO: I'm going to object on the
- basis of speculation as to what these districts are
- 7 actually doing when they make those decisions.
- 8 THE WITNESS: Well, again, local districts 9 determine curriculum and the delivery of curriculum.
- 10 The grade-level contents standards guide the State as a
- 11 whole and guide districts, guide the assessments, and
- 12 the standards that are expected to be taught in those
- 13 grade levels would be the ones expected to be covered.
- 14 O. BY MR. JACOBS: I'm going to withdraw my
- 15 previous question. I got the answer to how to ask the
- 16 question.
- 17 Do the state content standards have standards
- 18 for each of these four areas for all of K through 8?
- 19 A. Yes, they do.
- Q. Okay. So now let's ask the same question about 20
- 21 these three other topics, content areas, visual and
- 22 performing arts, foreign language and health, do the
- state standards have a visual -- let's just take visual
- 24 performing arts. Is there a kindergarten visual and
- performing arts standards?

So what are you adopting -- what is the

2 adoption cycle for those materials measured against?

3 MR. VIRJEE: What is the adoption cycle

4 measured against?

5

MR. JACOBS: The adoption process.

6 THE WITNESS: The curriculum framework and the

chapters of that framework and the evaluation criteria

- 8 that's embedded in that framework would guide the
- publishers on how to produce foreign language materials.
- 10 BY MR. JACOBS: And the curriculum framework is Q.
- 11 not grade by grade?
- 12 Well, every framework is a little bit different
- 13 depending on if it has standards or does not have
- 14 standards. And for those that don't have standards,
- 15 then it is based on, typically, how to begin teaching
- the subject and then building upon that subject. And in
- 17 some cases, such as foreign language, the most recent
- 18 work, which we just approved the foreign language
- framework, addresses how children can enter the subject
- 20 at any grade level and be able to begin to learn the
- 21 basic foundation of the language.
- 22 So it's not grade level specific because in
- 23 California foreign language is primarily taught at the
- 24 secondary level and is used as part of the requirements
- for the UC and CSU for entry, so in the earlier grades

Page 208 Page 206

there is no requirement for foreign language.

2 So in the earlier grade levels the curriculum 3 framework focuses on how to enter the curriculum at any age, so that a teacher who has the opportunity to teach 4 5 a second language or foreign language would be able to 6 utilize the framework at that -- at any grade level and 7 say this is how to begin to teach the beginning phases 8 of the language.

9 O. Aside from the content standards and the 10 curriculum framework, are there any other state -- is there any other state guidance to districts about what 11 12 students should be taught?

And I've got to fix this question a little bit. I'm talking about general subject areas now, not you shall teach kids about the following public health issue, for example. So I'm talking about topics like foreign language or visual performing arts.

18 Other than content standards or the curriculum 19 framework that you described, is there other state

guidance to districts about what should be taught?

21 The statewide assessment system. A.

22 O. Foreign language, does the statewide assessment

23 system give guidance to districts -- or create

24 incentives for districts to teach foreign languages in

25 K through 8?

1

13

14

15 16

17

guidance it receives from the State when it's making its 2 textbook and instructional materials purchasing 3 decisions.

4 What I understand so far is that the district 5 would, in the general case, be planning to purchase instructional materials for the four core subject areas that we've described for each student in the school, and 8 the reason for that is that the content standards have 9 grade by grade K through 8 direction?

MR. VIRJEE: Objection. Vague and ambiguous as to "for each student in the school."

MS. ALTAMIRANO: I'm going to join.

13 Q. BY MR. JACOBS: And that's fair because I'm not trying to ask you now about whether that literally means 14 15 one copy for each student, but rather that it would be 16 in buying materials in order to impart that content to 17 each student in the entire school.

18 MR. VIRJEE: Objection. Assumes facts not in 19 evidence. Assumes that that would be the only way to impart the content.

21 MR. JACOBS: Now I think you understand what I 22 mean there.

23 THE WITNESS: Can you restate the question?

24 MR. JACOBS: Yeah.

25 Q. I'm trying to put ourselves here in this room

Page 207

10

11

12

MR. VIRJEE: Objection. Vague and ambiguous as 2 to "create incentives."

3 O. BY MR. JACOBS: Is it directed to the teaching 4 of foreign language in K through 8?

5 No, we don't assess foreign language at the A. 6 statewide level.

7 So in addition to the four core subjects, are O. 8 there any other -- I'm being too clipped.

9 We talked about how districts are guided 10 pursuant to the content standards for the four subjects,

11 the four core subjects, right?

12 A. Yes.

13 O. And then we talked about the curriculum

framework, and at least for visual and performing arts

15 and foreign language, you explained that that is not

directed to this is what you shall teach in

kindergarten, this is what you shall teach in first 17

18 grade, et cetera?

19 For the most part. There's greater emphasis if A.

20 it's traditionally taught, for example, at the secondary

21 level, the framework will focus on the guidelines and

22 the approaches to take there. It's geared to meet the

needs of all teachers in K-12. 23

24 So let me put this back in the context of a

25 district trying to meet what it understands to be the

Page 209 in the position of a school district, trying to

understand what it needs to do by way of purchasing 3 textbooks and instructional materials.

4

And what I understand so far is that the 5 district would be planning to make sufficient purchases to allow the school to teach all of the students in K 6 7 through 8 in all four of the subject areas.

8 MR. VIRJEE: I'll object as vague and ambiguous with respect to the word "sufficient." 9

10 THE WITNESS: First, they're developing local 11 policy guidelines for their curriculum, they're doing

that by district and by school, and they would include

that as part of their decision-making process for 13

purchasing instructional materials, how they're going to

15 deliver the curriculum in the classroom, and which

materials would support that effort and which materials

17 would provide support for the teacher.

BY MR. JACOBS: But in terms of doing the math 18

19 here, I understand your testimony to be that in the

20 general case, you would not expect the district to be

21 saying with respect to any grade or any of the four core

22 subject areas, we don't need to purchase materials for

23 that grade because as we hear what the State is trying

24 to persuade us to teach, we don't need to teach that

subject in this grade.

Page 210 Page 212

1 MR. VIRJEE: Objection. Compound. I think

- 2 those are two different questions. Question one being
- 3 whether we need to purchase materials in order to teach
- 4 it, and question two being whether we need to teach it,
- 5 so I'll object as compound.
- 6 MS. ALTAMIRANO: I join.
  - THE WITNESS: Could you define further what you
- 8 mean by teaching the content?
- 9 MR. JACOBS: I must be making this more
- 10 difficult than it needs to be.
- THE WITNESS: The reason I ask for 11
- 12 clarification is there are different requirements in
- 13 different grade levels, so it's just too broad.
- 14 BY MR. JACOBS: Well, you've explained that if
- 15 I go to the purchase list, I will see instructional
- materials that are -- whether or not they span more than
- one grade or not, there are materials in each of the
- 18 core subject areas for each grade K through 8, correct?
- 19 A. Programs have been approved that cover every
- 20 grade level.

7

- 21 O. And those include -- when you say "programs
- 22 have been approved," you mean you've approved something
- 23 that's resulted in items being on the price list?
- 24 A.

4

25 O. So when I'm building my budget, I have to build

- 1 So the assessment system is connected to the
- 2 standards, the curriculum framework, the instructional
- materials, assessment, and then you have accountability,
- and you're assessing the achievement levels of those
- 5 students. So it's all related.
- 6 O. BY MR. JACOBS: So if you had been at that
- hearing and a legislator had said I'm trying to run the
- numbers here, whether we're providing sufficient amounts
- 9 under Schiff-Bustamante and the state IMF, and I come up
- 10 short because if I multiply four subjects by your
- 11 averages and assume that these are going to be bought on
- 12 a per student basis for all of the students in a K
- 13 through 8 school, you would regard it as one plausible
- response to that legislator to be I'm not sure that in
- grade "X" they'd actually need to be purchasing anything
- 16 in that subject area?
- 17 I wouldn't respond that way. A.
- 18 Q. So why not?
- 19 MR. VIRJEE: Objection. Incomplete
- hypothetical. Calls for speculation.
- 21 THE WITNESS: It's not that simple. I mean,
- 22 you have cycles and you have materials that are already
- 23 in place in particular grade levels that are current, so
- 24 except in some cases, you're not going to be purchasing
  - all four content areas, regardless of the grade level.

Page 211

- my budget on the assumption that I'm purchasing
- 2 materials that address each of the four subject areas
- 3 for each grade K through 8?
  - MR. VIRJEE: Objection. Incomplete
- 5 hypothetical. Assumes facts not in evidence. Assumes
- 6 that you need to purchase any materials in order to
- 7 teach the frameworks and the standards. That's part of 8
- the problem of your question.
- 9 MS. ALTAMIRANO: Also clarification, you said 10 price list. Did you mean purchase list?
- 11 THE WITNESS: We call it price list.
- 12 MS. ALTAMIRANO: Okay. Thank you.
- 13 THE WITNESS: The reason this is unclear to me
- 14 is that there is greater emphasis in certain content
- 15 areas in certain grades, so how they deliver that
- 16 curriculum will depend on the local district. So, for
- 17 example, and reading language arts are the focus in
- 18 grades K-3 in a very concentrated way, and then the
- 19 assessment system begins in grade 2, and that's also in
- 20 reading language arts and math, and there are certain
- 21 standards that are expected to be assessed in those
- 22 subject areas. So all of those factors will play into
- the decisions that are made at the local level as to
- 24 where they put their resources, where they have the
- 25 greatest need.

- You're not going to do that in K-8.
- BY MR. JACOBS: So that's one answer to the 2
- legislator, is, you're not going to be purchasing all of
- 4 those materials each year, right?
- 5 A. That's correct.
- 6 Q. And so he says, okay, I got it, but now let's
- spread it out, and I still can't make it add up; that
- is, I assume that I'm going to be purchasing one core
- subject in year one, the second core subject in year
- two, et cetera. You've told me there's a six- or 10
- seven-year cycle to these things, so I have -- arguably
- I have two years that are non-purchase years in that
- scenario, but I still don't see how we have enough 13
- 14 money. What would your answer be?
- 15 I don't know what your evidence would be.
  - MR. VIRJEE: Objection. Assumes facts not in
- 17 evidence. Assumes it would add to be that way.
- 18 Incomplete hypothetical. Also vague and ambiguous as to
- 19 what would be necessary to impart the instructional
- 20 program. 21

16

- MS. ALTAMIRANO: Join.
- 22 THE WITNESS: The source of funding is
- 23 dedicated and it's used for the purchase of certain
- 24 materials, but the delivery of the curriculum to meet
- the grade level standards is determined at the local

Page 217

level, so they can use those materials to meet that need 2 grade by grade. They can also provide additional 3 resources and support in the classroom to meet that

4 need. 5

6

7

8

And then what will be the true test of the achievement is the assessment that's conducted second grade on, which will assess if the grade-level content standards have been met.

9 BY MR. JACOBS: So I'm the hypothetical

10 legislator again in that hearing and I respond to you,

you mean, Ms. Griffith, you can't really tell us whether 11

12 these amounts are sufficient or not. What is your

13 answer?

14 It's out of context. I can't answer that

without knowing the context of what the discussion is 15

16 and what sufficient means.

17 So you can't tell me even how you would go

18 about calculating that because it's a matter of local

19 decision-making and trade-offs of priorities and how the

content is actually going to be imparted in the

21 classroom?

22 MR. VIRJEE: She just said she didn't

23 understand how you used the word sufficient.

24 BY MR. JACOBS: Somehow I have a feeling that

25 if you were in a legislative context with an assemblyman also vague and ambiguous as to whether you couldn't do

2

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7

8

3 MS. KAATZ: Join.

4 MS. ALTAMIRANO: Join.

THE WITNESS: I didn't say any of those things.

Q. BY MR. JACOBS: Well, am I incorrect? 6

MR. VIRJEE: I think she just --

THE WITNESS: They're not statements that I've

9 made, so I can't agree to those statements, no.

10 BY MR. JACOBS: In what way is it incorrect

11 that you have not yourself run the math, as I stated in

12 any previous question?

13 MR. VIRJEE: Objection. Vague and ambiguous as

14 to "run the math," and also vague as to time.

15 She's already said that if what you mean by run

16 the math is figure out what these work out to be pupil

by pupil, she said she doesn't have that information 17

18 yet. It's vague as to time and vague as to "run the

19 math."

20

THE WITNESS: I need to know what you mean by

21 "run the math." Run the math on what's been expended

22 under the assurances that we conduct, which is required

23 by law, or do you mean run the math on what one

24 particular district would have this year? I'm unclear.

25 Q. BY MR. JACOBS: Well, I mean analyzing the

Page 215

asking you that question, you wouldn't say to him, I

don't understand what you mean by sufficient. 2

3 MR. VIRJEE: I'm going to object to that as 4 argumentative and an incomplete hypothetical and assumes

5 facts completely not -- there's no foundation for that

6 at all. She may, in fact, say exactly that.

7 MS. ALTAMIRANO: I'm going to join in that 8 objection.

9 10

THE WITNESS: You're going to have to repeat that.

11 Q. BY MR. JACOBS: What I understand from your

testimony is that not only have you not run the math to

13 determine whether under the state IMF or

14 Schiff-Bustamante the funding levels are sufficient to

15 enable the districts to give each student what, in your

judgment, is appropriate access to instructional

17 materials, but that -- not only have you not actually

run that math, but that you couldn't run the math

because so much of the decision-making is up to the

20 local district and there's so many choices that the

21 district has to make.

22 MR. VIRJEE: Objection. Vague and ambiguous as

to whether or not the materials would be sufficient.

24 Also vague and ambiguous as to "appropriate access."

Also vague and ambiguous as to "running the math." And

question that is raised by your chair's comments at the

May 18-19, 2000 meeting. 2

3 A. Can I see this document again?

4 Q. Yes. Exhibit 54.

5 A. First the chair didn't ask me to run any

6 numbers.

14

7 O. I realize that. But now I'm asking whether you

8 have run the numbers. And I think you testified earlier

that you haven't.

10 MR. VIRJEE: Objection. Vague and ambiguous as

11 to "run the numbers." Vague as to time. And her

12 testimony from earlier will speak for itself.

13 MS. ALTAMIRANO: Join.

THE WITNESS: I've provided all factual

15 information related to price submissions, price quotes,

per pupil expenditures, everything that is currently

17 available. The databases that are available to my

knowledge, I've provided that information. 18

19 O. BY MR. JACOBS: I'm sorry, I'm not trying to in

20 any way suggest that you didn't comply with the

21 direction from your chair, nor that you've in some way

22 failed your statutory or regulatory responsibilities.

23 A. No offense taken.

24 O. Since you're the person in the seat of -- in

25 the spot of taking in this information about costs of Page 218 Page 220

- textbooks and you have an understanding about how
- 2 textbook adoption relates to curriculum frameworks, I
- 3 think you're one of the people who would be in the best
- position to tell us how we would go about assessing
- 5 whether the amounts under Schiff-Bustamante and state
- IMF are sufficient to meet the reasonable needs of
- 7 districts to purchase textbooks and instructional
- 8 materials.
- 9 MR. VIRJEE: Objection. Vague and ambiguous 10 as -- I'm sorry.
- 11 O. BY MR. JACOBS: And so with that as background,
- 12 I understand that you actually haven't done that
- 13 mathematical exercise of taking the number of subjects
- in which a district would reasonably be anticipating it
- 15 needs to purchase materials for, multiplying that over
- the number of -- that proportion of K through 8 that
- would actually need instruction and related materials, 17
- 18 and then measured the cost of that against the per
- 19 student allocation?
- 20 MR. VIRJEE: You're asking whether she's done
- that? 21
- 22 MR. JACOBS: I understand you not to have done
- 23 that.
- 24 MR. VIRJEE: Objection. Vague and ambiguous as
- to "sufficient to meet the reasonable needs of the

- 1 MR. JACOBS: Under Schiff-Bustamante and state
- 2 IMF. I'm sorry, not in those subject areas, but the
- amounts that are allocated in Schiff-Bustamante or state
- IMF. 5
- O. Now, I'm going to the next stage and I'm
- saying, have you ever put all that together to determine
- whether, given the fact that there is a cycle and given
- the fact that you might be making purchases for one
- 9 subject in one year and another subject in another year,
- 10 whether the amounts that are allocated under
- 11 Schiff-Bustamante and state IMF are sufficient by any
- 12 measure of sufficiency?

4

20

- 13 MR. VIRJEE: Objection. Vague and ambiguous as
- to "sufficiency." She's also asked and answered the
- 15 question probably three or four times now saying these
- 16 decisions are made at the local level and that they're
- 17 each unique, district to district, and therefore you
- 18 cannot do that.
- 19 MS. ALTAMIRANO: Join.
  - THE WITNESS: I can indicate what the State has
- 21 done. The State has more than doubled the allocations
- 22 for instructional materials purposes since '98, '99. At
- 23 the 9-12 level, the per pupil amount has tripled. The
- 24 sources combined are not below the cost of one subject
  - area at this time, so that information I have.

Page 219

district." 1

2

- THE WITNESS: First of all, we don't need to do that because they're not purchasing materials all in the
- 3 4 same content areas annually, so there's been no request
- 5 to run the numbers because it's not done that way.
- 6 BY MR. JACOBS: Right. But that's why we then Ο.
- 7 went to the next level and explored what the cycle
- 8 period would be, and you testified it would be six or
- 9 seven years. And then we explored how many subjects a
- 10 district would expect to make purchasing decisions
- 11 about.
- 12 A. Correct.
- 13 Q. And as your chair noted, there is a need for at
- least four subject areas? 14
- And she's discussing the increase in the 15 A.
- 16 funding.
- 17 Right. And so we have at least four subject O.
- 18 areas, we have six or seven years, we have the issue of
- 19 whether it applies to every student K through 8, we've
- 20 explored that, and we've explored the cost of the
- 21 materials for those subject areas. You testified about
- 22 that. We've explored your understanding of the amounts
- 23 that are allocated in each of those subject areas.
- 24 MR. VIRJEE: The amounts that are allocated
- 25 in --

- BY MR. JACOBS: If I understood what you
- 2 conveyed about the per student amounts, though, unless I
- misunderstood something, it was \$42 for
- 4 Schiff-Bustamante per student K through 12, and then for
- 5 state IMF, 31 K through 8, and 20 9 through 12 on an
- 6 approximate basis; is that right?
- 7 A. Yes.
- 8 O. And I take it, then, that what you're saying is
- if you look at the current cost of history and social
- 10 sciences for K through 8, that is below the sum of 42
- 11 and 31?
- 12 A. Yes.
- 13 O. And so if your -- what your testimony is
- driving at then, I take it, is that if the school
- 15 district purchased only history and social sciences in,
- 16 say, year one, the allocation would be sufficient?
- 17 MR. VIRJEE: Objection. Vague and ambiguous as
- 18 to what her testimony is driving at. She's answering 19 your questions.

23

- 20 THE WITNESS: I indicated what the prices are 21 of the materials in K-8.
- 22 MR. JACOBS: Uh-huh.
  - THE WITNESS: I indicated that they have not
- 24 exceeded the per pupil, I didn't say particularly for
- history social science, I just said generally. I said

Page 225

- 1 that the funding levels have more than doubled, and that
- 2 it's highly unlikely that all the content areas need to
- 3 be purchased in one year, and these are local decisions
- 4 that are made, the funding accrues, the interest is used
- 5 for the dedicated purpose, the decision is local.
- 6 Q. BY MR. JACOBS: And so if the legislator said
- 7 to you, I hear all that, but now I'm just looking for
- 8 the bottom line, Ms. Griffith, are we appropriating
- 9 enough money in these two funds, can you tell me that,
- 10 or what would it take for you to tell me that?
- 11 Would you be able to answer that question?
- MR. VIRJEE: Objection. Calls for speculation.
- 13 Lacks foundation. Calls for an expert opinion beyond
- 14 the expertise of this witness.
- 15 MS. ALTAMIRANO: Join.
- 16 THE WITNESS: Could you repeat the last part of 17 the question.
- 18 Q. BY MR. JACOBS: What would it take for you to
- 19 tell us that?
- 20 MR. VIRJEE: Objection. Calls for speculation.
- 21 THE WITNESS: I can't answer that.
- 22 Q. BY MR. JACOBS: So if the legislator said to
- 23 you --
- 24 A. I'd have to know the specifics of the question
- and what they're requesting and adequate time to analyze

- 1 set forth in the introduction to Section 60119 of the
- 2 State Education Code.
- 3 A. That connection is a locally determined
- 4 connection in line with the cycles of the frameworks and
- 5 the adoptions which are on a six-year cycle, so they are
- 6 continuously evaluating that at the local level and
- 7 using those dedicated funds and other sources to make
- 8 those purchases.
- 9 Q. So, again, I'm the legislator and I ask you, so
- 10 you can't tell me, Ms. Griffith, even what variables I
- 11 would need to supply you with in order for you to tell
- 12 me whether we are appropriating enough money under these
- 13 categories now?
- 14 A. They could tell me all kinds of variables and I
- 15 could provide my best expert opinion.
- 16 Q. And what are those variables that you need?
- 17 A. Whatever they are asking me for, but the
- 18 variables are as varied in every district as you could
- 19 come up with.

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- 20 Q. So you can't actually tell me, the hypothetical
- 21 legislator here, whether we're appropriating too much?
  - MR. VIRJEE: Objection. Call for speculation.
- 23 Also vague as to "too much." Also calls for an
- 24 opinion -- an expert opinion which this witness is not
- 25 competent to give.

- it and report back accurately.
- 2 Q. I'm the legislator now. I can give you the
- 3 time, but I want to know, Ms. Griffith, what you need to
- 4 know in order for you to complete the question for you?
- 5 A. I cannot answer that.
- 6 MR. VIRJEE: Same objections.
- 7 THE WITNESS: I need to know what the variables
- 8 are before I'm going to analyze the data to report back
- 9 to any policymaking body.
- 10 Q. BY MR. JACOBS: And what are the variables you
- 11 need to know?
- MR. VIRJEE: Other that what she's already
- 13 testified to?
- 14 THE WITNESS: I need to know what you want to
- 15 know.
- 16 Q. BY MR. JACOBS: I want to know the bottom line,
- 17 Ms. Griffith, are we in the state legislature
- 18 appropriating enough money under those categories?
- MR. VIRJEE: Objection. Vague and ambiguous as
- 20 to "enough." Calls for speculation. Lacks foundation,
- 21 and also calls for an expert opinion which this witness
- 22 is not competent to give.
- 23 MS. ALTAMIRANO: Join.
- 24 THE WITNESS: Enough for what?
- 25 Q. BY MR. JACOBS: Enough to meet the objectives

- MS. ALTAMIRANO: Join.
- 2 Q. BY MR. JACOBS: For the same reasons, which is
- 3 that it's all a matter of local decision-making and a
- 4 lot of individual choices?
- 5 A. Are you asking me if I think it's too much?
- 6 Q. Could you tell me whether it was too much?
- 7 A. I couldn't tell you that.
- 8 Q. Could you tell me what I would need to tell you
- 9 as a legislator in terms of additional parameters to the
- 10 question to tell me whether it's too much?
  - MR. VIRJEE: Same objection. Calls for
- 12 speculation. Vague and ambiguous as to "too much."
- 13 Calls for an expert opinion which this witness is not 14 competent to give.
- MS. ALTAMIRANO: Join.
  - THE WITNESS: I would have to know the
- 17 variables in which you're asking the question.
- 18 Q. BY MR. JACOBS: And I take it, then, that
- 9 you've never sat down with your colleagues and said, you
- 20 know what, we've got to come up with a plan that
- 21 includes funding and includes other factors to make sure
- 22 that every student in the state of California has what
- 23 we as educational professionals regard as sufficient
- 24 access to high-quality instructional materials?
- MR. VIRJEE: Objection. Vague and ambiguous as

Page 226 Page 228

- to "sufficient." Incomplete hypothetical.
- 2 MS. ALTAMIRANO: Join.
- 3 THE WITNESS: We're right in the midst of
- 4 implementing the program that began in '97, '98, and
- 5 part of that is the implementation of the use of the
- 6 funds that have doubled, and part of that is the
- 7 official department support for reauthorization of those
- 8 funds to be used on a continuous basis, which we believe
- 9 would support that effort on a continuous annual basis,
- 10 allowing for the accrual of those funds, allowing for
- 11 those decisions to be local, and ensuring that there are
- 12 materials available that have been approved by the State
- 13 and have been under a rigorous review and are standards
- 14 aligned.
- 15 Q. BY MR. JACOBS: What do you mean by "support
- 16 that effort"?
- 17 A. We support that effort by the reauthorization
- 18 of the funding source.
- 19 Q. No, by "support" did you mean meet the needs in
- 20 order to achieve or did you mean help?
- MR. VIRJEE: Objection. Vague and ambiguous as
- 22 to "support."
- 23 Are you talking about in conjunction when he
- 24 used the term support the reauthorization?
- MR. JACOBS: I think your exact words were

- 1 supports that effort and that responsibility for core
- 2 governing boards, but they're still responsible for
- ensuring that they utilize the resources they have
- 4 available to them to ensure sufficient materials are
- 5 available to their pupils in their district, and they
- 6 need to involve the public in making that decision.
  - Q. BY MR. JACOBS: And your answer to my question
  - about setting forth a plan had various components,
- 9 including the increases in funding that you described.
- My question to you is, when those increases in
- 11 funding were sought, was there any underlying analysis
- 12 that supported the increases in terms of need?
- MS. ALTAMIRANO: Objection. Vague and
- 14 ambiguous as to increases in funding.
- 15 Are you talking about the reauthorization of
- 16 Schiff-Bustamante, because that's what she's been
- 17 testifying to?

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- 18 MR. JACOBS: I don't think so. I'm talking
- 19 about the program you started in '97, '98.
  - THE WITNESS: I wasn't working on that program
- 21 at that time, so I couldn't speak to the direct
- 22 assessment that was conducted or policymaking,
- 23 decision-making process at the time. I know that the
- 24 funds have more than doubled for per pupil spending.
- 25 Q. BY MR. JACOBS: And you've never seen an

Page 227

- 1 support that program.
- THE WITNESS: Our division and the curriculum
- 3 commission are both involved in supporting the entire
- 4 accountability structure that's been set up in
- 5 California from beginning to end. And our role in that
- 6 is the development of the curriculum frameworks and the
- 7 approval of instructional materials to ensure that there
- 8 are materials available for purchase and that the funds
- 9 we support would be continuously appropriated on an
- 10 annual basis to ensure that.
- 11 Q. BY MR. JACOBS: Is it your professional
- 12 judgment that if the existing funding levels plus
- 13 inflation are appropriated on an annual and continuing
- 14 basis, that it will be -- that funding should no longer
- 15 be a legitimate explanation for why the standards set
- 16 forth at the beginning of Section 60119 is not met by a school district?
- MR. VIRJEE: Objection. Vague and ambiguous as to existing funding sources and assumes facts not in
- 20 evidence. Assumes that ever was a legitimate reason.
- 21 Also vague and ambiguous as to "legitimate."
- MS. ALTAMIRANO: And it calls for a legal
- 23 conclusion. Join as to the rest.
- 24 THE WITNESS: The hearing requirement is based
- 25 on more than the dedicated funding sources, but that

- 1 analysis in the kind of mathematical sense that we've
- 2 been discussing of what districts need to buy as against
- 3 per student amounts that are available that underlay the
- 4 recommendation that those amounts be increased?
- 5 MR. VIRJEE: Objection. Asked and answered.
- 6 Also vague and ambiguous.
  - THE WITNESS: You mean at the time of the
- 8 development of the legislation?
- 9 Q. BY MR. JACOBS: You've never seen analysis --
- 10 Now I don't understand your question.
- 11 A. You're asking about an analysis, so I need to
- 12 know in relation to what action. Was it legislation
- 13 that passed, AB 2041?
- 14 Q. Yes.
- 15 A. That was the bill, Schiff-Bustamante.
- 16 Q. We'll take that one.
- 17 A. No, I haven't seen that analysis.
- 18 Q. And have you seen any analysis in that kind of
- 19 mathematical sense that we have been discussing that
- 20 supports the recommendation to reauthorize
- 21 Schiff-Bustamante on an ongoing basis?
- 22 A. I've seen the industry's analysis of what they
- 23 feel it costs to purchase materials across K-12, as I
- 24 testified to earlier.
- 25 Q. And that's in terms of such analysis?

Page 230 Page 232

- 1 A. I've listened to testimony at the hearings, the
- 2 policy hearings, senate education hearings in
- 3 particular.
- 4 Q. Did that hearing include some input in which
- 5 the expected costs against available funds were
- 6 assessed?
- 7 A. No. Well, yes, my reference to the comment
- 8 made by the chair to the industry representative, of
- 9 course you think it will cost more.
- 10 Q. Right. I thought you might be talking -- first
- 11 of all, I thought it was an assembly committee and now I
- 12 thought you just said senate.
- 13 A. No, it's Assembly Bill 50 Hurstberg (ph.). It
- 14 reauthorizes Schiff-Bustamante, the program itself and
- 15 continuously appropriates. That's separate from the
- 16 informational hearings that I testified at on the
- 17 process generally and the price quotes. That was an
- 18 assembly budget hearing. This was a senate education
- 19 committee meeting in which they passed Assembly Bill 50,
- 20 the Hurstberg Bill, which is going to go to the fiscal
- 21 committee and then go to the governor.
- 22 Q. And at that meeting, you were in attendance?
- 23 A. I was. No, actually, I'm sorry, I observed
- 24 that on television.
- 25 Q. So that was -- obviously you didn't testify in

1 arts.

And just so you can understand, normally publishers are given 30 months, 24 to develop the

4 materials and then we review them for six months at the

- 5 state level. The compressed time lines required that
- 6 the complete process be done for history social science
- 7 and science in 12 months and for reading language arts
- 8 and math in 18 months, so we're at the final stage of
- 9 that last adoption, reading language arts. This is the
- 10 review process that's beginning in August.
- 11 Q. Once those compressed adoptions are completed,
- will all your adoptions be on a typical schedule?
   MR. VIRJEE: Objection. Calls for specul

MR. VIRJEE: Objection. Calls for speculation as to what might happen in the future.

15 THE WITNESS: Actually, the Assembly Bill 2519

legislation does expire, in other words, the compressedadoption cycle expires, and then unless other subsequent

legislation is passed, we will go back on the 30-month

19 cycle for all subjects.

20 Q. BY MR. JACOBS: And what is in the queue for

- 21 review after -- is there anything in parallel going on
- 22 right now in addition to the compressed adoptions?
- 23 A. On average we're conducting anywhere from two
- 24 to five adoptions a year and, for example, in 2002,
  - which really begins earlier, but we will complete

Page 231

- 1 that context?
- 2 A. Our legislative representative did testify.
- 3 Q. And did your legislative representative provide
- 4 any analytical support in terms of the cost and expense
- 5 factors we've been discussing?
- 6 MR. VIRJEE: Objection. Vague and ambiguous as 7 to "analytical support."
- 8 THE WITNESS: The bill went very quickly.
- 9 There was strong support registered, and the bill was
- 10 quickly passed. It wasn't an extensive hearing.
- 11 Q. BY MR. JACOBS: What other adoptions are
- 12 scheduled for the forthcoming several years?
- 13 MR. VIRJEE: Objection. Vague and ambiguous.
- 14 Over what time period?
- 15 MR. JACOBS: I said for the forthcoming several 16 years.
- 17 MR. VIRJEE: Several being -- meaning six?
- 18 They're all going to be readopted.
- 19 THE WITNESS: They're always continuously going
- 20 through that.
- 21 MR. JACOBS: Maybe I should break it down.
- 22 Q. You're on a compressed schedule for certain
- 23 adoptions?
- 24 A. Yes, right now we're completing the final
- 25 compressed time line adoption, which is reading language

- reading and language arts, and then in the summer of
- 2 2002 we will have completed the follow-ups to primary
- 3 adoptions, so this is the second round of opportunity
- 4 for publishers in visual performing arts, in history
- 5 social science and science. So those primary adoptions
- 6 that kicked off with the inception of the content
- 7 standards, we're now entering the follow-up adoptions
- 8 for those subjects.
- 9 Q. And the follow-up adoptions are additive of the
- 10 previous adoptions?
- 11 A. Yes, we add additional choices for districts.
- 12 Q. So ranging from basic instructional materials
- 13 to supplemental?
- 14 A. No, it's the same criteria used for the primary
- 15 adoption, so whatever was allowed during that
- 16 submission, it's a follow-up to that. It's at this
- 17 point in those adoptions a basic adoption, and it gives
- 18 new publishers an opportunity to submit, and it provides
- 19 an opportunity for publishers who were rejected to
- 20 correct their materials and assure they're content
- 21 aligned and accurate. They can resubmit during that
- 22 time frame.
- 23 O. If I understand the idea here, it was to, on a
- 24 compressed basis, get some approvals completed so that
- 25 districts could more quickly purchase textbooks that

Page 234 Page 236

- were aligned with the content standards? 1
- 2 A. Yes.
- 3 O. And now the second phase is to expand the range
- 4 of choice available to districts by providing an
- 5 opportunity for additional publishers or existing
- 6 publishers to resubmit?
- 7 Yes, it's always conducted, not just during the
- 8 compressed time line. We always conduct two adoptions
- 9 in the six-year cycle for every subject.
- I see. 10 Q.
- 11 A. All subjects.
- 12 O. And you call those two adoptions?
- 13 Primary and follow-up. A.
- And so there's primary and follow-up in the 14 Q.
- usual cycle, and there's primary and follow-up with 15
- respect to the compressed schedule? 16
- 17 Yes, in both. Α.
- 18 (Recess taken.)
- 19 Q. BY MR. JACOBS: Returning to Exhibit 54,
- 20 please. At the top of the page --
- 21 MR. VIRJEE: Which page?
- 22 MR. JACOBS: Page 4. The page we were
- 23 discussing before.
- 24 Q. -- there is a reference to the recent ACL
- lawsuit submitted regarding responsibilities for 25

- 1 A. No, it's information for local communities.
- 2 O. And the answer is, no, my office does not
- 3 review school accountability report card?
- We do not review the school accountability 4 A.
- report cards. 5
- Q. Have you had any discussions about whether the 6
- 7 school accountability report cards are a -- are accurate
- in reporting on the textbook issues that they're
- 9 supposed to cover?
- 10 A. Accurate in what way?
- Q. Accurate in terms of providing an accurate 11
- 12 picture of the textbook and instructional materials
- 13 situation at a particular school.
- 14 MR. VIRJEE: Has she had any discussion with
- 15 the school districts about that?
- 16 MR. JACOBS: Any discussions with anyone about
- 17 the accuracy of SARC's as they relate to textbooks.
- 18 THE WITNESS: Accuracy related to what they
- 19 state they have?
- 20 MR. JACOBS: Yes.
- 21 MS. ALTAMIRANO: I'll object on lack of
- foundation as to whether she actually knows what the 22
- 23 report cards are reporting regarding textbooks.
- 24 BY MR. JACOBS: The question simply is whether
  - you've had discussions with anyone about whether they're

Page 235

up-to-date text.

- 2 Did Deputy Superintendent Hernandez mention 3 that lawsuit?
- 4 I would assume so since the minutes reflect A.
- 5 that.

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- 6 You don't recall it? O.
- 7 Α. I don't recall any detail about that
- 8 discussion.
- 9 So you don't -- do you recall whether there was
- 10 any discussion about the lawsuit?
- I don't think there was any discussion about 11
- it. It's typical for the deputy superintendent to give 12
- us kind of a laundry list of issues that are current or 13
- 14 are occurring that impact the Department in some way,
- but there would be no discussion of the actual lawsuit. 15
- 16 Q. As we understand Ed Code Section 33126 --
- 17 Where are you reading from? A.
- 18 O. My own notes. This is the school report card
- provision that requires schools to meet various
- 20 requirements in terms of self-reporting, and one of the
- 21 topics is textbooks.
- 22 Does your office have any involvement in
- 23 reviewing school accountability report cards?
- 24 For the purpose of? A.
- 25 Q. I guess for any purpose.

accurate. And I think the answer is no, I haven't

- 2 discussed that topic.
- 3 MR. VIRJEE: Why don't we just let her answer 4 the question.
- 5 THE WITNESS: First of all, I need to know what
- you mean by "accurate," because whatever the district
- 7 has purchased in their report, and they are expected to
- be reporting accurate factual information, would be
- accurate. There would be no reason to assume they're
- 10 not accurate.
- 11 Q. BY MR. JACOBS: But you haven't had any
- 12 discussions about that topic; is that correct?
- 13 A. There hasn't been any reason to have a
- 14 discussion.
- 15 Because no one's said to you, this school
- 16 accountability report card with respect to textbooks is
- 17 inaccurate?
- 18 A. It's a disclosure statement by the district.
- 19 0. And, again, you've had no discussions with
- 20 anyone about whether there is any issue about whether --
- 21 in terms of policy issue with respect to whether the
- 22 SARC's coverage of textbooks is in any cases inaccurate?
- 23 MR. VIRJEE: I'm sorry, could you repeat that
- 24 question, because the policy issue was a different one
- than their actual accuracy, as I understand it.

- 1 MR. JACOBS: I changed the question a little
- 2 bit. Let me withdraw the question.
- 3 One of the purposes of the school's
- accountability report card is to provide information to 4
- 5 local communities about conditions in the school,
- 6 correct?
- 7 MR. VIRJEE: Objection. Calls for speculation.
- 8 Calls for a legal conclusion.
- 9 THE WITNESS: There are a number of factors
- 10 that are required to be reported on the report card,
- 11 yes.
- 12 O. BY MR. JACOBS: But the policy objective is to
- provide information about conditions in the schools to
- the local community, correct? 14
- MR. VIRJEE: Objection. Lacks foundation. 15
- 16 Calls for a legal conclusion.
- 17 MS. ALTAMIRANO: Join.
- 18 THE WITNESS: My understanding is it's to
- 19 report about the district as a whole. I'm not clear on
- what you mean by "conditions."
- 21 BY MR. JACOBS: Well, one aspect that is
- 22 supposed to be reported on is the ratio of textbooks per
- pupil in the year the textbooks were adopted, are you
- 24 aware of that?
- 25 MS. ALTAMIRANO: Objection. The statute speaks

- those factors, that would not be reported to you in the
- 2 ordinary course of business?
- 3 MR. VIRJEE: Objection. Vague and ambiguous.
- 4 Calls for speculation. Assumes facts not in evidence.
- 5 MS. ALTAMIRANO: Join.
- 6 THE WITNESS: My understanding would be they
- work directly with the district on those matters.
- 8 BY MR. JACOBS: And the answer is, no, it would
- 9 not, in your course of business, be reported to me?
- 10 No, it would not be reported to me.
- MR. VIRJEE: Or you. Just teasing. 11
- 12 O. BY MR. JACOBS: Has your office ever engaged in
- any review of a set of CCR reports with a view toward 13
- analyzing the information on those reports in order to
- 15 assess the availability of textbooks?
- 16 MS. ALTAMIRANO: Objection. Could you limit it
- 17 as to time.
- 18 MR. JACOBS: While you've been there.
- 19 THE WITNESS: No.
- 20 MR. VIRJEE: Objection. Calls for speculation.
- 21 Lacks foundation.
- 22 THE WITNESS: No.
- 23 BY MR. JACOBS: So just to ask this question a
- 24 little more pointedly, the CCR notification of findings
- for the Oakland Unified School District, 1999 to 2000.

Page 241

- for itself. 1
- 2 Q. BY MR. JACOBS; Are you aware of that?
- 3 A. I'm aware of the general provisions of the 4
- reporting requirements.
- 5 And have you had any discussions, then, about Q.
- 6 whether school districts self-assessments, as reflected
- in the school accountability report card with respect to
- 8 textbooks, are or are not accurate?
- 9 A. No.
- 10 Q. Do you receive any information, you meaning
- your office, receive any information from the 11
- coordinated compliance review process as it relates to
- 13 textbooks?
- 14 MR. VIRJEE: Objection. Calls for speculation.
- 15 Lack foundation.
- 16 MS. ALTAMIRANO: Join.
- THE WITNESS: No. there wouldn't be a reason 17
- 18 for that. They would be utilizing our information to
- 19 conduct their reviews.
- 20 BY MR. JACOBS: And so just to take a
- 21 hypothetical case, if the CCR observed that -- observed
- 22 whether students have textbooks in the classrooms, the
- physical condition of textbooks and the currency of such
- 24 textbooks, and that that observation was there's a
- problem in this school district with respect to any of

- stated some schools have operated for three to five
- years without books, which personally I take to be a 2
- 3 rather extreme case of a textbook availability issue.
  - That finding was not reported to your office?
- 5 MR. VIRJEE: Objection. Assumes facts not in
- 6 evidence.
- You don't have to assume that's what the CCR 7
- 8 report says.
- 9 THE WITNESS: No, I don't have any knowledge of
- 10 it.

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- 11 MS. ALTAMIRANO: Join.
- 12 MR. JACOBS: Let me ask you about another
- document that we will mark as the next in order. 13
  - (Exhibit SAD-56 was marked.)
- 15 Q. BY MR. JACOBS: And these are minutes of the
- January 17th to 19th, 2001 meeting. And because it was
- a long set of minutes, we've just given you page 1 and 17
- page 14 to 15, because I only want to ask you about item
- 19 H in the minutes, the presentation by the AAP.
- 20 So if you could take a look at that discussion.
- 21 A. Uh-huh.
- 22 And the minutes state that the representative
- of the AAP reported on a funding gap of \$1.2 billion.
- 24 Do you see that?
- 25 A. Yes.

Page 242 Page 244

- 1 Q. And then it says, commissioners discussed the
- 2 need to send a message in support of the survey to
- 3 increase funding to purchase textbooks and instructional
- 4 materials, and then there's a discussion about --
- 5 there's a sentence about a discussion about the media or
- 6 medium for instructional materials, and then there's a
- 7 motion to support AB 50 to continue the \$250 million
- modon to support Ab 30 to continue the \$230 million
- 8 under Schiff-Bustamante which was unanimously approved.
- 9 Do you see that?
- 10 A. Yes.
- 11 Q. In the discussion at the commission, was there
- 12 any critique of the AAP conclusion?
- MR. VIRJEE: Objection. Vague and ambiguous as to "critique."
- 15 THE WITNESS: No, it was a presentation,
- 16 information purposes only.
- 17 O. BY MR. JACOBS: Was there any discussion of
- 18 whether the commission should solicit other studies
- 19 directed to the questions the AAP study was directed to?
- 20 A. No.
- 21 Q. Was there any -- has there ever been such a
- 22 discussion in which you've participated?
- 23 A. Regarding studies?
- 24 Q. Yes.
- 25 A. Of what type?

1 MS. ALTAMIRANO: Objection. Calls for 2 speculation.

THE WITNESS: Well, the survey just recently

4 came out. And there's -- there are discussions in

5 different arenas about issues, but there's no

6 requirement that someone analyze someone else's study

7 that I know of. And the Department would not be in a

8 position to be analyzing another -- someone's study,

9 particularly a private industry study, unless there was

10 some legislative mandate to do so.

11 Q. BY MR. JACOBS: And can I unpack that question

12 a little bit. The answer you gave me is consistent with

13 the answers I've received from others of your

14 colleagues, which is we can't undertake a study -- in

15 this context it's a study about funding -- unless we get16 a legislative mandate to do so.

MR. VIRJEE: That misstates her testimony.

18 MR. JACOBS: How?

19 MR. VIRJEE: She didn't say they couldn't

20 undertake a study without a legislative mandate. That's

21 not what she said.

22 Q. BY MR. JACOBS: So could you?

23 MR. VIRJEE: Could who, in what context,

24 undertake what? And also vague and ambiguous as to

25 "study."

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Page 243

- 1 Q. Of whether there is a funding gap of the sort 2 described in the AAP study.
- 3 A. No.

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- 4 Q. Why not?
- 5 MR. VIRJEE: Objection. Calls for speculation.
- 6 Lacks foundation.
  - MS. ALTAMIRANO: Join.
- 8 THE WITNESS: Would you like me to explain?
- 9 First of all, there's no motion here to advise anything
- 10 to the State Board on this matter. They discussed
- 11 sending a message, they took no action.
- 12 Secondly, the purpose of the curriculum
- 13 commission, while it may involve funding, is primarily
- 14 focused on curriculum and the frameworks that surround
- 15 the content standards and curriculum strategies, et
- 16 cetera. So any effort in this arena would be advice to
- 17 the State Board because they are the advisory body to
- 18 the State Board, so they wouldn't necessarily be
- 19 conducting studies as it relates to fiscal
- 20 apportionments.
- 21 Q. BY MR. JACOBS: But outside the particular
- 22 context of the commission itself, why hasn't there been
- 23 a discussion -- and if there hasn't been a discussion,
- 24 presumably there hasn't been any particular action -- to
- 25 determine whether the AAP study is accurate or not?

1 She's already talked about, for example, an

informal study, survey that was done with respect to use

3 of funds. That was not legislatively mandated. She

4 testified to it today.

THE WITNESS: The question is, could we conduct a study of this particular study?

7 Q. BY MR. JACOBS: If for some reason it's

8 impolitic to do a study that critiques a private study.9 The question is an important one, is it not?

The question whether there is a funding gap?

11 MS. ALTAMIRANO: Objection to the use of 12 "impolitic," whether that's the real issue in the case.

13 The answer actually calls for speculation.

14 THE WITNESS: Well, I can speculate that the 15 important priority would be, in my view, that I would

16 need to have the variables involved in the situation,

17 calling for an assessment or analysis based on those

18 variables.

This system is fluid in its operation, it's

20 moving forward continuously. The Schiff-Bustamante

- 21 funds which have recently gone into effect are just
- 22 really taking effect. With that doubling of the funds,
- 23 we are seeing enormous activity in the purchasing of
- 24 instructional materials, but until we get through the
- 25 cycles of these areas, I personally believe it's

Page 248 Page 246 1 difficult to assess that. expend this fiscal year the apportionment provided to 2 If you look at our informal survey, districts 2 you for that fiscal year, did you partially expend that 3 have not fully expended every single part of their funds 3 apportionment, or did you not expend the funds at all. 4 in any one given year, and our analysis of that is 4 Q. And did any of the responses include comments? 5 because they, as I said, are working within the cycles 5 A. 6 and they anticipate their purchases and they purchase

7 what they need and then they move forward in the next 8 cycle to purchase the next content area. It isn't

because they don't want to use the money, it's because 10 they're using it well, they're managing it well.

BY MR. JACOBS: That informal survey that you 11 Q. 12 referred to, has that been embodied in a report?

13 MR. VIRJEE: Objection. Vague and ambiguous as 14 to "report."

15 THE WITNESS: We've provided it individually, 16 you know, separate paper, not within a report.

BY MR. JACOBS: I don't follow. You mean the 17 O. 18 individual survey --

19 A. If someone requests it, we've provided it to

20 them as information, background information.

21 And the "it" is what? O.

22 Α. It's a three-page summary.

23 Q. Of what you gleaned from the voluntary

24 responses to your questions?

25 Uh-huh. Well, it gleans from two things, one A.

And the summary that you're referring to 6 Q.

7 describes how many districts answered in which box?

8 For two fiscal cycles, yes. A.

And do you also have the original reports? 9 Q.

10 A.

O. So if one wanted to test whether a district's 11

12 assertions that, well, we ran out of money were

literally true, one could go back to the report, to you, 13

14 for example, and find out whether they'd expended all

their Schiff-Bustamante funds? 15

16 A. In the broadest sense, yes.

17 MR. VIRJEE: I hate to cut you off, but it's 18 after 5:00.

19 MR. JACOBS: Thank you very much.

20 THE WITNESS: Thank you.

21 (The deposition concluded at 5:04 p.m.)

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Page 247

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is just a percentage comparison between the first year
of Schiff-Bustamante and the second year, and how many
districts partially expended, fully expended or did not
expend.
A = 1 d d

And then the second component is the informal survey which asks what content areas did you expend in, and then that data was interesting data, does not give you the detail of what's going on at the local level, per se, but it was enlightening to see what areas there were concentrations in the first couple of years.

And, as expected, history social science and science, there was a lot of activity in those areas because those lists had been approved.

14 Q. I misunderstood something from earlier that 15 you -- I now realize I misunderstood something.

16 The informal aspect of this was about the 17 content areas in which the purchasing had been directed 18 to?

19 A. Yes.

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20 Q. And how did you characterize the nature of the

question about how Schiff -- the extent to which

22 Schiff-Bustamante funds had been expended?

23 There's three boxes on the form and it says,

24 did you in such-and-such year, the two years that we had

25 already -- we were working on assurances, did you fully 1 Please be advised that I have read the 2 foregoing deposition. I hereby state there are:

4	(check one)	NO CORRECTIONS
5		CORRECTIONS ATTACHED
6		
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Date Signed

9 SHERRY GRIFFITH

Case Title: Williams vs State, Volume I Date of Deposition: Wednesday, July 25, 2001 ---o0o---

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1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	DEPONENT'S CHANGES OR CORRECTIONS  Note: If you are adding to your testimony, print the exact words you want to add. If you are deleting from your testimony, print the exact words you want to delete. Specify with "Add" or "Delete" and sign this form.  DEPOSITION OF: SHERRY GRIFFITH, VOLUME I CASE: WILLIAMS VS STATE OF CALIFORNIA DATE OF DEPOSITION: WEDNESDAY, JULY 25, 2001 I,, have the following corrections to make to my deposition:  PAGE LINE CHANGE/ADD/DELETE  SHERRY GRIFFITH DATE	14 15	ESQUIRE DEPOSITION SERVICES Certified Shorthand Reporters 1801 I Street, Suite 100 Sacramento, California 95814  Ms. Sherry Griffith 721 Capitol Mall, Room 636 Sacramento, CA 95814  Re: Williams vs State of California, V. I Date Taken: Wednesday, July 25, 2001 Dear Ms. Griffith: Your deposition is now ready for you to read, correct, and sign. The original will be held in our office for 45 days from the date of your last day of deposition. If you are represented by counsel, you may wish to discuss with him/her the reading and signing of your deposition. If your attorney has purchased a copy of your deposition, you may review that copy. If you choose to read your attorney's copy, please fill out, sign, and submit to our office the DEPONENT'S CHANGE SHEET located in the back of your deposition. If you choose to read your deposition at our office, it will be available between 9:00 a.m. and 4:00 p.m. Please bring this letter as a reference. If you do not wish to read your deposition, please sign here and return within 30 days of the date of this letter.  SHERRY GRIFFITH DATE Sincerely,  TRACY LEE MOORELAND, CSR Esquire Deposition Services Job No. 27831  cc: Michael Jacobs, Esq. Framroze Virjee, Esq. Sarah Kaatz, Esq. Margarita Altamirano, Esq. Judy Cias, Esq.	Page 252
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	Page 251  REPORTER'S CERTIFICATE  I certify that the witness in the foregoing deposition,  SHERRY GRIFFITH,  was by me duly sworn to testify the truth, the whole truth, in the within-entitled cause; that said deposition was taken at the time and place therein named; that the testimony of said witness was reported by me, a duly certified shorthand reporter and a disinterested person, and was thereafter transcribed into typewriting.  I further certify that I am not of counsel or attorney for either or any of the parties to said cause, nor in any way interested in the outcome of the cause named in said deposition.  IN WITNESS WHEREOF, I have hereunto set my hand this 7th day of August, 2001.  TRACY LEE MOORELAND, CSR 10397 State of California	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	ESQUIRE DEPOSITION SERVICES Certified Shorthand Reporters 1801 1 Street, Suite 100 Sacramento, California 95814  MORRISON & FOERSTER ATTN: LOIS K. PERRIN, ESQ. 429 Market Street San Francisco, CA 94105-2482  Re: Williams vs State of California Deposition of: Sherry Griffith, Volume 1 Date Taken: Wednesday, July 25, 2001  Dear Ms. Perrin:  We wish to inform you of the disposition of this original transcript. The following procedure is being taken by our office:  The witness has read and signed the deposition. (See attached.) The time for reading and signing has expired.  The sealed original deposition is being forwarded to your office Other:  Sincerely,  TRACY LEE MOORELAND, CSR Esquire Deposition Services Ref. No. 27831	Page 253